

COMMONWEALTH OF PENNSYLVANIA  
PENNSYLVANIA DEPARTMENT OF ENVIRONMENTAL PROTECTION  
BUREAU OF AIR QUALITY

**VERBATIM MINUTES**

**MERCURY RULE WORKGROUP MEETING**

TIME 9:00 A.M.

Rachel Carson State Office Building  
400 Market Street, Room 105  
Harrisburg, Pennsylvania 17105

OCTOBER 14, 2005

REPORTED BY:

Esteban L. Diaz  
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## AGENDA TOPICS

|       |  |          |
|-------|--|----------|
| 9:00  | Opening Remarks/Introductions<br>(Thomas K. Fidler, PADEP, Susan Wilson,<br>Citizens Advisory Council, Roger Westman,<br>Air Quality Technical Advisory Committee) . . . . . | Page 3   |
| 9:15  | Mercury Workgroup Process<br>(Joyce E. Epps, PADEP) . . . . .  | Page 15  |
| 9:30  | Mercury Overview and Deposition in PA<br>(Dr. James Lynch, Penn State) . . . . .   | Page 23  |
|       | Discussion/Workgroup Perspectives . . . . .  | Page 62  |
| 10:40 | Recess   |          |
| 10:45 | Atmospheric Fate and Transport of Mercury<br>(Dr. Leonard Levin, Electric Power<br>Research Institute) . . . . .   | Page 89  |
|       | Discussion/Workgroup Perspectives . . . . .  | Page 132 |
| 11:45 | U.S. EPA's Clean Air Mercury Rule . . . . .  | Page 159 |
|       | (Ray Chalmers, EPA Region III)   |          |
|       | Discussion/Workgroup Perspectives . . . . .  | Page 169 |
| 12:30 | Lunch  |          |
| 1:05  | States' Mercury Legislation and Regulations<br>(Robert A. Reiley, Esquire, PADEP) . . . . .  | Page 172 |
|       | Discussion/Workgroup Perspectives . . . . .  | Page 180 |
| 2:15  | Next Steps/Wrap-Up<br>(Thomas K. Fidler, PADEP) . . . . .  | Page 233 |

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2 \*\*\*

3 MR. FIDLER:

4 If you are a formal participant in the workgroup  
5 process, please feel free to take a seat at the  
6 table. If you're here to observe and contribute  
7 in other ways, there's still plenty of other  
8 seats available off to the side.

9 I'd like to welcome everybody to this first  
10 meeting of the public involvement process that  
11 the Department has committed to as part of our  
12 review of the mercury issue as we move forward  
13 through the rulemaking process. My name is Tom  
14 Fidler. I am Deputy Secretary for Air, Waste and  
15 Radiation Management. And I just wanted to start  
16 by saying that this process has been  
17 collaboratively designed with the Department's  
18 Citizens Advisory Council and also AQTAC, the  
19 group that we work with, work through difficult  
20 air quality issues, clearly rulemaking proposals,  
21 as well as other issues of concern to the  
22 regulated community within the state.

23 I'd like to provide Sue Wilson of the  
24 Citizens Advisory Council an opportunity to make  
25 some opening remarks.

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1 MS. WILSON:

2 Thanks, Tom. As Tom said, I work for the  
3 Citizens Advisory Council. Gail Conner down here  
4 at the end of the table is actually going to be  
5 our representative here at the table. She's a  
6 member of the Council. For those of you who  
7 aren't familiar with us, we were created at the  
8 same time DER was created back in the early '70s.  
9 We got a very broad charge of advising the  
10 Department on all aspects of its programs,  
11 policies and issues. The Air Pollution Control  
12 Act gives a specific charge for us to advise on  
13 implementation of regulations dealing with the  
14 Clean Air Act. We have five representatives that  
15 sit on the Environmental Quality Board and all  
16 five voted in favor of initiating this process.  
17 We want to try and resolve some of the issues  
18 that are related to implementing a state-specific  
19 regulation.

20 One of our major priorities has always been  
21 to promote public engagement. This is a great  
22 example of it, so we're real pleased to be here.  
23 We're pleased to be partnering with the  
24 Department to get this process started and we're  
25 looking forward to hearing everybody's

1           perspectives. Thank you.

2 MR. FIDLER:

3           And Roger Westman is here from AQTAC. Roger  
4           would like to provide a few opening remarks as  
5           well.

6 MR. WESTMAN:

7           Thank you, Tom. I'd like to thank you all for  
8           coming here and participating. We're very  
9           pleased that you've committed the time and the  
10          energy to do so.

11          AQTAC, the Air Quality Technical Advisory  
12          Committee, is a 15-member diverse group appointed  
13          by the Secretary. I'm vice-chair and we're very  
14          interested in this, not only because the mercury  
15          rule when it's developed will come back to AQTAC  
16          but because this is important to the citizens of  
17          Pennsylvania. We're talking about public health.  
18          We're talking about impact on the environment.  
19          This is important and I appreciate your concern  
20          as well for them.

21          AQTAC with 15 members of course has a lot of  
22          diverse views among its members and I would  
23          expect the same around this table. And that's  
24          good. What we really want to do is to have a  
25          cooperative process, an open process. If you

1 have concerns, please bring them to the table,  
2 and a respectful process, where we listen and  
3 engage and look for common ground where we can.  
4 It is a process where we've been given some  
5 parameters by DEP to work with. If you've looked  
6 at the background materials, you know what those  
7 are, such things as new versus existing sources.  
8 We're not going to look at something based on  
9 coal, but lots of things are still open for us to  
10 consider and look for and within those parameters  
11 I'm sure we can come up with a very good  
12 regulation for the citizens of Pennsylvania.

13 As I said, what we're looking here for is  
14 common grounds so that we can come up with the  
15 best regulation that meets everybody's needs.  
16 Again, thank you very much for your  
17 participation. Tom?

18 MR. FIDLER:

19 Thank you very much Roger. Before I begin to try  
20 to set the stage as to how we got to this point,  
21 I'd like to have us just go around the table and  
22 introduce ourselves so that everybody has a  
23 chance to understand who is here and potentially  
24 the organization or interest that they represent.  
25 Joyce do you want to start?

1 MS. EPPS:

2 Joyce Epps, Director of the Bureau of Air Quality  
3 here at DEP.

4 MR. BIDEN:

5 Doug Biden, Electric Power Generation  
6 Association.

7 MR. SALES:

8 John Sales, Lehigh University Energy Research  
9 Center.

10 MS. GOODMAN:

11 I'm Cynthia Goodman, Pennsylvania Department of  
12 Health. I'm with the Environmental Public Health  
13 Physician in the Division of Environmental  
14 Health.

15 MR. TRISKO:

16 I'm Gene Trisko. I represent the United Mine  
17 Workers of America International, and I'm here  
18 also on behalf of all of the UMWA local districts  
19 in Pennsylvania.

20 MR. CLEMMER:

21 I'm Reid Clemmer with PPL Service Corp.

22 MR. BRISINI:

23 I'm Vince Brisini. I'm with Reliant Energy.

24 MR. WESTMAN:

25 Roger Westman. Besides being Vice President of

1           AQTAC I'm the manager of the Air Quality Program  
2           for Allegheny County, Pittsburgh.

3 MR. CANNON:

4           David Cannon with Allegheny Energy.

5 MS. PARKS:

6           I'm Nancy Parks. I'm a member of AQTAC and I'm  
7           with the Sierra Club Clean Air Committee.

8 DR. LEVIN:

9           Leonard Levin, Electric Power Research Institute.  
10          I sat in the wrong place.

11 MR. WELSH:

12          Mike Welsh with the International Brotherhood of  
13          Electrical Workers.

14 MS. CONNER:

15          Gail Conner. I'm a new member to the Citizens  
16          Advisory Council. I'm a licensed attorney in the  
17          State of Pennsylvania and I'm President of G & C  
18          Environmental Services in Newtown Square.

19 MR. GRAYBILL:

20          I'm Lowell Graybill. I'm here with the  
21          Pennsylvania Federation of Sportsmen's Clubs.

22 MR. BARR:

23          I'm Gene Barr, Pennsylvania Chamber of Business  
24          and Industry.

25 MR. LYNCH:



1 I'm Jim Lynch, retired professor from  
2 Pennsylvania University, and for many years I've  
3 managed the DEP supported atmospheric deposition  
4 monitoring program in the State of Pennsylvania,  
5 including the mercury deposition program which  
6 I'll be talking about today.

7 MR. DAVIS:

8 I'm Don Davis from Penn State.

9 MS. WILSON:

10 Sue Wilson, Citizens Advisory Council.

11 MS. JARRETT:

12 Jan Jarrett, Penn Future.

13 MR. WILCOX:

14 Nathan Willcox with Penn Environment.

15 MR. ARNOWITT:

16 Myron Arnowitt with Clean Water Action.

17 MR. STAMOULIS:

18 Arthur Stamoulis with the Clean Air Council.

19 MR. BURKE:

20 Frank Burke with Consol Energy. I'm also here on  
21 behalf of the Pennsylvania Coal Association.

22 MR. HANSEN:

23 Rolf Hansen, Petroleum Industries of  
24 Pennsylvania.

25 MR. CHALMERS:

1 Ray Chalmers, EPA Region III.

2 MS. WITMER:

3 Pam Witmer, Pennsylvania Chemical Industry  
4 Council.

5 MS. RAMSEY:

6 Billie Ramsey from ARIPPA.

7 MR. FIDLER:

8 If we could just quickly introduce ourselves to  
9 the side.

10 \*\*\*

11 [Introduction of audience.]

12 \*\*\*

13 MR. FIDLER:

14 I'd like to thank everybody for their interest  
15 and for your willingness to participate in the  
16 process. Just by way of some background and  
17 chronology, on August 9, 2004, the Department  
18 received a petition from the Citizens for  
19 Pennsylvania's Future, Penn Future, and  
20 eventually 61 other organizations basically  
21 asking the agency to consider a rulemaking  
22 process that required 90-percent control of  
23 mercury emissions from coal-fired power stations.  
24 On October 19<sup>th</sup> of last year the EQB accepted the  
25 petition and that petition was published in the

1 Pennsylvania Bulletin on October 30. As part of  
2 that action, DEP was provided 60 days to analyze  
3 the petition and respond back to the EQB. On  
4 January 18 of this year the Department requested  
5 a 120-day extension to allow further review and  
6 analysis of the petition and issues that were  
7 evolving at the time. Many of you know that the  
8 federal Clean Air Mercury Rule was released on  
9 March 15. We clearly wanted to get an  
10 understanding as to what the federal program  
11 would look like and as part of that we did  
12 complete a report following an analysis of the  
13 federal rule. We also took a look at the  
14 authorities that currently exist in Pennsylvania  
15 under the Air Pollution Control Act. We took at  
16 look at the New Jersey program, which was  
17 specifically identified in the petition by Penn  
18 Future, and we also analyzed the cost  
19 effectiveness and availability of control  
20 technologies for reducing mercury emissions from  
21 power stations. That report was completed in May  
22 of this year, actually May 18, and what that  
23 report basically recommended, and the reason  
24 we're here today, is we did recommend that in  
25 fact we move forward with the rulemaking with the

1 goals as follows: The rulemaking should examine  
2 mercury emission reduction strategies for  
3 electric power stations and other major mercury  
4 emitters within the Commonwealth. We should  
5 provide a mechanism for examining the issue of  
6 hot spots, deposition locally of mercury  
7 emissions from all major sources. That  
8 rulemaking process should encourage repowering or  
9 the construction of efficient or clean-burning  
10 coal technology. And many of you know that we're  
11 working on a strategy to accomplish that already.  
12 The rulemaking should encourage the use of clean  
13 Pennsylvania coal and discourage fuel switching  
14 to dirtier coal types from the Powder River Basin  
15 and sources to the West. And we're very  
16 concerned about the capacity of our coal burning  
17 power fleet within the state and the reliability  
18 of that fleet. And all of those issues need to  
19 be carefully considered and reviewed as we move  
20 forward with this rulemaking process. And we'd  
21 certainly like your input, advice and assistance  
22 on all of those issues as we proceed.

23 The report indicated that we do not believe  
24 that the model that was referred to with respect  
25 to the New Jersey program is a model that we can

1 replicate within the State of Pennsylvania. We  
2 believe our coal burning fleet is much more  
3 extensive and different than what exists in New  
4 Jersey. We also indicated that we do not believe  
5 that it's appropriate to regulate mercury  
6 emissions under Section 111 of the Clean Air Act  
7 as proposed in the clean air mercury rule.

8 So that's really where we are at this point.  
9 We're looking forward to a lot of good  
10 discussion, a lot of different points of view.  
11 And that's what this process is all about, to  
12 provide us with as much information that can be  
13 offered and fed into this rulemaking process as  
14 possible to come up with a rule that is  
15 Pennsylvania specific, recognizes all the  
16 concerns and constraints that we've identified  
17 and recognized within the report and encouraging  
18 all of you to contribute openly through this  
19 process.

20 I'd like to mention that at each meeting we  
21 will have a resource table with as much handout  
22 information to provide background on the mercury  
23 issue as we become aware of and we are already  
24 aware of quite a few sources. That information  
25 is readily available. Please make use of it,

1 review it. If you have any questions, please get  
2 back to us.

3 We will be recording the proceedings of  
4 every meeting through use of a stenographer.  
5 That's not to replicate a hearing format but  
6 instead it's to provide a very clear and accurate  
7 record of what is discussed at every meeting so  
8 that nothing is lost in translation by our staff  
9 in trying to replicate what's on a recorded tape.

10 Probably every meeting will involve some  
11 presentations to set the stage for discussion,  
12 but I just want to remind all the speakers here  
13 today and clearly articulate for all of the  
14 participants in the process at future meetings  
15 I'm going to be very diligent in keeping  
16 presentations within the timeframes established  
17 because my clear goal is to hear from the  
18 participants around the table as far as reactions  
19 to the materials presented and other thoughts you  
20 may have on related issues. There is time at the  
21 end of this meeting, and what I would like is for  
22 everyone to have several minutes to relay to me  
23 and to others here involved in the rulemaking  
24 process what your expectation is for this process  
25 and what are the greatest issues of concern for

1           you or your organization as part of this process.  
2           So that's the extent of my opening remarks.  
3           Thank you for participating.

4                     What I'd like is for Joyce Epps, our Air  
5           Program Director, to review for you the public  
6           involvement plan that we've designed for this  
7           process. Joyce?

8 MS. EPPS:

9           Thanks Tom and good morning. As Tom has  
10          indicated, we really welcome your participation  
11          and your willingness to serve on the Mercury Rule  
12          Workgroup. In August the EQB basically approved  
13          by a vote of 16 to 3 our recommendation to  
14          develop a Pennsylvania-specific mercury  
15          rulemaking to reduce emissions from the electric  
16          generating units in Pennsylvania. With that  
17          approval also was a directive that the rulemaking  
18          should develop in consultation with a diverse  
19          group of stakeholders. I will not identify all  
20          of the stakeholders at this time but to name a  
21          few the petitioners include Penn Future, Clean  
22          Air Council, Clean Water Action, Penn  
23          Environment, the Air Quality Technical Advisory  
24          Committee, the Citizens Advisory Council, the  
25          Electric Power Generation Association,

1 Pennsylvania Coal Association, PA Chamber of  
2 Business and Industry, the United Mine Workers of  
3 America. Those are just a few of the  
4 stakeholders that were identified during that  
5 August 16 meeting. In response to that directive  
6 we also moved forward with developing a mercury  
7 rulemaking public involvement plan, which you  
8 should have received a copy of earlier in the  
9 mail, and if you did not receive it we have  
10 additional copies available. That particular  
11 plan outlines the process that we will use to  
12 seek your input to develop this proposed  
13 rulemaking. As set forth in the plan, the  
14 primary objectives of the public involvement  
15 process are, one, to discuss key information  
16 relevant to a Pennsylvania-specific mercury rule;  
17 and, two, to obtain recommendations on the  
18 technical aspects of the proposed rulemaking.  
19 And those recommendations should include control  
20 levels, testing, monitoring, record keeping,  
21 reporting and compliance schedules. The initial  
22 stages of the workgroup process will focus on the  
23 discussion of relevant information that we will  
24 use to discuss topics of interest. We have  
25 identified topics and I'm sure there are others

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1 that you will want to identify, but we really  
2 believe that there's a need to focus generally on  
3 mercury emissions, the transport and deposition  
4 of mercury emissions, the global and local  
5 impacts of mercury emissions, hot spots,  
6 speciation, control equipment, electric system  
7 reliability of course is a major concern, costs  
8 and benefits of the rulemaking, compliance  
9 timeframes and any other topics germane to the  
10 mercury rulemaking process here in Pennsylvania.

11 After we get through the discussion of  
12 available information we will focus on those  
13 issues that are pertinent to the development of a  
14 Pennsylvania-specific mercury rulemaking. We  
15 will also agree if there's a need to meet with  
16 individuals or groups that feel that there's a  
17 need for one-on-one discussions with us. We want  
18 to ensure that everyone has a chance to  
19 participate in the development of the rule. We  
20 went to the EQB with a recommendation for an  
21 enhanced public participation process and we are  
22 committed to a public participation process that  
23 will consider the views of all stakeholders. An  
24 independent record of the meetings will be made  
25 to allow the Department to focus on the

1 discussion and regulation development. All  
2 materials related to the mercury petition and  
3 rulemaking process will be posted on the mercury  
4 website currently under development. The posted  
5 material will be made available also to the  
6 general public.

7 There are a few givens that have been  
8 identified in the work plan. One, I need to  
9 remind you that the federal rule is already in  
10 effect in Pennsylvania and that's because of the  
11 fact that we incorporate by reference the Section  
12 111 requirements. So those provisions are on our  
13 books. Two, the EQB has directed the Department  
14 to develop a PA-specific mercury rule for  
15 electric generating units. Three, the plan is  
16 due to EPA Region III by November 17, 2006, a  
17 very ambitious schedule. The plan must be at  
18 least as stringent as the federal Clean Air  
19 Mercury Rule. Mercury removal will be obtained  
20 through different strategies dependent on  
21 specific combustion, unit and fuel mix. DEP  
22 staff will draft this mercury rule in  
23 consultation with the work group, AQTAC, the  
24 Citizens Advisory Council and other interested  
25 parties. In addition, we will also consider come

1 back to the Committee the workgroup prior to  
2 going to EQB. We are obligated to have  
3 discussions with our Air Quality Technical  
4 Advisory Committee, our Citizens Advisory Council  
5 by law. We will also come back to the workgroup  
6 to discuss the regulation that we intend to  
7 submit to the Environmental Quality Board for  
8 discussion.

9 Let me discuss briefly this very aggressive  
10 time schedule. The timeline is to in the months  
11 of October and November to hold additional  
12 workgroup meetings to focus on the technical and  
13 factual issues. You'll need to give me some  
14 sense of how frequently you can be available.  
15 Right now I'm thinking to give us time to get the  
16 record posted and complete that we might need to  
17 meet at least every two weeks. If that's not  
18 suitable, we can discuss an alternative. What we  
19 will also do is that we will hold workgroup  
20 meetings concerning the regulation, and we will  
21 want to do that in November and December to  
22 receive comments from the workgroup and from the  
23 Advisory Committees. What we would like to do in  
24 January of 2006 is to meet with the workgroup to  
25 receive input on the draft regulation. We would

1           then schedule meetings with the Advisory  
2           Committees to consider the proposed mercury rule.  
3           Late January we would like to submit the proposed  
4           rulemaking to the EQB for consideration. In  
5           March we would go to the EQB to have EQB consider  
6           that proposal. April of 2006 we would like to  
7           publish that proposal in the Pennsylvania  
8           Bulletin. May of 2006 we would like to hold  
9           three public hearings on the proposal and in June  
10          we would like to close a 60-day public comment  
11          period. That means in late June of 2006 the  
12          staff at DEP will be very busy summarizing the  
13          public comments and developing a final rulemaking  
14          package for submission not only to the Advisory  
15          Committees but also to the workgroup. In  
16          addition, what we will do in July and August is  
17          we will schedule additional meetings so that you  
18          can consider the final form version of the  
19          regulation. September of 2006 we'd like to go  
20          back to the Environmental Quality Board with the  
21          final form regulation. October we would like to  
22          go before the Independent Regulatory Review  
23          Commission and if all goes well we would like to  
24          publish this rulemaking in the Pennsylvania  
25          Bulletin November of 2006. A very aggressive

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1 schedule.

2 I'd like to remind you during the  
3 discussions if you want to provide comments or  
4 raise questions make sure you identify yourselves  
5 so that the stenographer can get that on record,  
6 and all those notes will be made available. With  
7 that said I'll turn it back to you Tom.

8 MR. FIDLER:

9 Does anyone have any questions on the plan and  
10 the aggressive schedule that we've established  
11 for ourselves for this rulemaking process? All  
12 right, we have...

13 MS. JARRETT:

14 Yes I do.

15 MR. FIDLER:

16 Yes.

17 MS. JARRETT:

18 What form do you expect the recommendations from  
19 this group to take?

20 MR. FIDLER:

21 I'm not sure that we are going to be looking for  
22 recommendations from the group as a whole as much  
23 as we're going to be compiling the comments and  
24 input from the various groups represented within  
25 the larger group. And it's going to be up to us

1 to weigh and balance and try to use our best  
2 judgment in gleaning the best possible  
3 comments/input/feedback that we receive as part  
4 of the process.

5 MR. BARR:

6 Is it conceivable at the end of the process the  
7 recommendation of the workgroup could be not to  
8 do a Pennsylvania specific plan? Or is the  
9 Department saying, "We're doing it and we're  
10 simply taking in recommendations in terms of how  
11 it should look"?

12 MR. FIDLER:

13 The EQB has basically directed the Department to  
14 develop a rule. We will do that and it's our  
15 hope that we can develop a rule that's  
16 representative of as many of the interests  
17 gathered around the table as possible. If in  
18 fact there's a recommendation that a rule not be  
19 developed, I just need to observe and see how  
20 that discussion would evolve. Our objective and  
21 our goal through this whole process is to provide  
22 a proposal back to the EQB.

23 All right, we do have a number of  
24 presentations scheduled for the agenda for this  
25 meeting. Dr. Jim Lynch is going to lead it off

1 with an overview of mercury deposition in the  
2 state. Jim is going to be followed with a  
3 discussion of atmospheric fate and transport by  
4 Dr. Leonard Levin. I've heard Dr. Levin speak  
5 before and present some very interesting points.  
6 We have a representative, Ray Chalmers, from EPA  
7 Region III to discuss the Clean Air Mercury Rule.  
8 And finally we really at the request of Sue  
9 Wilson and the CAC and the suggestion that we  
10 provide a profile of what exists with respect to  
11 mercury regulation or statute in other states, Bo  
12 Reiley will be presenting what we have collected  
13 by way of information in that regard.

14 Dr. Lynch?

15 DR. LYNCH:

16 Thank you very much. It's a pleasure to be here.  
17 I did retire, by the way. I wasn't kidding. I  
18 actually retired on September 30. I put down  
19 that I represent Penn State, but I really don't  
20 represent Penn State because I'm in a  
21 transitional period between being emergency  
22 rehired and being retired. They're hiring me  
23 back to work continue working on this particular  
24 project until they find a replacement for me.

25 What John had asked me to do was to present

1 an overview of the mercury deposition -- the  
2 whole mercury problem and mercury deposition.  
3 I've put that together and a copy of my  
4 PowerPoint are being passed out right now. There  
5 is a couple slides in there that are going to be  
6 duplications of what Dr. Levin will actually  
7 present as well. I actually took those off of  
8 the DEP website since they had some information  
9 there that I thought would be useful to you.

10 With that I will start off by the two people  
11 with this, Jeff Grimm works for me. Jeff is a  
12 data analyst. He's actually the modeler that's  
13 done a lot of the things I'm going to show you.  
14 And then Kevin Horner he's my technician out in  
15 the field and he's the one that does just about -  
16 - takes care of the whole operation.

17 I'd gotten involved in atmospheric  
18 deposition back in the late 1970s, actually  
19 around 1977, and have been involved with it ever  
20 since. It was part of the acid rain thing that  
21 we got involved with, and I've served in many  
22 capacities on the national level at the national  
23 atmospheric deposition program, past chair of  
24 that. So I have a lot of familiar -- a lot of  
25 expertise in the area of atmospheric deposition.



1 I know a lot less about mercury though and  
2 actually mercury movement, but I do know how to  
3 measure it out in the environment itself. So  
4 specific questions regarding you know mercury  
5 solubility, mercury chemistry and that really  
6 need to be directed elsewhere. I will present  
7 today data that have been collected though  
8 through the national network as well as the  
9 Pennsylvania network as well. Much of this data  
10 has not been seen by anybody, including DEP, so  
11 they're going to get kind of an eye opening shot  
12 on this as well.

13 Unlike sulfur and acid rain where sulfur was  
14 dominating the process and came from basically  
15 one or two major sources, mercury is a much more  
16 difficult problem to deal with. We have various  
17 forms of mercury in the environment, the gaseous  
18 elemental mercury shown up there, gaseous  
19 divalent mercury whether it's in the mercurous or  
20 mercuric form. We have particulate bound mercury  
21 both -- can occur and both of those can occur in  
22 either the elemental mercury or in the gaseous  
23 divalent mercury. And then we have many  
24 different types of organic mercury out there.  
25 One that we're mainly concerned with is the

1 methylmercury there. That's the one that's a  
2 main concern primarily because of human exposure  
3 and potential impacts.

4 The gaseous elemental mercury is less  
5 chemically active in the atmosphere, it's less  
6 soluble and as a result they believe it really  
7 forms the basis for much of the global  
8 circulation of mercury that takes place. And  
9 there's a global component to this unlike which  
10 we had with the sulfur, and Dr. Levin will get  
11 into that in a much greater detail. The gaseous  
12 divalent mercury is often referred to as the RGM,  
13 or reactive gaseous mercury. This can form many  
14 different organic and inorganic compounds. It is  
15 highly soluble or much more soluble than  
16 elemental mercury and is easily removed from the  
17 atmosphere during precipitation, and because of  
18 its solubility and relative ease of removal from  
19 the atmosphere it generally is considered to be  
20 fallen out within tens to perhaps a few hundred  
21 miles of the point source itself. Methylmercury  
22 itself is the most toxic component we have out  
23 there. There is some methylmercury in  
24 precipitation itself. We're not monitoring  
25 methylmercury in Pennsylvania right now for the

1 network that we have. We're only looking at  
2 total mercury. On the national scale there are a  
3 number of states and other participants that are  
4 involved in a mercury deposition network, which  
5 I'll talk about a little bit later on here, that  
6 do measure methylmercury and they do find  
7 methylmercury actually in precipitation. We  
8 don't have that kind of information right now for  
9 Pennsylvania. Most of the methylmercury that we  
10 deal with and gets into our streams really is in  
11 there primarily as a microbial-mediated  
12 transformation of mercury that has been deposited  
13 on the surface, gets into the stream, gets in  
14 exposed to the organisms and as a result is  
15 transformed into the methyl form which is then  
16 picked up by fish life and -- by aquatic  
17 vegetation and moves up through the food chain.  
18 We are concerned about it primarily because it is  
19 a neuro toxin and a teratogen and does accumulate  
20 up the food chain on an order of magnitude of ten  
21 to the sixth or more. And I understand Dr. Levin  
22 is going to talk more about this in his  
23 particular talk. It is, as I had already pointed  
24 out, a major concern.

25 Unlike the sulfur issues that we are dealing

1 with and the acid rain issues we are dealing  
2 with, we have many, many sources out there. This  
3 is a duplicate slide of what Dr. Levin will show,  
4 and I put it in just to illustrate the fact that  
5 we have anthropogenic emissions on a global  
6 scale, on a local scale and on a regional scale  
7 that contribute to what's up in the atmosphere.  
8 In addition to that, and unlike other things that  
9 we deal with, there is actually background  
10 emission sources both from a natural point of  
11 view, crustal or mercury deposits of venting  
12 submarine sources, sources from volcanic activity  
13 and so forth, and unusually -- which is unusual  
14 for a lot of pollutants. There is also a dormant  
15 or anthropogenic sources, re-emitted deposition  
16 sources that trees that can actually pick it up  
17 and transmit it back to the atmosphere. So when  
18 you're looking at the total amount of atmospheric  
19 mercury that might be in the atmosphere at any  
20 particular one time, there are a lot of different  
21 sources both global, local, regional as well as  
22 old sources as well as natural sources up there.  
23 So it's a very, very complex issue. It's not a  
24 simple issue, as we had had to deal with with the  
25 acid rain and the sulfur and that kind of stuff.

1           Some of the global scales, just some of the  
2           balances, I put this in to illustrate that the  
3           new and re-emitted anthropogenic sources relative  
4           to the national sources relative to the total  
5           that's coming out. There are a lot of different  
6           estimates. There's a lot of variability. A lot  
7           of people have come up with different numbers,  
8           and you can see this one here these four  
9           estimates here on the total emission sources vary  
10          anywhere from around 6,600 here down to around  
11          6,000, about a ten, 12 percent variability. But  
12          if you look at how it's distributed between  
13          natural sources from land, natural sources from  
14          area, new and re-emitted anthropogenic sources  
15          there's a lot of variability in those estimates.  
16          So there's a lot of uncertainty associated with  
17          this. The re-emitted percent here, the 50  
18          percent, 47 percent, represents really the re-  
19          emitted as a percent of the total anthropogenic  
20          emitted to the atmosphere. And again quite a bit  
21          of variability that you might see on these. And  
22          to a great to extent science is really evolving  
23          in trying to understand this as well. I also put  
24          this in for North America looking at the 2000  
25          inventory here, the breakdown in the United

1 States between the utilities. And this is a  
2 source, I don't know if Dr. Levin has this one or  
3 not, but just a breakdown between utility; waste  
4 incineration, coal, mining, mobile sources and  
5 others. It's highly variable. There's a lot  
6 more sources out there than what we had to deal  
7 with relative to the sulfur issue itself. And  
8 from a North America perspective we really are  
9 the driving force. In this particular column  
10 down here, the last one shows the breakdown  
11 between what is elemental mercury, which is  
12 divalent mercury and which is particulate  
13 mercury. And again quite a bit of variability  
14 depending on who is looking at this and who is  
15 making these types of assessments. A breakdown  
16 again just from a continental point of view  
17 looking across the Northern Hemisphere, this is  
18 the Americas here, North America and South  
19 America 11 percent. The big players in this are  
20 China and Asia. They burn a lot more coal than  
21 we do. Collectively those two account for about  
22 50 percent of the total anthropogenic mercury  
23 emissions. We're a major player obviously, but  
24 not as big as those. So this is a global picture  
25 when you look at this because we do have a global

1 cycle involved in this. What we don't know? Oh,  
2 there's a heck of a lot of significant  
3 uncertainty associated with these flux estimates.  
4 We know that to be the case. We're not sure  
5 about the role of soils and vegetation. It can  
6 be taken up. There's evidence to indicate that  
7 it can be actually re-emitted right off the  
8 surface of the soils that can be actually picked  
9 up by the vegetation, transpired through the  
10 tomato on the leaf surface itself. Are we  
11 missing certain things? We really don't know.  
12 There seems to be more sources than sinks or more  
13 sinks than sources. There's a lot of things that  
14 we don't know that's going on out here that we  
15 really need to look at. Is mercury constantly  
16 being recycled between the terrestrial ecosystem  
17 and the atmosphere? And if this is the case, it  
18 might suggest that the residence time of mercury  
19 appears to be long when in fact it's relatively  
20 short. Again we're not sure of exactly what role  
21 this might play, but it is important to recognize  
22 that there is an internal cycling process taking  
23 place in here. Now the National Atmospheric  
24 Deposition Program which started really back in  
25 1977 was primarily an acid-rain driven type

1 program, although we looked at atmospheric  
2 deposition to cover a broad base. In 1995 I  
3 actually wrote a proposal that got the funding,  
4 or at least established the mechanism by which we  
5 could put together a national mercury deposition  
6 program. I was the chair of the national  
7 atmospheric deposition program at the time. I at  
8 that particular time went to the State of  
9 Pennsylvania, went to DEP in particular and said,  
10 "We ought to probably get involved in that," and  
11 some of the data I'll show you. We actually set  
12 up our first sites in 1997 and it's expanded ever  
13 since. But the actual national mercury  
14 deposition program started in 1995. We measure  
15 total mercury in weekly precipitation samples  
16 throughout the country, and I'll show you where  
17 they're located at. The system is designed to  
18 look and quantify the spatial and temporal  
19 patterns that we see across the United States.  
20 All the sites use the same sampling protocols.  
21 They all use the same analytical protocols. All  
22 the samples are analyzed at Frontier Geosciences  
23 out in Seattle, Washington. So we can look at  
24 data from Pennsylvania, compare it to data from  
25 Louisiana, compare it to data from out in



1 Washington for that matter without the inherent  
2 problems that you have when you have multiple  
3 labs and multiple sampling programs. So the data  
4 are very, very comparable.

