EXHIBITS

Commonwealth of Pennsylvania Environmental Resources March 3, 1992

Subject: Authority to Conduct An Abandoned

Mine Land Reclamation Program

To: Richard Bielicki

Director

Bureau of Abandoned Mine Land Reclamation

From: Virginia Davison

Assistant Counsel

Bureau of Legal Services

This office has been asked for an opinion concerning the authority of the Department of Environmental Resources to establish, administer and conduct a program for Reclamation of Abandoned Mine sites in accordance with Title IV of the Surface Mining Control and Reclamation Act of 1977, Act of August 3, 1977, P.L. 95-87, 91 Stat. 445, 30 USC §1201 et seq., as amended ("SMCRA").

In the opinion of this office, the Department of Environmental Resources is so authorized. This authority comes from the following Pennsylvania laws: The Land and Water Conservation and Reclamation Act, Act of January 19, 1968, P.L. 966 (1967), No. 443 as amended, 32 P.S. §5101 et seq.; The Act of May 7, 1935, P.L. 141, 52 P.S. §809 et seq.; The Coal Mine Sealing Act of 1947, Act of June 30, 1947, P.L. 1177, as amended, 52 P.S. §28.1 et seq.; The Act of April 3, 1968, P.L. 92, No. 42, 52 P.S. §30.201 et seq.; The Act of July 19, 1965, No. 117, as amended, 52 P.S. §30.101 et seq.; The Clean Streams Law, Act of June 22, 1937, P.L. 1987, as amended, 35 P.S. §691.1 et seq.; and the Administrative Code of 1929, Act of April 9, 1929, P.L. 177, as amended, Section 1915-A, 71 P.S. §510-15.

The Commonwealth has also made specific arrangements so that it can effect the provisions of 30 USC §1232(g)(6), which allows states to set aside ten percent (10%) of their total annual grants for use in acid mine drainage and treatment without regard to the statute's general three-year limitation on expenditure of grant monies.

In accordance with the requirements of Section 1232(g)(7), the Commonwealth has created the Acid Mine Drainage Abatement and Treatment Fund, a separate and distinct special revenue fund in the Commonwealth's treasury. Revenues in that fund will consist only of the set-asides of up to ten percent (10%) of the annual grants made by the Office of Surface Mining to Pennsylvania for abandoned mine reclamation and all the interest earned on such amounts.

Expenditures from the Fund will be limited to implementation of the approved acid mine drainage abatement and treatment plan.

EXHIBIT 11A

PUBLIC PARTICIPATION IN PARTS D AND E OF THE

RECLAMATION PLAN (AMENDMENT NO. 1)

See Attached List

Dear:

Enclosed for your information, review and comments is a summary of the new Title IV Abandoned Mine Lands initiatives which are a result of the FY 91 Omnibus Budget Reconciliation Bill, P.L. 101-508.

We are proposing to amend Pennsylvania's Abandoned Mine Reclamation Plan so that we can implement four new initiatives as defined in the Legislation. The first initiative (3d) involves reclaiming high priority bond forfeiture sites where mining occurred between August 3, 1977 and July 30, 1982. The second initiative (3d) involves reclaiming high priority bond forfeiture sites where the surety went bankrupt and mining occurred between August 3, 1977 and September 30, 1990. The third initiative (3f and 3g) involves setting aside 10 percent of our total grants each fiscal year to establish an acid mine drainage abatement and treatment fund. The fourth initiative (3i) allows up to 30 percent of grant funds each year to be used for water supply replacement.

We will prepare the reclamation plan amendment and submit it to OSM within the next one to two months. Your comments and input on these program initiatives, while we are preparing the amendment, would be appreciated.

Please direct any questions or comments to Richard Joyce in the OSM Management Section at (717) 783-2156.

Sincerely,

Richard J. Bielicki, Director Buresu of Abandoned Mine Reclamation

Enclosure

cc: Bielicki w/att Ferko w/att Meyers w/att

RJB/AEF/baw

Harry Barnett, District Manager Allegheny County Conservation District 208 Acacia Building 875 Greentree Road Pittsburgh, PA 15220

Vicky Michaels, District Manager Beaver County Conservation District P.O. Box 40 Beaver, PA 15009

Donna Fisher, District Manager Blair County Conservation District 1407 Blair Street Hollidaysburg, PA 16648

Michael Lovegreen, District Manager Bradford County Conservation District Stoll Natural Resource Center R.R. #5, Box 5030-C Towarda, PA 18848

Clair J. Dumm, District Manager Cambria County Conservation District P.O. Box 187 Ebensburg, PA 15931

Paula I. Barner, District Manager Cameron County Conservation District 2nd Floor, Courthouse Emporium, PA 15834

James J. Clauser, District Manager Carbon County Conservation District P.O. Bex 346, R.D. #6 Lehighton, PA 18235

Kathleen Shoop, District Manager Clarion County Conservation District P.O. Box 468 Mayfield Professional Building Clarion, PA 16214

Tamee Graham, District Manager Clearfield County Conservation District 650 Leonard Street Clearfield, PA 16830 Sue Foust, District Manager Clinton County Conservation District 2 State Route 150 Mill Hall, PA 17751-1631

Maryruth Wagner, District Manager Columbia County Conservation District 1127 A Old Berwick Road Bloomsburg, PA 17815

Lynn Sandieson, District Manager Crawford County Conservation District 154 Park Avenue Plaza Meadville, PA 16335

John Orr, District Manager Dauphin County Conservation District 1451 Peters Mountain Road Dauphin, PA 17018

Thelma Adams, District Manager Fayette County Conservation District 253 S. Mt. Vernon Avenue Uniontown, PA 15401

Tim Noss, District Manager Pulton County Conservation District 216 North 2nd Street McConnellsburg, PA 17233

Steve Coss, District Manager Greene County Conservation District 60 W. High Street Waynesburg, PA 15370

Andy Patterson, District Manager Huntingdon County Conservation District 902 Pennsylvania Avenue Huntingdon, PA 16652

Joanne McCready, District Manager Lawrence County Conservation District County Courthouse New Castle, PA 16101 Charles Wertz, District Manager Lebanon County Conservation District Suite 5 2120 Cornwall Road Lebanon, PA 17042-9788

Tom Corbett, District Manager Lycoming County Conservation District 240 W. Third Street P.O. Box 68 Williamsport, PA 17703

James Mondok, District Manager Mercer County Conservation District R.D. 42, Box 2055 Mercer, PA 16137

Dave Horatelli, District Manager Horthumberland County Conservation District R.D. #3, Box 238-C Sunbury, PA 17801

Pat Snyder, District Manager Potter County Conservation District R.D. \$3, Box 107-A Maple View Coudersport, PA 16915

Craig Morgan, District Manager Schuylkill County Conservation District Fairlane Village Hall Route 61 North Pottsville, PA 17901

David A. Steele, District Manager Somerset County Conservation District R.D. \$5, Box 359 Somerset, PA 15501

Jacquelyn Rouse, District Manager Sullivan County Conservation District R.R. 4181 Dushore, PA 18614

Lillian Theophanis, District Manager Susquehanna County Conservation District County Office Building 31 Public Avenue Montrose, PA 18801 Ralph Brugger, District Manager Tioga County Conservation District 5 East Avenue Wellsboro, PA 16901

Gary Stokum, District Manager Washington County Conservation District 602 Courthouse Square Washington, PA 15301

Gregory Phillips, District Manager Westmoreland County Conservation District 932 St. Clair Way Route 30 East Greensburg, PA 15601

Kaye Long, District Manager Wyoming County Conservation District Tri-County Office Building R.D. 43 Tunkhannock, PA 18657

Ernest Keller, District Manager Lackawanna County Conservation District 600 S. State St. Clarks Summit, PA 18411

Bob Yonker, District Manager Luxerne County Conservation District Courthouse Annex 5 Water Street Wilkes-Barre, PA 18711

NEW TITLE IV INITIATIVES

- as a result of the -

FY-91 OMNIBUS Budget Reconciliation Bill, PL 101-508

- 1. Extends fee collections from the active coal mining industry through September 30, 1995. There is projected to be a \$600 million balance in the fund at that time and appropriations for grants to states could continue for another 3 years. Pennsylvania operators have payed approximately \$245 million into the fund through federal FY 1990. Total return to Pennsylvania has been over \$420 million or 172%.
- 2. Provide for interest credited to the Fund. That portion of the fund not necessary to meet current withdrawls will be invested by the Secretary of Treasury in public debt securities with interest credited to the Fund. Annual collections total about \$250 million. Interest should add \$40 to \$50 million each year.
- 3. Changes the allocation of Funds.
 - a. Still provides for a 50% return to the state where mining occurred.
 - b. Provides that 20% of the Secretary's Discretionary share be allocated to the Secretary of Agriculture for the RAMP program.
 - c. Provides Funds to OSM for:
 - . SOAP grants
 - . Emergency construction
 - . Federal AML projects in non-primacy states
 - . Administration of the program
 - d. Provides funds for reclamation of high priority bond forfeiture sites where mining occurred after August 3, 1977: up to the date Pa received Primacy (July 30, 1982); or, up to September 30, 1990 if the Surety of the forfeiting operator went bankrupt. All bond proceeds must be used for site reclamation. Priority is given to sites in the vicinity of a residential area or which have an adverse economic impact on the area. Federal Civil Penalty collections can be used to provide supplemental funds.