5 This is the distribution at the end of last  
6 year of the mercury monitoring sites. I think  
7 there's about 85 of them now and it's expanding  
8 every year. Pennsylvania because of the support  
9 from DEP has a cluster of sites here, many more  
10 of them than most states have. It is also  
11 primarily located within the Eastern part of the  
12 United States, much like the acid deposition  
13 program was, although there are some sites  
14 located out here in the Western part of the state  
15 up in Alaska and down in Mexico. Unlike the acid  
16 rain program where the Canadians put together  
17 their own program, they didn't do that this time.  
18 They actually joined forces with us, so these  
19 Canadian sites that we see up here as well as the  
20 sites down in Mexico are part of the National  
21 Atmospheric Deposition Program. They're actually  
22 cooperating with us. So we can make direct  
23 comparisons with their data as well as with ours,  
24 which is really nice to do because the Canadians  
25 had a different system than we had with the acid

1 rain. It made it more difficult to look at.  
2 This is a Pennsylvania network here. We have a  
3 total of eight sites in the state. All of them  
4 are supported by DEP with the exception of PA37  
5 down here in Greene County. This particular one  
6 is supported by the Department of -- DOE, the  
7 Department of Energy. It's run by -- I can't  
8 remember who runs the actual site down there.  
9 This here is Allegheny Portage working with the  
10 national park service. This is Presque Isle up  
11 here working with the State Park system. This is  
12 Hills Creek also with the State Park. I do a lot  
13 of cooperative deals with the U.S. Forest  
14 Service. This is on Gifford Pinchot's homestead  
15 actually right on the land. It's still owned by  
16 the family. They're cooperating in this program  
17 and have cooperated in this program since back in  
18 the 1980s in the acid rain part of it. PA60 is  
19 at Valley Forge National Park. PA47 is located  
20 at Millersville actually on an ongoing actual  
21 farming operation. PA00 is located in  
22 Arendtsville which is part of Penn State's apple  
23 research program, and it's located on top of a  
24 hill and it's clustered around with a tremendous  
25 amount of other monitoring activities going on

1 both within the wet deposition field as well as  
2 air quality monitoring. The PA26 here is a new  
3 site that we're going to set up sometime this  
4 month or early next month on Centralia where the  
5 underground fires are. We're actually going to  
6 do some monitoring at that particular site as  
7 well. It's not operational yet, we haven't put  
8 it in. I guess power is being run to the site  
9 right now. All of these -- the way I selected  
10 these out is I was interested in looking when I  
11 first set -- these are the two sites I first set  
12 up. This would be our most pristine area up in  
13 North Central Pennsylvania. Very little utility  
14 -- very little industry around that particular  
15 area. It's located in the State Park system  
16 itself. I don't -- I think the nearest sources  
17 might be you know 30 or 40 miles away. The PA13  
18 on top of Crescent Mountain was purposefully put  
19 there. I thought it would be one of the dirtiest  
20 sites you might experience. You're looking  
21 literally down into the industrialized area  
22 around Pittsburgh, some very large power  
23 producers down there as well, as you all know. I  
24 wanted a farming community one and that's why we  
25 had PA47 and PA00, these two here. It was also

1 interesting in seeing how much variability we had  
2 over a relatively short distance, and I'll show  
3 you some of the results of that here very  
4 shortly. PA60 again I selected that I because I  
5 wanted urban influence and that's out in Valley  
6 Forge. It's very, very much of an urban  
7 influence type area. PA72 is one of our more  
8 pristine sites, although over the years that  
9 really has changed because that's really become a  
10 -- the whole Pike County is more of a bedroom  
11 community from people that commute from  
12 Pennsylvania into New York and New Jersey. And  
13 as I had indicated, the PA26 here is to look at  
14 the Centralia fire problems, the emissions coming  
15 from the fires itself. PA37 obviously where it's  
16 located at down there in the corner really would  
17 catch the bulk of the pollution coming in out of  
18 West Virginia and Ohio and so forth. Very large  
19 power producers down in that particular area as  
20 well.

21 This is just a typical sampler that we have  
22 out there in the field. Everyone uses the same  
23 sampler. This has two particular vents here.  
24 One is designed to collect a mercury sample  
25 itself, a sample of precipitation for mercury

1 analysis. The other one if you want, and we do  
2 this at selective sites in Pennsylvania, we  
3 collect samples and we do other trace metal  
4 analyses like zinc, manganese, chromium, I can't  
5 remember them all, but we do about eight or nine  
6 other different trace metals in addition to the  
7 mercury one. It's a heated element here. This  
8 whole thing is heated inside during the  
9 wintertime, so we allow the heat to rise up these  
10 chimneys essentially and it melts the snow. So  
11 it converts the snow into liquid form so that it  
12 can go into a glass bottle. We keep that from  
13 freezing obviously so it doesn't crack on us. It  
14 has an acid -- the dilute acid in it to fix the  
15 mercury in place in the sample so it's not  
16 absorbed by the size of the bottle and so forth.  
17 So this just shows you three views of it. This  
18 is where the actual sampler sits. This is a  
19 heating element that we have in here. We keep  
20 the temperature -- we cool it during the  
21 summertime as well and heat it during the  
22 wintertime to keep the temperature basically  
23 running around 75 to 80 degrees. These are  
24 Teflon coated to prevent contamination. There's  
25 a sensor mounted on here that activates -- when

1           it starts to rain it activates a motor that  
2           brings the lid here, which is protecting the  
3           sampler from contamination, over to the dry side.  
4           And this bucket here is just used as a point to  
5           rest this platform. It's not -- we're not  
6           collecting anything on that particular side.  
7           Here it shows it in the open format. And then  
8           when it stops raining this sensor is heated, it  
9           closes back up and prevents evaporation, prevents  
10          contamination from bird droppings, leaves,  
11          insects, whatever might fall into the sample.

12                 Now with the data that we have, and we had  
13          all eight sites in operation in 2004 in the State  
14          of Pennsylvania, and this is the first time I've  
15          actually tried to use a surface algorithm to  
16          create this type of data. It's actually took at  
17          the spatial patterns of it. Bear in mind this is  
18          done with not only the data that we have in  
19          Pennsylvania but I also use all the peripheral  
20          site data that I have available. Unfortunately  
21          we don't have a lot of peripheral site data. If  
22          I could go all the way back, I probably should  
23          have duplicated the national network. We don't  
24          have sites out in Ohio, although some of them are  
25          being established right now. We didn't have them

1 in 2004. There are limited data available up in  
2 New York State and also limited data over here in  
3 New Jersey, although sites are going in. So our  
4 peripheral -- our abilities to do this to show  
5 these types of spatial patterns is somewhat  
6 limited by our abilities to look at spatial  
7 variability around the state, samples outside of  
8 the state itself. Consequently when you look at  
9 that, you have to consider that the border  
10 effects are going to be much greater, much more  
11 affected by the spatial distribution than what we  
12 might see in the center part of the state where  
13 we have more data to work with and that. So this  
14 is our first attempt to actually look at the  
15 spatial patterns here, and obviously it shows on  
16 an annual volume-weighted basis of the mercury  
17 concentrations hot spots here. Its highest  
18 concentrations in 2004 occurred in the Eastern  
19 part of the state. The second highest was up  
20 here at the Presque Isle area. And consistently  
21 we've seen this generally tends to be the low  
22 part of the state. This is one year. I can show  
23 you a lot of different -- I can't show you a lot  
24 of different years because we don't have a lot of  
25 different years to work with, but this pattern

1 does change considerably. If I looked at the  
2 2003 data, it might be different. To give you an  
3 indication of how much variability you actually  
4 tend to get -- oh, I forgot I have the national  
5 one. This is the national data. I'm sorry, I  
6 did have it in here. As I indicate, no sites out  
7 in Ohio in 2004. Nothing here in New Jersey.  
8 There's a couple sites in New York but they're  
9 quite a ways up there. And we're actually  
10 getting some now in the Chesapeake Bay region, so  
11 I can -- my southern border is a little bit  
12 better, but this lack of data up here really  
13 makes it difficult for us to look at the Western  
14 edge of the State of Pennsylvania itself from a  
15 modeling and spatial interpretation program. The  
16 data here is given in nannograms per liter. Most  
17 of the data you can see it runs between eight and  
18 up to the upper nines with the highest  
19 concentration here at Milford in 2004, comparable  
20 with the data that we see here in the Great Lakes  
21 higher than what we see in the Northeast. Fairly  
22 comparable, somewhat -- maybe a little higher  
23 than what we see in the South Central part of the  
24 state. Much lower though than what we see down  
25 here in the Louisiana area in the Gulf states and



1           what we see over here in Florida. Consistently  
2           over the years the highest concentrations have  
3           been in the Florida area. We believe it's  
4           probably related to waste incineration in  
5           Florida, which they do. It also may be related  
6           to petrol chemical production out in the Gulf.  
7           We don't know exactly why, but those are  
8           speculations from our particular point. I know  
9           Louisiana has been very much involved in this  
10          because of the potential impact on the fishery  
11          resources that they have, so they've been  
12          actively participating in this program as well.  
13          But this is a general spatial pattern. This is  
14          fairly consistent what we get from year to year,  
15          this overall spatial pattern. This is -- this  
16          data actually was sent to me yesterday afternoon  
17          at 3 o'clock. This is the first time this map  
18          has been shown to anybody, to my knowledge, in  
19          the country. So it's relatively new data from  
20          2004, so Leonard your 2003 map is out of data  
21          already.

22 DR. LEVIN:

23           They showed this in Wyoming.

24 DR. LYNCH:

25           Oh, they did show it out in Wyoming. I didn't

1 get to the national meeting. So they did show it  
2 out in Wyoming. I wasn't aware of that. But it  
3 does show the types of spatial patterns that we  
4 get across the country and our ability to look at  
5 the spatial patterns and over time be able to  
6 look at how these spatial patterns change from  
7 year to year. This is quarterly data here that  
8 I've done in Pennsylvania again showing how it  
9 varies from season to season. This is the winter  
10 season up here. This is the spring season, the  
11 summer season and the fall season. And this is  
12 one of the things -- I present it to show that  
13 there's a lot of spatial variability across the  
14 state and that variability fluctuates from season  
15 to season. A lot of it is probably related to  
16 storm tracks. A lot of it is probably related to  
17 climatic patterns, large climatic patterns that  
18 we have. We know for example that during the  
19 wintertime most of our storms come out of the  
20 West and Northwest. We know for a fact that  
21 during the summertime we have a lot of spatial  
22 variability in precipitation simply due to the --  
23 most of the storms are not frontal storm systems  
24 but most of the storms tend to be from  
25 thunderstorms created across the state. We know

1 in the fall that we also have a tendency to get  
2 more precipitation occurring from frontal storms,  
3 particularly along the coast where we get like we  
4 had this like couple of weeks where we have a  
5 hurricane or a tropical storm coming up that  
6 gives huge volumes of precipitation in this area.  
7 This can also be affected in the summertime as  
8 well. So the climatic input here and the amount  
9 of precipitation that occurs plays a very key  
10 role in how much spatial variability you might  
11 get across the state from season to season. And  
12 obviously 2004 if you remember was a very wet  
13 year. It will be interesting to see what the  
14 2005 data looks like. 2005 up through this  
15 recent month was a very dry year. 2003 was also  
16 very, very wet. In fact some of the highest  
17 precipitation we've measured in Pennsylvania and  
18 over the last 100 years. So we have this  
19 climatic variability pattern that really does  
20 affect deposition, it affects the amount and  
21 distribution that we see of deposition. Whether  
22 you're dealing with sulfur or whether you're  
23 dealing with mercury it does have a point. One  
24 of the areas though that consistently tends to  
25 show up fairly low is in the North Central part

1 of the state. Now if you know anything about  
2 precipitation patterns across the State of  
3 Pennsylvania, you know the wettest regions are  
4 down here along the Laurel Ridge and up here  
5 around Erie due to lake effect snows and that.  
6 There is an area within Central Pennsylvania,  
7 North Central Pennsylvania up here that gets the  
8 lowest precipitation. Annual -- average annual  
9 precipitation up there is around 30 to 32 inches.  
10 The whole statewide averages around 42 inches.  
11 And one of the reasons we get low deposition up  
12 here, as well as low concentrations, it's not  
13 only a very remote area and no localized  
14 emissions coming into it but it's also very dry  
15 up here. And when you look at the deposition  
16 maps you're going to see that there's very low  
17 deposition up here as well. So a lot of spatial  
18 variability. And I'm not going to stand up here  
19 and tell you I understand why all of this is  
20 taking place. It's a highly variable, very  
21 complex system that affects it. This is wet  
22 deposition again, the other one was  
23 concentration, again showing the very low  
24 concentration on an annual basis with low  
25 deposition rates in the North Central part of the

1 state relative to what's going on in the rest of  
2 the state, and then the highest deposition  
3 occurring along the Eastern part of the state.  
4 And this here is the national network showing  
5 deposition values down here in the extreme  
6 Southeast running 20, 21, 22, in the low -- upper  
7 teens to the low 20s. Our data here runs  
8 generally in the eight to 12, 12 in the East this  
9 year, but I've seen other data from previous  
10 years when it was highest in the West and not as  
11 high in the East. A lot of it may just be the  
12 way the wind is blowing and the way the sources  
13 are coming in where the precipitation actually  
14 occurs. From a depositional point of view we  
15 tend to be higher though because we get more rain  
16 in certain areas out here than we see up here  
17 around the Great Lakes, and we tend to be much,  
18 much higher than what you'd see up here in the  
19 New England area itself. Again a lot of spatial  
20 variability. A lot of it's related to climatic  
21 patterns and so forth. It's interesting in this  
22 particular year, this is 2004, I've actually seen  
23 -- the Hills Creek site is fairly high this year  
24 from a depositional point of view partly because  
25 the rainfall rates were much higher up there than

1           it normally is. But I've seen this site here as  
2           the second lowest site in the entire North  
3           America, including the sites located up in  
4           Canada. And I've seen it where this site here  
5           will be the second lowest in North America and  
6           this site here is one of the highest, not the  
7           highest in North America but at least the highest  
8           in the Northeast. A lot of spatial variability  
9           across a distance of, what, air miles maybe 120  
10          miles or something like that. That's the kind of  
11          spatial variability that we might expect to see,  
12          and a lot of it though is influenced by the  
13          precipitation patterns, climatic patterns and so  
14          forth. This is a quarterly deposition in  
15          Pennsylvania. This is again looking at  
16          micrograms per square meter here with the highest  
17          concentrations -- the highest deposition  
18          occurring down here during the wintertime in the  
19          Laurel Ridge. They have a tendency to get the  
20          highest amount of precipitation. It's not  
21          unusual to get 50 to 60 inches of rain down  
22          there. This particular year that's probably  
23          where most of the rain, I have to look at the  
24          rainfall distribution map. Spring up here high  
25          over in the Southeastern corner and then for the

1 summer and for the fall it tended to be high in  
2 the East and actually relatively low over here in  
3 the summertime in the Western part of the state  
4 in 2004. So again it's -- you have to sit down  
5 and it takes an awful lot of information to  
6 decipher out just why these patterns are  
7 occurring. You've got to look not only at  
8 emissions but you have to look at the  
9 precipitation patterns, you have to look at the  
10 timing of events, you have to look at the  
11 climatic patterns. This year for example in 2005  
12 we have had some of the lowest ozone. Now we're  
13 not interested in ozone. I was interested in it  
14 because our ozone concentrations have been very,  
15 very low this year. Why were they low? Most of  
16 the prevailing patterns came out of the West and  
17 out of the Northwest, most of our storms that we  
18 did get, and as a result we had the different --  
19 an atypical year in many cases this summer given  
20 the low ozone type of concentrations. So there's  
21 a lot of things that enter into this that make  
22 this a very difficult problem to assess.

23 I did plot these data here. Again this is  
24 the annual deposition in 2004 and this is some  
25 mercury emissions that I got from DEP. All I did

1 was plot the location, the latitude and longitude  
2 of the emission sources that I was given. The  
3 dots here are the low very emission sources tend  
4 to be the blues or purples and then the highest  
5 emission sources tend to be the red. This is one  
6 over here. It's hard even for me to decipher  
7 which ones are red or approaching red here.  
8 Again I'm not trying to show any particular  
9 relationship other than we had some high  
10 deposition over in this particular area. We have  
11 a cluster of sources, which I understand tend to  
12 be more waste incineration, but all these are  
13 relatively low sources. Now maybe this  
14 relationship happens to do with the fact we have  
15 a lot of them that cluster together than the fact  
16 we have a lot of small sources collectively give  
17 this deposition level. I don't know. That's  
18 only speculation on my part. Since we have some  
19 very, very high sources over here you might  
20 expect to see higher deposition levels in this  
21 area, and we don't see it. Now maybe that's just  
22 a factor of climate for this particular year.  
23 Again a lot of questions and not a lot of answers  
24 to come up.

25 We started doing mercury monitoring in 1997



1 at Hills Creek and at Allegheny Portage on top of  
2 Crescent Mountain. We plotted this and I plotted  
3 -- the dashed line here is precipitation, annual  
4 precipitation. This is a bimonthly composite of  
5 weekly samples here and we're running a  
6 statistical trend analysis. There's obviously a  
7 decreasing trend here. It's gone down about 2.6  
8 percent per year over this eight-year period.  
9 However, at this particular site it's not  
10 statistically significant. It's running -- the  
11 "P" value here, the statistical evaluation of it  
12 is .14. Generally we don't want to look at  
13 significance unless it's at least .05 or lower.  
14 So it's gone down but there is enough degree of  
15 uncertainty associated with this particular trend  
16 to say that we can't say in fact that it is a  
17 statistically significant trend as a result of  
18 whatever might be driving it. I put in the  
19 precip line here to show that the very high  
20 precipitation in 2003 and again in 2004 here acts  
21 as a dilutional factor. There's a certain amount  
22 of pollution up there, you throw a lot of water  
23 on it and you're going to get some dilution  
24 effects. So when you're looking at  
25 concentrations you get dilution that's taking

1 place. And part of this decreasing trend here  
2 might be actually due to the fact that we had a  
3 lot of precipitation that dilutes the amount out  
4 there so our concentrations are lower. And  
5 that's a factor that we have to look at and  
6 consider when you're looking at these types of  
7 trends. That's why I do precipitation trends  
8 concurrent with what we're doing with regards to  
9 concentration.

10 This here is the deposition value, wet  
11 deposition value here, and you see the influence  
12 here the concentration has gone down, not  
13 significant. In this particular case the  
14 deposition has actually gone up, and again not  
15 significant though. Part of it being driven by  
16 the high precipitation amounts that we had in  
17 this particular period that's increasing the  
18 deposition levels somewhat. Again a lot of data.  
19 To answer very difficult questions you need a lot  
20 of data to come up with because of the  
21 interactions between climate, which we have very  
22 little control over or in fact no control over  
23 whatsoever. Hills Creek trend here; this is a  
24 decreasing trend. It's highly significant .0001.  
25 That's a very significant decreasing trend out

1 here. We saw the same increase in precipitation  
2 patterns here in 2004 and as a result I indicated  
3 that site there, Hills Creek site, had a lot of  
4 deposition relative to previous years, and part  
5 of it actually relates to the fact we had a lot  
6 of precipitation in that particular year. Again  
7 decreasing trends though. Definitely going down  
8 and it is significant at that particular site. I  
9 was interested in what's happening -- I heard a  
10 talk. I actually attend the Electric Utility  
11 Commission conferences out in Tucson over the  
12 years. I heard a talk out there last year where  
13 they talked about the decreasing trends and I  
14 can't remember where it was at, and they said it  
15 was very similar to the sulfate trends. So I  
16 decided, well, let's take the sulfate from up in  
17 Hills Creek, I monitor it up there as well, and I  
18 plot the sulfate here which is given in the blue  
19 line relative to the decreasing trend that we see  
20 in the mercury concentrations. And you can see  
21 the two mimic one another very, very closely.  
22 The patterns are very, very significant -- are  
23 very, very similar and both of them are very  
24 significant. So sulfate is going down at that  
25 site and so is mercury going down. Now what does

1           that mean? I could say, "Okay, we're reducing  
2           sulfur to oxide here and part of the reduction in  
3           sulfur to oxide is reduced mercury emissions too  
4           someplace, whether in Pennsylvania or elsewhere  
5           and as a result this reduction here is just  
6           mimicking the changes in sulfur because some of  
7           the mercury is coming out and reduces the  
8           sulfur." Speculation? I don't know, but it's an  
9           interesting trend. I just present the data. You  
10          guys decide. Here is the deposition -- wet  
11          deposition here. Source/receptor relationships.  
12          One of the things that I think we need to do here  
13          in the State of Pennsylvania, and I think would  
14          be very beneficial, is to look at source/receptor  
15          relationships. We actually have the capabilities  
16          of doing that kind of stuff, and what we can do  
17          and gain out of this is to look at deposition at  
18          a particular point with our deposition monitors.  
19          And we can use meteorology precipitation patterns  
20          of vertical wind shear profiles, a lot of things,  
21          in order to come up with where does this  
22          pollution that's fallen at a given point come  
23          from. It's called source/receptor relationships.  
24          And things have really improved over the last ten  
25          or 15 years that makes this more of a viable type

1 of approach. With these kinds of things we can  
2 look at what sources contribute to most of the  
3 mercury deposition in Pennsylvania. Where does  
4 it come from? What areas are most impacted by  
5 emissions from Pennsylvania sources versus local  
6 sources? We can even probably put in and look at  
7 maybe even global contributions to it as well.  
8 Where would emission reductions be most  
9 beneficial to Pennsylvania, if in fact  
10 Pennsylvania deposition is the major contributor  
11 to the deposition pattern that we see? And what  
12 are the typical mercury deposition patterns that  
13 we see? Is there really a typical deposition  
14 pattern? Because I showed you a lot of spatial  
15 variability on a temporal time scale summarized  
16 on seasons. So there's a lot of variability out  
17 there, not only between seasons but also year to  
18 year. And this typical -- I don't know if there  
19 is a typical deposition pattern. We had one for  
20 sulfur. We could really look at the sulfur  
21 pattern and pretty well discern what it was going  
22 to be, but the mercury pattern has been very,  
23 very variable. But we have limited data. We  
24 only have a maximum of eight years at two sites  
25 and we're only now beginning to collect data at

1 enough sites to look at the spatial patterns. So  
2 I reserve judgment on whether we have a typical  
3 pattern or don't have a typical pattern.

4 This is just a hypothetical situation of how  
5 we can do this type of thing. There here is a  
6 hypothetical emissions occurring from major  
7 metropolitan areas around the State of  
8 Pennsylvania, and then what we did is just took  
9 this hypothetical data over these time periods,  
10 this is February, this is August, two periods in  
11 August, and this is a period in September, and  
12 then just used the model to say where would it go  
13 based on the meteorological observations that we  
14 had available? So that's all we're looking at.  
15 This is not mercury here; this is just a  
16 hypothetical situation. But it's interesting  
17 when you look at February, the winter period up  
18 here with emissions coming out of Detroit and out  
19 of Cleveland, where they end up. And if you  
20 remember the winter pattern I showed had  
21 relatively high deposition up in this particular  
22 area from a mercury point of view, so maybe we  
23 can point the fingers towards Detroit, towards  
24 Michigan and towards Cleveland and so forth.  
25 Usually in the summertime we get fairly benign

1 patterns from a climatic point of view, so the  
2 emissions that occur at various areas here they  
3 just don't do a lot because we're dealing with  
4 stagnant air masses and so forth. There's not a  
5 lot of transport. And this three or four-day  
6 period here showed that that was the case. They  
7 were kind of lingering around. But to give you  
8 an indication of how this can change from day to  
9 day and from period to period, this is a 24-hour  
10 -- or a three or four-day period here just a  
11 relatively few hours -- or a few days after this  
12 particular period showing a tremendous dispersion  
13 of the pollutants, the hypothetical pollutants  
14 that we had out here. So this kind of spatial  
15 variability and our climatic system and  
16 dispersion of pollution greatly affects the  
17 deposition that occur. If in fact we have a  
18 precipitation occurring during this, we're going  
19 to get a totally different pattern than if we had  
20 a precipitation event occurring during this  
21 particular time. And that's where the utility of  
22 this source/receptor relationship comes in. And  
23 this finally here was a September period of time  
24 we looked at. This is a transitional period from  
25 our summer climatic system more into a system

1 that is driven more by frontal zone systems, and  
2 it again creates totally different patterns than  
3 what we've seen on the other ones.

4 This is again an example of how you can do  
5 this. This here represents just a multi-level  
6 wind direction across the State of Pennsylvania  
7 and it's for August 21 of 2005. This is actual  
8 data showing where the winds were coming from at  
9 that particular time. This here shows vertical  
10 velocities within the atmosphere, and the red  
11 indicates that -- and in order to get deposition  
12 you've got to have the winds coming down. You've  
13 got to be bringing it down. Well this here shows  
14 the wind velocity going down wherein the other  
15 areas it was going up. This here shows, the next  
16 red, precipitation distribution across the State  
17 of Pennsylvania for a six-hour period during  
18 August of -- August 21. So it shows the  
19 distribution of precipitation. And this is our  
20 estimate. This is just an estimate, a guess on  
21 our particular part; this isn't actual data, of  
22 what the deposition patterns might look like. We  
23 don't actually have data here, but it shows at  
24 some of the highest precipitation we end up  
25 getting the deposition occurring over here. Up



1 in this particular region we see -- it's actually  
2 more in New York State here and it's actually  
3 moved off into the Eastern -- Central and Eastern  
4 New York. It's just put in here to illustrate  
5 how you can utilize data that's readily  
6 available. This stuff is on all the web. We  
7 collect this data on a continuous basis. We can  
8 use this information if we superimpose it with  
9 the precipitation, with the emissions that we're  
10 given, with the wind direction, with vertical  
11 velocities, humidity. A lot of other factors go  
12 into this. This is just an illustration. We can  
13 come up with I think much more reasonable  
14 deposition estimates across the state. This here  
15 is a log -- this actually is a logarithmic color  
16 scheme that we used here, so even though it shows  
17 black and there's no deposition there's actually  
18 deposition that could be occurring there. It's  
19 just a way to illustrate the higher areas. We  
20 used -- they're very low concentrations, very low  
21 deposition on an individual events type thing and  
22 to illustrate it we use a skewed -- log skewed  
23 type of color scheme on here to show you what  
24 might be actually taking place. So types of  
25 things that are available to do.

1           The other thing that we can do, and this is  
2           a lot easier to do and I don't have data to  
3           actually illustrate this so I put in my sulfate  
4           concentration, this is before the implementation  
5           of phase one of the Clean Air Act Amendments of  
6           1990 Title IV to reduce sulfate deposition and  
7           this is what it looked like in 1995 through 2003.  
8           Again this is the type of analysis that we can  
9           do. If I have enough data over here before you  
10          implement your rules, we can then look at and  
11          make comparisons. And I can do a statistical  
12          analysis to say that this here is definitely  
13          different than this is over here. And the fact  
14          that we used in this particular case 11 or 12  
15          years of data we take care of some of that  
16          temporal variability, not the spatial but the  
17          temporal variability itself. Obviously now we  
18          have a five, eight-year period of data here,  
19          nine-year period of data, and as a result these  
20          reductions here are very real. And you can see  
21          we went from high concentrations here  
22          particularly in Western Pennsylvania in excess of  
23          3.5 milligrams per liter down to something in the  
24          order of about 2.5. In fact I have the 2005 data  
25          and we're actually below 2.0 milligrams per liter

1 of sulfate as a result of the reduction. So the  
2 reduction programs did work for sulfur. And we  
3 can do the same thing with the deposition. Again  
4 this was very high deposition zones prior to the  
5 implementation. These are still fairly high  
6 deposition zones over here because we do have  
7 high precipitation but we also have relatively  
8 high sulfate concentrations. So much of the  
9 state is around 20, but the Western part of the  
10 state does get up into the upper 20s, low 30s.  
11 Again this is -- a lot of this is affected here  
12 particularly by 2003 extreme precipitation events  
13 where we had some of the highest precipitation  
14 volumes. And precipitation is the second  
15 determinant in deposition. Concentration times  
16 precipitation gives you the deposition. So this  
17 high precipitation here and relatively high  
18 deposition is driven by precipitation more than  
19 it is by concentration itself. And that's  
20 something we need to really look at this climatic  
21 variability more closely. This is another  
22 illustration -- we have another -- we've been  
23 working for years trying to come up with  
24 techniques. We have spatial -- we have eight  
25 observations out there but we have a big state to

1 look at. And how do we actually present and look  
2 at this data? And I put it in for wet deposition  
3 as well simply because I don't have enough data  
4 with regards to mercury to feel comfortable  
5 presenting this type of stuff. But this shows  
6 you the effects of the mountain ranges here and  
7 this particular model we use incorporates  
8 topography into it and how topography affects the  
9 amount of precipitation in its distribution.  
10 Tremendous affects of orographic uplifting and  
11 shadowing and all kinds of things that take  
12 place, and as a result we ended up getting very,  
13 very high deposition along our ridges here coming  
14 up along the Laurel Ridge. And we get high  
15 deposition up here, this is prior to control,  
16 this is just 1992 data, simply due to the lake-  
17 effect snows that bring the stuff across the lake  
18 and give us high precipitation up here. We can  
19 explain a lot of these patterns very, very easily  
20 -- and this is what happens -- this is just 2004  
21 data now -- after we had the reductions in place  
22 for sulfur dioxide. And again we're beginning to  
23 pick up. This is on the Laurel Ridge here where  
24 you pick up some relatively high, some down here  
25 in West Virginia, still the lake-effect snows

1 that are taking place up here that affect that  
2 particular region. But by and large we got  
3 pretty low deposition across a good part of the  
4 state, but there are regions that are receiving  
5 higher sulfate than other regions of the state.  
6 Now this is -- I know we're dealing with mercury  
7 here but we can use mercury data in the same  
8 fashion to do this type of analysis once we get  
9 more data, longer periods of data, and  
10 particularly when we get data located out here in  
11 Ohio because it's a much greater conference. Now  
12 if we're looking at affects type of thing, I  
13 think my last slide here is affects, if you're  
14 interested in the affects both from a terrestrial  
15 and aquatic point of view we can provide  
16 additional data, greater input, greater accuracy,  
17 higher spatial resolution, higher temporal  
18 resolution into the various ecosystems that might  
19 be effected, whether we're looking at the  
20 terrestrial community or whether we're looking at  
21 the aquatic community and how that might  
22 translate through the invertebrates up through  
23 the fish and into the higher trophic levels and  
24 ultimately into the human population which is of  
25 greatest concern to us. So with that I will end.

1 I'm almost on time. That's unusual for me. I  
2 know I gave you a lot of information very  
3 quickly. I speak very fast.

4 MR. FIDLER:

5 Thank you very much Dr. Lynch. I'd like to  
6 invite questions, comments, reactions from the  
7 group. And please remember to identify yourself.