It is not clear whether there will be a special grant for this purpose of if amounts can be set aside from the annual construction grant.

e. Provides that 40% of the Secretary's Discretionary share be allocated to states for reclamation of high priority Inventory sites. Allocation to be based upon the historical production formula. (Using this formula Pennsylvania has been receiving approx 40% of available funds).

- f. Allows 10% of total grants from "a" and "e" to be deposited within an interest bearing account for use after September 30, 1995, or, for use in acid mine drainage abatement and treatment.
- g. The AMD fund allows for expenditures, in consultation with SCS, for AMD abatement and treatment plans approved by OSM for qualified hydrologic units affected by coal mining practices.
 - qualified hydrologic unit means eligible mining sites where AMD significantly affects water quality and adversely impacts biological resources; and, where the state proposes other expenditures (from forfeitures, fines, penalties, other) for AMD mitigation.
 - . a plan must be prepared to: identify the qualified hydrologic unit; show AMD impact; identify sources of AMD; denote individual projects and measures to abate and treat AMD; cost of the proposed work; identify existing and proposed sources of funds; analyze the cost effectiveness and environmental benefits of the work.

OSM shall consult with the USBM to obtain comments on the Plan. Priority will be given to Plans which coordinate with SCS measures under the RAMP program.

- h. A minimum of \$2 million shall be allocated to each state where high priority reclamation work remains.
- i. Allows up to 30% of grants from "a" and "e" to be used for water supplies adversely affected by coal mining practices as long as the adverse effects occurred predominantly prior to August 3, 1977.
- 4. Requires that the Inventory of high priority sites by maintained by the states and OSM.
- 5. Exempts states from liability under any provision of Federal law for costs or damages as a result of action taken or omitted in AML reclamation except for gross negligence or intentional misconduct.

December 13, 1991

Jo Ellen Litz, Co-Chair Frank Meiser, Co-Chair Citizens Coordinating for Clean Water "A Swatara Watershed Alliance" 2501 Cumberland Street Lebanon, PA 17042

Dear Ms. Litz and Mr. Meiser:

Thank you for your recent letter as representatives of CCCM for the Swaters Creek watershed. The Department is working on an amendment to our federally approved Reclamation Plan, as denoted within the correspondence you attached from Director Snyder. This amendment will address the new initiatives in abandoned mine reclamation work made possible by the Abandoned Mine Reclamation Act of 1990.

Public comments to the amendment will be sought throughout the Commonwealth through public meetings and announcements. Your comments would be appreciated.

We will consider all AMD impacted watersheds throughout the coal mining regions for designation as qualified hydrologic units. As you have requested, the Swatara Creek watershed will be one of those that will be considered. We will keep you apprised of any final decisions which effect the Swatara Creek's designation as a qualified hydrologic unit.

Sincerely,

Terry R. Fabian
Deputy Secretary
for Mineral Resources Management

TRF/RJB/hds

cc: T. R. Fabian - log date 911205

R. J. Bielicki

MINERAL RESOURCES MANAGEMENT Togged Tetter

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CITIZENS COORDINATING FOR CLEAN WATER "A Swatara Watershed Alliance"

November 20, 1991

Mr. Terry Fabian, DER Deputy Secretary Harrisburg PA

Dear Sir:

It has been several months since you graciously granted CCCW an interview. Enclosed please find a follow-up letter from Harry Snyder, Director of the US Department of Interior, forwarded by Congressman Walker.

Per page 2, CCCW would appreciate any opportunity to comment on the proposed reclamation plan amendment. If this letter is appropriate, in addition to back-filling and reseeding of formerly mined areas established by Operation Scarlift, may we suggest that water contaminated with acid mine drainage be dropped onto high-calcium which could prove both cost-effective and efficient in clean up?

CCCW would also request that the Swatara Creek watersheds be considered for designation as a qualified hydrologic unit.

cc: Governor Casey

Sec. Davis

Dep. Sec. Grace Proj. Dir. Trovel

Sen. Brightbill

Rep. Krebs
Rep. Arnold

Sincerely,

o Ellen Litz, co-chai:

Franklin Z. Meiser

Frank Meiser, co-chair



United States Department of the Interior

OFFICE OF SURFACE MINING Reclamation and Enforcement WASHINGTON, D.C. 20240



OCT 3 0 1991

Honorable Robert S. Walker House of Representatives Washington, D.C. 20515

Dear Mr. Walker:

Thank you for your letter of October 4, 1991, to Manuel Lujan, Jr., Secretary of the Department of the Interior, written on the Alfred Towarded to the Office of Surface Mining Reclamation and Enforcement (OSM) for response. Ms. Litz and Mr. Meiser are Mining Control and Reclamation Act of 1977 (SMCRA) for the restoration of waters degraded by drainage from abandoned mine watershed.

In Pennsylvania, the Department of Environmental Resources (PADER) has primary responsibility for administering the Abandoned Mine Land (AML) reclamation program under Title IV of SMCRA. OSM awards grants annually to States from the abandoned mine land fund to conduct reclamation as authorized under SMCRA. Secretary for Mineral Resources Management, Mr. Terry Fabian. As program have historically been directed at the highest priority public health and safety. Watershed and water quality restoration projects under the Act have been classified as the and safety impact is directly related to the site.

The Abandoned Mine Reclamation Act of 1990, effective October 1, 1991, made several significant additions and modifications to SMCRA regarding the use of Title IV funds. This Act contains a provision for States to set aside up to 10 percent of their implement plans in separate interest bearing accounts to These plans may provide for the comprehensive abatement of the causes and treatment of the effects of acid mine drainage on affected by coal mining practices.

The Department of Environmental Resources is currently working on an amendment to the State AML Reclamation Plan needed to implement the provisions of the new legislation. Ms. Litz and Mr. Meiser may wish to contact PADER to determine opportunities for comment on the proposed reclamation plan amendment and also request that the Swatara Creek watershed be considered for designation as a qualified hydrologic unit. After receiving such a designation, the watershed would be reviewed for priority ranking against all qualified hydrologic units in the Commonwealth. The legislation provides that AML set aside funds may be used to implement abatement and treatment plans on these areas.

Again, thank you for your interest in the Abandoned Mine Land program. Please contact me if you have additional questions.

Sincerely,

🖫 Isl Harry M. Snyder

Harry M. Snyder Director

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De, Deplety Secretary

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Hamsburg PA

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Beaver County Conservation District

P. O. Box 40 - Beaver , PA 15009 - Phone (412) 774-7090

November 15, 1991

Richard J. Bielicki, Director Bureau of Abandoned Mine Reclamation P.O. Box 1647 Harrisburg, PA 17105-1467

Ref: Your letter of 11/4/91

Dear Mr. Bielicki:

The Beaver County Conservation District's main interest has always been to see that the moneys collected be expeditiously utilized for the purpose intended in the original legislation.

After reviewing the five new initiatives planned we would support their intent.

Sincerely,

Vicky Michaels District Manager Gary Stokum, District Manager
Washington County Conservation District
602 Courthouse Square
100 West Bear Street
Washington, PA 15301

Dear Mr. Stokum:

This letter is in reply to your November 13, 1991 letter concerning five potential project sites in Washington County. In that letter you suggested that those sites might qualify for funding under the new initiatives which are a result of the FY 91 Budget Reconciliation Bill, P.L. 101-508.

The first site is a bond forfeiture site, Etna Equipment and Supply Company, CN 85-50, northwest of the town of Richeyville. Since the date of last mining was in 1983 this project does not qualify for OSM funding under the old criteria. It also does not presently qualify under the new initiative which allows the funding of bond forfeiture projects where the date of last mining was before July 30, 1982. We are contesting OSM's interpretation on this matter. However, it does qualify for state bond forfeiture funding. This project is on the bond forfeiture project site list as a Priority II, non-primacy site. However, with the large amount of sites on that list, it will be quite some time before this project can be funded with state bond forfeiture funds.

The Vesta No. 6 project, PA 4756, qualifies for OSM funding, but is currently on hold because of property owner problems. The new owners are negotiating to have the pile reprocessed and will not agree to a reclamation project until the outcome of those negotiations are known. There is also a problem with the site being possibly used as a municipal waste disposal site. We are currently obtaining information on the municipal waste problem from Centerville Borough. After the property owner problems are resolved, we will consider this project for funding.

The other three sites are in PA 0657, PA 1443 and PA 1571. We have not investigated these sites since they have been considered OSM Priority III discharges and we have not addressed Priority III problems under our OSM program to date. However, they may qualify under the new OSM funded AMD initiative. After the new AMD initiative is approved by OSM, these sites can be considered for funding along with the many other AMD sites in the State.

Thank you for your comments and continued support for our program. Should you have any questions concerning the above, please contact Richard Joyce in the OSM Management Section at (717) 783-2156.

Sincerely,

Richard J. Bielicki, Director Bureau of Abandoned Mine Reclamation

cc: Bielicki Chuck Heyers Bob/Watts

RJB(AF)/baw



Washington County Conservation District

602 Courthouse Square • 100 West Beau Street
Washington, PA 15301
Phone 412-228-6774

November 13, 1991

Mr. Richard Joyce DER Bureau of Abandoned Mine Reclamation OSM Management Section PO Box 1467 Harrisburg, PA 17105-1467

Dear Mr. Joyce:

Recently, I received a letter from Mr. Richard Bielicki that gave a brief overview of the Title IV Abandoned Mine Lands initiatives, which are a result of the FY 91 Budget Reconciliation Bill, P.L. 101-508. Mr. Bielicki was kind enough to allow us to comment on the reclamation plan amendment that your office must submit soon to OSM.