8 MR. BURKE:

9 I have a question for Dr. Lynch. My name is  
10 Frank Burke out of Consult Energy. You showed  
11 one graph where you compared sulfate deposition  
12 to mercury deposition for one site. Do you have  
13 similar data for the other sites? Is that  
14 available?

15 DR. LYNCH:

16 Yes I do but I just didn't have -- we just  
17 generated that yesterday when I did this. I can  
18 get that. I'll do that. All of this is part of  
19 a report that I'm preparing for the State of  
20 Pennsylvania for DEP. They haven't gotten the  
21 report, although it's been relatively done  
22 because of the problems they had with the  
23 national. Some of the data that was initially  
24 published on the NADP website was in error. They  
25 had some problems down in the Florida area

1           because of the hurricanes. They misestimated the  
2           amount of precipitation down there and as a  
3           result they pulled the map off. I always put the  
4           national maps in so they're comparable so you can  
5           get a sense of where Pennsylvania is relative to  
6           the rest of it. The trend analysis is also  
7           included in that report and hopefully by the end  
8           of if not -- well probably by the middle of next  
9           month I'll have it to them now that I have the  
10          corrected versions. That will be available.  
11          That's on -- they put that on the website if I  
12          remember correctly, so it's on DEP's website. So  
13          all the data will be there, the trend analysis,  
14          including that with the sulfur versus the  
15          mercury.

16 MR. BURKE:

17           Do you see the same correlation to the other  
18           sites?

19 DR. LYNCH:

20           I didn't do the analysis yet. We haven't done  
21           it. I just did it with Hills Creek because I  
22           knew Hills Creek was significant. I didn't do it  
23           with Allegheny because Allegheny's trend wasn't  
24           significant. But we will do that. It will be in  
25           the report.

1 MR. FIDLER:

2 Yes, Nancy?

3 MS. PARKS:

4 I have some chemistry questions for you.

5 DR. LYNCH:

6 Oh, wrong guy.

7 MS. PARKS:

8 Lucky guy. First of all, can we expect the  
9 conversion of both elemental and divalent mercury  
10 into a methylmercury form since we know that  
11 that's the most problematic form for us in terms  
12 of human health?

13 DR. LYNCH:

14 That question might be better answered by Dr.  
15 Levin there. My understanding is probably not.

16 DR. LEVIN:

17 No, it's only the divalent form that gets  
18 methylated. The elemental form has to be  
19 oxidized first before there is a bunch of  
20 chemistry going on with that.

21 MS. PARKS:

22 Okay. And Jim also on your, wherever that slide  
23 was, on the trends associated with both sulfate  
24 deposition and mercury deposition and downward  
25 trends, are you suggesting that these are both



1           particulate bound forms you were looking at in  
2           that particular analysis?

3 DR. LYNCH:

4           I can't make that statement because we're looking  
5           at just total mercury up here. We didn't try to  
6           speciate anything out.

7 MS. PARKS:

8           Okay.

9 DR. LYNCH:

10          It's just total what the makeup of that might be,  
11          what percentage is elemental, what percentage is  
12          particulate, what percentage might be of some  
13          other form. I don't really know. All we have is  
14          the total mercury concentrations. We don't have  
15          a speciation at any of the sites in the State of  
16          Pennsylvania.

17 MS. PARKS:

18          Okay. And so what was your conclusion from that,  
19          from those trends?

20 DR. LYNCH:

21          I wouldn't call anything conclusions. I'd call  
22          them speculations. From a speculative point of  
23          view?

24 MS. PARKS:

25          Yes.

1 DR. LYNCH:

2           How do we reduce sulfur dioxide? Some went to  
3           scrubbers. You could probably scrub out some of  
4           the mercury when you go to scrubbers. Some went  
5           to low sulfur, what, oil and gas. There's a lot  
6           of people around here that know a lot more about  
7           that than I do. But those are low mercury  
8           sources as well. And the combination of fuel  
9           switching, scrubbing probably reduced the amount  
10          of mercury emissions. That's speculation. I'm  
11          not saying that it's the truth, but it could.  
12          And the fact that the sulfate patterns trend and  
13          this is occurring in other areas and I wish I  
14          could remember where that might be. That paper  
15          was presented out...

16 DR. LEVIN:

17           The same thing in Florida.

18 DR. LYNCH:

19           Was it down in Florida? Okay, the paper was  
20           presented out at the Electric Utility Conference  
21           out in Tucson, Arizona, last year. And I  
22           thought, oh, that's interesting. I'll take a  
23           look at the Pennsylvania sites where we have the  
24           long-term data. And they've speculated, too,  
25           that it was probably related to various -- no

1           they didn't, I'll take that back. They were  
2           speculating it may have been related to -- I  
3           don't remember now. I'll just let it rest there.  
4           I don't remember the conversations that took  
5           place after that.

6 MS. PARKS:

7           Okay, Jim. So you're thinking maybe there's a  
8           secondary benefit of mercury reduction from the  
9           sulfate reductions you're saying?

10 DR. LYNCH:

11           That's a possibility, yes.

12 MS. PARKS:

13           Okay.

14 DR. LYNCH:

15           That's a possibility.

16 MS. PARKS:

17           Okay, and when is your report due?

18 DR. LYNCH:

19           I'm retired.

20 MS. PARKS:

21           I know, I heard you say that.

22 DR. LYNCH:

23           I'm obligated to get it to the state -- it  
24           actually was due June 30. It was -- I mean I  
25           don't produce data unless I feel very, very

1 comfortable with it, and I had some problems with  
2 the national network data. In fact, I'm the one  
3 that brought it to their attention that there  
4 were some problems out there. I go back and I do  
5 a one hundred percent inventory of all the data  
6 that's done in Pennsylvania -- that we collect in  
7 Pennsylvania. I look at every sample to make  
8 sure that we are correctly interpreting the data  
9 that is there. And I picked up a couple of  
10 discrepancies. Most of them deal, not with the  
11 concentrations, but deal with the precipitation.  
12 This precipitation parameter is so important in  
13 what we do from a depositional point of view that  
14 we must get a better handle on how we measure  
15 precipitation. It's a simple device to measure  
16 but it's a very, very -- a simple parameter to  
17 measure -- it's a very, very difficult parameter  
18 to measure accurately and to show the spatial  
19 patterns. And everybody wants to look at spatial  
20 patterns, but it's all based on point estimates.  
21 And if I move from here to across the street I  
22 can get different precipitation patterns just  
23 because the buildings affect the distribution of  
24 precipitation. And that's what I'm trying to  
25 capture is some of the spatial variability in the

1 modeling because we're never going to have enough  
2 money to do enough data to collect enough sites  
3 to get the spatial patterns, so let's use the  
4 data that we have available both from a  
5 meteorology point of view as a source/receptor  
6 type relationship but also the model that looks  
7 at the dynamics of precipitation as affected by  
8 topography. And that's very important in  
9 Pennsylvania. Topography is very, very important  
10 in Pennsylvania.

11 MS. PARKS:

12 That's for sure. Tom and Joyce could we have  
13 copies of PowerPoint presentations available to  
14 us on the website?

15 MS. EPPS:

16 It will be posted, yes.

17 MR. FIDLER:

18 Yes.

19 MS. PARKS:

20 Thank you.

21 DR. LYNCH:

22 I want to take that back and send it back to  
23 John. I used some slides that came from EPRI as  
24 a matter of fact and I did not cite them on those  
25 slides. I didn't get a chance to get it all

1 done. And I want to provide -- I don't want to  
2 plagiarize anybody here. I give a listing of the  
3 number of people who actually collect -- did the  
4 research and I need to get in a table form or a  
5 tabular form the complete citations so people  
6 know where that data came from. I just didn't  
7 have it done. I said I'm retired here. I'll get  
8 that done as soon as I get back next week and get  
9 it to John and then he'll post it on the website.

10 MR. FIDLER:

11 Let me just say that we tried to get this meeting  
12 scheduled and arranged pretty quickly. We tried  
13 to get everybody's presentation in advance.  
14 There are copies of some of the presentations.  
15 I'm not sure if we did get copies of all the  
16 presentations, but as a matter of course not only  
17 will copies of presentations be available the day  
18 of the meeting from this point on but they also  
19 will be posted on the website.

20 Other questions? Yes, Vince. Please  
21 identify yourself.

22 MR. BRISINI:

23 Vince Brisini with Reliant Energy. As part of  
24 this program did you do anything to look at if  
25 there was any difference in the analyses of

1 samples collected immediately after a  
2 precipitation event or for samples that were  
3 stored or collected less frequently than that?

4 DR. LYNCH:

5 Well all of our samples are collected on a weekly  
6 basis every Tuesday. Tuesday to Tuesday is the  
7 collection schedule throughout the country.  
8 Obviously if you collect a sample on Tuesday and  
9 it rains on Wednesday, that sample won't be  
10 collected until the following Tuesday. So it's  
11 going to sit in the deflection container for a  
12 period of six days or even seven days if it  
13 occurs on Tuesday right after you collect it. So  
14 there is an age factor plus the samples then are  
15 air lifted. We actually ship them by two-day  
16 Express mail to Seattle, Washington. So there  
17 isn't a long lapse time from the time the sample  
18 is collected until it's actually sent out to the  
19 lab. Once the lab gets it and processes it, the  
20 sample could probably before the analysis is done  
21 be as old as ten days, maybe 11 days. It depends  
22 on when -- we collect Tuesday. They usually get  
23 them on Thursday. They process the samples and  
24 they're analyzed the following week. So there's  
25 probably a lag time between -- maximum lag time

1           between the actual sample collection and the  
2           analysis of probably ten to 12 days would be the  
3           maximum.

4 MR. BRISINI:

5           The question I'm asking is that of any concern  
6           relative to the integrity of the sample?

7 DR. LYNCH:

8           Well, from my understanding of it from the people  
9           that actually look at this kind of stuff is  
10          because they use an acid solution that affixes --  
11          reduces -- eliminates the biological -- potential  
12          for biological transformation within the sample  
13          collection bottle itself there shouldn't be any  
14          absorption and leaching occurring out of the  
15          collection vessel itself. So my understanding is  
16          it probably is not. The sample should be pretty  
17          well preserved and there shouldn't be any  
18          changes, or -- like very small changes that might  
19          take place between actual collection and  
20          analysis.

21 MR. BRISINI:

22          I had multiple questions. Do you want me to do  
23          one question at a time and let others ask their  
24          questions or...

25 MR. FIDLER:



1           Go ahead.

2 MR. BRISINI:

3           Okay. Now you talked about the spatial  
4           variability that you were seeing with mercury and  
5           I want to -- and I'll ask the question just to  
6           see if the answer is what I thought it was. Do  
7           you see the same spatial variability with  
8           sulfates that you do with mercury?

9 DR. LYNCH:

10           No.

11 MR. BRISINI:

12           Okay, so you don't see the same sort of  
13           variability?

14 DR. LYNCH:

15           No.

16 MR. BRISINI:

17           Okay.

18 DR. LYNCH:

19           No, the sulfates tend to be in the -- we only  
20           have two years, Vince, of data that we can look  
21           at spatial, 2003 and 2004.

22 MR. BRISINI:

23           Okay.

24 DR. LYNCH:

25           I only presented 2004 here. Historically the

1 highest sulfate concentrations always occur in  
2 Western Pennsylvania and decrease across the  
3 state to the lowest concentrations in Eastern  
4 Pennsylvania. That's been -- I have never seen a  
5 deviation in that particular pattern. What we've  
6 seen over time though is that the sulfate  
7 concentrations have come down in Western  
8 Pennsylvania as well as in Eastern Pennsylvania,  
9 and the two are more closely associated. They  
10 used to be almost, oh, probably 30 to 40 percent  
11 different from West to East. Now the difference  
12 between West and East are probably in the order  
13 of 10 or 12 percent. But there is a decreasing  
14 pattern across the entire state, but the sulfate  
15 concentrations also tend to be highest in the --  
16 always in the Western part of the state. Now  
17 that was not the case with regards to the  
18 mercury. The mercury concentration, at least for  
19 2004, were highest in the Eastern part of the  
20 state which have the lowest sulfate  
21 concentrations. So there isn't a direct  
22 correlation between those.

23 MR. BRISINI:

24 Okay. As I looked, as you can imagine with great  
25 interest, at the Allegheny Portage National

1 Railroad site, the data, there was an  
2 insignificant downward trend in mercury and an  
3 insignificant upward trend in precipitation.  
4 Based upon your presentation could one basically  
5 say because they're inverse that it's kind of a  
6 flat line?

7 DR. LYNCH:

8 Yes, it's pretty much of a flat line at that  
9 particular...

10 MR. BRISINI:

11 Over the '97 through 2005?

12 DR. LYNCH:

13 Yes. The effects of -- it's not a simple -- I  
14 presented annual data there, but it's much more  
15 complex than annual data. You have to look at  
16 the precipitation patterns more on a monthly  
17 basis. To give you an example of how things can  
18 get messed up by precip, you know we've been in a  
19 drought pretty much most of this particular  
20 summer, but if you look at the annual  
21 precipitation at the end of this year you're  
22 going to find that we're probably above normal  
23 precipitation in much of particularly Eastern  
24 Pennsylvania because of the very, very high  
25 precipitation amounts that we got this last

1 storm. That distorts -- it doesn't take away the  
2 fact that we've had low deposition prior to that  
3 because we've had very, very low precipitation  
4 from the drought. Now we have high  
5 precipitation. This shift climatic in particular  
6 the amount and distribution of precipitation has  
7 a tremendous effect not only on concentrations,  
8 on chemistry, but as well as on the deposition  
9 itself. There's a certain amount of dilution  
10 effect that takes place. A very good  
11 illustration of this when I did the first  
12 assessment of the effects of the Clean Air Act it  
13 showed that out in Ohio -- we had three sites,  
14 NADP sites in Ohio -- it showed a 18 micro  
15 equivalent per liter reduction, almost a 40  
16 percent reduction in sulfate concentrations at  
17 those sites out there. Was that a success for  
18 the SO<sub>2</sub> reduction program. But when I looked at  
19 sulfate deposition, when I looked at the  
20 deposition it was actually going up and one of  
21 them a statistically significant increase in  
22 sulfate deposition despite the fact that we had  
23 this big reduction in concentration. So I said,  
24 "Okay, what's going on here?" So then we looked  
25 at the precipitation pattern and what we found at

1           that particular site was there was a 25 percent  
2           increase in that -- in the 1996 data which I was  
3           evaluating relative to the historical database  
4           for the year. Well that creates two things.  
5           That creates a dilution effect. So part of the  
6           reduction in concentration was due to dilution,  
7           part of it was due to the actual reduction in  
8           SO2. The increase in deposition though was due  
9           almost entirely to the fact that we had a lot  
10          more precipitation. The same scenario applies to  
11          mercury as well. And you have to look -- any  
12          atmospheric pollutant that has an effect, a  
13          concentration and precipitation volume  
14          relationship, can have a dilution effect. And  
15          the only way you can tease these things out is to  
16          have a long-term database covering the wide range  
17          of precipitation patterns that we have in the  
18          State of Pennsylvania. We have a tremendous  
19          range of precipitation patterns. I've seen it as  
20          low as -- less than 30 inches, down in the 28-  
21          inch area and we've been up above you know 68,  
22          almost 70 inches in parts of the state. And it's  
23          not always the same statistics that we see as  
24          variables. That's what enters into it. That  
25          makes it very difficult from an assessment point

1                   of view.

2 MR. BRISINI:

3                   I'm done.

4 MR. FIDLER:

5                   Were there other questions?

6 MR. TRISKO:

7                   Thank you Tom. I'm Eugene Trisko for the United  
8                   Mine Workers of America. Professor Lynch, you  
9                   mentioned near the end of your presentation Penn  
10                  State's ability, I guess your department's  
11                  ability to perform some modeling to measure the  
12                  effects of any proposed rule that might be  
13                  developed by DEP. I have a question -- a couple  
14                  of questions about that and then a comment. My  
15                  workers of course have urged DEP to engage in  
16                  appropriate, technically competent modeling to  
17                  assess this issue. Now if Penn State, you and  
18                  your colleagues or others, were to undertake an  
19                  assessment of the environmental effects, the  
20                  deposition effects and potentially other effects  
21                  of a DEP rule, you would need to first take into  
22                  account in your base case so to speak, your  
23                  reference case, all of the mercury reductions  
24                  that will result under the EPA mercury rule and  
25                  the related EPA Clean Air Act Interstate Rule

1           throughout the United States and the impact of  
2           those reductions in Pennsylvania before looking  
3           at an incremental change. And we're maybe  
4           talking here about a change of 100 pounds or less  
5           against a 150-ton inventory. You would need to  
6           take all those factors into account wouldn't you?

7 DR. LYNCH:

8           The way I presented that there was looking at  
9           just not an environmental point of view, just the  
10          depositional patterns. And we can look at the  
11          total change in depositional patterns and tell  
12          you whether they're statistically different today  
13          from what they would have been prior to the  
14          implementation of any rule.

15 MR. TRISKO:

16          The point I'm getting at is this that rule in  
17          Pennsylvania would be incremental to a very large  
18          national rule...

19 DR. LYNCH:

20          Uh-huh.

21 MR. TRISKO:

22          ...that will have the effect of reducing mercury  
23          emissions by utilities on the order of 70 percent  
24          nationally and by more than 90 percent in  
25          Pennsylvania as measured from the coal content.

1           So in your modeling you would need to take as  
2           your base case the existing regulatory  
3           requirements in effect.

4 DR. LYNCH:

5           That's correct.

6 MR. TRISKO:

7           Okay.

8 DR. LYNCH:

9           We would look at that. That would be looked at.  
10          We'd use the national map -- the national network  
11          to look at that. We did the same thing with the  
12          sulfur. We didn't just look at Pennsylvania, we  
13          had looked at everything around.

14 MR. TRISKO:

15          Right.

16 DR. LYNCH:

17          All the major pollution sources that were  
18          affected by Title I of the Clean Air Act  
19          Amendments itself. So we looked at the bigger  
20          picture, not just what's going on in Pennsylvania  
21          itself.

22 MR. TRISKO:

23          Okay, and by the same token it would be important  
24          also, wouldn't it, to include changes in the  
25          global background, or in modeling parlance the



1 background, the boundary conditions, so that you  
2 would be taking into account in your modeling  
3 changes in deposition in Pennsylvania that result  
4 from the increased emissions of mercury in China,  
5 India...

6 DR. LYNCH:

7 Uh-huh.

8 MR. TRISKO:

9 ...and elsewhere globally? You would need to  
10 take that into account.

11 DR. LYNCH:

12 Well, right now my understanding of that aspect  
13 of it is we have a background level, which is  
14 considered to be part of the global cycle of  
15 about 1.6 nanograms per liter. I think that's  
16 what they generally use right now. We can use  
17 that background information to back out of our  
18 calculations that what would be considered the  
19 global contributions of the State of  
20 Pennsylvania, or to the region for that matter.  
21 We can back that out. And then hopefully what  
22 we're looking at doing that would be the regional  
23 contribution as well as the local contribution  
24 that might be taking place. This is a very  
25 difficult -- it is a very difficult situation to

1 deal with. To my knowledge I'm not aware of any  
2 databases, and maybe Dr. Levin could address  
3 that, that would indicate that there has been an  
4 increase in the global cycle.

5 DR. LEVIN:

6 Yes, there are.

7 DR. LYNCH:

8 There are some? Okay, he can address that issue.  
9 If that is the case and that's documented, we can  
10 look at that increase and then use that increase,  
11 whatever the trend might be, to back out of the  
12 calculations of what's going on in the State of  
13 Pennsylvania, yes.

14 MR. TRISKO:

15 Okay, thank you. Finally, and if I might just  
16 ask as a procedural matter, not all of us will  
17 have the opportunity to give presentations of the  
18 nature that we're observing today. For the sake  
19 of the record, will you have a mechanism -- for  
20 example we would like to submit excerpts out of  
21 U.S. EPA's mercury modeling, deposition modeling  
22 that are relevant to Pennsylvania that were  
23 developed in the mercury rulemaking. May we  
24 submit those to you for posting on a website or  
25 however you plan to handle it?

1 MR. FIDLER:

2 Certainly. Certainly.

3 MR. TRISKO:

4 Okay, good. And also to finally make this  
5 request; that as many of us here today are aware  
6 U.S. EPA has been engaged in an extensive  
7 reanalysis of the combined effects of the Clean  
8 Air Interstate Rule and the Clean Air Mercury  
9 Rule. And EPA expects to release the results of  
10 that latest, newest modeling within a matter of  
11 days we are advised, and we would hope that DEP  
12 would invite U.S. EPA representatives to provide  
13 a briefing to this group on the findings of this  
14 new modeling because it's the first modeling that  
15 will take into account the combined effects of  
16 both of these major rulemakings.

17 MR. FIDLER:

18 Clearly a co-benefit of the installation of the  
19 controls associated with the CAIR rule need to be  
20 factored into any program that we would initiate.  
21 And I would certainly like to make arrangements  
22 for that type of presentation. I think that  
23 would be very helpful.

24 MR. TRISKO:

25 Good, thank you.

1 MR. FIDLER:

2 Roger?

3 MR. WESTMAN:

4 Western Pennsylvania has a particular problem.  
5 We've been talking here about mercury and wet  
6 deposition. Any help in understanding the  
7 particular contribution to what's in the air as  
8 well as what might be deposited dry through  
9 impingement of settlement particles?

10 DR. LYNCH:

11 Well, that's one of the big uncertainties. The  
12 dry depositional component we really don't have a  
13 handle on, and I'm not so sure there's many, many  
14 people have looked at that at all. There is a  
15 dry...

16 DR. LEVIN:

17 We're trying. It's just there's no field capable  
18 method of measuring dry deposition that you could  
19 use as a routine network...

20 DR. LYNCH:

21 The only information we have is what is soluble  
22 precipitation itself, not the dry component.  
23 I've seen some talks where they think there might  
24 be dry deposition taking place to the surface and  
25 it's part of the re-emitted part but again, very,

1           very little information. Really we're in an  
2           evolving science here in many cases when it comes  
3           to mercury.

4 MR. WESTMAN:

5           Okay, thank you.

6 MR. FIDLER:

7           Yes.

8 MS. GOODMAN:

9           Cynthia Goodman from the Department of Health.  
10          You made a statement about an equation and I  
11          missed it a few times. Something about  
12          precipitation times concentration equals  
13          something.

14 DR. LYNCH:

15          Deposition.

16 MS. GOODMAN:

17          Okay, thank you.

18 DR. LYNCH:

19          The concentration plus the volume combined gives  
20          you the weight of the material that's coming --  
21          the mass of material that's coming in.

22 MR. WILLCOX:

23          Nathan Willcox with Penn Environment. I just had  
24          a quick question on the major point sources, the  
25          graph that you displayed with the different dots.

1 I was just curious as to what your source was for  
2 that. I know there's TRI data out there.

3 DR. LYNCH:

4 It was EPRI.

5 MR. WILLCOX:

6 Was it EPRI?

7 DR. LYNCH:

8 I'd have to go back and look at the slide. I --  
9 that particular slide I took off of -- out of the  
10 conference out in -- there was a reference to  
11 that. I think there was a reference in Science  
12 and Technology. Do you remember that?

13 DR. LEVIN:

14 Environmental Science and Technology, yes. It's  
15 been published.

16 MR. WILLCOX:

17 Okay.

18 DR. LYNCH:

19 Oh, I'm sorry. This one here?

20 MR. WILLCOX:

21 Yes.

22 DR. LYNCH:

23 That was DEP. Tom where do you get that data  
24 from?

25 MR. FIDLER:

1 All the companies who sent data into us.

2 DR. LYNCH:

3 I'm sorry, that was DEP emissions data that  
4 they've compiled here, they shared with me and I  
5 just plotted it in that particular fashion to  
6 look at the spatial -- we're talking about the  
7 one that shows -- the map of Pennsylvania with  
8 the major point sources that DEP has identified.

9 MR. VANORDEN:

10 But if I remember, the data we sent to Dr. Lynch  
11 does not include data out of Allegheny County or  
12 Philadelphia County.

13 DR. LYNCH:

14 Correct.

15 DR. LEVIN:

16 Each -- every three years EPA is supposed to  
17 issue the national toxics inventory based on the  
18 collation of data that the states get from  
19 counties, from sources, and bring it altogether.  
20 And the '99 one, which was due in 2002, is still  
21 not out because they yanked the mercury inventory  
22 from it because they felt it was too error prone  
23 at this point. So it's a real issue. Different  
24 numbers coming that route versus the TRI route  
25 versus other routes. They all come in in

1 different amounts.

2 DR. LYNCH:

3 I could also point out that the modeling that EPA  
4 initially did showing the mercury deposition  
5 patterns across the United States, particularly  
6 in Pennsylvania, I remember I put that slide in,  
7 they showed something on the order of almost  
8 approaching 20 -- I think it was also 20, wasn't  
9 it, micrograms per square meter coming into the  
10 state? The actual amounts that we base on our  
11 own measurements are 30 percent lower than what  
12 was estimated by the EPA model. So their model  
13 showed a much higher level than what we actually  
14 measured, and it was pretty uniform across the  
15 entire state. It wasn't just located in any  
16 particular region, so their model was a high  
17 estimate based on what we have from actually  
18 observed data.

19 MR. FIDLER:

20 To provide Dr. Levin some time to set up for the  
21 next presentation I'd like to thank Dr. Lynch for  
22 his fine presentation, interesting information.  
23 Let's take five minutes and regroup around 10:45,  
24 please.

25 \*\*\*



1 [Recess]

2 \*\*\*

3 MR. FIDLER:

4 I'd like to get started with Dr. Levin's  
5 presentation and I've asked him to just present a  
6 little bit of background about his organization  
7 and himself before we get started. Dr. Levin?

8 DR. LEVIN:

9 Thank you, I'm Leonard Levin. I'm the Technical  
10 Leader and Mercury Issue Manager at the Electric  
11 Power Research Institute in Palo Alto,  
12 California. EPRI is a non-profit research  
13 organization founded in the mid '70s and engages  
14 in research in support of the energy industry.  
15 And we receive our support from members and  
16 support from a number of private and public  
17 organizations, electric utilities, government  
18 agencies at the state and national level and many  
19 international groups as well.

20 I'd like to talk today about -- try to focus  
21 on the atmospheric fate and transport of mercury.  
22 I will touch as well on aquatic cycling and the  
23 other aspects of mercury after it leaves the  
24 atmosphere and in some cases goes back into the  
25 atmosphere from other media, but the central

1 focus will be on its atmospheric processes.

2 Mercury is a chemical element. It is found  
3 associated with many other minerals in the  
4 earth's crust and its primary occurrence as a  
5 mineral is cinnabar sulfide shown here in the  
6 rock sample. And it's probably familiar to many  
7 of you who were high school chem lab geeks, as I  
8 was, and played with the liquid metal which can  
9 be -- look like this in bulk form. This is in  
10 fact a mercury sculpture done at Oxford  
11 University that they use to illustrate a chemical  
12 table that they have provided. In the background  
13 of it is a dragon eating its tail, which is an  
14 old medieval chemical symbol for mercury. It's a  
15 little hard to make out there, but that is what's  
16 shown behind it.

17 The pathway of concern for mercury is through the  
18 food chain, almost exclusively fish in the United  
19 States. This food chain cycle is heavily  
20 influenced by the particular biogeochemistry of  
21 the ecosystem, that is not only the water quality  
22 but the geological setting of the water system  
23 and how the fish and the other aquatic life  
24 interact with it. In the case of marine life  
25 where there are many, many unknowns about mercury

1           cycling in the oceans, the same things hold. In  
2           humans it's taken up obviously through  
3           consumption and eventually may make its way as  
4           methylmercury or elemental mercury if that's  
5           taken in through breathing, for example, to the  
6           brain. And it's thought that the most sensitive  
7           receptor individuals are fetuses growing in women  
8           of childbearing age and the development of the  
9           neuro system in those fetuses. It's not known  
10          for sure at what point in development that's most  
11          sensitive. It's thought to be the last  
12          trimester, but that's fairly uncertain at this  
13          point. There appears to be no evidence, from  
14          data that have been taken now by the Centers for  
15          Disease Control, there appears to be no evidence  
16          of post-birth exposure to mercury through fish of  
17          young children representing much of the threat.  
18          It appears to be all pre-birth through the mother  
19          taking in fish that may have excess levels of  
20          mercury in it. And there are, there is some  
21          evidence as well that there maybe some adult  
22          effects of mercury health later in life. That  
23          evidence is still a little shaky, it's not, not a  
24          clear case yet made for perhaps cardiovascular or  
25          immune deficiency effects but nonetheless its

1 felt that still, the most sensitive receptor,  
2 that is the individual that would show effects at  
3 the lowest doses is still felt to be the  
4 developing fetus. Mercury measurements are very  
5 difficult to do. They're all very small to begin  
6 with, the highest numbers are perhaps in the  
7 parts per million range in fish going up perhaps  
8 to 10 parts per million in samples in the U.S.  
9 But the samples we have to deal with go down to  
10 one part in a trillion or one-one-millionth in  
11 some cases as concentrated if you deal with  
12 mercury in seawater or in coastal atmosphere.  
13 And these are some citations of work of these  
14 actual measurements. So we have to be able to  
15 measure it at all these different levels all over  
16 the place. This has always been a fairly good  
17 measurement at least since the '70s or so when  
18 the bias due to lab -- existence of mercury in  
19 lab atmospheres for example started to be taken  
20 care of. Measurements here have improved over  
21 time and down here they're still very shaky.

22 Okay, the global background of mercury is  
23 important. This is the hierarchy that Jim showed  
24 earlier. I've added some illustrations in here  
25 of some actual sources of mercury that have been

1 measured, and it's important to keep in mind that  
2 when we talk about industrial or anthropogenic  
3 sources just arbitrarily I've divided them into  
4 global and local scale. They can be divided  
5 otherwise as well. But background emissions are  
6 an important source and increasingly thought to  
7 be more important than we had thought earlier as  
8 new measurements come in of what those background  
9 sources might be. In fact we have new findings  
10 now about re-emitted deposition, that is mercury  
11 that comes from an existing source, deposits  
12 through wet or dry deposition to some location  
13 perhaps not far away and then re-emits to the  
14 atmosphere. We now have new data from field  
15 measurements in two locations that shows that  
16 this may not be as large an amount as we've used  
17 before in modeling or as we thought was actually  
18 taking part in the global cycle.

19 This is one depiction of -- in the Eastern  
20 United States. This is for 1999 I need to point  
21 out and that means it predates the compliance of  
22 many waste incineration sources with their  
23 mercury -- MACT rule, maximum achievable and  
24 control technology rule. So this is from Mark  
25 Cohen at NOAA in Silver Spring who provided quite

1 a bit of information to us. And this is his plot  
2 of sources arbitrarily in the Eastern U.S.  
3 divided by source type and by magnitude. Now  
4 again this is '99 and so there have been some  
5 changes since then, particularly in the waste  
6 sources. One of the known effects of the  
7 imposition of the MACT rule was that many of the  
8 smaller medical waste and municipal waste sites  
9 closed down and some of the larger ones grew, at  
10 least temporarily, until they later went with the  
11 MACT rule. And the big one is currently and  
12 prior to this back in '99 was the one in  
13 Baltimore.