There are four sites out of many that I would like to suggest to you for reclamation under this amended plan. The first site is a land forfeiture site northwest of the town of Richeville, in Washington County. I do not have a site number since the overlays that your bureau provided me with. I have enclosed a USGS topographic map location of the site. The landowner is Lewis Baher. His son has in past years expressed interest in the Landowner Reclamation Program. I can assure you that our Conservation District will never agree to nor be part of a Landowner Reclamation Project at this particular site. Without our participation, the possibility of this site being reclaimed under that program is non existent. I ask, therefore, that you reclaim the site through the Bond Forfeiture program or through item 3b of the new Title IV Initiatives (I have enclosed a copy).

This particular site outside of Richeyville is discharging a tremendous amount of heavy metals to our only approved trout waters in Eastern Washington County. It is adversely affecting Pike Run as a trout stream. The site also has a sever high wall that is in close proximity to both the tour of Richeyville and Beallsville, which are residential areas. Please strongly consider this site for reclamation soon. I fear that if it is not cleaned up, we will loose a vary valuable trout stream or some young child will lose their life.

The other three sites are PA 1571 and PA 1443 on the Avella USGS Quadrangle and PA 0657 on the Midway USGS Quadrangle. These sites are almost entirely water quality problems. These three sites constitute the largest AMD sources in our county. They have completely destroyed Raccoon Creek in our county and in Beaver County. Treatment of these discharges would greatly improve the economic possibilities of this area since this area could receive a great deal of development as a result of the expansion of the Pittsburgh International Airport and proposed new highway systems that our own Senator Stout is working on. Reduction or abatement of these sites could really help the economy in this depressed area.

There is one more site that I would like to suggest. Site PA 4756 on the California USGS Quadrangle is a site that we have always suggested to your bureau. This site presents a constant danger to the residents of the town of Vesta 6. Sediment from the erosion of the extremely steep coal waste piles continually blocks the drainage ways. This leads to flooding and blockage of the access to the town preventing any emergency or fire equipment from entering the tour in a timely manner. This is also an area that may also develop economically since it is at the end of the newly completed Mon Valley Expressway.

Please strongly consider all the sites that I have suggested and let me know via a response letter of your determinations on these sites. Thank you for allowing us to comment on your pending amendments.

Sincerely,

Gary Stokum

District Manager

Kurt Leitholf, Executive Director Pennsylvania Association of Conservation Districts, Inc. 225 Pine Street Harrisburg, PA 17101

Dear Mr. Leitholf:

Enclosed for your information, review and comments is a draft copy of our Amendment No. 1 to our Abandoned Mine Reclamation Plan, under the provisions of the Federal Surface Mining Control and Reclamation Act of 1977. This amendment updates our Reclamation Plan and incorporates the new Title IV Abandoned Mine Lands initiatives which are a result of the FY 91 Omnibus Budget Reconciliation Bill, P.L. 101-508.

The Plan Amendment consists of two new parts that will be added to the original Plan. Part D contains updates of the information, policies and procedures contained in the original Plan that affect both the original P.L. 95-87 Program and the new P.L. 101-508 initiatives. Part E contains a description of Pennsylvania's proposed program modifications to implement the new P.L. 101-508 initiatives and provides the information regarding these initiatives specifically required by OSM's regulations.

We will be publishing a newspaper notice in each coal county which will advise the public of our intention to submit the Plan Amendment to OSM. In the 31 counties which signed the MOU with us, that notice will also state that if they want a copy of the Plan Amendment they can contact our offices in Harrisburg, Wilkes-Barre or Ebensburg, or the local County Conservation District office. In the 14 counties which did not sign the MOU with us, that notice will state that if they want a copy of the Plan Amendment they can contact our offices only.

Please review the enclosed draft Amendment and send us your comments, if any, within the next 30 days. Should you have any questions concerning this draft Plan Amendment, please contact Richard Joyce in the OSM Management Section at (717) 783-2156.

Sincerely,

Richard J. Bielicki, Director Bureau of Abandoned Mine Reclamation

Enclosure

cc: Bielicki Ferko Meyers

RJB/AEF/baw

See Attached List

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Sincerely,

Richard J. Bielicki, Director Bureau of Abandoned Mine Reclamation

Enclosure

cc: Bielicki / Ferko Meyers i

RIB/AEF/baw

The Honorable James J. Rhoades Senate of Pennsylvania Senate Post Office Box #29 Main Capitol Building Harrisburg, PA 17120

The Honorable J. William Lincoln Senate of Pennsylvania Senate Post Office Box #32 Main Capitol Building Harrisburg, PA 17120

David Aloe, President Aloe Coal Company P. O. Box 9327 Neville Island, PA 15225

Mr. Andrew Drebitko, Jr. Drew Development Company 14 North 3rd Street Minersville, PA 17954