14 The basic understanding of forms of mercury,  
15 as Jim has already mentioned, is that there are  
16 two broad classes of forms, inorganic and organic  
17 mercury. The inorganic form is divided into the  
18 elemental type. There are different names used  
19 for each of these in different settings,  
20 particularly divalent, which might be referred to  
21 as the ionic form, the oxidized form, reactive  
22 gaseous mercury. This is the form that combines  
23 in the environment fairly easily with other  
24 substances to form salts, inhalants. And it's  
25 about a million times as soluble in water as the

1 elemental. So it's divalent almost exclusively  
2 that shows up in wet deposition and it's divalent  
3 therefore that shows up in the mercury deposition  
4 network since that's measuring only wet  
5 deposition at this point, almost exclusively.  
6 There are some sites that are now getting  
7 methylmercury measurements from the atmosphere,  
8 but these concentrations, this divalent in the  
9 atmosphere tends to be about one percent or less  
10 of the total, elemental being the balance. So  
11 it's hard to measure in the gaseous form in the  
12 atmosphere. And methylmercury when it occurs is  
13 about one percent of the divalent, so it's very,  
14 very hard to measure that accurately even in wet  
15 deposition. Particle mercury is particle bound  
16 mercury. It is not particles of mercury or  
17 floating droplets of mercury. You need to get  
18 that out of your head if you thought it was.  
19 It's not. Not at sea level. Rather it's mercury  
20 zero, mercury two that's bound to substrates,  
21 either crustal or byproducts of combustion. So  
22 it could be silicates. It could be carbon  
23 particles or other things, but it's basically on  
24 the surface of these other particles that carry  
25 it along and deposit it out.

1           Organic mercury there are two main forms --  
2           or actually many main forms. There's a third one  
3           not shown here, which is the ethyl form which is  
4           the component in Thimerosal, the preservative  
5           that's been used and is still used in some  
6           vaccines. The two-methyl forms are mono and  
7           dimethyl. Dimethyl is a compound by itself. It  
8           tends to break down rapidly in the atmosphere.  
9           It's highly toxic but it's very reactive, so it  
10          breaks down quickly. It's been actively measured  
11          currently in the active phase of landfills in  
12          Florida and elsewhere as being emitted from those  
13          landfills. We don't know how it's formed. And  
14          there's been some reports of it in marine mammals  
15          in the North Sea. But it's monomethylmercury  
16          which primarily combines with chlorine or other  
17          inhalants that's of concern. That's the kind  
18          that may be formed in aquatic systems and may  
19          wind up in fish. So this is the substance that  
20          is primarily the one that's taken in by women of  
21          childbearing age.

22                 This is a cartoon again by Mark Cohen to  
23                 show you the complex cycling of mercury through  
24                 the atmosphere out and then back in. Re-emission  
25                 of mercury occurs only to the elemental form. So



1 if you have wet deposition of divalent mercury,  
2 at some point it has to become chemically reduced  
3 in the receiving waters or in the ground before  
4 it might re-emit to the atmosphere. So there has  
5 to be chemistry going on before the wet  
6 deposition form goes back to the atmosphere.  
7 Lots of stuff can happen in clouds. This is  
8 still an unknown. Lots of stuff can happen in  
9 polar, North and South polar atmospheres. There  
10 appears to be enhanced reactions with bromine  
11 going on there. And all of this makes up part of  
12 the global cycle where mercury is emitted  
13 primarily in mid-latitude locations around the  
14 Northern Hemisphere but may wind up depositing in  
15 polar regions or in the global ocean.

16 This just shows the chemistry in more detail  
17 that we've incorporated in our models, and it's  
18 important that we -- we have to keep in mind that  
19 there's different chemistry going on in the gas  
20 phase part of the atmosphere, in the  
21 heterogeneous phase, which is clouds, ice  
22 droplets, water droplets and so on, and on the  
23 surface of particles, solid substrates as well.

24 Okay, now one of the issues that's  
25 constantly being mentioned is the fact that the

1           divalent form, which makes up part of the  
2           emissions from most power plants and most other  
3           combustion sources, may drop down near the source  
4           and so if you put out more divalent mercury you  
5           may be adding to nearby deposition substantially  
6           and causing what has been called hot spots,  
7           although hot spots have also been defined in many  
8           other ways as well. This is again from Mark  
9           Cohen showing model results but these are results  
10          that have also been shown in data that when we  
11          talk about divalent mercury depositing close to  
12          its source that is not true. Okay? That you  
13          have to go out basically to about 500 or so  
14          kilometers or 300 miles for even half of the  
15          divalent mercury in a source plume to have been  
16          deposited to the ground by wet and dry  
17          deposition. So it does deposit more rapidly than  
18          the particulate form shown here in green or  
19          certainly the elemental form in blue, which has  
20          to go out a great distance before you get much  
21          deposition through dry deposition. But  
22          nonetheless it's still only a very, very small  
23          fraction that deposits at this local scale which  
24          is in modeling terms 50 kilometers, or  
25          thereabouts, or 30 miles. You're still only

1 getting about 20 percent. On Mark's graph -- our  
2 modeling shows that it's closer to 15 percent  
3 actually that may deposit of the amount coming  
4 out. Now of course the amount coming out of  
5 mercury, too, the fraction from a source might  
6 only be ten or 20 percent of all of the mercury  
7 coming out or it might be 90 percent. So this is  
8 you know of any unit amount only a small part  
9 deposits nearby. So you don't get patterns of a  
10 lot coming out you know next door and then the  
11 rest going out into the atmosphere. It all  
12 disperses fairly widely.

13 Okay, this is a combined graph showing U.S.  
14 sources by category and global sources by  
15 continental totals. Most of the world's  
16 emissions are increasing. The ones that are  
17 decreasing are Europe and North America  
18 primarily, although we're still in doubt about  
19 Mexico. Mexico might be increasing. China  
20 estimates are that it's increasing its emissions,  
21 increasing at a rate of about five to eight  
22 percent a year based on the increase in its coal  
23 use year by year. Why is that? Because China's  
24 national policy has been to not put on controls  
25 on existing sources, even though they're putting

1 in new sources of generation of industrial heat,  
2 and so on, that use coal and those new sources  
3 are often well controlled, not for mercury but  
4 for sulfur particulates. They're using modern  
5 methods on those. The many thousands of older  
6 sources there are not being retrofitted with  
7 controls even for sulfur and PM and those sorts  
8 of things. And one estimate is not only this  
9 national split in mercury increasing per year --  
10 one estimate recently published in the Journal of  
11 Atmospheric Environment is that emissions of  
12 nitrogen oxides just around Shanghai are  
13 predicted to double in the next 15 years or so  
14 because of this increased activity in the use of  
15 energy sources in just that part of China. In  
16 the United States -- now you'll see different  
17 numbers on different slides here by different  
18 people. Which ones are correct? The answer is  
19 either all of them or none of them or some of  
20 them because we do estimates in different manners  
21 in different ways from different sources and for  
22 different years and there are many year-to-year  
23 variations, but roughly speaking these will all  
24 be consistent. Everybody agrees that Asia makes  
25 up about half of the global emissions, in the

1 U.S. that power plants make up about a third to  
2 40 percent, something like that, of emissions  
3 depending upon which year we're talking about.  
4 In this one we've tried to include in our  
5 inventory all of the sources. For example,  
6 automobiles, trucks, mobile sources in general,  
7 are a fairly large source when added up, although  
8 individual sources among them are fairly small.  
9 And mobile sources tend to grow with population,  
10 so this is basically a large disperse source but  
11 dispersed around population centers such as  
12 cities rather than these others, which are mostly  
13 point sources.

14 Okay, this is the slide shown before. It's  
15 from Alexi Rivashopko (ph) in Moscow, estimates  
16 they did of the Northern Hemisphere broken down  
17 into sub-continental, regional and country size  
18 consistent with the previous one where China is a  
19 big one. And this is for the Northern Hemisphere  
20 countries only. Central Asia is fairly big here.  
21 I believe that they're underestimating India,  
22 which is probably in this pie slice here, because  
23 we believe India is actually much larger than  
24 this. We have -- versus almost no data in China  
25 we have no data from India. And so that's

1           changing now with some work by the State  
2           Department and the Agency for International  
3           Development to get measurements in India, but  
4           very slowly. This is the balance that Jim showed  
5           earlier. There are a couple of things that I  
6           wanted to point out here. One is that we've  
7           always been puzzled about how much mercury was  
8           moving through the environment atmosphere to --  
9           surface back to atmosphere before the rise of  
10          industry and compared to how much now. And the  
11          ratios all come in between basically three and  
12          five in the different estimates that have been  
13          done. The global estimates all come in around  
14          six to 7,000. This is metric tons. So increase  
15          these by ten percent to get U.S. tons and you're  
16          up to easily 7,000 or 7,500 U.S. tons per year.  
17          This re-emitted percent however, 47, 50, the  
18          numbers that we were using are in the range of 50  
19          percent or so, now seem to be high and that's  
20          based on the new direct measurements that we have  
21          from Canada and from Nevada that seem to show  
22          that the re-emitted fraction may be closer to 20  
23          or 25 percent rather than 50 percent. And that  
24          makes a difference when you do these balances  
25          because the implication is if you're re-emitting

1 less to the atmosphere than has been shown here  
2 and that is being deposited then some of the  
3 other parts of the balance have to change. And  
4 we think that our estimates of natural emissions  
5 from land and ocean may be low because you know  
6 the anthropogenic one although it's highly  
7 uncertain is the least uncertain of all these  
8 other guesses. The others are much more wild  
9 guesses.

10 We do know from a number of measurements,  
11 and this just shows some of them here, we do know  
12 for sure that mercury deposition away from  
13 sources in background, regional and global sites  
14 has declined sharply since the mid 20<sup>th</sup> century.  
15 These are some numbers from Yonnie Benoid (ph)  
16 and coworkers done in upper Wisconsin in the mid  
17 '90s. There are newer data now done in mid ocean  
18 areas by Fritz Slemmer (ph) and coworkers that  
19 show that these numbers have continued to drop.  
20 And it's sort of indicated here, but he's finding  
21 a leveling off of this drop of emissions in the  
22 '90s. It starts to level out here. But he does  
23 show this basically 70 percent drop from mid 20<sup>th</sup>  
24 century to the present day and then a leveling  
25 off. What is that leveling off? It's a data --

1 appears to be, again this is an assumption -- it  
2 appears to be a data confirmation of the growth  
3 of non-Western emission sources, non-Western,  
4 non-European emission sources primarily in Asia,  
5 that the drop from the use of mercury in Western  
6 areas has now been -- started to be compensated  
7 by the growth in China, India and other sources  
8 and it's showing up in the middle of the Pacific  
9 Ocean.

10 Okay, we don't trust models completely. We  
11 like to have data, so in 2001 and 2002 EPRI flew  
12 aircraft flights off of the East Coast of Asia,  
13 mostly in the China Sea, but to get there we had  
14 to pass by a volcano in Japan and we caught  
15 Mercury emissions from that volcano. I don't  
16 want to try the name. It's something like  
17 Hachijojima (phonetic), which is a volcano  
18 Southeast of Tokyo on the coast, and we flew  
19 through the plume and sampled mercury coming out.  
20 A year later we did flights off the West Coast of  
21 the United States down to Mexico and we picked up  
22 the plume of mercury that when it was tracked  
23 back by NOAA meteorology models, it was tracked  
24 back across the Pacific around a high pressure  
25 system here and back to Shanghai. It took about



1 two weeks to get across the Pacific going in a  
2 circuitous route, but we found it at around  
3 18,000 feet coming across the United States. And  
4 we found another plume higher than that at about  
5 25,000 feet that was tracked back to Central  
6 Asia. This is a puzzle because we don't know of  
7 any big sources in Central Asia, although China  
8 may be developing sources there. This is  
9 probably an Eastern European source, even further  
10 West, that we basically lose track of it in  
11 Central Asia because we don't have any wind data  
12 beyond that. So we have found this mercury. Now  
13 it's a big deal? Well, last year Dan Jaffi (ph)  
14 at the University of Washington and Eric Presco  
15 (ph), frontier geo-scientists, did similar  
16 measurements. They had two locations. They  
17 weren't using aircraft. They measured one in  
18 Okinawa, which is down here, part of the Japanese  
19 archipelago, and another one on Mount Bachelor in  
20 Oregon at about 9,000 feet and again they picked  
21 up the plume from Shanghai, backtracked to  
22 Shanghai. And their estimate is 700 tons a year  
23 -- U.S. tons a year coming into the United  
24 States. Our estimate was about 660. The  
25 difference may represent just differences in

1 measurement or it may represent growth in the  
2 sources in China. We don't know. But it's a lot  
3 of mercury, a great deal that we've now measured  
4 coming into the United States. Now it's going  
5 over the United States, all right, but it's  
6 oxidizing as it goes. As it enters the oxidizing  
7 environment in the Continental United States, or  
8 any industrialized continent, some of it will be  
9 depositing out by wet deposition, some by dry  
10 deposition. So it is adding to our deposition,  
11 as we'll show you. And this just shows some of  
12 the flight tracks we actually flew. We followed  
13 this plume, this is in 2001, we followed the  
14 plume 400 miles out over the Pacific flying up  
15 and down through the atmosphere and tracked it.  
16 That's how we did these estimates. The prior  
17 understanding, as I showed you in the table, is  
18 that there were about 7,000 metric tons a year  
19 being emitted, and just from measuring  
20 concentrations in the atmosphere through the  
21 atmosphere up to the troposphere; we know it's  
22 fairly well mixed. We think there's about 7,000,  
23 there's 6,000, well 7,000 U.S. tons roughly. In  
24 the atmosphere pool at any one time. That gives  
25 a lifetime of about one year if you put in each

1 year about as much as is there at any one time.  
2 That means you have to remove each year the same  
3 amount basically to keep it more or less  
4 constant. And it is, it is now, more or less  
5 constant, based on Fritz Slemmer's measurements,  
6 although it has been dropping. The problem is  
7 that new measurements from these volcanoes, and  
8 from other background sources on the ground, we  
9 now have too many of these background sources,  
10 too many sources and not enough sinks. Even if  
11 we did find more sinks, the implication is that  
12 the lifetime of mercury in the atmosphere is  
13 shorter than one year. And the current estimate  
14 is that it's down around six or seven months and  
15 maybe less than that. I'd like to think of it as  
16 something similar to a pot of boiling water. The  
17 lifetime, if you put an open pot of water on your  
18 stove, and it starts to boil, and just leaving,  
19 letting it boil, the lifetime of any one bubble  
20 in there is only a few seconds. The lifetime of  
21 the pot of water can be hours depending on how  
22 big it is. And that's the situation with  
23 mercury. That a given atom of mercury, such as  
24 mercury 2, might last only a few days in the  
25 atmosphere before it gets rained out. That's why

1 the concentrations are larger near the ground for  
2 ionic mercury than they are further up in the  
3 atmosphere. Whereas (inaudible) is well mixed  
4 because it's removed more slowly. So the pot of  
5 boiling water may last for hours even though each  
6 bubble, or each divalent mercury may only last  
7 for a few days. So this is in essence a pot of  
8 boiling water that we're adding water to and  
9 taking water out of through this boiling process  
10 or deposition. And we have the new data that  
11 I've talked about already.

12 Now, re-emissions, this is what's called the  
13 grasshopper effect. It's been used as a term for  
14 persistent, organic pollutants like PCBs and  
15 dioxins because they break down very slowly in  
16 the atmosphere. Mercury is quite different  
17 because it changes form more readily than these  
18 other substances. Nonetheless there's been a  
19 measurement of mercury increasing, deposition of  
20 mercury in polar regions. Very slow, very slow  
21 rate of increase of the deposition and it's in  
22 very small concentrations compared to mid-  
23 latitudes. Nonetheless, it's been increasing.  
24 But we think this grasshopper effect from  
25 mercury, that is, how much of that's deposited

1 goes back to the atmosphere after some chemistry  
2 goes on may be smaller than we thought. Direct  
3 measurements now in Canada show that it's about  
4 20% and new measurements that were published  
5 literally yesterday, that showed up just  
6 yesterday in environmental science and  
7 technology, the Journal of Science and  
8 Technology, from Nevada show a re-emission rate  
9 of only about 6% or so. So we're starting to  
10 bound what this number is and it's coming in  
11 smaller than the modeling 50% or so which has  
12 been used. And that has implications for how  
13 long mercury lasts in the atmosphere and how many  
14 sources there are that we haven't found.

15 This is my old 2003 data, which looks, you  
16 know, a bit different because of differences in  
17 rainfall primarily, this is just deposition I'm  
18 talking about here. But the, the interesting  
19 point here, and you'll see this in the maps of  
20 the other year's worth of data as well is that  
21 the gradient, that is the, the increase of the  
22 slope of mercury deposition, its increase, goes  
23 from north to south, there's more deposited here.  
24 The Everglades is always the highest because, we  
25 think, because of its location. Its far enough

1 south on the Florida isthmus that the, Florida  
2 peninsula rather, that it's in the trade winds.  
3 So primarily its winds come from off the  
4 Atlantic, carrying mercury from the ocean and the  
5 eastern hemisphere basically, Europe and Africa,  
6 into Florida. And because of its subtropical  
7 climate there are a lot of convective storms,  
8 during the summer particularly, over south  
9 Florida, that basically explains the atmosphere.  
10 They pump water, water vapor, clouds through the  
11 atmosphere all the way up to 50,000 or 60,000  
12 feet and bring down a lot of mercury in short  
13 bursts. So most of this is coming down in big  
14 bursts. The rest of this is probably also  
15 seasonal rains as well that are fairly heavy in  
16 this region. Nonetheless, if you look at  
17 Pennsylvania in 2003, and the numbers here which  
18 are in the range of 7 to a bunch of them just  
19 over 10 or 12, and look at the numbers out here  
20 to the west which are 7 or 8 or so. They're not  
21 that different. And this coloration was added by  
22 the National Atmospheric Deposition program  
23 computers in Illinois. This is not my  
24 coloration. But this is the first year they've  
25 done their own Isoplus for deposition and

1 concentration. But if you look at these numbers  
2 there's no evidence from these numbers, on the  
3 face of it, of clusters of sources are you go  
4 from west to east. And certainly in the United  
5 States as you move from west to east, you start  
6 to his a lot of sources as you get to the eastern  
7 side of the Mississippi Valley, and the  
8 tributaries into the Mississippi such as the  
9 Ohio. But there's no strong evidence in the data  
10 of those sources. And instead you see big  
11 sources down here and it's a puzzle why that's  
12 happening. It may be rainfall differences, but  
13 how come these places, which are downwind of not  
14 very much at all in terms of sources until you  
15 get to Asia, look very much like these places  
16 which are downwind of a lot of sources.

17 This is modeling results that we've done for  
18 particular locations: the Everglades; Devil's  
19 Lake, Wisconsin, which is a TMDL site if you know  
20 what that is; and a background site in New York,  
21 mid-state New York, which we felt would be a  
22 receptor for Ohio River sources. In all cases,  
23 you have to keep the coloration in mind here,  
24 because the ocean pie here looks like the North  
25 American pie to its right. But basically the

1 left side of each pie is non-U.S. sources and the  
2 right side is U.S. sources over here. And this  
3 is how much mercury originates in these locations  
4 that's depositing in these locations based on  
5 global and regional modeling that EPRI has done.  
6 And it shows that basically non-U.S. sources make  
7 up a big piece of the deposition at these sites.  
8 Now these were chosen to be background sites,  
9 they're not sites, they're locations on our grid,  
10 okay, but they represent sites in the real world  
11 that are far from mercury sources. Okay, so this  
12 is one set of modeling results that shows we may  
13 need to consider these background sites to be  
14 fully comprehensive in our assessment of mercury  
15 sources.

16 This shows our modeling of mercury  
17 deposition for last year, 2004. This is our 20  
18 km Fine Resolution grid and if you look at  
19 Pennsylvania, you know, we're getting these  
20 patterns that, you know, maybe look like the ones  
21 that Jim was showing and maybe not. But we do  
22 have a kind of a low spot, or a low band, in the  
23 middle of the State. The lowest numbers are in  
24 north central Pennsylvania. And we have higher  
25 numbers to both the east and west. And that's



1           pretty good, I think it's good, but it's my model  
2           so what do I know? All right, anyway, not bad.  
3           This is a problem because we don't have data  
4           sources for 2004 emissions necessarily, we do for  
5           utilities, we can do those pretty well. But for  
6           the other sources we're still guessing a lot and  
7           the one in Baltimore is still a problem because  
8           nobody, and that means the State of Maryland,  
9           EPA, EPRI, no one is sure how much mercury that  
10          waste incinerator is actually putting out in  
11          present day. So these numbers are right I think  
12          19, sorry, 2002 numbers that we're using, so they  
13          may be higher for its emissions than it currently  
14          has. It may have further implemented its map  
15          rule. But this shows the general pattern we get  
16          present day.

17                 Okay, now, when we do that global modeling  
18                 again and basically take out other countries one  
19                 by one, we get this pattern. And this is on a  
20                 relative basis. The prior slide was absolute,  
21                 this is micrograms per square meter per year  
22                 total deposition, wet plus dry, of all forms of  
23                 mercury. This is how much of the mercury at any  
24                 one location in the U.S., and this is at 100 km  
25                 scale now, is made up mercury from other

1 countries outside the U.S. And as you'd expect,  
2 most of it in the west comes from outside the  
3 U.S. and as you move east and start to pile up  
4 sources upwind of you, more and more of it comes  
5 from the U.S. But, except for about the eastern  
6 third or quarter of the country, most of the  
7 mercury is from outside of the country. Now,  
8 these are big percents of relatively small  
9 numbers out here. As you'll see, these numbers  
10 are not high in terms of deposition and these are  
11 higher, some of them high in an absolute sense.  
12 You can pick out sources here that we've modeled,  
13 in particular this is up northern Utah, a  
14 smelter. This is due to of all things the  
15 geysers geothermal development north of San  
16 Francisco which, at the time this was modeled,  
17 was a fairly big mercury source. Natural source  
18 venting to the atmosphere. But the other  
19 sources, most industrial, are grouped back here,  
20 and deposition shows that. This is EPA's same  
21 modeling, okay, they did it independently of us,  
22 and in the broad sense, although their scales are  
23 different and their coloration is different, they  
24 get the same kinds of patterns. Okay, the west  
25 is dominated by non-U.S. sources, the east begins

1 to be dominated by U.S. sources, but who knows  
2 which ones at this point. So you flicker back  
3 and forth.

4 We're getting the same answer, we don't know  
5 if it's the right or wrong answer, but we're  
6 getting the same answer from different  
7 approaches. And you can basically think of this  
8 as a question. Is there a floor below which the  
9 floor acting alone won't be able to manage  
10 mercury deposition? It's pretty clear that in  
11 the western part of the country, no matter what  
12 the U.S. does unilaterally to its own sources,  
13 nothing much will happen to the deposition out  
14 here because it's dominated by non-U.S. sources.  
15 And it's clear that in this piece of the U.S.  
16 over here along the Mid-Atlantic States and New  
17 England, southern New England at least, there may  
18 be a chance to make management differences by  
19 managing U.S. sources. It turns out less so than  
20 you would think. And in between it's kind of a  
21 mixed case that the deposition, we're talking now  
22 about deposition not sources, but the deposition  
23 in this band between basically the near mid-west  
24 if you want to think of it that way, is, and the  
25 upper south, this band is possibly locations that

1 can be ameliorated by U.S. actions but will still  
2 have a fairly big input in this range from non  
3 U.S. sources. So there will be a floor below  
4 which the mercury won't drop. And, in fact,  
5 because China is increasing at 8-10% a year or so  
6 in emissions and because India is increasing at  
7 some unknown rate, mercury deposition in here and  
8 in here may go up. And in fact in here may go up  
9 as well.

10 Okay, what did mercury look like before  
11 industry arose? The question I asked earlier.  
12 This is data from the, the Arctic, Canada,  
13 measurements in peat bogs there dated by lead  
14 isotopes. And it shows that mercury measurements  
15 there were micrograms per square meter per year  
16 absolute value, on the order of between 1 and 2  
17 or thereabouts, and in many cases below 1. And  
18 the dates go back to the B.C. period, back to  
19 about 4,000. So if you think in periods of  
20 around 2,000 years ago, if you think of a 1 to 2  
21 micrograms per square meter per year range,  
22 that's roughly what deposition was at that time.  
23 And other data from other locations around the  
24 U.S. and around the world show the same kinds of  
25 numbers. You get numbers for pre-industrial

1 periods, where you have to look back to the 1700s  
2 and earlier, that are below 1 and in some cases  
3 or just above 1 up to about 10 or so. And so if  
4 you think of a range of 1 to 10 micrograms per  
5 square meter per year, that would be  
6 representative of what much of the mid-latitude  
7 area looked like prior to the rise of industry.  
8 Where did the mercury come from? Volcanoes or  
9 deposits, natural ore deposits. Native Americans  
10 and first nations in Canada actually spent a lot  
11 of time burning down forests for arable land,  
12 particularly in the east, and forest fires we  
13 know are a big source of mercury if the land  
14 under them has mercury in it or if there's been  
15 mercury deposited to the under story. Wildfires  
16 in general appear to be a big source, currently  
17 estimated to be around 900 or so tons a year in  
18 the northern hemisphere - a big source. We don't  
19 know if it's all new mercury. That's one puzzle  
20 we still have that we're doing experiments on  
21 this year - is that mercury from wildfires new  
22 mercury that's exposed because of the fire and  
23 brought up by the heat, or is it mercury that  
24 would get back to the atmosphere anyway over a  
25 longer period if that forest didn't burn. We

1 don't know that answer yet. Okay, so if we look  
2 at these numbers and then look at the current, or  
3 the old current, 2003 data, we see that there are  
4 a lot of places in the west, we don't have many  
5 stations out here obviously, and we have more now  
6 but we don't have data from them yet, but the  
7 ones we had data for for at least a full year  
8 2003, there are many that had numbers that are  
9 below 10 micrograms per square meter per year.  
10 Even up here in the, the northwest. Now some of  
11 these are obviously under urban influence. This  
12 one near Seattle clearly is. And yet the  
13 deposition of mercury 2 is representative of what  
14 we were getting before industry.

15 So it raises the question of what was going  
16 on prior to the rise of industry if we currently  
17 get fish advisories in areas that have pre-  
18 industrial deposition. What was happening to  
19 native Americans that were eating fish in this  
20 same area when deposition down here resulted in  
21 fish advisories. These are actual locations of  
22 fish levels of mercury above .3 parts per million  
23 mercury in the fish, and it's almost all methyl-  
24 mercury and it's almost all in the flesh in fish,  
25 so it's basically consumable methylmercury from

1 the State of Montana, just chosen arbitrarily.  
2 Overlaid is this colored scale, the one we've  
3 been using all along, that shows that all the  
4 deposition in this region is modeled to be below  
5 10 micrograms per square meter per year. So, the  
6 questions is, "Were native Americans eating  
7 tainted fish?" In other words, the answer is,  
8 "We've always been exposed to mercury because of  
9 natural sources." It's always been in the human  
10 background and in the fish as far as we can tell  
11 based on this surrogate approach of looking at  
12 current levels. Now, some of these sites may  
13 have direct discharge of mercury from old ground  
14 sources, old sources, along waterways for  
15 example. But not all of them throughout the  
16 State. And this was arbitrarily chosen in  
17 Montana where we had data, just to show you this,  
18 it's a question, not an answer. Why are we  
19 getting fish levels of mercury that are advisory  
20 levels even though the atmospheric deposition is  
21 very small?

22 Okay, now I'll talk briefly about the  
23 regulations. You'll hear more about this later  
24 from other speakers.

25 MR. FIDLER:

1 Dr. Levin you've got about five minutes to  
2 finish.

3 DR. LEVIN:

4 Okay, no problem, okay. This is the regulation  
5 that was passed by EPA and issued in May, issued  
6 in March, and published in May, it officially  
7 started. CAIR is the Clean Air Interstate Rule  
8 that affects SO<sub>x</sub>, NO<sub>x</sub> and PM mostly Midwestern  
9 and eastern States. The CAMR or CAMR, I'm not  
10 sure how it's pronounced officially, the Clean  
11 Air Mercury Rule, affects all larger coal plants  
12 and provides national and state mercury caps.  
13 Basically trading ensues in 2010. Every modeling  
14 shows that trading credits (inaudible) will all  
15 be used up two years after the target date of  
16 2018, so that by 2020 the utilities nationally  
17 will total 15 tons a year of mercury, which is  
18 the target in the regulation.

19 Okay, this shows the deposition of mercury  
20 under three scenarios, two scenarios and the  
21 current state. This is the pattern. I'm not  
22 going to go into a lot of detail on it right  
23 here, but this shows, just to get an impression  
24 of it from the scale over on the right, the  
25 highest national deposition that we modeled for



1           2004, 383 micrograms per square meter per year.  
2           Okay, that's in the Baltimore area partially  
3           because of that incinerator. In 2020 under the  
4           current regulation, this is where we're going to  
5           get if everybody implements the EPA Rule as it's  
6           published. Okay so the pattern is from this to  
7           this. If utilities are zeroed out, made zero  
8           throughout the country, utility mercury, it goes  
9           from this to this. There's not much difference.  
10          And I'll show you why. This is a focus on  
11          Pennsylvania to show what these three patterns  
12          are. Currently, that's the model you showed  
13          before, different coloration but same model.  
14          Under the Clear Air Interstate Rule you get the  
15          same pattern, lighter in the center part of the  
16          State, higher in the east and west. And,  
17          utilities zeroed out, there are differences but  
18          they turn out to not be significant.

19                 So if you go from 70% control to 100%  
20                 control, it doesn't make much difference to the  
21                 extremes, or the means for that matter, in  
22                 deposition. And I might add, if you read the EPA  
23                 published documents, the regulatory impact  
24                 analysis where they talk about their modeling,  
25                 they get the same results - numerically somewhat

1 different because of some assumptions they make  
2 about growth in emissions, but the patterns are  
3 the same. And here's why. The easy one to  
4 capture is the ionic or divalent mercury and  
5 that's captured substantially by scrubbers and  
6 the particle bound balance caught by PM ultra  
7 static reciprocators and so on. So that the  
8 ionic mercury, the divalent form which deposits  
9 more readily, drops fairly quickly under the  
10 Clean Air Interstate Rule, out to here, okay, and  
11 then drops further. Now this is 20 tons per year  
12 of the 48 or so tons per year emitted by  
13 utilities. That means about 40% or so is made up  
14 of ionic mercury nationally. And it drops in  
15 this sort of pattern okay. So that you're only  
16 left with 5 tons a year roughly after both of  
17 these are implemented. But if you look at the  
18 purple line, that's just suppose the Mercury Rule  
19 wasn't implemented at all. That's just the Clear  
20 Air Interstate Rule. You get almost to there  
21 just by implementing the SOx, NOx and PM control.  
22 So the cost to control mercury alone would be  
23 zero, but you actually would control a great deal  
24 of the ionic which is the amount that deposits  
25 more locally. The elemental is almost is almost,

1 captured almost not at all by the Clean Air  
2 Interstate Rule because none of this is designed  
3 to capture the elemental mercury. And it's only  
4 through the Clean Air Mercury Rule that that is  
5 required to be captured through the use of carbon  
6 injection or other means and that starts to go  
7 down only after 2010 in any substantial way.

8 So that's the reason, that the additional  
9 controls from the Clean Air Mercury Rule are  
10 capturing this elemental mercury. And if you  
11 were to go to zero emissions from utilities, you  
12 would only drop the ionic part which is the big  
13 contributor to U.S. deposition from 5 tons a year  
14 to 0. Whereas this would drop from 10 or so tons  
15 a year to 0. But it wouldn't make any difference  
16 for deposition because most of this, three-  
17 quarters of all the mercury emitted by utilities,  
18 leaves the country - never deposits in the United  
19 States. This is modeling, but this is what we  
20 find. EPA and EPRI used a similar approach to do  
21 these scenarios. We modeled industrial  
22 operations and electric operations. We got  
23 mercury emissions by individual power plant unit  
24 and stack and then fed that into the atmospheric  
25 models of chemistry and (inaudible), deposited

1 the mercury to 200 kilometers U.S. grids. At  
2 that point EPA's approach differed a little bit  
3 from EPRI's, but they're substantially the same.