Mr. Walter E. Fike R. D. #3, Box 276 Clarion, PA 16214

Mr. Walter N. Heine Walter N. Heine Associates, Inc. P. O. Box 460 Boiling Springs, PA 17007

Mr. Bernard Hoffmar R. D. Six Mile Run, PA 16679

The Honorable John N. Wozniak House of Representatives House Post Office Box #134 Hain Capitol Building Harrisburg, PA 17120

The Honorable David G. Argall House of Representatives House Pose Office Box #162 Main Capitol Building Harrisburg, PA 17120 John C. Oliver, President Western Pennsylvania Conservancy 316 Fourth Avenue Pittsburgh, PA 15222

Dr. Brian Redmond Wilkes University P. O. Box 111 Wilkes-Barre, PA 18766

Mrs. Gail Rockwood 218 Hays Road Pittsburgh, PA 15241

Mr. John Prushnok
P & N Coal Company
P. O. Box 332
Punxsutawney, PA 15767

Fred Wolf, P.E. Penn Equipment Corporation Main and Mill Streets Port Carbon, PA 17965 David R. Rupert, District Manager Armstrong County Conservation District Armsdale Administration Building RD #8, Box 294 Kittanning, PA 16201

Terry Miller, District Manager Bedford County Conservation District 702 West Pitt Street Fairlawn Court, Suite 4 Bedford, PA 15522

Ronald Fodor, District Manager Butler County Conservation District Sunnyview Home 711 Morton Avenue Butler, PA 16001

Robert E. Sweitzer, District Manager Centre County Conservation District 1207 Zion Road, Suite 2 Bellefonte, PA 16823

Robert Dippold, District Manager Elk County Conservation District Courthouse P.O. Box 448 Ridgway, PA 15853

Tom Jamieson, District Manager Forest County Conservation District P.O. Box 456 Tionesta, PA 16353

Lou Kopczyk, District Manager Indiana County Conservation District Ag Service Center 251 Rt. 286 N. Indiana, PA 15701-9011

Roby Grose, District Manager Jefferson County Conservation District R.D. #5, Service Center Brookville, PA 15825

Ernest Keller, District Manager Lackawanna County Conservation District 600 S. State St. Clarks Summit, PA 18411 Bob Yonker, District Manager Luzerne County Conservation District Courthouse Annex 5 Water Street Wilkes-Barre, PA 18711

James Johnson, District Manager McKean County Conservation District Drawer E Custer City, PA 16725

Daniel Yahner, District Manager Venango County Conservation District R. D. #4, Box 665 Franklin, PA 16323

Todd Fantaski, District Manager Warren County Conservation District 110 Yankee Bush Road Warren, PA 16365

Robert Muller, District Manager Wayne County Conservation District Ag Service Center 470 Sunrise Avenue Honesdale, PA 18431 See Attached List

Dear:

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The Plan Amendment consists of two new parts that will be added to the original Plan. Part D contains updates of the information, policies and procedures contained in the original Plan that affect both the original P.L. 95-87 Program and the new P.L. 101-508 initiatives. Part E contains a description of Paunsylvania's proposed program modifications to implement the new P.L. 101-508 initiatives and provides the information regarding these initiatives specifically required by CSM's regulations.

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Sincerely,

Richard J. Bielicki, Director Buresu of Abandoned Mine Reclamation

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RJB/AEF/baw

Harry Barnett, District Manager Allegheny County Conservation District 208 Acacia Building 875 Greentree Road Pittsburgh, PA 15220

Vicky Michaels, District Manager Beaver County Conservation District P.O. Box 40 Beaver, PA 15009

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Michael Lovegreen, District Manager Bradford County Conservation District Stoll Natural Resource Center R.R. #5, Box 5030-C Towanda, PA 18848

Clair J. Dumm, District Manager Cambria County Conservation District P.O. Box 187 Ebensburg, PA 15931

Paula I. Barner, District Manager Cameron County Conservation District 2nd Floor, Courthouse Emporium, PA 15834

James J. Clauser, District Manager Carbon County Conservation District P.O. Box 346, R.D. #6 Lehighton, PA 18235

Kathleen Shoop, District Manager Clarion County Conservation District P.O. Box 468 Mayfield Professional Building Clarion, PA 16214

Tamee Graham, District Manager Clearfield County Conservation District 650 Leonard Street Clearfield, PA 16830 Sue Foust, District Manager Clinton County Conservation District 2 State Route 150 Mill Hall, PA 17751-1631

Maryruth Wagner, District Manager Columbia County Conservation District 1127 A Old Berwick Road Bloomsburg, PA 17815

Lynn Sandieson, District Manager Crawford County Conservation District 154 Park Avenue Plaza Meadville, PA 16335

John Orr, District Manager Dauphin County Conservation District 1451 Peters Mountain Road Dauphin, PA 17018

Thelma Adams, District Manager Fayette County Conservation District 253 S. Mt. Vernon Avenue Uniontown, PA 15401

Tim Noss, District Manager Fulton County Conservation District 216 North 2nd Street McConnellsburg, PA 17233

Steve Coss, District Manager Greene County Conservation District 60 W. High Street Waynesburg, PA 15370

Andy Patterson, District Manager Huntingdon County Conservation District 902 Pennsylvania Avenue Huntingdon, PA 16652

Joanne McCready, District Manager Lawrence County Conservation District County Courthouse New Castle, PA 16101 Charles Wertz, District Manager Lebanon County Conservation District Suite 5 2120 Cornwall Road Lebanon, PA 17042-9788

Tom Corbett, District Manager Lycoming County Conservation District 240 W. Third Street P.O. Box 68 Williamsport, PA 17703

James Mondok, District Manager Mercer County Conservation District R.D. #2, Box 2055 Mercer, PA 16137

Dave Moratelli, District Manager Northumberland County Conservation District R.D. #3, Box 238-C Sunbury, PA 17801

Pat Snyder, District Manager Potter County Conservation District R.D. #3, Box 107-A Maple View Condersport, PA 16915

Craig Morgan, District Manager Schuylkill County Conservation District Fairlane Village Mall Route 61 North Pottsville, PA 17901

David A. Steele, District Manager Somerset County Conservation District R.D. #5, Box 359 Somerset, PA 15501

Jacquelyn Rouse, District Manager Sullivan County Conservation District R.R. 4181 Dushore, PA 18614

Lillian Theophanis, District Manager Susquehanna County Conservation District County Office Building 31 Public Avenue Montrose, PA 18801 Ralph Brugger, District Manager Tioga County Conservation District 5 East Avenue Wellsboro, PA 16901

Gary Stokum, District Manager Washington County Conservation District 602 Courthouse Square Washington, PA 15301

Gregory Phillips, District Manager Westmoreland County Conservation District 932 St. Clair Way Route 30 East Greensburg, PA 15601

Kaye Long, District Manager Wyoming County Conservation District Tri-County Office Building R.D. #3 Tunkhannock, PA 18657 February 6, 1992

Reclamation Plan Amendment Review ORM Title IV Program

A. H. Victor, Chief Engineering and Contracts William W. Shakely, Director Bureau of Legal Services

Richard J. Bielicki, Director Bureau of Abandoned Kine Reclamation

Attached for your information, review and comments is a draft copy of Amendment No. 1 to our Abandoned Mine Reclamation Plan, under the provisions of the Federal Surface Mining Control and Reclamation Act of 1977. This Amendment updates our Reclamation Plan and incorporates the new Title IV Abandoned Mine Lands initiatives which are a result of the FY 91 Omnibus Budget Reconciliation Bill, P.L. 101-508.

The first initiative involves reclaiming high priority bond forfeiture sites where mining occurred between August 3, 1977 and July 30, 1982. The second initiative involves reclaiming high priority bond forfeiture sites where the surety went bankrupt and mining occurred between August 3, 1977 and November 5, 1990. The third initiative involves setting aside 10 percent of our total grants each fiscal year to establish an acid mine drainage abatement and treatment fund. The fourth initiative allows up to 30 percent of grant funds each year to be used for water supply replacement projects.

The Plan Amendment consists of two new parts that will be added to the original Plan. Part D contains updates of the information, policies and procedures contained in the original Plan that affect both the original P.L. 95-87 Program and the new P.L. 101-508 initiatives. Part E contains a description of Pennsylvania's proposed program modifications to implement the new P.L. 101-508 initiatives and provides the information regarding these initiatives specifically required by OSM's regulations.

Please review the attached draft Amendment and send us your comments, if any, within the next 30 days. Should you have any questions concerning this draft Amendment, please contact Richard Joyce in the OSM Management Section at (717) 783-2156.

Attachment

cc: Bielicki

Meyers.

RJB/AEF/baw

March 2, 1992

DATE:

Reclamation Plan Amendment Review SUBJECT:

OSM Title IV Program

Mr. Richard J. Bielicki, Director TO:

Bureau of Abandoned Mine Reclamation

Department of Environmental Resources

FROM:

Ross E. Starner Ross E. Starmer Comptroller Department of Environmental Resources

This office has reviewed the draft copy of Amendment No. 1 to the Abandoned Mine Reclamation Plan. We have no changes or comments for the plan.