4 We both used a cycling model from mercury to  
5 figure out how much of this coming down wound up  
6 in fish under current conditions and did the same  
7 thing all over again for future conditions and  
8 that difference gave us the change in the fish  
9 mercury nationally. And then we used data from  
10 Centers for Disease Control and other surveys to  
11 figure out from how much fish people eat, and  
12 assuming that they eat the same amount in the  
13 future, since that fish will have less mercury,  
14 they will have lower exposure to mercury. And it  
15 turns out that when you go through all of this,  
16 and it turns out hundreds of times, to get it  
17 right, our information, our conclusions are that  
18 the exposure to mercury, how much mercury is in  
19 the blood of the most sensitive women of child  
20 bearing age, the ones that might expose potential  
21 fetuses at birth, fetuses potentially exposed at  
22 birth I should say, they aren't potential  
23 fetuses, the greatest drop in exposure is only  
24 about 7%. And it turns out that this is in, our  
25 calculations show it's in the central part of the

1 eastern States, West Virginia. This is based on  
2 how much recreational fishing there is because we  
3 assume, and EPA assumes also, that the biggest  
4 impact from cutting utility emissions in the  
5 United States would be to the fresh waters within  
6 the United States and the fish that are caught  
7 from those waters.

8 But the influence drops off as you go out  
9 over the ocean. And it turns out that the fish  
10 that we eat in America, 70% of the biomass of  
11 that fish comes from that direction - the North  
12 Pacific. Some of the rest, but not all of it,  
13 comes from the Atlantic and Gulf States. Most of  
14 it is from distant sources. All of the tuna, all  
15 of the albacore, is from the equatorial Pacific  
16 which is way out there someplace, all of it. So  
17 that there's basically no impact from much of  
18 this marine fishing because the utility cuts will  
19 be dispersed into the global atmosphere. They'll  
20 show up as only about a 1% or so drop in global  
21 mercury in the atmosphere and therefore in  
22 deposition to this global ocean. So the marine  
23 fish won't change much. Well it turns out that  
24 marine fish make up about 80% of the diet of U.S.  
25 fish eaters. So the big changes to small

1 portions drives this.

2 Now, we also did some costing. I won't go  
3 into all the details, but I want to look at what  
4 you might call "the payback." If emissions drop  
5 from the 1<sup>st</sup> line to the 3<sup>rd</sup> line, which is the  
6 current proposal. There was a middle line that  
7 we and EPA looked at which was a MACT proposal,  
8 but you should pay attention to the top line and  
9 the last line. These are our calculations of  
10 emissions under 2004 from utilities alone and  
11 after the 2020 full implementation of the Clean  
12 Air Mercury Rule - a 68% drop in these  
13 calculations. These are up to the atmosphere.  
14 Deposition down from the atmosphere drops from  
15 164 to 153 tons. So this absolute drop is about  
16 30 or so tons down, this drop in deposition is  
17 about 10 or so tons down. 20 of these 30 tons  
18 are leaving the United States and depositing  
19 elsewhere in the world, outside of the U.S. Our  
20 models calculate deposition even from multiple  
21 passes around the globe in the global atmosphere.  
22 So this is an ultimate net deposition. And so  
23 the payback, in terms of deposition drops, is  
24 very small. For a 68% drop in emissions you get  
25 about a 7% drop in deposition. Now this is

1 nationwide. There are differences locally. Some  
2 locations may drop by as much as about 40 or 50%  
3 in deposition. But they're isolated, and as far  
4 as we can tell, do not overlay critical  
5 fisheries, critical fresh-water fisheries.

6 Okay, hot spots, briefly - we've done a lot  
7 of work on hot spots as has EPA. We've  
8 demonstrated, we think, that hot spots don't  
9 exist currently. We defined hot spots as  
10 locations in the U.S. where utility mercury is  
11 the dominate. That is, 50% or more contributor  
12 to the deposition. That excludes most of the  
13 western U.S. and basically focuses on the east.  
14 And we find that of the land area of the United  
15 States, only 0.4% has a utility contribution of  
16 more than half of the mercury coming down. A  
17 very small, and it turns out these are isolated  
18 spots around the eastern third of the country,  
19 not contiguous areas as well, most of the U.S.  
20 and certainly most of the western U.S. has very  
21 little contribution from utilities to the mercury  
22 coming in. There's now evidence, in fact, that  
23 some of the chemistry which is not currently  
24 considered in the modeling, that goes on in the  
25 plume itself after it leaves the stack, may

1           reduce, chemically reduce, some of this ionic  
2           mercury to elemental mercury. And that would  
3           affect the downwind deposition as well. So that  
4           our models may be over estimating utility  
5           deposition. This same evidence seems to indicate  
6           that waste incinerators may act in the opposite  
7           direction, to ionize, not ionize, to oxidize some  
8           of the elemental to ionic so that they may be  
9           underestimated in the calculations. This shows  
10          photographs of one experiment we've done so far  
11          in Wisconsin measuring those plumes. He was not  
12          in the plume here, the plume was going out this  
13          away.

14                 Okay, where do we go next? First of all we  
15          have to monitor the progress. The whole point of  
16          regulation is to protect public health.  
17          Secondary, secondarily is to, to protect  
18          secondary effects such as ecosystems. But  
19          certainly this rule, the CAMR rule was passed to  
20          protect public health. How do we measure that  
21          protection of public health? Deposition may go  
22          down, this may be representing smoothing of the  
23          peaks in the deposition. We may look for drops  
24          in the fish levels of mercury over time. And  
25          there may be measurable declines in the blood



1 mercury of the most sensitive women of  
2 childbearing age. The question is, how do we  
3 find the progress? How easy is it to measure?  
4 Where do we look? Will global growth mask any  
5 local improvements in deposition?

6 The utilities, we'll talk about the utility  
7 regulation here. There will be other  
8 regulations, and there have been, on mercury as  
9 well. So all of this has to be considered, but  
10 the big recent cut is the one ordered for  
11 utilities.

12 Where do we look? Which are the most  
13 sensitive indicators? Work done by the Society  
14 for Environmental Toxicology in Pensacola, the  
15 meeting in Pensacola two years ago, tried to  
16 design a strategy for looking at the most  
17 sensitive indicators of mercury deposition  
18 changes. And it's still an open question. How  
19 do we look? Sampling strategy and analysis have  
20 to be improved to look for smallest changes.  
21 And, most importantly, when do we look? We know  
22 that water bodies with fish in them take a very  
23 long time to reflect changes in deposition. The  
24 full impact of a deposition drop on a water body  
25 may take 30 or 40 years to show up. There may be

1 an initial response of 20 or 30% of the change in  
2 those fish that will show up right away, but we  
3 can't be sure that that's not due to natural  
4 variation in the fish changes.

5 And finally there's what I call the puzzle  
6 of the NHANES data. NHANES is the Centers for  
7 Disease Control sampling of blood levels of  
8 mercury of women of childbearing age. What  
9 happened is that in a two year period, '99 and  
10 2000, that was when they showed that something  
11 like 6%, or was it 16%, anyway, women of  
12 childbearing age had mercury levels that were  
13 above the EPA reference dose. And so that was  
14 the call that about 300,000 or so children were  
15 born at risk each year from those numbers. Well,  
16 the second two years of the data, 2001 and 2002,  
17 show that those numbers have dropped  
18 substantially - that there are many fewer women  
19 above the reference dose. The same data, which  
20 asked the women how much fish they've eaten, show  
21 that these women in the second group are eating  
22 more fish, more fish, and their blood levels are  
23 going down. It's a puzzle. It doesn't make any  
24 sense, but it's there and we have to consider it.  
25 Okay...

1 MR. FIDLER:

2 Dr. Levin, could you just cover the most salient  
3 points of the remaining slides and move through  
4 basic issues.

5 DR. LEVIN:

6 A multi-national project underway in Canada is  
7 trying to look at some of these. I'll run  
8 through them real quickly. Where we're adding  
9 mercury isotopes that we're showing here -- these  
10 are stable, non-radioactive isotopes - to  
11 different parts of a lake system in southwestern  
12 Ontario, and looking at the details of how the  
13 mercury is taken up from this deposit. This is  
14 where we found from a deposition done in an  
15 upland that only 20% or so of the mercury is  
16 getting back to the atmosphere, the rest of it is  
17 either staying here or moving down to the lake.

18 And the basic issues remain this - mercury  
19 health effects. We still need to reduce the  
20 uncertainties in this and look more at the adult  
21 onset effects to see if there's a lower threshold  
22 for those to occur. We have to look continually  
23 at the international inputs and how those change  
24 over time. Why is deposition across the U.S.  
25 from east to west similar even though source

1 characteristics are very different? And finally,  
2 due diligence. We need to monitor progress, or  
3 what should be progress, to see if we can detect  
4 it. Okay, thank you. There is my contact  
5 information if you have any questions.

6 MR. FIDLER:

7 Thank you very much Dr. Levin. Questions,  
8 comments? Yes Gail.

9 MS. CONNER:

10 Yes, I would like to..

11 MR. FIDLER:

12 Please, please identify yourself.

13 MS. CONNER:

14 I'm Gail Conner, CAC. I would like to go back to  
15 your deposition of inorganic forms of mercury  
16 versus distance from source.

17 DR. LEVIN:

18 Oh, that's...

19 MS. CONNER:

20 The hotspot reference that you initially made.

21 DR. LEVIN:

22 That's two different things. That's not talking  
23 about hotspots.

24 MS. CONNER:

25 I know, but you made the first reference to

1                   hotspots there.

2 DR. LEVIN:

3                   Okay.

4 MS. CONNER:

5                   So that's where my question derives.

6 DR. LEVIN:

7                   Yes, that's Mark Cohen's modeling result.

8 MS. CONNER:

9                   The first question...

10 DR. LEVIN:

11                   The one that has the three curves on it?

12 MS. CONNER:

13                   Yes. It's like the 6<sup>th</sup> or 7<sup>th</sup> slide. My first  
14                   question is, "Does this slide take into account  
15                   concentration of multiple sources in an area?"

16 DR. LEVIN:

17                   No, it's a single source to show how mercury  
18                   behaves from a single source. In your modeling  
19                   you would have to do these sources, different  
20                   locations, and add up the mercury from..

21 MS. CONNER:

22                   Okay. So basically this slide represents a  
23                   single source in regard to your first local scale  
24                   reference to the 30 mile issue. Right?

25 DR. LEVIN:

1           This is treated as local scale in not only  
2           modeling but in looking at distance resources...

3 MS. CONNER:

4           But it's one source.

5 DR. LEVIN:

6           Okay.

7 MS. CONNER:

8           Okay. The second question, "Have you discussed  
9           or looked at the health effects associated with  
10          low doses considering multiple sources within a  
11          30-mile radius?"

12 DR. LEVIN:

13          Yes. Oh, within, yes, we've done that in our  
14          modeling.

15 MS. CONNER:

16          And what type of health effects were those that  
17          you...

18 DR. LEVIN:

19          Well, in other words, we, we looked at, when we  
20          did this exposure work later on, we looked at  
21          using the mercury recycling model for a  
22          particular watershed, we tried to model how much  
23          fish in those watersheds would get mercury, not  
24          from multiple fictitious sources, but from actual  
25          sources that we'd located. So, you know, they

1           weren't necessarily grouped all 30 km. But we  
2           found that there were no waterways where these  
3           individual sources caused alone, individual  
4           utility sources, alone caused the fish to go over  
5           the EPA dose threshold of 0.1 micrograms per  
6           kilogram per day.

7 MS. CONNER:

8           Okay. And the last question, well actually more  
9           of a comment in that there are multiple  
10          definitions of "hot spots..."

11 DR. LEVIN:

12          Yes.

13 MS. CONNER:

14          ...particularly when there are multiple sources  
15          taken into account, you may yield numerous  
16          definitions of "hot spots" and it tends to be  
17          that the, you can make a definition more  
18          favorable to your outcome. So, in regard to that  
19          label...

20 DR. LEVIN:

21          We chose, we chose, the definition that we chose  
22          was to look at the deposition that occurred in  
23          locations where utilities made up more than half  
24          of the total mercury coming down. EPA chose a  
25          different approach. And it's important, I think

1           it's very important that everybody look at the  
2           published on-line regulatory impact analysis that  
3           EPA has done. It shows their current modeling  
4           results, although they're doing new modeling  
5           results. They looked at "hot spots" somewhat  
6           differently. They said, "What's the statistical  
7           distribution of watershed mercury that utilities  
8           are contributing to?" And they found some where  
9           utility contributions were causing the fish to  
10          exceed this .3 part per million threshold. Okay,  
11          but everything goes away under the Clean Air  
12          Mercury Rule. All of those high points drop down  
13          significantly. In the upper case, the ones we  
14          looked at, all dropped. The highest point drops  
15          by about 80% or so in terms of deposition. The  
16          other, the other important thing to keep in mind  
17          in, in all of this is that the Clean Air  
18          Interstate Rule is the action that does most of  
19          that improvement to deposition because it's the  
20          one that captures most of the ionic mercury. Now  
21          that's nationally. I can't speak to what it  
22          would do in Pennsylvania.

23 MS. CONNER:

24           And then the part of the State that I live in,  
25           which is the red part that was on both



1 presentations...

2 DR. LEVIN:

3 The red, the central part or the outer parts...

4 MS. CONNER:

5 The east coast part, the eastern part. Are you  
6 saying, based on your conclusion at the end, that  
7 regardless of the regulatory changes that are  
8 made, there will be no substantive impact to that  
9 part of the State then? Is that what you were  
10 leading to?

11 DR. LEVIN:

12 No, not necessarily. I'm saying that, I'm saying  
13 that if the regulatory changes were to go further  
14 than the 70% cut, now that's a 70% cut nationally  
15 and our modeling, the 70% cut nationally, and  
16 that works out to different fractions locally and  
17 in Pennsylvania it's actually a higher percent  
18 drop than 70% because of the coals you're  
19 burning. But, all I'm saying is that the change  
20 in deposition, I was referring to the difference  
21 between, this is the Clean Air Mercury and  
22 Interstate Rules together, and this is what  
23 happens if you tell all the utilities not to emit  
24 any mercury. A hypothetical, we just took  
25 utility sources, U.S. utility sources out of the

1 model and ran the model all over again for the  
2 whole world. And the differences are small in  
3 the deposition. If you look at the coloration,  
4 the highest, the coloration gets bluer I guess or  
5 greener as you go up in this coloration. We  
6 chose this coloration by the way because it's  
7 always a problem when you Xerox these pictures  
8 into black and white, how do you get the gray  
9 scales to be differential, and it turned out that  
10 this sort of strange coloration where it goes  
11 from red to yellow and back to sort of red came  
12 out best in black and white. That was a  
13 consideration in the coloration. But if you look  
14 at these numbers here, these are all low, they  
15 get higher and hotter, but the highest numbers  
16 you get are in the 25-50 micrograms per square  
17 meter per year range in this eastern part of  
18 Pennsylvania. And they're still the highest  
19 numbers you get here. They don't drop very much  
20 if you zero out utilities. That's all I'm  
21 saying.

22 MS. CONNER:

23 Okay. Thank you.

24 DR. LEVIN:

25 Yeah?

1 MR. BRISINI:

2 And it's off of that slide, it actually goes back  
3 to the slide where it talks about Pennsylvania  
4 being the, you know, the portion of the U.S.  
5 where less than 20% is...

6 DR. LEVIN:

7 Oh, yeah.

8 MR. BRISINI:

9 Okay, no, leave it where you are. Those two tie  
10 together in my mind because I look at that though  
11 and I say okay, I see, you know, and the point  
12 you make there's little difference if you zero  
13 out all of the utility emissions. I'm just  
14 curious if we really focus on Pennsylvania to  
15 look at the incremental difference of a  
16 Pennsylvania-only Rule, would you, have you put  
17 together that particular slide? Not with the  
18 zeroing out of all electric generating unit  
19 emissions, but rather looking at a zeroing out  
20 all of the Pennsylvania...

21 DR. LEVIN:

22 I understand what you're saying...

23 MR. BRISINI:

24 ...emissions and then having CAMR in the other  
25 area. Because I think that would be a fairer

1 assessment to say here's what happens because  
2 really what we're looking at and talking about is  
3 the incremental difference and the incremental  
4 benefit between CAMR and some other Rule in  
5 Pennsylvania and that's what we need to  
6 understand. What are those incremental benefits?

7 DR. LEVIN:

8 We haven't, we haven't done that for Pennsylvania  
9 because there are so many degrees of freedom for  
10 each State times 50 States, or 30 or so that will  
11 be affected by the Rule, that we haven't been  
12 able to get a handle yet on how to do it  
13 efficiently. We are going to do it. This is our  
14 National study and our experience from looking at  
15 it for other States, we've looked at one other  
16 State so far, is that the difference between this  
17 and this, assuming that all these other States  
18 around you are still on this, is very small.  
19 That your upwind contributors, if they're not  
20 zero but 70% less than current...

21 MR. BRISINI:

22 My particular interest is that that to me, that's  
23 kind of a defining piece of information relative  
24 to this effort.

25 DR. LEVIN:

1 I agree and it should be done in Pennsylvania.  
2 But EPRI hasn't been asked yet to do it so we  
3 haven't done it yet, basically.

4 MR. FIDLER:

5 Other comments?

6 MS. PARKS:

7 Yes, on these same slides Dr. Levin, can you tell  
8 me what the actual numbers are?

9 DR. LEVIN:

10 That's shown in the coloration.

11 MS. PARKS:

12 I just, I can't tell exactly which purple we're  
13 dealing with.

14 DR. LEVIN:

15 The dominate purple is the low purple, okay. And  
16 there are, the high purples really only show up  
17 here near Baltimore and I think there's one other  
18 here, you know, in the Delaware Bay area that are  
19 in this coloration. But the high-end purples are  
20 really not evident, they're, as I said earlier,  
21 they're isolated spots rather than blotches of  
22 areas.

23 MS. PARKS:

24 Right. I mean we, we know that very tiny amounts  
25 of mercury make a very large difference to human

1 health effects and I don't think that we can say  
2 that moving any type of source sector, like the  
3 utilities source section, out of the picture  
4 here, is going to be an insignificant change.  
5 When we, this is not the same thing that we were  
6 dealing with under ozone or acid rain. We're  
7 dealing with effects under smaller concentration  
8 differences. And, therefore, I'd like to see us  
9 all take a very close look at the benefits  
10 associated with small changes.

11 DR. LEVIN:

12 Well these are, these are only deposition we're  
13 talking about. This is not concentrations in  
14 fish. That's, that's a separate continuing model  
15 effort. That, that, that result is what we got  
16 in the, I can provide the fish outcomes for each  
17 of these States as well, but we found that for  
18 the fish differences, when you filter it through,  
19 we chose the most sensitive women. That is, the  
20 NHANES data from Centers for Disease Control gave  
21 us numerical data, as well as graphs, of what the  
22 highest blood level mercury women had for fish.  
23 So we chose those as the most sensitive women  
24 because they were at the top 90<sup>th</sup> to 100<sup>th</sup>  
25 percentile in terms of blood mercury. We took

1           their fish consumption and applied it in each of  
2           these States. So we applied how much  
3           recreational fishing went on and how much was  
4           marine fish. And for Pennsylvania, the  
5           difference in blood levels between, currently,  
6           between NHANES, and this is the first two years  
7           of NHANES which had the higher blood levels, and  
8           NHANES, what NHANES might show after CAMR and  
9           CAIR, was only about 3% or so for Pennsylvania.  
10          Now, it will vary across. In other words, their  
11          exposure levels, their dose in the blood, only  
12          dropped by 3% no matter what the deposition drop  
13          was because it's filtered through their fish diet  
14          and most of their fish is in marine fish. Most  
15          of those marine fish seem to be getting the  
16          mercury from either natural sources or non-U.S.  
17          sources. Those tuna in the South Pacific aren't  
18          getting their mercury from the U.S. The U.S. is  
19          25,000, you know, 18,000 miles upwind.

20 MS. PARKS:

21           But do we know what people are actually eating?  
22           Are we monitoring the content...

23 DR. LEVIN:

24           Well, we know what they report they're eating.  
25           The NHANES study, there are different ways of

1           doing food surveys, and one of them is to send  
2           people, observers, to peoples' houses and watch  
3           them each fish for a week. That doesn't usually  
4           work out. You don't like people sitting around  
5           writing down what you're eating everyday. So  
6           they rely instead on diary studies which are  
7           "what did you eat yesterday and the day before?"  
8           "How much fish did you eat?" Now NHANES is  
9           looking at other things beside mercury. They're  
10          looking at arsenic, other things in the blood,  
11          all the different PCBs and everything else, so  
12          they're asking all kinds of habit questions  
13          including consumption. But they ask these women,  
14          well they ask everybody, men and women and  
15          children, how much fish of what kind did you eat  
16          over the past month. Well, I don't know what I  
17          had in my burrito for lunch yesterday, you know.  
18          How can you recall what fish you ate two weeks  
19          ago? So it's a real issue. But we think that  
20          they're correct in terms of distinguishing marine  
21          from fresh water fish in the kinds of fish they  
22          eat even if the species are wrong. And that's  
23          what we factored in to. If you look at EPA's  
24          modeling, they get very similar numbers. And I  
25          urge everyone, these are results that we got, you



1 know, a year ago. EPA's more recent results  
2 reflect similar kinds of numbers through a  
3 different approach. And you just go to the EPA,  
4 EPA.gov/mercury, and you've got a link to all of  
5 those reports that they did. And they got the  
6 same answer, not the same but, you know, the same  
7 ballpark answers.

8 MR. FIDLER:

9 Yes?

10 MR. STAMOULIS:

11 Arthur Stamoulis of the Clean Air Counsel. I  
12 just wanted to clarify, so your modeling shows  
13 that Pennsylvania and the States downwind of it  
14 have the lowest levels of foreign produced  
15 mercury deposition?

16 DR. LEVIN:

17 Not the lowest levels, the lowest percent.

18 MR. STAMOULIS:

19 The lowest percent. Okay.

20 DR. LEVIN:

21 When you have an air source and you move out  
22 hundreds of miles from it, like you're doing from  
23 China, thousands of miles, the downwind  
24 difference between being 4,000 miles away and  
25 being 5,000 miles away is very small. So the

1 absolute amount of deposition from China is very  
2 similar in both locations, but it makes up a  
3 smaller percent because there are more upwind  
4 U.S. sources.

5 MR. STAMOULIS:

6 Okay. And it seemed like one of the slides  
7 showed that areas of the State that have the  
8 highest deposition, according to the last  
9 presentation, have the lowest levels of, the  
10 lowest percentages of foreign produced.

11 DR. LEVIN:

12 Right.

13 MR. STAMOULIS:

14 That's correct?

15 DR. LEVIN:

16 That would be consistent, sure.

17 MR. BRISINI:

18 Off of this slide, just out of curiosity, is it a  
19 linear extrapolation relative to the percent  
20 reduction in methyl mercury update with control  
21 programs? In other words, if we went a national  
22 90%...

23 DR. LEVIN:

24 No, no, no, it's not national, sorry, not linear.

25 MR. BRISINI:

1           Okay.

2 DR. LEVIN:

3           You have to put, we, we modeled every utility  
4           boiler in the country, so did EPA. One of the  
5           things we had to model, as did EPA, was what  
6           happens to generation over the next 15 years to  
7           2020. And so we had to put in increased  
8           generations in some of those boilers to guess at  
9           where we'd be. So that increased some of the  
10          mercury coming out, only slightly because those  
11          would be new sources at a much lower rate. But  
12          we modeled every utility point source currently  
13          and then in the future. And we took the  
14          difference. So it's not like, what forced us to  
15          do a statewide estimate here rather than doing it  
16          by watershed, was that we simply didn't have  
17          watershed data at the time we did this. Some  
18          data has been developed since then, as you'll see  
19          in the EPA report, they've applied data, although  
20          it's still limited, to the whole eastern United  
21          States by watershed. But the numbers come out  
22          very similar.

23 MR. FIDLER:

24           Any other questions? Comments? Yes?

25 MS. JARRETT:

1 This is Jan Jarrett from Penn Future. Some of  
2 what you said has contradicted some of the  
3 studies I know that we've been familiar with.  
4 Particularly your statement that when there is a  
5 reduction mercury sources, local mercury sources,  
6 you don't see an effect in, in fish for a long  
7 period of time.

8 DR. LEVIN:

9 No, no, what I said was, "You don't see the full  
10 effect in fish for a long period of time." You  
11 may see a near term effect. In other words if  
12 you, let's just say arbitrarily, if deposition  
13 drops to some you know water body, a lake in  
14 here, (inaudible) no matter what it is,  
15 eventually the fish in that water body will have  
16 half as much mercury in them if they get all the  
17 mercury from (inaudible) deposition. To reach  
18 that half drop in mercury for the half drop in  
19 deposition, may take 30 or 40 years. What we  
20 don't know is what happens right at the  
21 beginning. How fast to they drop from 100% of  
22 their current level to 70%, 60% and so on. That  
23 first part of the slope is still uncertain. The  
24 recent data from Massachusetts and Florida have  
25 said that it's faster than people have been

1           guessing. It's not faster than we've been  
2           guessing because we haven't tried to guess at  
3           what it's going to be at the beginning. And  
4           those data are still not certain as well. But it  
5           appears that you may get a rapid drop to part of  
6           the full response right away, but to reach the  
7           entire response, the half drop in deposition,  
8           causing a half drop in the utility, in fish  
9           mercury, that may take decades. And we're  
10          certain it will take decades. And the reason is,  
11          the fish carry most of the mercury that's in the  
12          lake and it just takes, since most of the mercury  
13          is in the hot, the large piscivorous fish that  
14          eat other fish, it takes many years for those  
15          larger, older fish to basically die out. And the  
16          fish coming behind them, generation by  
17          generation, will have progressively lower  
18          mercury. But it will take many years for that to  
19          work its way through the system. So, you may cut  
20          down the mercury from a stack, and you'll see  
21          some drop in fish, but you won't see the full  
22          response for many years.

23 MR. FIDLER:

24           Gene?

25 MR. TRISKO:

1 A short question. Thank you Tom. Gene Trisko  
2 for the United Mine Workers. Dr. Levin,  
3 referring to Vince Brisini's previous question  
4 about a defining piece of information for this  
5 process, given that Pennsylvania has an allowance  
6 allocation under Phase II of the Mercury Rule of  
7 some 1,400 pounds of mercury, based upon your  
8 professional knowledge, experience and judgment  
9 in working with this model, do you believe that a  
10 reduction of that 1,400 pound allocation by,  
11 let's say just for example, 200 pounds of  
12 mercury, 200 pounds annually, would result in a  
13 measurable change in the results that you have  
14 calculated, the results that are calculated here  
15 for Pennsylvania blood mercury risk reduction?  
16 Would it, could you calculate the change based on  
17 that?

18 DR. LEVIN:

19 You want me to say what Pennsylvania women of  
20 childbearing age would look like in 20 years?

21 MR. TRISKO:

22 If, assuming, assuming a 200-pound incremental  
23 reduction below Phase II CAMR levels.

24 DR. LEVIN:

25 That's, that's a big stretch. I just, I couldn't

1 possibly guess at how that would show up. You  
2 know, it may, I mean, even in the deposition it  
3 would probably be hard to detect it and I  
4 certainly, I have no idea how it would show up in  
5 the women of childbearing age. They may all  
6 shift to eating tuna which means none of this  
7 would make any difference at all.

8 MR. TRISKO:

9 Okay, just so I understand your response to my  
10 question. You're saying that it would be  
11 extremely difficult to model it even for purposes  
12 of...

13 DR. LEVIN:

14 No, no, we could model it.

15 MR. TRISKO:

16 ...for the deposition calculations.

17 DR. LEVIN:

18 No, we could model it, sure but we...

19 MR. TRISKO:

20 Okay. Thank you. We'll get to it.

21 MR. WENDELGASS:

22 Bob Wendelgass from Clean Water Action. Just to  
23 follow up a little bit on the conversation you  
24 had with Jan. This data, the slide that's up  
25 there now, the reductions that you're showing are

1 for what time period?

2 DR. LEVIN:

3 Oh, this is a, it's sort of a timeless period.  
4 We're saying whatever year all of these  
5 reductions have been implemented by the utility  
6 industry. That's, that's basically supposed to  
7 be a plateau point where no further reductions to  
8 existing plants will be required at that point.  
9 New plants would still be coming on line but  
10 their emissions are supposed to be much lower.  
11 So for 2020 when existing plants have all met  
12 these two requirements, CAIR and CAMR, after that  
13 works its way through all the fish, it will be  
14 another 20 or 30 years, suppose regulations just  
15 stopped in 2020, after another 20 or 30 or 40  
16 years, and all the fish had reached their stable  
17 point to be new stable mercury coming down, this  
18 is how much drop you would see. You wouldn't see  
19 this in 2020. It would take many years for the  
20 reductions to reach this. And meanwhile, of  
21 course, China is doing something. We didn't try,  
22 we didn't try to model economic growth in China  
23 or other countries. EPA did the modeling a  
24 little differently. They did model economic  
25 growth in all sectors of the U.S. economy so they



1 had increases of mercury from waste incinerators  
2 and medical incinerators and other things just  
3 due to economic growth through the next 15 years.  
4 We did this as a, as a scenario. What if  
5 utilities were controlled and everything else  
6 stays the same as it is now, so it's just a  
7 utility scenario.

8 MR. WENDELGASS:

9 And then one other question on this slide. Are  
10 you using a, a sort of same number nationwide for  
11 fish consumption patterns or is it...

12 DR. LEVIN:

13 No, no, no these are...

14 MR. WENDELGASS:

15 ...regionally...

16 DR. LEVIN:

17 ...very different, we've done, we've used the  
18 deposition changes by those 20 kilometer grid  
19 squares.

20 MR. WENDELGASS:

21 No, I meant in terms of fish consumption  
22 patterns.

23 DR. LEVIN:

24 Oh, no. Oh, nationally? Yeah, we used the same  
25 fish consumption patterns, but what, what

1 modifies it in each State is what fraction of the  
2 State population does recreationally fishing.  
3 And then we assumed that most of that was in the  
4 State and then that would be then impacted by the  
5 deposition changes in that state. So there's a  
6 fraction of those women that eat a fraction of  
7 their meals from sport fisheries in that State  
8 and those are the fish that will show the most  
9 difference. We also included difference in  
10 marine fish mercury, but that's much smaller.  
11 So, even though it makes up a bigger part of the  
12 diet, it's a smaller change because of the risk  
13 changes in emissions.

14 MR. FIDLER:

15 Are there other questions, comments? Before we  
16 move on, Ray, if you'd like, do you have slides  
17 to present?

18 MR. CHALMERS:

19 Sure.

20 MR. FIDLER:

21 If you'd like to prepare your presentation, maybe  
22 we can take one or two questions yet while you're  
23 doing that. Who had, Doug?

24 MR. BIDEN:

25 Doug Biden, Generation Association. Dr. Levin,

1           you had talked a little bit about high deposition  
2           rates in South Florida and a lot of folks have  
3           talked about the, you know, the deposition in the  
4           Everglades study and whether or not the, you  
5           know, whether or not the study that was done  
6           there proves or doesn't prove the contribution of  
7           local sources to hot spots and, you know, the  
8           contribution of local sources, the local  
9           deposition rates. Has any of the EPRI research  
10          shed any light on that issue or the resolution of  
11          it?

12 DR. LEVIN:

13           I, I worked on the Florida study.

14 MR. BIDEN:

15           Well, can you share some of that with us because  
16           it's been discussed quite a bit in this State.

17 DR. LEVIN:

18           It's kind of hard to do it in a few moments.  
19           But, Florida instituted an incinerator  
20           (inaudible) back in the late '80's. More  
21           recently fish measurements done there seem to  
22           show lower mercury levels in the Everglades than  
23           they'd gotten from earlier samples that were  
24           done. What's missing, what we don't have data  
25           on, is deposition because the mercury deposition

1 network wasn't begun until '95 and didn't really  
2 get under steam until '98. So we had this gap of  
3 about 10 years between the change in emissions  
4 and when we started getting deposition data. So  
5 we don't have data on deposition during the time  
6 that emissions changed. And so we don't know  
7 what the input to the fish was in the Everglades.  
8 The data on the fish from different sub-  
9 watersheds, not just in the Everglades but in the  
10 surrounding waterways as well, is mixed. Some,  
11 looking back at samples taken over the years in  
12 these different waterway, and you always have to  
13 look at the same fish species at the same age of  
14 those fish in order to compare them because all  
15 the fish will accumulate mercury more as they get  
16 older. When you do that comparison some of the  
17 watersheds show an increase in fish mercury over  
18 time. Some show no change statistically and some  
19 show a decrease. And the conclusion by the State  
20 of Florida was that the ones that show the  
21 decrease are the most downwind, the most directly  
22 downwind, from those incinerators that cut the  
23 emissions. But there are a lot of leaps in there  
24 and the main leap is that nobody knows what the  
25 deposition was during the time those changes

1           broke. And our, our conclusion was that there's  
2           not statistical proof that there was a drop in  
3           the fish mercury. But Tom Mackison (phonetic),  
4           State of Florida, has concluded differently.

5 MR. FIDLER:

6           Is there one more question quickly?

7 MR. BRISINI:

8           Vince Brisini, Reliant Energy. I just got  
9           confused. The question I asked relative to  
10          linear extrapolation and methylated mercury, you  
11          said there was not a linear function, but then in  
12          a response you said, "Well, if you reduce 50% of  
13          the deposition the fish are going to ultimately  
14          have 50% less methyl mercury."

15 DR. LEVIN:

16          If that's the only way mercury is getting into  
17          those fish. Some of that mercury gets  
18          methylated, some fraction, and we're assuming  
19          that there's no sulfate limit, that there's  
20          always going to be enough sulfate around for the  
21          bacteria to be working. So the methylation rate  
22          should stay the same. So it will be acting on  
23          smaller and smaller amount of mercury over time.

24 MR. BRISINI:

25          So then my question relative to...

1 DR. LEVIN:

2 I thought your question dealt with is the  
3 deposition linear?

4 MR. BRISINI:

5 No, it dealt with the uptake.

6 DR. LEVIN:

7 The uptake, the uptake is linear.

8 MR. BRISINI:

9 Okay. That's...

10 DR. LEVIN:

11 It's not one to one because we have to consider  
12 the buffering action of the sediments in each  
13 lake. Some of the lakes, the sediments may  
14 contain a lot of mercury that will go up into the  
15 waterway as the waterway mercury drops from  
16 deposition changes. And that's a major research  
17 question, is how much, how fast that happens. So  
18 it's linear, but it's not one to one, it's kind  
19 of at a sub-linear slope.

20 MR. BRISINI:

21 Okay, but over time it, it gets to the, that you  
22 could assume that...

23 DR. LEVIN:

24 Well, a relative basis eventually you should have  
25 an equilibrium, if the deposition drops no

1 further the fish should eventually reach that  
2 drop in...

3 MR. BRISINI:

4 So assuming no other, no change in any other variable...

5 DR. LEVIN:

6 Right, exactly, right.

7 MR. FIDLER:

8 Dr. Levin, thank you very much. Very useful  
9 presentation.

10 Next we have Ray Chalmers with EPA Region  
11 III. Ray, you've got the challenging, you've got  
12 the challenge facing you of making a presentation  
13 with lunch on the table, but please state your  
14 position with Region III and we're looking  
15 forward to your presentation.

16 MR. CHALMERS:

17 I'm in the Air and Toxics Group with EPA Region  
18 III dealing with the Mercury Rule among other  
19 things. It's a pleasure to be here to talk about  
20 the Mercury Rule. Okay, the Clear Air Mercury  
21 Rule is the first Rule adopted in the United  
22 States and the first Rule adopted by any country  
23 in the world to control mercury emissions from  
24 power plants. The Rule will bring about  
25 significant reductions in emissions. It's

1 estimated up to a 69% reduction in emissions when  
2 it's fully implemented. It's modeled on our acid  
3 rain program, which has been very successful  
4 bringing about reductions of about 40% in  
5 emissions of sulfur since the 1990 Clean Air Act.  
6 We consider it the most cost effective way of  
7 bringing about reductions. And also, and of key  
8 importance I guess to this meeting, there's a lot  
9 of flexibility in this Rule. States can regulate  
10 beyond this if they think that that is necessary.  
11 They can also change how allocations are given to  
12 sources under this Rule. So we hope that you'll  
13 seriously consider the existing Rule, which  
14 Pennsylvania has adopted by reference. And  
15 consider using this Rule. If you believe that  
16 there are some other problems that need to be  
17 addressed, you might very well find that you have  
18 the flexibility to address them under this rule.  
19 So let's to on.

20 This Law, it just basically covers what  
21 we've already heard. There is a major mercury  
22 problem. The problem does not have to do with  
23 the actual air emissions and the breathing of  
24 those, but rather with the concentrations of  
25 mercury in fish that are eventually consumed. We



1 can see that it is a widespread problem. I think  
2 we've seen that previously. This shows fish  
3 advisories throughout the U.S. and we can see  
4 that there is a problem throughout the whole  
5 country, or most of the country.

6 We've also seen these slides before but it's  
7 important to note that while power plants are the  
8 most significant source in the U.S., there are  
9 other sources of considerable size as well as far  
10 as emissions.

11 This slide is very interesting. We've seen  
12 this, but as you know, U.S. emissions from  
13 utilities are just a small portion of the total  
14 of global emissions. And, as we've heard  
15 earlier, there is a long-range transport of the  
16 mercury that's emitted and we are being affected  
17 by these emissions elsewhere in the world. And  
18 these emissions are not being regulated at this  
19 point. So we hope to take the lead here, with  
20 this regulation, in setting an example and  
21 hopefully encouraging regulation elsewhere.

22 There are two basic aspects of this Rule.  
23 The first part is a NSPS standard. This applies  
24 to new sources and under the Rule those are  
25 considered sources built after January 30<sup>th</sup>, 2004.

1 For those sources there are specific limits that  
2 have been established based on the type of coal  
3 burn that those plants would have to meet. Those  
4 plants would also be covered under the second  
5 aspect of the Rule, which I'm going to talk  
6 about, which is the national cap. As you can see  
7 the main part of the Rule deals with capping  
8 emissions at 38 tons per year in 2010 and 15 tons  
9 in 2018 and afterwards. And that's where we get  
10 the approximately 69% reduction. Those overall  
11 national levels have been allocated to the  
12 various states and states now have a  
13 responsibility to develop a plan that will enable  
14 those levels to be met throughout their state.  
15 But states do have considerable flexibility in  
16 deciding how to accomplish that goal.

17 We see here the situation for the Mid-  
18 Atlantic States and you can see that Pennsylvania  
19 is a major source for mercury; it's about 10.4%  
20 of total U.S. mercury emissions. If you look at  
21 the cap level in 2010 you'll see it's 1.78 tons  
22 and reducing to .7 tons approximately in 2018.  
23 The interesting fact here is that you're getting  
24 substantial reductions in Pennsylvania. Why?  
25 Because most of the coal burned in Pennsylvania

1 is bituminous coal, most of the controls that  
2 will be installed under the CAIR program are  
3 particularly effective in controlling those  
4 emissions. So we're going to see very  
5 substantial emission reductions in Pennsylvania  
6 under the Federal Rule. You can see also, if you  
7 look at the 2010 cap, we're getting reductions of  
8 approximately 60% even by 2010. So we're getting  
9 faster reduction and deeper reductions than on  
10 the national average, here in Pennsylvania.

11 This map shows the 2001 situation with  
12 respect to deposition from power plants. You can  
13 see that Pennsylvania is an area with heavy  
14 deposition. And remember, this is just from  
15 power plants. We saw earlier, that if you look  
16 at total deposition, we, we have heavier  
17 deposition in other areas such as the South. But  
18 just looking at power plants, the Middle Atlantic  
19 States and westward do have a problem.

20 Let's look at the situation after  
21 implementation of CAIR and CAMR. You can see  
22 that the deposition from power plants themselves  
23 is substantially reduced.

24 Now we get into the regulatory requirements  
25 themselves. States are required under section

1 111(d) of the Act to submit a plan that is going  
2 to assure that they will meet the cap levels that  
3 have been specified. There is a model rule that  
4 EPA has developed, and under that model rule,  
5 trading is allowed. That trading would be a  
6 national trading program. That's considered the  
7 most cost effective way of bringing about these  
8 reductions. But states are not required to  
9 participate in that and states may choose to have  
10 a non-trading program themselves and to be more  
11 stringent. They can be more stringent both as  
12 part of the trading program and with their own  
13 program if they choose.

14 The state mercury budgets are binding on the  
15 states, but they can go below those levels.  
16 Under the program there are allowances given to  
17 individual sources. If they are part of the  
18 trading program, those allowances can be banked  
19 so that, they're not, it's intended to encourage  
20 early reductions in emissions. If those early  
21 reductions are achieved, those banked allowances  
22 might be used in the future thereby allowing a  
23 somewhat higher level of emissions for a few  
24 years into the future. But the overall  
25 cumulative level of emissions would not increase.

1 A few plants do not have power plants, a number  
2 of states, sorry, a number of states do not have  
3 power plants. A few of them in New England, and  
4 in our area, the District of Columbia, and so  
5 they do not have allowances under this Rule.

6 We define the sources that are subject as  
7 those that were 25 megawatts of production  
8 capacity. Also larger cogen sources are subject  
9 to the rule if they're supplying power to a  
10 electrical generating system. The requirements  
11 themselves will be incorporated into the Title V  
12 permits which sources have under the Clear Air  
13 Act.

14 If (inaudible) the mercury trading program  
15 EPA will implement a tracking system. Sources  
16 would report to EPA on their emissions and EPA  
17 will make certain that they have the sufficient  
18 allowances and will do the entire tracking  
19 process. EPA will also do program audits to make  
20 certain that sources are in fact meeting our  
21 requirements. There will be transfers, of  
22 course, of credits allowed since it is a trading  
23 program. That process can take place throughout  
24 the year. At the end of the year there's a  
25 reconciliation process for 60 days and, after

1           that point, if a source does not have sufficient  
2           allowances they would then be subject to  
3           enforcement action and penalties.

4           The benefits of adopting the model rule are  
5           consistency on a national basis and we're looking  
6           for consistency in the allowance management, the  
7           banking, emissions monitoring, and enforcement  
8           requirements. All of that is specified in the  
9           Rule so if a state chooses to join the program  
10          and to use those requirements, that's certainly  
11          what we're hoping for, and even if a state adopts  
12          its own rule, it might very well want to look at  
13          certain of the requirements in the federal rule.  
14          Particularly monitoring requirements for their  
15          use. If a state wants to join and use the model  
16          rule, they're only allowed to change the  
17          allocation methodology in the rule itself, which  
18          they can also be more stringent.

19          EPA is recommending that the allowances be  
20          distributed based on historic heat input to each  
21          unit and with adjustments for coal type. As I  
22          said, states have flexibility there as well.  
23          Initial allocations would be made to sources for  
24          the first five years of the program and  
25          afterwards every year the state will, we allocate

1 for another year, five years ahead. Under the  
2 model rule there is a new source set-aside which  
3 would allow new sources to be constructed and  
4 obtain allowances. We have suggested numbers in  
5 the rule. States have flexibility here.

6 The rule does allow banking with no  
7 restrictions as I mentioned. It encourages  
8 earlier or greater reductions in emissions and we  
9 certainly hope that that would occur. As I  
10 mentioned, the bank allowances could be used in  
11 the future.

12 The compliance and penalty provisions, the  
13 rule basically provides that if you do not have  
14 the sufficient number of allowances at the end of  
15 the year you would lose three times that number  
16 of allowances for your next year's allocation.  
17 You could also be subject to civil and criminal  
18 penalties.

19 With respect to monitoring, it's very  
20 important for this program of course. There's  
21 two types of monitors that can be used. You have  
22 CEMs, also sorbent traps. There's a provision  
23 for stack testing to be used for certain low-  
24 emitting sources as you can see. The monitors  
25 themselves are required to be certified and

1 collecting data by January 1, 2009. It's just an  
2 example of the CEM system providing continuous  
3 monitoring of the emissions. The sorbent trap  
4 collects the emissions over a longer period,  
5 perhaps a week, and these tubes are used to  
6 capture the mercury and then it's then sent to a  
7 lab for analysis. Both methods can be used.

8 Of course since it's a new rule there really  
9 was not a great demand for mercury monitors until  
10 this point. So a lot of research is going on,  
11 but mercury CEMs are being developed and  
12 demonstrated at this point. This just points out  
13 a number of programs. There is one source, it's  
14 WE Energy, it used to be, I understand, Wisconsin  
15 Energy, has installed CEMs and has them in  
16 operation. We have demonstration projects in  
17 North Carolina and in Kentucky and if those  
18 plants, basically a large number of CEMs have  
19 been set up and are operating, along with sorbent  
20 traps. Some are performing better than others,  
21 but certainly there are effective CEMs out there.

22 So, so summarize, the Clean Air Mercury Rule  
23 is expected to reduce emissions by 70%  
24 approximately from 48 tons per year to 38 tons  
25 per year in 2010, 15 tons per year in 2018, and



1           it will achieve those emission reductions cost  
2           effectively through the "cap and trade" program.

3 MR. FIDLER:

4           Thank you very much Ray. Any, any questions or  
5           comments on the federal rule?

6 MR. STAMOULIS:

7           Arthur Stamoulis, Clean Air Council. Do you have  
8           an estimate on when the full reductions would be  
9           achieved with the banking in there?

10 MR. CHALMERS:

11           Well, as we said earlier, we estimated  
12           approximately 2020. With that I'm just repeating  
13           what I said on the earlier slide. That's not  
14           official EPA rule.

15 MR. STAMOULIS:

16           I thought I had read something when it first came  
17           out that it might be after 2025. I can't  
18           remember if that was Mr. Homestead (phonetic) or  
19           Mr. Vianse (phonetic).

20 MR. CHALMERS:

21           Well, it's a guess really. I mean...

22 MR. STAMOULIS:

23           They're all guesses.

24 MR. CHALMERS:

25           Any other questions?

1 MR. BRISINI:

2 This is more of an observation relative to that,  
3 for someone to have bank allowances, they have to  
4 control early so while, you know, the 15 ton cap  
5 may be achieved at a later date, that is achieved  
6 because early reductions occur which is one the  
7 selling points of the cap and trade program  
8 whether you go back to the SO2 or the NOx. The  
9 whole idea is if you provide that provision, you  
10 provide an incentive to control earlier.

11 MR. TRISKO:

12 Below the level of the cap.

13 MR. BRISINI:

14 Below the level of the cap, yes.

15 UNIDENTIFIED:

16 Or you could just move the cap down when you're  
17 developing a regulation.

18 MR. STAMOULIS:

19 Well it's a fundamental difference. All I'm  
20 saying is, the point is you have a cap, the way  
21 you, the way you have that glide path is by early  
22 control.

23 MR. FIDLER:

24 Other questions?

25 Thank you very much.

1 \*\*\*

2 [Lunch Recess]

3 \*\*\*

4 MR. FIDLER:

5 My rationale for starting a bit early after lunch  
6 is, we had set aside 45 minutes to have open  
7 discussion and workgroup perspectives. As I  
8 mentioned at the beginning of the meeting, I  
9 would like to go around the table and really get  
10 a sense from each of you as to what your primary  
11 issues of concern are and what your expectation is  
12 for this process. And if everybody takes two or  
13 three minutes, I think it's going to take longer  
14 than 45 minutes. So I'd rather dedicate time to  
15 that and shave a little bit of time from our  
16 lunch period. And I appreciate your patience in  
17 doing that.

18 Our next speaker is Bo Reiley. Bob is  
19 Counsel for our program. Where'd Doug get to?  
20 There he is, okay. Bo is legal counsel for the  
21 Air Program in the Commonwealth and Bo was asked  
22 to pull together information on what type of  
23 institutional arrangements are in place in other  
24 states for mercury emission control. Bo.

25 MR. REILEY:

1 Thanks you Tom. Good afternoon everyone. I'm  
2 going to talk about what other states are doing  
3 related to mercury control from coal-fired power  
4 plants.

5 In overview, there are actually 15 states  
6 that are doing something related to coal-fired  
7 power plants. There's final mercury action and  
8 then there's pending regulatory action and then  
9 there's also legislative action as well.

10 The first is Wisconsin. Wisconsin has a  
11 final rule. This rule was developed in the year  
12 2000. The regulation has two phases. It has a  
13 40% reduction by 2010, a 75% reduction by 2015,  
14 and an 80% goal by 2018. There are no specific  
15 emission rates or control requirements.  
16 Utilities can select the most effective approach.  
17 However, the legislature did modify this rule and  
18 has required Wisconsin to adopt CAMR requirements  
19 within 18 months after issuance and now Wisconsin  
20 is in the process of discussing issues like  
21 public participation and the implication of CAMR  
22 before it revises its rule.

23 Connecticut has an enacted legislation. By  
24 July 1<sup>st</sup>, 2008, utilities have to comply with an  
25 emission factor, which is equal to or greater

1 than .6 pounds of mercury per trillion BTUs or an  
2 emission rate of 90% reduction. Also by July 1<sup>st</sup>,  
3 2012, Connecticut is required to review its  
4 mercury limits and it authorizes the state to  
5 adopt more stringent limits after that.

6 New Jersey, New Jersey has a rule. By  
7 December 15, 2007, they have to, facilities  
8 cannot exceed 3 milligrams of mercury or maintain  
9 a control efficiency of 90%. Also, if a company  
10 controls at least 50% of the megawatt capacity  
11 and then controls NOx, SOx and PM levels it can  
12 enter into a consent decree with the state to  
13 control the remaining 50% by December 15, 2012.  
14 And also New Jersey is thinking about extending  
15 these regulatory deadlines.

16 Massachusetts has a rule. By January 2008  
17 or 15 months after the first phase of, phase I of  
18 CAIR, they have to capture at least 85% of the  
19 mercury or have an emission limit of .005, .0075  
20 pounds of mercury per gigawatt hour. There's  
21 also averaging, which is allowed. It has to be  
22 within the same facility by October 1<sup>st</sup>, 2012.  
23 They have to capture 95% of the mercury or emit  
24 no more than .0025 pounds of mercury per gigawatt  
25 hour.

1           Indiana has a regulatory process. This  
2 regulatory process, it's not a regulation per se,  
3 what this is is that they have some notices in  
4 their bulletin to discuss what they're going to  
5 be doing. In June of 2004 there was a mercury  
6 rulemaking petition that was filed. There was a  
7 utility rule workgroup that was assembled. Then  
8 in June of 2005 Indiana published its first  
9 notice of comment period. The workgroup  
10 identified three alternatives. The first one is  
11 to adopt CAMR, second one is to adopt a modified  
12 version of CAMR, and then the third one is 90%  
13 control which has no cap and trade, and a 2008  
14 compliance date.

15           Virginia, by July 11, 2005, the Virginia  
16 DEQ, Department of Environmental Quality, issued  
17 a notice of intended regulatory action for CAMR.  
18 There were seven regulatory program alternatives.  
19 The first one is to include all of the CAMR  
20 elements. The second is to include all the CAMR  
21 elements and source specific emission rates. The  
22 third one is no CAMR trading, but meet the CAMR's  
23 cap. The fourth one would be to include all the  
24 CAMR elements, but make compliance dates more  
25 restrictive. The next is to include all the CAMR

1 elements for coal-fired units, but also regulate  
2 non-coal-fired units to meet Virginia's  
3 environmental needs. The sixth one, in lieu of  
4 regulating coal-fired units, regulate all non-  
5 coal-fired units to keep within the cap and  
6 trade, and not require any CAMR requirements.  
7 Then the last one is to take no action at all.

8 North Carolina. North Carolina's air  
9 quality committee for the Department of  
10 Environment and Natural Resources is meeting to  
11 discuss mercury regulatory options that are more  
12 restrictive than CAMR. Such an option needs to  
13 be finalized before North Carolina legislature  
14 reconvenes, which is in May of 2006.

15 Michigan has a proposed rule. In 2003 the  
16 Michigan mercury electric utility workgroup was  
17 formed. As of June 2005, Michigan plans to adopt  
18 the CAMR 2010 cap. However, the Michigan  
19 Department of Environmental Quality is  
20 considering two options for the second cap. The  
21 first one is require a 90% reduction by 2013 or  
22 require greater unspecified reduction than EPA  
23 has by 2018.

24 STAPP-ALAPCO has a model rule that they are  
25 developing for coal-fired units. Owners and

1 operators of units would be required to install  
2 state-of-the-art control technology. However,  
3 owners and operators of existing units, which  
4 have a number of compliance options. STAPP-  
5 ALAPCO is going to be releasing this model rule  
6 at the end of October.

7 Now, moving on to legislation. Ohio has  
8 some pending legislation for coal-fired units.  
9 This bill was introduced in the 2005/2006  
10 legislative session. Meaning of the bill is to  
11 have coal-fired units achieve a 90% mercury  
12 reduction or a .6 pound per trillion BTU emission  
13 rate by December of 2007.

14 New Hampshire, in legislation and pending  
15 legislation. There's already existing  
16 legislation in New Hampshire that requires coal-  
17 fired units to reduce emissions of NOx, SOx, CO2,  
18 and mercury. There's a pending bill which will  
19 require 60% reduction in mercury emissions by  
20 July 1<sup>st</sup>, 2009, and an 89% mercury emission  
21 reduction by 2013.

22 Minnesota also has pending legislation. It  
23 was introduced at this legislative session. By  
24 July 1<sup>st</sup>, 2010, existing units have to install  
25 BACT, Best Available Control Technology, if



1 installation is economically feasible. If  
2 installation is not economically feasible then  
3 they have to upgrade their facility to meet the  
4 CAMR NSPS limits. And then facilities also have  
5 the option to fuel switch the natural gas to meet  
6 the CAMR NSPS compliance but I don't think that's  
7 something we would want to consider in  
8 Pennsylvania.

9 And then moving on to Illinois, this was  
10 introduced in the 2005 legislative session. This  
11 bill would require coal-fired units to reduce  
12 mercury by 90% or meet an emission rate of .6  
13 pounds per trillion BTUs whichever is going to be  
14 more achievable. And off course, compliance has  
15 to be achieved by July 1<sup>st</sup>, 2008.

16 New York also has pending legislation that  
17 was introduced this legislative session. By  
18 January 1<sup>st</sup>, 2012, no coal-fired unit can emit  
19 more mercury than the cap which is determined  
20 under the Act. This also applies for municipal  
21 waste incinerators. There is a section that  
22 requires the commissioner of the DEC, the  
23 Department of Environmental Conservation, to take  
24 into account to determine what the mercury cap is  
25 going to be. So that is in the Act, but it was a

1 fairly lengthy section and if folks want that I  
2 can provide that to them at a later date.

3 Montana has pending legislation, which was  
4 introduced this legislative session. Existing  
5 coal-fired or biomass power plants have to reduce  
6 uncontrolled mercury emissions by a minimum of  
7 80%. Compliance is required by January 1<sup>st</sup>, 2010,  
8 however, this Bill has not moved out of committee  
9 and if you go to the legislative website, it says  
10 Bill almost certainly dead. So I don't know if  
11 that's a legislative term of art or not, but  
12 anyway, I mean, it doesn't look like that Bill is  
13 going to be going anywhere.

14 Maryland's legislative effort, they did  
15 introduce a Bill in 2005. The Bill proposed to  
16 set emission limits for coal-fired power plants  
17 for NOx, SO<sub>2</sub>, CO<sub>2</sub>, and mercury. This had passed  
18 the senate but it was defeated in the house.

19 Now besides those two there are a number of  
20 other pending legislation or legislation that had  
21 been introduced in previous legislative sessions  
22 maybe as early as 2002 and 2003 for states like  
23 Hawaii, the one I discussed before Minnesota.  
24 Minnesota had been introduced in 2003 already.  
25 So, so for, at least for some of these states,

1           it's kind of been an ongoing effort to get  
2           legislation passed to control mercury. All of  
3           the other, like Ohio, and some of the other  
4           states that I had mentioned, those Bills are  
5           still ongoing. They're still in committee. I  
6           think that they're still live Bills, so I think  
7           that there is still a chance that something will  
8           happen regarding those states. Also New Jersey  
9           and the Massachusetts rules were developed  
10          independent of any particular legislation from  
11          their state legislatures.

12                 So, the conclusion is there are a number of  
13          states that have moved beyond CAMR and there are  
14          a number of states that are considering to move  
15          beyond CAMR. And that's it. If you need  
16          additional information you can contact me.  
17          That's my phone number. Or my email address. We  
18          do have an internal white paper that we put  
19          together that kind of outlines all of these  
20          legislative and regulatory efforts. We could  
21          polish that up a bit and then give it to folks.  
22          Plus we can attach any of the legislation or any  
23          of the regulations. So if folks would like us to  
24          do that, we can do that. That's it.

25 MR. FIDLER:

1 Thank you very much Bo. Any, any questions or  
2 comments on the review of other state  
3 initiatives? Gene.

4 MR. BARR:

5 Yes Tom thanks. Gene Barr, Pennsylvania Chamber.  
6 Bo it looks like from looking through here there  
7 are four states that at this point looks like  
8 have, at least looking at this, have gone beyond  
9 CAMR?

10 MR. REILEY:

11 Yes.

12 MR. BARR:

13 Okay. The others are simply looking at it as  
14 investigating options, shall we say, in a  
15 regulatory process?

16 MR. REILEY:

17 Yes. Like Indiana, Virginia. It's interesting  
18 to note though that the Virginia attorney general  
19 has issued an opinion that says that the trading  
20 of mercury is illegal under Virginia law and that  
21 the only trading that's allowed under Virginia  
22 law is for criteria points. So I think that  
23 that's one of the reasons why Virginia is going  
24 down, probably will be going down a different  
25 path.

1 MR. BARR:

2           The other states you mentioned in terms of them  
3           simply had bill introductions, in or one or two  
4           cases they may have passed one house.

5 MR. REILEY:

6           Yes, that's true.

7 MR. BURKE:

8           Frank Burke with Consolidated Energy. I think  
9           it's really helpful to have this kind of synopsis  
10          put together. The one thing I'd like to ask is  
11          when you put together your white paper on this,  
12          make it clear whether the numbers that are shown  
13          as reductions are reductions versus emissions or  
14          some emission baseline, and if so, what the  
15          emission baseline is for removal rates from  
16          otherwise uncontrolled emissions. I think those  
17          numbers tend to get confused sometimes and its  
18          really important to make a distinction between  
19          the two.

20 MR. REILEY:

21          Right, sure, we can do that.

22 MR. FIDLER:

23          The timetable for much of that activity, you  
24          mentioned some of it is fairly recent, it's  
25          ongoing right now. Is there any, was there much

1 of that occurring pre-CAMR?

2 MR. REILEY:

3 Well in fact, yes Tom. Some of it was. There  
4 were some states like I had mentioned Hawaii,  
5 Minnesota, had developed some legislation, and I  
6 think even Ohio had some legislation prior to the  
7 finalization of CAMR. But, of course, those  
8 didn't go very, it didn't go very far in the  
9 legislative process and they probably died in  
10 committee. And so, you know, they were  
11 reintroduced in the next legislative session.

12 MS. PARKS:

13 This is Nancy Parks from Sierra Club. Just  
14 quickly, I'd like to see the caps and the states  
15 that they're associated with and anything that  
16 you have.

17 MR. REILEY:

18 For?

19 MS. PARKS:

20 Any kind of caps or...

21 MR. REILEY:

22 For the CAMR caps?

23 MS. PARKS:

24 Or cap proposals. State proposals.

25 MR. REILEY:

1           Okay. If we can do it, I mean, with the New York  
2           legislation the commissioner of the DEC has to  
3           determine what those caps are going to be. So  
4           those caps are, my guess is that those caps are  
5           going to be lower than what their allocation is  
6           under CAMR, but the commissioner has to develop,  
7           has to say exactly what those caps are going to  
8           be.

9 MS. PARKS:

10           Right.

11 MR. REILEY:

12           So those caps aren't going to be available, but  
13           perhaps with some of the other legislation, you  
14           know, the caps may be available. We'll provide  
15           that to you.

16 MS. PARKS:

17           Thank you.

18 MR. FIDLER:

19           Could you just briefly summarize the litigation  
20           that's pending between Pennsylvania and some  
21           other states on the Clean Air Mercury Rule.

22 MR. REILEY:

23           Well Pennsylvania has filed two petitions for  
24           review. The first one is challenging EPA's  
25           decision to de-list the coal-fire power plants

1 under section 112(c). So we have filed. We  
2 think that how EPA went about removing these  
3 units from the list under section 112 is contrary  
4 to the Clean Air Act and so we've challenged  
5 that. And then the second petition for review  
6 that we filed is challenging the Clean Air  
7 Mercury Rule. And we're challenging the Clean  
8 Air Mercury Rule on two fronts. First, we think  
9 that the cap and trade program is illegal, that  
10 the only way that you can regulate mercury, or  
11 any HAP for that matter, is under section 112  
12 through a max standard. And the second area that  
13 we are challenging EPA on relates to the NSPS  
14 emissions standards themselves. We think that  
15 those standards are not as, not as stringent as  
16 they should be. So those are the two petitions  
17 for review that, that we filed. Also we did file  
18 two petitions for reconsideration with EPA. The  
19 first one related to EPA's decision to de-list  
20 these coal-fired power plants and then the second  
21 one related to, to CAMR itself and it's my  
22 understanding that the petition for review, or  
23 the petition for reconsideration, EPA's answer to  
24 that is with OMB right now so I think that we'll  
25 probably be getting the decision from EPA



1           shortly. So I would think within the next couple  
2           of weeks. And I think it will take a little bit  
3           longer for the second petition for  
4           reconsideration. And then as it relates to the  
5           litigation itself, we still have a number of, a  
6           number of motions that are still outstanding, so  
7           we're still waiting for the Court to answer those  
8           motions.

9 MR. FIDLER:

10           Any other questions for Bo? And I believe all of  
11           our speakers are still here. Did anyone have a  
12           question for any of the speakers that made  
13           presentations today that you did not have an  
14           opportunity to, to ask? Anyone in the audience?  
15           Oh, I'm sorry.

16 MR. CLEMMER:

17           Reid Clemmer with PPL. This is a question for  
18           you Ray. If Pennsylvania were to move forward,  
19           or for that matter any other state, but since  
20           we're here around Pennsylvania's table right now,  
21           what would be the criteria by which a state, EPA  
22           would approve a state SIP if it does not follow  
23           the model rule? Because, the question really  
24           comes to EPA has made a proposal that there's  
25           about equivalent of about an 86% reduction

1           required from 1999 data. So what would be the  
2           criteria which EPA would evaluate an acceptable  
3           SIP for Pennsylvania?

4 MR. CHALMERS:

5           Well again, we'd certainly hope that the state  
6           would adopt the model rule with whatever changes  
7           that are consistent with participating in the  
8           trading program, that it might think would assist  
9           in addressing any of its particular concerns.  
10          But if the state chose not to do so, we would  
11          look at whether or not the state's submittal  
12          ensures that the cap levels are attained and that  
13          would of course involve looking at first of all,  
14          that they specified adequate limits for the  
15          individual sources, whether those be caps or  
16          emission rates. That they have good monitoring,  
17          adequate record keeping, etc., as with any other  
18          rule.

19 MR. FIDLER:

20           Any other questions? Anyone in the audience?

21 MS. EPPS:

22           This is Joyce Epps. I'd like to clarify that  
23           we're not required to submit a SIP under section  
24           110 of the Clean Air Act. It's a state plan  
25           that's to be submitted under section 111(d).

1 MR. FIDLER:

2           Okay, what I would like to do is move into open  
3           session at this point and maybe, at the very  
4           least what I'd like to accomplish by the end of  
5           the first meeting is to have each of you just  
6           state what your expectation is for this process  
7           and what your, what your primary issues of  
8           concern are. It helps us to understand where we  
9           may need to provide additional focus by way of  
10          presentations, by way of information, that sort  
11          of thing. And it helps us also understand where  
12          you and your organization may be coming from on  
13          this issue.

14                 Let me just ask, are there invited folks  
15          that have not been able to find a place at the  
16          table? Is everyone, okay. Let's just move  
17          around the table then. Doug would you please  
18          start?

19 MR. BIDEN:

20           Sure, I don't think it will come as any surprise  
21           to folks that as Mr. Chalmers suggested EPGA  
22           would like to see Pennsylvania follow the federal  
23           rule. And I won't go through all the reasons for  
24           that. We sent our letter to the Environmental  
25           Quality Board and went through all the reasons

1           for that. One of the reasons that we're here  
2           today and one of the reasons given for, for us  
3           going forward with the Pennsylvania rule was to  
4           protect Pennsylvania coal related jobs. And  
5           we've kind of been scratching our heads about  
6           that and trying to figure out how a Pennsylvania  
7           rule that can be no less stringent than a federal  
8           rule could possibly achieve that. And the only  
9           thing that we could come up with is if electric  
10          generators in this state could in fact  
11          participate in the federal cap and trade pool.  
12          Much has been made of the disparate treatment  
13          between western coal and eastern bituminous coal.  
14          And in fact Pennsylvania does have the steepest  
15          emission reduction requirement under the Clean  
16          Air Mercury Rule. As such we have the highest  
17          marginal cost of control of any state in the  
18          nation. So Pennsylvania needs access to that, to  
19          those trading provisions more than any other  
20          state. Conversely, Pennsylvania stands to lose  
21          more by not participating in that federal cap and  
22          trade program.

23                 Now Pennsylvania has taken the position that  
24                 that federal cap and trade program is illegal.  
25                 That's highly problematic for us from an economic

1 and from a competitive perspective. So if we  
2 can't participate in the federal program, if we  
3 can't adopt the federal program, we would like to  
4 see the Pennsylvania program be as close to the  
5 federal program as it can possibly be.

6 We understand at least one of the reasons  
7 why folks don't want to see us participate in the  
8 cap and trade program is a concern about hot  
9 spots. That some power plants will not control.  
10 They will merely buy emission allowances. With  
11 an 86, faced with an 86% reduction requirement,  
12 that equates, that's an 86% reduction requirement  
13 from 1999 levels. That equates, according to our  
14 friends in the coal industry, to a 95% reduction  
15 from the mercury content in the coal itself.  
16 That is an extremely stringent rule for  
17 Pennsylvania. We have no technology today to  
18 achieve that. So if we cannot participate in the  
19 cap and trade program, if we can't in fact  
20 control early and bank emission allowances, we  
21 don't know how we're going to meet the federal  
22 program now, unless we have the time that the  
23 federal program afford us to develop new  
24 technologies to meet that.

25 So if we're going to deviate from the

1 federal program, our hope is that we don't  
2 deviate too much. So that would be my, in a  
3 nutshell.

4 MR. FIDLER:

5 Thank you very much. David.

6 MR. SPOTTS:

7 Dave Spotts, Pennsylvania Fish and Boat  
8 Commission. For those of you who don't know, my  
9 agency has the trusteeship over fish, reptiles,  
10 and amphibians. We also regulate fishing and  
11 boating opportunities in the State of  
12 Pennsylvania.

13 I was part of a mercury study back in 1992.  
14 I joined forces with Fish and Wildlife Service  
15 and we tested 12 lakes in Pennsylvania to see if  
16 we had mercury in fish. We looked at lakes that  
17 were slightly acidic (inaudible) that have sport  
18 fish. And we did find mercury in all the fish we  
19 tested. Lake Wallenpaupack had walleyes that had  
20 mercury over one part million wet weight; one of  
21 our fish advisory consumption. And since then  
22 DEP has tested fish in their network of stations  
23 and, I guess it's a joint task force between DEP,  
24 Fish and Boat Commission, and Department of  
25 Health, I was in charge of putting advisories on.

1           If you get a summary book, if you buy a fishing  
2           license and get a summary book, you'll see the  
3           fish advisory list. There's about 75 waters that  
4           have fish consumption advisories with mercury on  
5           it. It's our hope that this group reduces that  
6           list over time.

7 MR. FIDLER:

8           Okay, thank you. John.

9 MR. SALES:

10           I'm John Sales from Lehigh University Energy  
11           Research Center. For you that may not be  
12           familiar with us, we've been in business for  
13           about 30 years now, over 30 years working with  
14           the coal-fired industry in Pennsylvania and  
15           outside of Pennsylvania looking at reducing  
16           emissions and improving plant efficiency.

17           In the mercury area, we're mostly at this  
18           point in time, involved with the laboratory and  
19           field testing of control technologies and  
20           measurement technologies for mercury. We're  
21           involved with chemical kinetic modeling, we have  
22           a pilot scale test facility where we're looking  
23           at servants, the effect of catalysts on mercury,  
24           on the speciation of mercury, and we're also  
25           involved in full scale testing of the effect of

1 boiler operations on the fate of mercury,  
2 speciation of mercury in the boilers, and we're  
3 testing alternate mercury sims that could be used  
4 for (inaudible) on the sims. So we're basically  
5 looking at technology, looking at what kind of  
6 technologies would be applied at different  
7 levels. We've worked on plants that will need to  
8 comply with different state regulations and we  
9 believe that, as Doug has pointed out, that the  
10 technologies that are out there, the measurements  
11 are out there, the federal rules seem like a  
12 reasonable thing to work from, from a technology  
13 standpoint.

14 MR. FIDLER:

15 Thank you. Cynthia.

16 MS. GOODMAN:

17 Cynthia Goodman from the Pennsylvania Department  
18 of Health and I'm a public health physician and  
19 I've actually worked with a toxicologist who puts  
20 out the fish advisories, Dr. Seborasha  
21 (phonetic). And the Department of Health is  
22 mainly concerned with the human health exposure  
23 scenario for mercury and how it affects humans  
24 and things as we were talking about today. You  
25 heard about the pregnant women exposure and how



1           that can affect fetuses and the young children  
2           growing up and all of these type issues. So  
3           that's mainly where my concern comes from.

4 MR. FIDLER:

5           Okay, thank you. Gene.

6 MR. TRISKO:

7           Thank you, Gene Trisko of the United Mines  
8           Workers. First, we appreciate the opportunity to  
9           participate here. The Mine Workers most direct  
10          concern obviously is the potential impact of a  
11          DEP mercury regulation on loss of jobs in  
12          Pennsylvania. This extends both to active UMWA  
13          members and also to the retiree community, which  
14          is very large in the Commonwealth. Anything that  
15          adversely affects working miners, and working  
16          miners, UMWA miners tend on average to be paid  
17          wages and benefits that are three times greater  
18          than the average workers in their community. So  
19          that one job lost for a union coal miner is the  
20          equivalent of the loss of three jobs elsewhere in  
21          the community. But anything that causes  
22          economic harm, or job loss, on active coal miners  
23          also has repercussions for retiree benefits,  
24          similar to the social security system.

25                 But our concerns also extend beyond the

1 direct coal job impacts. I'm very pleased to be  
2 here today with Mike Welsh of the IBEW who will  
3 address the IBEW's concerns. We note, and noted  
4 in comments to the Department, that there are  
5 approximately 40 power plants in Pennsylvania  
6 whose generating capacity is smaller than 250  
7 megawatts, which are more than 40 years old. I  
8 believe on average those plants are some 55 years  
9 of age. Those plants, if confronted with a  
10 combination of both an additional mercury  
11 reduction requirement on top of CAMR and the  
12 kinds of proposals for SO2 and NOx control that  
13 are under active consideration by the Ozone  
14 Transport Commission, of which Pennsylvania is a  
15 member state, we believe that the combination of  
16 that set of control requirements not only would  
17 result in the substantial loss of direct and  
18 indirect jobs at those older and smaller power  
19 plants in Pennsylvania, but it would also lead, I  
20 believe, inevitably to a large degree of fuel  
21 switching away from Pennsylvania coals at plants  
22 that survive that regulatory regime. And the  
23 reason I suggest that risk of fuel switching, and  
24 I'm not so much concerned today about coal to  
25 natural gas, but rather the precise same risk

1           that we confronted under the Title IV acid rain  
2           law, mainly switching to lower mercury coals.  
3           Pennsylvania is one of the largest emitters of  
4           mercury and has the highest percentage of  
5           reduction requirement under the EPA mercury rule  
6           because it has among the highest mercury content  
7           among eastern bituminous coals. And if utilities  
8           in the Commonwealth are confronted with  
9           restrictions on emission trading that prevent  
10          them from purchasing allowances sufficient to  
11          meet the EPA cap, they may find it advantageous,  
12          indeed necessary, necessary, to switch away from  
13          higher mercury Pennsylvania coals to lower  
14          mercury coals either produced in other eastern  
15          states which would be a direct detriment to  
16          mining in Pennsylvania, or potentially to western  
17          states. Western coals have not only lower SO<sub>2</sub>  
18          and NO<sub>x</sub> per million BTUs, they also tend to have  
19          lower mercury. And the most recent evidence, and  
20          we are in agreement with DEP on this point, the  
21          most recent evidence indicates that western coals  
22          (inaudible) to removal of elemental mercury  
23          through technologies such as activated carbon  
24          injection. So we see fuel switch as a very  
25          substantial risk if DEP were to proceed along

1           these lines. That said, the Mine Workers have  
2           favored the trading provisions included in the  
3           Clean Air Mercury Rule in our comments to EPA.

4           We, like DEP, are litigating the specific  
5           allocation of allowances to different coal types.  
6           And we agree that the methods that EPA chose to  
7           allocate allowances among bituminous, sub-  
8           bituminous and lignite coals are not adequately  
9           supported by the rulemaking record and are  
10          arbitrary and capricious. And if we prevail,  
11          Pennsylvania would be awarded an additional  
12          allotment of allowances which could help reduce  
13          the risk we see of plant closures and job loss.  
14          But we recognize that within this process, given  
15          the uncertainties and the time schedule of  
16          litigation, that we need to set aside the  
17          legality of proceeding under section 111 as  
18          distinct from section 112 and set aside  
19          disagreements or agreements, as the case may be,  
20          on the allocation of allowances among coal types  
21          and come to grips with the practical question  
22          that has been addressed several times in this  
23          brief meeting this morning. That is, that there  
24          appears based on the evidence to be very little  
25          scientific evidence that would support a more

1 stringent DEP regulation than what has been  
2 proposed by EPA. We are not seeing, from the  
3 evidence presented today, a suggestion that a  
4 more stringent Pennsylvania State rule would lead  
5 to a, to a measurable, much less a statistically  
6 significant, reduction in risk to the relevant  
7 population, that being women of child-bearing  
8 age. And therefore we find it very unlikely that  
9 DEP would be able to justify, based upon the  
10 health benefits, or environmental benefits,  
11 associated with a more stringent rule, would be  
12 able to justify that rule based upon incremental  
13 health benefits. We would hope that DEP would  
14 pursue the kinds of modeling studies that are  
15 implicit in the presentations today that Mr.  
16 Brisini referred to as getting to the ultimate  
17 question, the ultimate issue before us - what are  
18 the benefits of going beyond the EPA rule? And  
19 that DEP should accept that burden of proof, the  
20 burden of demonstrating a public health benefit  
21 of going beyond the EPA rule in support of  
22 whatever proposal it comes up with.

23 Other than that, our position is that the  
24 DEP should support participation in the model  
25 rule as suggested by EPA in order to protect

1           adequate protection for UMWA members in the  
2           Commonwealth. Thank you.

3 MR. FIDLER:

4           Okay, thank you. Reid.

5 MR. CLEMMER:

6           I'm Reid Clemmer with PPL. And I just want to  
7           make certain at the start that I do understand  
8           the objective or mission of this working group.  
9           Because, as I understand it now, this group is  
10          not necessarily to come up with a report, but  
11          rather to come up with discussions and various  
12          recommendations for considerations by DEP in  
13          their deliberations and how to respond to the EQB  
14          directive of considering a rulemaking.

15 MR. FIDLER:

16          That's right.

17 MR. CLEMMER:

18          That being said, I think it's no surprise that  
19          PPL supports EPA's CAMR. We certainly recognize  
20          the need to address mercury. Mercury is an  
21          issue. And as such, it needs to be addressed.  
22          But it also needs to be recognized as to where  
23          it's coming from and how it deposits, emits, and  
24          ultimately gets into the food chain. We  
25          recognize mercury as a global and national issue.

1           And the best way to address it is through a  
2           national program on a cap and trade basis.

3           We're concerned that as, you know, we're  
4           open to listening to more information, more  
5           discussion, in terms of why is something better,  
6           or not that it's better necessarily, but  
7           something more restrictive required, and what's  
8           the value and benefit to Pennsylvania  
9           specifically by going ahead of what EPA's  
10          proposing as a national program. I haven't seen  
11          anything to date in the presentations that have  
12          been out there, although we've been asking for  
13          what is the value. And it comes back to  
14          incremental value of going beyond. If we're at  
15          86% reduction statewide, what's the value of  
16          going 4% more, 5% more, 10% more? The modeling  
17          to date shows very limited incremental  
18          improvement when you zero out utility emissions  
19          for example. That zeroing out utility emissions  
20          on a national basis. I would support going  
21          forward and getting more data because if it's  
22          determined that Pennsylvania should go ahead on  
23          its own rulemaking that that determination be  
24          based on sound science, sound studies and  
25          determinations that a real improvement is going

1 to be recognized. So I think that's where we're  
2 coming from in this - that we need to take a look  
3 at everything that's out there. We need the time  
4 to look at what's required.

5 The CAMR, I'll note this as I move forward  
6 here for a moment, the CAMR goes in two phases as  
7 everybody knows. 2010, 2018. We believe, PPL  
8 has stepped up to the bar here to get ahead of  
9 the game with respect to what's required under  
10 the CAIR rule. We've made decisions, in fact we  
11 just got our first permit for Montour scrubbers  
12 that we're installing. We're hopeful that those  
13 scrubbers will be installed and operational by  
14 2008. If that occurs, and when it, rather not if  
15 it occurs, but when it occurs we do expect co-  
16 benefits for mercury removal with that equipment  
17 that we have in place. We're not certain to what  
18 extent or what level we'll get mercury co-  
19 benefits, but we're hopeful that we'll be very  
20 close to the 2010 requirements. To meet the 2018  
21 requirements, we're not certain what additional  
22 technologies will be required, but we're certain  
23 that additional measures will be required. And  
24 we don't know today what those will be. So the  
25 timing that's in EPA's CAMR rule allows that time



1 to develop technologies, commercially applicable  
2 technologies, to apply to those facilities in a  
3 cost effective manner. In the meantime, with a  
4 cap and trade rule in place, it allows compliance  
5 and conformance with the targets that are out  
6 there. I think that's where we are.

7 MR. FIDLER:

8 Okay thanks. Vince.

9 MR. BRISINI:

10 I'm Vince Brisini with Reliant Energy.  
11 Importantly I want to thank the Department for  
12 putting together this group. This is I think a  
13 very important group. It's well represented. I  
14 want to also thank the presenters today for what  
15 I thought were excellent presentations that gave  
16 me a lot of additional insight.

17 I think what's important, and we need to  
18 keep sight of the fact that what we're talking  
19 about here is the difference between two  
20 programs, two stringent programs. And while it's  
21 represented as a 70% reduction, I think it is  
22 very important to consider that's a 70% reduction  
23 from a 1990 baseline emissions. So the  
24 reductions that were achieved previously as co-  
25 benefits with low NOx burners and, and the loss

1 of ignition that was created by those acting as a  
2 low grade powder activated carbon further  
3 oxidation and SCRs as they're installed provide  
4 for a, actually a control that takes place by  
5 removal of electrostatic precipitators. That's  
6 not in the 70%. So it's going to be much more  
7 stringent than 70% reduction from the mercury in  
8 the coal.

9 As I look at this, my main concern is I  
10 think we have the potential for significant  
11 economic impact and disruption by implementation  
12 of a more stringent mercury rule than CAMR. And  
13 as Gene pointed out, Gene Trisko pointed out, it  
14 becomes exacerbated if you start looking at some  
15 of the proposals for much more stringent SO2 and  
16 somewhat more stringent nitrogen oxide.

17 But something that hasn't been mentioned,  
18 and it relates to the potential impact in  
19 Pennsylvania, is that the more difficult we make  
20 it to generate electricity, because of the  
21 expansion of the PJM Network to the west and to  
22 the south, what will happen is that you will not  
23 eliminate coal-fired generation, you will just  
24 move it outside of Pennsylvania. The potential  
25 there is, and this is along the economic impacts,

1           it's not just the idea of the loss of jobs in  
2           electric generating facilities, it's also the  
3           loss of coal mining jobs, it's also the loss of  
4           transportation sector jobs, and it's also the  
5           loss of service sector jobs associated with those  
6           industries. And the ripple effect is pretty  
7           significant when you think about the amount of  
8           coal that we transport outside of Pennsylvania  
9           right now with those electric wires. It's a  
10          pretty big part of our economy. So I believe  
11          what we need to accomplish here, we need to  
12          really assess what those incremental benefits  
13          would be associated with the incremental  
14          differences in programs.

15                 And, as far as expectation, my expectation  
16          is this is the spot where we gather those data,  
17          those information, and this is the spot where we  
18          not only gather it, but we disseminate it and we  
19          use that information in the formulation of a  
20          recommendation. And I guess personally I believe  
21          this is, this is an extremely critical decision  
22          that needs to be made relative to a very  
23          important aspect of the economy of Pennsylvania.

24 MR. FIDLER:

25                 Roger.

1 MR. WESTMAN:

2 Roger Westman of the Allegheny County Health  
3 Department Air Quality Program. As a regulator  
4 in air quality my concern primarily is to get the  
5 best practical level of control necessary,  
6 especially when we're dealing with any air  
7 toxics. And that needs to take into  
8 consideration all the health impacts as well as  
9 the economic impacts and the technology available  
10 to do those things.

11 Also need to see that we have a rule that is  
12 able to be administered well. Many times we're  
13 faced with rules that cause more troubles in the  
14 administration than do in the actual level of  
15 control that they manage to get through it all.  
16 So we want a rule that would have some clarity,  
17 certainly certainty for, not only the agency and  
18 what it can expect out of the rule, but for those  
19 sources that are being regulated by it so they  
20 know what they're required to do, and one that  
21 has a reasonable level of administration with it  
22 and does not provide an unnecessary burden of  
23 administration in the rule.

24 We certainly have a concern over the cap and  
25 trade for any air toxics program or hazardous air

1 pollution program as well. So those are the  
2 three things that we're looking for - that's  
3 practical control, good regulation writing and  
4 administration, and the concern that you not go  
5 with the cap and trade program for an air toxic.  
6 Thank you.

7 MR. CANNON:

8 David Cannon, Allegheny Energy. One of the  
9 advantages of being the fourth utility person is  
10 that I can say everything that hasn't already  
11 been repeat it in the interest of time. But  
12 basically, again, to emphasize what has been said  
13 about the fact that you're looking at two fairly  
14 compelling federal programs under both CAIR and  
15 CAMR, both of which will have dramatic reductions  
16 of mercury. And whether there in fact is the  
17 data, the scientific data, the toxicological  
18 data, the technical ability to go after that any  
19 incremental improvement and I think it's a  
20 critical and an excellent idea to put this group  
21 together. There's a lot of experience from all  
22 sides of the room and a lot of good, intellectual  
23 powerhouse around the table that can comment on  
24 this. But I think that what it comes down to is  
25 really is there in fact the technical and

1 scientific justification for the kind of  
2 incremental moves that we're seeing here. And I  
3 think that this is just the right forum for that  
4 and I think that, as I said and as the other  
5 people have said, I don't see that yet. I've not  
6 seen any information, based on what I've seen,  
7 what I've read, what I've researched, and what's  
8 been presented today, that would justify moving  
9 beyond what are fairly aggressive federal  
10 programs right now.

11 MR. FIDLER:

12 Nancy.

13 MS. PARKS:

14 I am Nancy Parks, the Sierra Club's Clean Air  
15 chair. And Tom and Joyce, I wanted to thank you  
16 again for this opportunity for us all to discuss  
17 these very important issue to us.

18 Certainly the goal of the Sierra Club is  
19 that we achieve a final regulation that will  
20 protect the public health of our 28,000 plus  
21 members here in Pennsylvania. We believe that  
22 this regulation should be Pennsylvania specific.  
23 The fact is that the EPA CAMR rule is too weak  
24 and it takes too long to get where it's going to  
25 go. The mercury pollutant itself is far too

1 dangerous to ever be involved in a trading  
2 program. It's dangerous both in tiny  
3 concentrations and in tiny quantities. It  
4 affects not just fetuses and pregnant women, but  
5 children, and those effects include learning  
6 disabilities. Something we've certainly seen  
7 that's become awfully prevalent in our society.  
8 We believe that all sources should be required to  
9 reduce throughout the state. We believe that  
10 there should be a statewide cap without trading.  
11 From experience, and I've spent about 14-1/2  
12 years with the Air Quality Technical Advisory  
13 Committee, we have seen that, that interim  
14 requirements have been highly successful in  
15 reducing pollutants nationally under the Clean  
16 Air Act and I would certainly like to see, the  
17 Sierra Club would like to see, programs that  
18 would include components such as step-down caps  
19 and or rate reductions and the phasing in of  
20 those reductions over time so that we know our  
21 sources can make these final reductions by the  
22 goals and the times that they're supposed to make  
23 them.

24 We believe that these reductions should be  
25 made sooner rather than later. And we

1           essentially believe that the major consideration  
2           the DEP has to have here should be how to protect  
3           the health of all Pennsylvanians. Thank you.

4 MR. FIDLER:

5           Next.

6 MR. WELSH:

7           Mike Welsh, the IBEW. I'd like to thank Gene, he  
8           helped me out there a good bit with his speech.  
9           We have concern in the IBEW because our members  
10          work in these stations so we have a great concern  
11          in what happens here.

12          We feel at the IBEW as a whole, we feel that  
13          the EPA rule does go far enough. We feel that  
14          it's ample to work with. We do support the cap  
15          and trade program. Like Gene pointed out, we  
16          have several older units in the State of  
17          Pennsylvania that we feel that if that's not in  
18          place, we have the potential to lose those  
19          stations which in turn we lose a lot of jobs. We  
20          also have to question to what type of, you know,  
21          improvement are we going to go if we get,  
22          increment further? What can we actually obtain  
23          from that? If we take it up steps, part of that  
24          equation if we do look at it if we're going to go  
25          incrementally past those rules, what does that



1           equate to in the jobs that could be lost? Gene  
2           went into a lot more detail, there's no use going  
3           to repeat that, but we do have great concern of  
4           what that does mean to us and our members. He  
5           pointed out that the jobs the UMWA has and what  
6           we have in the IBEW are jobs that do pay more  
7           than just an average job. We have good paying  
8           jobs at these stations. We have concerns for our  
9           members too, safety in these stations. We work  
10          around what comes out of those stations on a  
11          daily basis. So we do have concern for our  
12          membership to about, you know, what effects this  
13          does have on them. But we feel that these rules  
14          that the EPA has, they do go far enough. Thank  
15          you.

16 MR. FIDLER:

17           Thank you.

18 MS. CONNER:

19           Gail Conner. Member of the CAC, actually  
20           recently appointed by Governor Rendell.  
21           Basically my goal is, as it always is, is to seek  
22           balance. A substantive debate so that regardless  
23           of what the result is, all the parties have had  
24           adequate discussions so whatever you walk out  
25           with, you feel as though maybe you didn't win

1 exactly what you wanted, but you didn't jump over  
2 things or get a biased analysis. So, you may  
3 notice, that regardless since I come from the  
4 University of Wisconsin and the Department of  
5 Natural Resources in Wisconsin, and worked for  
6 the Department of Air Pollution that did the acid  
7 rain legislation, but am a private consultant and  
8 an attorney and a biologist, I've had both sides.  
9 So my approach is a multiple one. I like to  
10 find, usually the real answer is somewhere in the  
11 middle and I like to kind of find a way to  
12 discuss that real answer regardless of what the  
13 outcome is. So you really don't, when I ask a  
14 question one way or the other, keep it in mind if  
15 I say something or hear something that the  
16 presentation seems to be shifting one way or the  
17 other, I just want to refocus to show that there  
18 may be another approach. And that, that tends to  
19 be my approach to dealing with groups.

20 On the other hand, I represent the citizens  
21 which includes those who don't have the resources  
22 to be here, who will be impacted, and those  
23 workers who provide for those that will be  
24 impacted, and the businesses like myself who will  
25 be impacted. So "citizens" to me is broader,

1           it's all of us. So, that's who I am and that's  
2           how I approach these types of relationships and  
3           interactions. So I'm looking forward to the  
4           process. Thank you.

5 MR. GRAYBILL:

6           I'm Lowell Graybill with the Pennsylvania  
7           Federation of Sportsmen's Clubs as I had  
8           introduced myself earlier this morning. And I  
9           wanted to take an opportunity first of all just  
10          to give you a little bit of a concept of why we  
11          are at the table as we've been asked to respond.  
12          Some of you may not entirely understand why a  
13          group of sportsmen in Pennsylvania would be  
14          interested in the topic that we're talking about  
15          now. I'm here to let you know the Federation of  
16          Sportsmen's Clubs is representative of the  
17          largest single organized group of sportsmen in  
18          the state and it was formed a little over 75,  
19          between 75 and 80 years ago, based on some water  
20          quality issues here in this state. And it had  
21          some pretty significant impact at that time on  
22          some rulings. Over various seasons in the  
23          organization's life, there's been changes in the  
24          intensities with which we've observed and also  
25          had influence or taken the opportunity to have

1 influence on various environmentally related  
2 issues. And this happens to be one that kind of  
3 hit our radar screen and we said this is  
4 something we need to pay attention to. Why?  
5 Because we're consumers in many ways of various  
6 aspects of what we've been talking about here.  
7 We're a consumer to a larger degree in our group  
8 than maybe in the larger study group when Dr.  
9 Levin was talking about the amount of fish  
10 consumed from fresh water sources. We're also a  
11 consumer of many other wildlife resources out  
12 there as well as the continuing involvement in  
13 the out of doors that exposes the variety of  
14 different environmental impacts. We're also a  
15 consumer of some of the jobs that are relative to  
16 the extraction and use of the, of the coal  
17 resource in the state. Meaning we do have a  
18 number of our own membership that are employees  
19 in those fields and in various aspects of those  
20 businesses. So, within our own ranks, it  
21 certainly, you would see quite a variation of  
22 interests, levels of interest in this topic, and  
23 various sentiments as well.

24 From our standpoint, when we look at the  
25 resources that we rely on, the resources that we

1           enjoy as sportsmen and conservationists, outdoor  
2           enthusiasts, there's a fair amount of concern  
3           that we've got for a longer term picture than  
4           just the short-term costs. And I guess I've got  
5           to say, as an organization we're a bit concerned  
6           that decisions might, might end up being made  
7           more on the relative cost than the relative  
8           benefit. In particular when we're looking at  
9           short-term as well as long-term benefit. We  
10          didn't hear much discussion, if any today, on  
11          residual or accumulated effects of mercury or  
12          levels of mercury in items other than just fish  
13          tissue and yet we know that in many other  
14          respects with the deposition issues of mercury,  
15          as well as many other environmental compounds,  
16          there's a lot of other places that mercury as  
17          well as these other compounds are going to show  
18          up. And we're a bit concerned that mercury has a  
19          much bigger impact in a long run than what we see  
20          in the short term as measured by deposition  
21          through precipitation. We are concerned about  
22          where this is all going. We want to see that an  
23          equitable solution is worked out for not only the  
24          employees and the employment, the retirees and  
25          others who are impacted by that, but that we not

1           sacrifice long-term environmental benefit to  
2           those shorter term costs. There's got to be some  
3           kind of balance in there somewhere. Thank you.

4 MR. BARR:

5           I'm Gene Barr, Pennsylvania Chamber of Business  
6           and Industry. We represent folks that both  
7           produce energy as well as consumers, industrial,  
8           commercial, and business consumers.

9           One of the things that I hoped to get out of  
10          today, which I think was pretty successful thanks  
11          to the presentations that were made, is a better  
12          understanding of the magnitude of the issue we're  
13          dealing with, the magnitude of the problem, where  
14          improvements have been made, where improvements  
15          need to go. I think today's were extremely  
16          helpful, at least to me, in seeing where we're  
17          headed with some of those and what else needs to  
18          be done.

19          Of course our concern is for energy costs.  
20          We've heard a little bit about that already,  
21          quite a bit already from some of our other  
22          members and other folks associated with that, and  
23          clearly there is a balancing that needs to be  
24          done between environmental as well as cost  
25          issues. A couple things that have occurred to me

1 in talking, in thinking a little bit about where  
2 we need to be headed with this and where the  
3 Department ought to go, has been a longstanding,  
4 or at least 10 year, executive order which says  
5 the Department shall issue regulations that are  
6 no more stringent unless there's a compelling  
7 Pennsylvania reason. I think one of the things  
8 that we're sitting here today debating is whether  
9 or not there is a compelling Pennsylvania reason  
10 why we need to be more stringent than what the  
11 federal government has laid out as a model and as  
12 a direction. And obviously that's one of the  
13 things that we need to talk about. However, as a  
14 layperson, what's interesting to me is seeing  
15 what some of the other documentation is. We've  
16 heard a little bit about the CDC information  
17 today and I was looking at a lot of the CDC  
18 information and I find it interesting. I brought  
19 some that talked about their most recent study  
20 released, this is from July, looking at mercury  
21 levels in blood. They did a pretty comprehensive  
22 survey of people across the U.S. and actually  
23 measured contaminants and so forth in the blood.  
24 And they said, they made reference to the 58  
25 micrograms level. And what they found is that,

1 "No women in the survey had mercury levels that  
2 approached this concentration of 58." Yes there  
3 were 5. (inaudible) levels within a factor of 10  
4 of what has been defined as the health threshold  
5 effect. With an 86% Pennsylvania reduction, to  
6 me that seems like we're making the right  
7 direction to address these health concerns here.  
8 But I think it's important to note we've made  
9 significant improvements over what has been in  
10 previous years, we will continue to make these  
11 improvements and I think it's important today,  
12 going forward, for us to understand what kind,  
13 this has already been mentioned, what kind of  
14 incremental benefit do you get out of a state  
15 specific rule. The bottom line is that, to be  
16 honest, our concern is that implementing a more  
17 stringent standard with significantly higher  
18 costs, with little if any discernible at this  
19 point health benefit, is a real negative for  
20 Pennsylvania. It's already been pointed out the  
21 negative impact on jobs. What it means is it's  
22 fewer dollars that our businesses first can use  
23 to employ people, can use to give health care  
24 benefits, can use to do all the things that they  
25 do in the community and to drive Pennsylvania's



1 economy. We are in competition, the power  
2 producers are in competition in a deregulated  
3 environment, our members are in competition not  
4 only with other states but with other countries,  
5 and obviously when you look at cost you need to  
6 make sure that the cost that would be imposed  
7 under a state specific program bring some real  
8 health and environmental benefits. Thank you.

9 DR. LYNCH:

10 I see my role in this as one of a resource to all  
11 of you around the table. In my scientific role I  
12 will endeavor to provide the best quality data  
13 and to make, as I move through in my retirement  
14 years here, to make sure that whoever takes over  
15 will see that that continues as well. And I will  
16 work with DEP to point out where I think they  
17 need to make some adjustments or where they need  
18 to make some changes that might be beneficial to  
19 our understanding of this very complex problem.

20 MR. FIDLER:

21 I think I overlooked Dr. Davis.

22 DR. DAVIS:

23 I'm Don Davis. I'm a plant scientist at Penn  
24 State. I've been there for as long as Jim Lynch  
25 has but I have no intention of retiring for 10

1           years or so. I worked for the past 30 some years  
2           primarily on air pollution effects on forests,  
3           sulphur dioxide, ozone, and fluorides primarily.  
4           And I just got interested in mercury in the last  
5           few years. As far as mercury goes, I'm  
6           interested primarily in knowing where it is in  
7           the forest. Where it's being stored. Especially  
8           in forested watershed. And the development of  
9           bio-monitors where we can trace spatial and  
10          temporal patterns of mercury and (inaudible) over  
11          the years.

12 MS. JARRETT:

13           I'm Jan Jarrett with Penn Future and I'm part of  
14           the reason, I think, that we're all sitting  
15           around this table because Penn Future is the  
16           organization that decided to bring the petition  
17           for rulemaking. And we did that because we are  
18           convinced that there is a compelling public  
19           health problem out there with exposure of women  
20           of childbearing age to mercury contamination in  
21           Pennsylvania. Every one of our waterways has a  
22           blanket advisory to limit intake of fish, limit  
23           our eating of fish. Some of our waterways have  
24           even stricter advisories to really limit the  
25           intake of fish and so we've got a real documented

1 mercury problem out there and too many people  
2 exposed to contaminated fish.

3 We are also a huge source of the problem.  
4 As we saw in the presentation, Pennsylvania power  
5 plants emit the second highest amount of mercury  
6 in the entire nation. 10% of the nation's  
7 mercury from power plants is coming from  
8 Pennsylvania plants. So we've got, we've got,  
9 we're both victim of the problem and we are also  
10 a cause of the problem. We believe that it is  
11 reasonable to ask our utility sector to reduce  
12 mercury emissions by 90% in the interest of  
13 protecting human health and protecting our  
14 natural resources and protecting one of our  
15 biggest industries which is fishing, a  
16 recreational industry.

17 There have been reductions of mercury in the  
18 past. It clearly hasn't been enough because we  
19 still have a serious mercury problem out there.  
20 We are also convinced that a cap and trade  
21 program does leave many of our citizens exposed  
22 to hot spots. We did not see some of the studies  
23 that are also out there that document how  
24 reductions in local sources of power, or local  
25 sources of mercury, lead to significant

1 reductions locally in the concentration of  
2 mercury in fish tissues. And so I'm hoping that  
3 we're going to be able to see some of that  
4 information as we go on here.

5 We also believe that the way that the EPA  
6 has decided to go about regulating mercury is  
7 illegal. We agree with the DEP that that is the  
8 case. Mercury emissions from power plants are  
9 just as toxic as mercury emissions from any other  
10 source. And so we believe that it's  
11 inappropriate to de-list mercury power plants  
12 from the requirement to control mercury to the  
13 highest levels.

14 My expectation here is that there will be a  
15 lot of information presented that we can have a  
16 full and open discussion about all of these  
17 issues. I actually am appreciate of the  
18 opportunity that DEP has provided to have this  
19 kind of a dialogue and in the end I'm hoping that  
20 the result is that we will move ahead with a  
21 mercury rule that provides the protection to  
22 Pennsylvania's citizens and public health that we  
23 require in this state.

24 MR. WILLCOX:

25 Nathan Willcox with Penn Environment. For those

1 not familiar with Penn Environment, we are a  
2 statewide, nonprofit, environmental organization.  
3 And we have about 15,000 citizen members across  
4 the Commonwealth. I'm definitely pleased to be  
5 here and I would first applaud the state for  
6 choosing to go down this road of formulating a  
7 state level mercury rule. We think it's needed  
8 and I think it's worth putting in perspective.  
9 There's been a lot of talk about the CAMR rule.

10 The CAMR rule in essence is a rollback of  
11 the Clean Air Act. It is a weakening of the  
12 Clean Air Act. So the calls that we are making  
13 for 90% reductions or no trading of mercury  
14 pollution, we're not pulling those out of the  
15 sky. That was written into the Clean Air Act, a  
16 document that stood for 30 years and has been  
17 extremely effective in reducing air pollution  
18 nationwide. That is why we feel that  
19 Pennsylvania should go forward with 90%  
20 reductions if the federal government will not  
21 require those reductions.

22 I think it's also worth noting, building on  
23 comments that Nancy made earlier about figuring  
24 out regardless of what the mercury reduction may  
25 be for a state level rule versus a federal rule,

1           what is the impact on public health from that  
2           reduction? That's what we need to be  
3           determining, less about pounds of mercury and  
4           more about what does that mean for public health  
5           because that's really the key issue here, is  
6           protecting public health and that's what we  
7           should be aiming to do through this process.

8           I will also note there has been several  
9           mentions about the Florida study. It is worth  
10          tossing out a number that was found in that  
11          study. Reductions in mercury pollution from  
12          municipal solid waste incinerators resulted in an  
13          80% decrease in mercury levels in fish in  
14          Florida. That's what that study found which is  
15          obviously a significant reduction in the mercury  
16          contamination.

17          The last thing that I'd mention, or I guess  
18          the next to last thing, is that technology is  
19          definitely out there to do this, to achieve these  
20          reductions. We have seen 90% reductions at  
21          plants using bituminous coal in other parts of  
22          the country, it can be done here.

23          And then the last thing that I would mention  
24          is that Penn Environment actually went door to  
25          door on this issue throughout the summer, talking

1 to citizens in communities from Philadelphia, to  
2 Erie, to Pittsburgh and everywhere in between,  
3 and talking to people about this issue, we  
4 collected over 10,000 public comments in support  
5 of a state level rule requiring 90% reductions  
6 from Pennsylvania's coal-fired power plants. So  
7 Pennsylvanians, from what we've determined, are  
8 supportive of moving forward on this and that's  
9 what we hope that this process will result in.

10 MR. WENDELGASS:

11 I'm Bob Wendelgass representing Clean Water  
12 Action. We're also a statewide environmental  
13 organization. Our efforts are focused most  
14 heavily in the Pittsburgh, Philadelphia, and the  
15 Allentown areas, but we work across the state.  
16 We have about 80,000 members across the state. I  
17 was actually just thinking that the first time  
18 that I remember talking about the mercury issue  
19 with someone in then DER was probably in the  
20 early '90s when we met with then Deputy Secretary  
21 Karen Gladfelty to talk about expanding fish  
22 testing so that we could have a broader  
23 accumulation of data on mercury levels in fish.  
24 There were a couple lakes in which we've seen  
25 spikes and high numbers, but there wasn't much

1 data available and we were encouraging the  
2 Department then DER to expand its testing. And I  
3 would say that our concern about mercury has only  
4 increased since that time. That as we've seen  
5 more and more data about the health impacts of  
6 mercury and costs associated for society with  
7 those health impacts that our concern for  
8 appropriate regulation of mercury has only  
9 increased. The most recent study I can think of  
10 is the one from Mt. Sinai Hospital that looked at  
11 the costs, societal costs, associated with  
12 treatment of children who are born mentally  
13 retarded because of mercury exposure. So there  
14 are certainly costs which our society bears due  
15 to the public health impacts of mercury exposure.

16 Similar to what Jan and Nathan have talked  
17 about, we believe that it is appropriate to go  
18 beyond CAMR, that we believe and return to, if  
19 you will, the provisions of the Clean Air Act  
20 which would have gotten us further faster. And  
21 so we support a state rule that gets us to a 90%  
22 reduction quicker than 2018. We believe it's  
23 important that that reduction be across the  
24 board, not just on new sources, but that existing  
25 sources also be required to achieve that level of



1 reduction.

2 We do not support of toxic chemicals in any  
3 scenario and in this case as well. We don't  
4 believe that it's appropriate to trade a toxic  
5 pollutant or a hazardous air pollutant like  
6 mercury and so we strongly urge the state to  
7 oppose any trading program for mercury.

8 One final comment. I think it's important  
9 that when we talk about costs for achieving this  
10 rule that we be realistic about those costs. I  
11 know I've seen a number of studies that have  
12 compared projected costs for implementation of  
13 various environmental statutes later to actual  
14 costs of implementing those statutes. And the  
15 costs have always been significantly less than  
16 what was originally projected. We believe it's  
17 important to heavily weigh, as other people have  
18 said before, the health of Pennsylvania's  
19 residents and the health of particularly women in  
20 Pennsylvania, and to achieve a rule which is  
21 protective of public health. We believe that  
22 rule is what was in the Clean Air Act before it  
23 was rolled back.

24 MR. STAMOULIS:

25 I'm Arthur Stamoulis with Clean Air Council.

1 We're a statewide environmental group and we are  
2 very interested in protecting public health by  
3 reducing needless exposure to toxic chemicals.  
4 We're hopeful that the rule that's generated out  
5 of this process will achieve the greatest  
6 reductions technologically feasible in mercury  
7 emissions from power plants and other sectors.  
8 And we're convinced that with state-of-the-art  
9 technology installed at all plants, 90%  
10 reductions or more are possible.

11 We are also concerned about hot spots and we  
12 feel the trading of toxins is wholly  
13 inappropriate. I was glad to hear that none of  
14 the speakers, at least thus far, have challenged  
15 the public health benefits of EPA's rule. While  
16 we obviously think that that rule does not go far  
17 enough in terms of the emission reductions, we  
18 really feel that full reductions are needed as  
19 quickly as possible. We're very concerned that  
20 under the federal rule, with banking you may get  
21 your reductions in 2018, I mean without banking  
22 you may get our reductions in 2018. With banking  
23 nobody seems to know - 2025, even later. There's  
24 a strong public health benefit to not waiting a  
25 generation to make these improvements in the

1 emissions. We'd like to see the greatest  
2 possible emission reduction as quickly as  
3 possible.

4 We'd like to thank DEP for moving forward  
5 with this process and for inviting us.

6 MR. FIDLER:

7 Thank you.

8 MR. BURKE:

9 My name is Frank Burke. I'm with Consol Energy  
10 over at, a coal mining company located in  
11 Pittsburgh. And I'm also here today on behalf of  
12 the Pennsylvania Coal Association. I've been  
13 with Consol for 30 years, in research and  
14 development that whole time, and so my  
15 perspective on this has at least partly been  
16 formed by the research that we and others have  
17 done around the mercury issue as early as 1982.

18 We support the CAMR rule including trading,  
19 at least in part because we believe the CAMR rule  
20 is a very stringent rule, particularly as  
21 implemented in Pennsylvania. It would require by  
22 2010 average removal of mercury coal about 85%  
23 based upon the coal mix that was used in  
24 Pennsylvania's base period and over 90% in 2018.  
25 These are levels of removal that are going to

1 challenge even the best available technology and  
2 under the existing rule.

3 We also support trading for the reasons that  
4 were explained earlier. That there will be  
5 marginal cost compliance for some generators that  
6 are significantly higher. For those generators  
7 that can't achieve those levels through the  
8 application of even the best technology, the  
9 trading will provide them an opportunity to  
10 continue to produce electricity that's needed to  
11 maintain Pennsylvania's economy.

12 I think in terms of the things that this  
13 group can do to help inform this process, there  
14 are several. And one of them has been amply, I  
15 think, articulate here today, and that is to come  
16 to some kind of a clear understanding of what the  
17 benefits would be for implementing a Pennsylvania  
18 specific rule going beyond CAMR. Yet recognizing  
19 that CAMR is already a very stringent rule as  
20 applied in Pennsylvania. We believe it is  
21 incumbent upon DEP in the formulation of this  
22 rule to clearly articulate what those benefits  
23 would be of any incremental reductions.

24 Secondly, to get a clearer understanding, if  
25 possible even a consensus, on what the

1           availability is of technology for mercury  
2           control. There has been a substantial amount of  
3           discussion about this issue and I believe it is  
4           an issue that we can come to grips with as a  
5           group. It's objective, it's factual information,  
6           and I think it's something that this group could  
7           very well hope to address in comprehensive  
8           manner.

9                        And third, I think to demonstrate that  
10           whatever Pennsylvania decides to do, that we  
11           understand fully the impact that that would have  
12           on both Pennsylvania coal producers and on coal  
13           using utilities. I think we need to understand  
14           the cost in terms of the actual compliance costs,  
15           but also potential costs in terms of employment  
16           and economic vitality that would result from a  
17           Pennsylvania rule. And again, I believe that is  
18           something, which this group could help to inform  
19           on that issue. Thank you.

20 MR. FIDLER:

21           Thank you. Pam.

22 MS. WITMER:

23           Hi, Pam Witmer, Pennsylvania Chemical Industry  
24           Council. Thank you first Tom and Joyce for  
25           inviting us and also thank you everybody who's

1 here sitting at the table. It's obviously a very  
2 diverse group of individuals we have coming at  
3 this from different perspectives.

4 The chemical industry is, takes public  
5 health and the environment very seriously. Our  
6 materials are essential to making products that  
7 improve public health and protect the environment  
8 on an everyday basis. However, having said that,  
9 we are large, industrial users of energy. And  
10 that, you know, one of the concerns that we have  
11 is about the price impact of energy if we were to  
12 go through with a state specific rule. Most of  
13 our companies operate you know in a number of  
14 different states and we don't see the need for  
15 Pennsylvania to go beyond what the federal rule  
16 is. We don't see yet the compelling reason to go  
17 beyond what is already included in the executive  
18 order 1995.

19 I would say however that I do support one  
20 comment made by the gentleman from Penn  
21 Environment that we do need to know what the  
22 public health impact is. And I think the only  
23 way we can do that is if the Department were to  
24 undertake a real cost benefit analysis of what  
25 the proposal is.

1 MR. FIDLER:

2 Thank you. Billie.

3 MS. RAMSEY:

4 I'm Billie Ramsey, ARIPPA, which is a trade  
5 association of 13 of the 14 waste coal plants in  
6 Pennsylvania. I'm going to assume for the  
7 purposes of my comments that Pennsylvania is  
8 going to move forward with the Pennsylvania rule.  
9 Depending on what that rule would provide we  
10 would decide at that time whether or not we would  
11 support it or oppose it. There are two issue  
12 specifically that we are very interested in. One  
13 is a very mundane, but very important issue, and  
14 that's the monetary issue. We would support an  
15 exemption from the sims (phonetic) requirement  
16 for low emitters and we think an annual stat test  
17 for emitters of nine pounds or less and a semi-  
18 annual stat test of emitters between nine and 29  
19 pounds would be reasonable. If you talk to  
20 people that actually run power plants what, they  
21 pull out their hair, at least my (inaudible) do,  
22 over the constantly changing monitoring  
23 requirements, the time involved in changing the  
24 monitoring programs.

25 Second issue that we're interested in is a

1 rule that would provide for perhaps not  
2 favorable, but no less favorable treatment, for  
3 clean sources in Pennsylvania. The CAMR rule did  
4 not provide for equal treatment of all sources.  
5 In fact (inaudible) appealed the CAMR rule to the  
6 D.C. Circuit Court of Appeals. Specifically when  
7 EPA developed their rule, they took data that had  
8 been developed in 1999 under an information  
9 collection request that EPA had promulgated that  
10 required a set of different types of generators  
11 across the country to test their mercury  
12 emissions. Two of the waste coal plants in  
13 Pennsylvania were selected for that test. Both  
14 of them tested in excess of 99% removal of  
15 mercury. I believe one was 99.9% and 99.8% if I  
16 recall. When EPA developed the CAMR rule, they  
17 took those two data points and assumed that all  
18 waste coal plants could meet that 99.9% removal  
19 standard at all times. And that is not in fact  
20 the case. These units are very clean, but they  
21 don't always operate at that level of removal.  
22 That's the reason we appealed that rule. In  
23 conjunction, the CAMR rule in conjunction with  
24 the fact that waste coal plants generally did not  
25 receive allowances of SO<sub>2</sub> under the CAIR rule



1 means I predict that our units are going to be  
2 struggling beginning in 2010 when these rules  
3 kick in. So the combination of EPA's CAIR and  
4 CAMR rule has placed the cleanest solid fuel  
5 burning sources in Pennsylvania in danger of  
6 going out of business so we've appealed both  
7 rules.

8 We're hoping that DEP will develop a rule  
9 that establishes an emission standard that  
10 applies equally to all sources and we will be  
11 able to meet it. And at that time we will decide  
12 whether or not we will support the rule or not.

13 Thank you.

14 MR. FIDLER:

15 Thank you. Well, my expectation of gaining  
16 consensus through this process has been  
17 completely dashed. No, at the very beginning I  
18 indicated that we were just simply interested in  
19 getting a sense from everybody, because we do  
20 have a lot of variation in representation of  
21 where everyone is coming from.

22 I would like to talk about next steps, but  
23 first is there, is there anyone in the audience  
24 that would like to contribute something, or might  
25 have a question about any of the presentations

1           that were made?

2           Okay, there's been, there's been some good  
3           dialogue through the course of the meeting today.  
4           There's been some questions raised about  
5           availability and cost effectiveness of control  
6           technology. There's been some discussion about  
7           co-benefit made possible through installation of  
8           equipment already being planned and will be in  
9           place under CAIR. There's some suggestions that  
10          we may need to collect additional information.  
11          Just looking for some feedback from the group as  
12          to what, if any, types of presentations might  
13          further, might allow for further evolution of our  
14          discussion on this issue. Any thoughts or  
15          suggestions? I've already gotten a suggestion  
16          from Mr. Trisko that if in fact we can get a  
17          presenter from EPA to talk about the findings of  
18          the information that will be released soon on co-  
19          benefits expected under CAIR and what changes may  
20          be underway potentially with respect to CAMR  
21          because of those benefits. Anything else or any  
22          suggestions?

23   MR. CANNON:

24           I'm David Cannon of Allegheny Energy. A lot of  
25           discussion on a lot of people's parts about the

1 toxicology of this. And I think we talked a lot  
2 about technology modeling, deposition, and all.  
3 But I think it would be very helpful for this  
4 group to bring in somebody who might in fact  
5 bring a higher level of expertise than I have  
6 certainly through the (inaudible). But the  
7 specific toxicology and (inaudible) transport and  
8 risk assessments of the mercury risks that we're  
9 facing in Pennsylvania.

10 MS. PARKS:

11 Tom, I'd certainly like to see us make some  
12 suggestions on individuals that could speak to  
13 both effects in children, in particular,  
14 including the learning disabilities, but also  
15 benefits that are associated with, you know,  
16 reductions in health like hospitalizations and  
17 those kinds of issues.

18 MR. BRISINI:

19 I'd like to expand on that to have that person  
20 not just talk about the idea of the fish and  
21 mercury, but also, I mean, I really think we need  
22 to consider that relative to also potential  
23 health benefits to a diet of fish. I mean there  
24 are a lot of people I know that, there's a lot  
25 of, I know DelMonte has raised issues and other

1 manufacturers have raised issues relative to look  
2 at all the benefits you're missing out on over  
3 excluding fish from the diet because of the  
4 concerns people have now. So it needs to be  
5 something that is an overall view of what does it  
6 mean to consume fish.

7 MR. WESTMAN:

8 This is Roger Westman, Allegheny County. I think  
9 we should have some presentations on control  
10 technology. Just what is available now and what  
11 people project are the levels of control we could  
12 see.

13 MR. STAMOULIS:

14 This is a quick follow-up to that. It would be  
15 great if we could have someone from one of the  
16 companies that actually produces this technology  
17 to speak to that issue.

18 MR. BURKE:

19 I'd recommend, this is Frank Burke from Consol,  
20 we have someone from the Department of Energy,  
21 NATL, they're planning most of the research  
22 that's being done in that in the country right  
23 now. And I know that we can get a presenter from  
24 there to give a pretty good comprehensive  
25 overview of what's going on, what their

1           expectations are for the commercial availability  
2           of that technology.

3 MR. FIDLER:

4           Okay, thank you. If we have not already made  
5           contacts with some of these sources, we've talked  
6           about it. We've certainly talked about having  
7           someone from DOE involved in presenting,  
8           presenting on some of the research and some of  
9           the findings that they have with respect to  
10          control technology and we've also talked about  
11          having a vendor potentially come in that is  
12          already, already has control technology available  
13          for mercury removal. Yes, Gail.

14 MS. CONNER:

15          Yes, can you include in that presentation an  
16          analysis of the trading that has already occurred  
17          under the Clean Air Act? As far as Pennsylvania,  
18          were we primarily recipients of credits? Or were  
19          we sellers of credits? And if we were sellers of  
20          credits, were we selling from new sources such as  
21          wind or were we selling from controlling our  
22          existing emissions from our existing sources so  
23          that what was the real actual reduction in PA  
24          under the scheme of SO<sub>2</sub> and NO<sub>x</sub> so we can  
25          actually see what the pattern is in the state to

1 compare it to what the possible pattern would be  
2 if we indeed considered the EPA trading approach.  
3 So we need a historical perspective of what our  
4 utilities have already done under the acid rain  
5 legislation first.

6 MR. FIDLER:

7 So what has the track record been under a trading  
8 scenario?

9 MR. TRISKO:

10 Gene Trisko for UMWA. Just to restate one of our  
11 key interests from a technical perspective, we  
12 would like to see a presenter provide a modeling  
13 analysis of the deposition changes, deposition  
14 changes in Pennsylvania associated with  
15 incremental reductions in mercury beyond CAMR.  
16 Dr. Levin's presentation came close to providing  
17 that but, as he indicated, his modeling was  
18 national in scope. And we need to, in this  
19 process, focus in on Pennsylvania. And just by  
20 way of one clarifying point that may not have  
21 been apparent to folks who were looking at the  
22 maps that were presented earlier on deposition.  
23 The EPA regulatory impact analysis charts which  
24 we looked at with CAMR and CAIR and so forth and  
25 the benefits in Pennsylvania from the

1 implementation of the CAMR rule. Those maps  
2 assume that Pennsylvania would participate in a  
3 national trading program. There were no limits  
4 on trading in those analyses. I think that's an  
5 important point to bear in mind.

6 MR. BRISINI:

7 I think something else we need to look at is with  
8 the expansion of DJM into the west and south into  
9 traditional regulated utility territory, what  
10 effect a PA specific rule will have on the  
11 investment in Pennsylvania companies beyond  
12 something that can be identified as a co-benefit  
13 type program. In other words, if the ability to,  
14 to get monies from financial institutions is  
15 impacted by that expansion, we need to understand  
16 what does that mean to Pennsylvania?

17 MR. FIDLER:

18 That's quite a bit of feedback.

19 MR. BIDEN:

20 I'm not sure that past patterns of emission  
21 allowances and purchases would be representative  
22 of what we would expect to see on mercury because  
23 Pennsylvania's reduction is, is, is steeper than  
24 that of other states. And virtually every power  
25 plant, because it is so steep, virtually every

1 power plant in Pennsylvania is going to have to  
2 put some sort of mercury control on or we'll  
3 never reach that 86% reduction. So I would  
4 expect to see sources in Pennsylvania perhaps  
5 purchasing emission allowances from the states to  
6 the west that were over allocated allowances as a  
7 result of the Clean Air Mercury Rule whereas  
8 under the SO2 and NOx, that may not necessarily  
9 have been the case.

10 MS. CONNER:

11 Well that wasn't the reason for the analysis  
12 request.

13 MR. BIDEN:

14 Oh, I must have misunderstood you then.

15 MS. CONNER:

16 The reason is just that when we have the best  
17 available control technology, or a reasonable  
18 available control technology, and all those  
19 other, you know, control mechanisms versus the  
20 trading, you can actually go to a source, look at  
21 their stat test data, and evaluate the controls  
22 and the reductions and relate it to the fishing  
23 bodies in the water, at least in the Great Lakes  
24 areas. However, when they went to a trading,  
25 because you can trade on the commodities exchange



1 and get the credits, you may not have necessarily  
2 reduced your emissions if you had like an older  
3 plant if you had another partner plant that you  
4 own in another state that you can kind of do  
5 those credits. So I guess I need a visual  
6 picture of the Pennsylvania, were we big buyers  
7 or traders, and if we were traders, were we  
8 trading from our original sources or were we  
9 trading from new sources like clean energy like  
10 windmills and things? I guess I need to know  
11 what, what happened there so I can really see  
12 what the pattern is in the state and what your  
13 condition is. Because that give you two  
14 pictures. It lets you know whether or not the  
15 Clean Air Act trading that originally happened  
16 between NOx and SO2, how the industry struggled  
17 or not, were you in a position of difficulty  
18 because you were having to struggle already by  
19 buying credits in the first place in order to  
20 deal with the acid rain technology requirement  
21 because of the trading. But the other side of  
22 the picture is it also lets you know whether or  
23 not, whether or not your technology, if you use  
24 other new sources in order to offset it in order  
25 to get a better bubble and it will give us a

1 pattern. You'll understand what I'm saying if I  
2 can talk to you one on one. But if gives a  
3 pattern versus, you know, I need to know whether  
4 or not Pennsylvania was trading with most of your  
5 utilities or whether or not you were buyers of  
6 the credits so you were already putting out money  
7 trying to struggle to get credits, or were you  
8 generating credits and selling them?

9 MR. CLEMMER:

10 Reid Clemmer with PPL. If in fact the historical  
11 background is an appropriate thing to do, and it  
12 would be interesting, then I would add to it that  
13 it's more important to take a look to see what's  
14 the expected future market going to be looking  
15 like when utilities are moving forward under the  
16 CAIR requirements for the 2010 and 2015. Because  
17 that is a major program that's going to be  
18 effective of us and more representative of what  
19 utilities are going to do going forward and how  
20 we're going to be complying with those  
21 requirements and what steps we'll be taking. And  
22 then what co-benefits are also likely to be  
23 achieved. I think EPA's modeling that they've  
24 done for compliance under CAIR takes a large  
25 portion of that into consideration already. I

1 think it's an interesting historical perspective  
2 but I think the real benefit and value to us  
3 looking at it is, as a group, which steps, what  
4 measures or controls, how many facilities will be  
5 controlled, do we expect to be seeking control  
6 under CAIR in 2010, is there going to be any  
7 change in the fleet, shifting of coal or shifting  
8 a generation to outside PJM, we don't know that  
9 yet, or outside traditional PJM into the broader  
10 PJM as Vince has already described. So if in  
11 fact we undertake a historical, I think we'd have  
12 to do it in a perspective of "okay, that's what  
13 was." Here's what we expect it to be because  
14 we're looking at a future scenario. You have to  
15 build that in to it to look at your picture, to  
16 make it more comprehensive.

17 MR. FIDLER:

18 Could I, could I just, in preparation for this  
19 meeting we were hoping to establish some cause  
20 and effect relationships and that, because of  
21 lack of data primarily, that was not something  
22 that we felt we had the time to develop. And  
23 with this request for additional information, is  
24 there a possibility of modeling impacts from  
25 plants within Pennsylvania, in Pennsylvania? One

1 of the things I'd like to ask for, if in fact we  
2 do some additional modeling work, do the  
3 utilities in fact have mercury speciation  
4 information that in fact we could see and use as  
5 we move forward in trying to establish cause and  
6 effect relationships and what really is important  
7 for us to focus on as we move forward in this  
8 rulemaking process. And actually we're, we're  
9 drafting a letter requesting that information, so  
10 if in fact that could be provided it would be  
11 very helpful as part of this process.

12 MS. RAMSEY:

13 When's that letter going out?

14 MS. WITMER:

15 Soon.

16 MR. BRISINI:

17 In response to that, hopefully it would not be  
18 required to be gathered with Ontario Hydro. As  
19 you know, we're experimenting with the much  
20 simpler, much more cost-effective to gather that  
21 data in conjunction with testing that the  
22 Department is doing. So, do people usually have  
23 that speciated data? We don't, the cost was too  
24 high, the test method was too variable, too  
25 inaccurate. But rather than just say that was

1 the circumstance, we're working with some people  
2 who have, we believe, a superior technology so  
3 that information may actually be achievable. But  
4 Gail's discussion brought something to mind that  
5 we need to think about not only from the  
6 standpoint of what effects this rule might have  
7 on the, you know, considering the expansion of  
8 PJM into the more traditional utility areas as  
9 opposed to wholesale electric generator territory  
10 where we are, is we should probably also think  
11 about what does this mean to the use of natural  
12 gas in Pennsylvania and the price of natural gas.  
13 Because one of the unintended consequences of  
14 that's occurred is that we have been using  
15 natural gas to make electricity as opposed to  
16 having natural gas for industry and we, we  
17 desperately need to consider what the effect is  
18 going to be when you're looking at the costs that  
19 are being paid for natural gas right and the  
20 numbers of dollars in assets that are sitting  
21 there not being utilized because of the cost of  
22 natural gas due to this use or this desired use  
23 to make electricity.

24 MS. RAMSEY:

25 I have a question. Just a simple one. Are we

1           going to be talking about the specifics of the  
2           regulation or are we going to focus on whether or  
3           not we should have the regulation?

4 MS. EPPS:

5           We will focus on the content of the regulation  
6           after we finish the fact-finding discussions.

7 MR. FIDLER:

8           Yes, Cynthia.

9 MS. GOODMAN:

10          I think my comments, Cynthia Goodman from the  
11          Department of Health, kind of centers around  
12          that. I was just thinking that maybe these last  
13          all suggestions could be piled up into one thing  
14          or maybe one person hopefully could briefly,  
15          briefly, briefly review the Clean Air Act and  
16          what has happened in Pennsylvania as far as with  
17          the power plants, what they've been doing, this  
18          type of deal like she was saying for the  
19          historical data. I mean maybe somehow draw all  
20          of that together into one presentation would be  
21          real helpful at least for some of us that haven't  
22          been totally in on the whole process from the  
23          very beginning and to see it all in one big  
24          picture. Does that make sense?

25 MS. EPPS:

1           We'll ensure that we present a presentation for  
2           you that gives you an overview of the significant  
3           reductions in a number of criteria pollutants and  
4           the strides we've made in Pennsylvania.

5 MR. BRISINI:

6           What you're looking for is what's been  
7           accomplished since the passage of the Clean Air  
8           Act.

9 MS. GOODMAN:

10           Right, how did the whole process go together.

11 MS. EPPS:

12           We can do that.

13 MR. BRISINI:

14           Just as a bit of information, I was just asking  
15           Reid, there was just a request from Sam  
16           Rotolotono (ph) to review all of our, okay, this  
17           is Vince Brisini, but Sam Rotolotono (ph) is the  
18           head of the acid rain division, clean air markets  
19           division and what we're doing is we've been asked  
20           to provide corrections to their data base  
21           associated with all of the units that we operate.  
22           So there may be a source of information for not  
23           just Pennsylvania, but for the entire country  
24           available and that's something that the  
25           Commonwealth might want to talk to Sam Rotolotono

1 (ph) about.

2 MR. FIDLER:

3 Thank you, we do touch base with Sam quite a bit.  
4 Any other comments or suggestions for additional  
5 information that would be helpful to be shared as  
6 part of this process?

7 We do have a potential date for the next  
8 meeting. We were looking at two weeks from  
9 today, October 28<sup>th</sup>. This room is available John?  
10 Okay. And we'll try to get out an agenda for  
11 that meeting as quickly as we are able to line up  
12 some of the speakers that you've suggested you'd  
13 be interested in hearing from.

14 Yes Jan?

15 MS. JARRETT:

16 Are we going to have a roster of all the  
17 participants available?

18 MR. FIDLER:

19 Sure.

20 UNIDENTIFIED:

21 Is there a website, I'm sorry somebody had  
22 mentioned it but I didn't know.

23 UNIDENTIFIED:

24 Dean, what's the web address?

25 UNIDENTIFIED:



1 I don't remember it off-hand, but if you go to  
2 the main Department's website and in the keyword  
3 block, type in "mercury rule" you'll go to the  
4 web page that has information on the mercury  
5 petition, PA's CAMR rule, and this work groups  
6 process and materials.

7 UNIDENTIFIED:

8 Is there any possibility of setting up more  
9 meetings? I'm assuming we're going to need them  
10 with that agenda.

11 [Scheduling of future meeting dates was discussed.]

12 MR. FIDLER:

13 So let's shoot for the 28<sup>th</sup> for the next meeting  
14 and we'll try to line up some of the speakers  
15 that you've suggested and the follow-up meeting  
16 to that would be the 18<sup>th</sup> of November.

17 I'd like to thank everybody for taking the  
18 time out of their busy schedules to participate  
19 in this session. I think first meetings are  
20 always a little bit tentative, but I think  
21 there's been a lot of good information shared and  
22 I'm looking forward to subsequent meetings.

23 Thank you everybody and have a great  
24 weekend.