We appreciate the opportunity to review the draft. If you have any further questions concerning this matter, please contact at 2-7000.

mas

February 6, 1992

Reclamation Plan Amendment Review OSK Title IV Program

Ross E. Starner, Comptroller Comptroller's Office

Richard J. Bielicki, Director Buresu of Abandoned Mine Reclamation

Attached for your information, review and comments is a draft copy of Amendment No. 1 to our Abandoned Hime Reclamation Plan, under the provisions of the Federal Surface Mining Control and Reclamation Act of 1977. This Amendment updates our Reclamation Plan and incorporates the new Title IV Abandoned Mine Lands initiatives which are a result of the FY 91 Omnibus Budget Reconciliation Eill, P.L. 101-508.

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The Plan Amendment consists of two new parts that will be added to the original Plan. Fart D contains updates of the information, policies and procedures contained in the original Plan that affect both the original P.L. 95-87 Program and the new P.L. 101-508 initiatives. Part E contains a description of Pennsylvania's proposed program modifications to implement the new P.L. 101-508 initiatives and provides the information regarding these initiatives specifically required by OMM's regulations.

We would like to take this opportunity to thank you for your assistance in setting up the Acid Mine Drainage Abstement and Treatment Fund that is referenced in this Plan Amendment.

Please review the attached draft Amendment and send us your comments, if any, within the next 30 days. Should you have any questions concerning this draft Amendment, please contact Richard Joyce in the OSM Management Section at (717) 783-2156.

Attachment

cc: Bielicki Ferko

Meyers

RJE/AEF/Daw

Mr. Bernard Hoffmar R.D. Six Mile Run, PA 16679

Dear Mr. Hoffmar:

Thank you for your comments to our draft Amendment No. 1 to our Abandoned Mine Reclamation Plan. Since your comments were given to me by phone, I am enclosing a written copy of your comments so that you may review them for accuracy. If you would like to make any changes or add to them, please send your additional comments to me in writing by March 26, 1992, so that we can also include them in our submission of comments to OSM. If we do not receive any response from you, we will assume that the enclosed summary is accurate as written.

Should you have any questions, please call me at (717) 783-2156.

Sincerely,

Richard L. Joyce, Mining Engineer Bureau of Abandoned Mine Reclamation

Enclosere

ABE DOH: baw :nt

Comments to Reclamation Plan Amendment

- Mr. Bernie Hoffnar called on February 13, 1992 at 8:15 AM to give the following comments:
 - I-B. (page 5) DER should inventory and document the extent of the problem to be covered by the new interim sites reclamation program.
- II-F. (page 8) The new accounts from OSM (AML fee collection fund) is now interest bearing. Can current and future projects be taken from the 1980's accounts first? Can the projects be drawn from the account which is non-interest bearing first?
- III-C. (page 8) (a) Add the MOU between the Bureau of Abandoned Mine
 Reclamation and the Conservation Districts to Part C.
 - b. Add coordination with Conservation Districts through the Bureau of Soil and Water Conservation to Part C.
 - c. We should coordinate with Chesapeake Bay Program for AMD projects.
- III-F (in original Plan). Add to plan amendment, Section III-F Public
 Participation The potential project lists for Title IV projects
 have been sent out to the Conservation Districts by the Bureau
 of Abandoned Mine Reclamation.

March 9, 1992

Kathleen A. Stroop, District Manager Clarion County Conservation District P.O. Box 468 Mayfield Professional Building Clarion, PA 16214

Dear Ms. Stroop:

Thank you for your comment in your letter dated February 18, 1992, concerning our draft Amendment No. 1 to the Abandoned Mine Reclamation Plan. We apologize for misspelling your name and have corrected our records.

In your letter, you requested that we delete the phrase "...from coal mining practices" from the sentence on page 20 - Part B, Section IV(A). We cannot make that change since it is an exact quote from both the Act as amended and the draft regulations as shown in the enclosed information.

Should you have any further questions or comments concerning this draft Amendment, please contact Richard Joyca in the OSM Management Section at (717) 783-2156.

Sincerely,

Richard J. Bielicki, Director Bureau of Abandoned Mine Reclamation

RJB:DCH:nt

Clarion Conservation District



Box 468, Clarion, Pennsylvania 16214

Phone 226-4070

February 18, 1992

Richard J, Bielicki, Director Bureau of Abandoned Mine Reclamation Department of Environmental Resources P.O. Box 1467 Harrisburg, PA 17105-1467

Dear Mr. Bielicki:

We have reviewed the draft Amendment No. 1 to the Abandoned Mine Reclamation Plan as requested in your letter dated January 29, 1992. The only change we see to be made is as follows:

Page 20 - Part E, section IV, Para. A delete "...from coal mining practices"

Sincerely,

Kathy Stroop

Kathleen A. Stroop

District Manager

P.S. Please note correct spelling of last name. I have repeatedly requested that this be changed but the computer does not seem to want to correct it.

Mr. Bernard Hoffnar R.D. Six Mile Run, PA 16679

Dear Mr. Hoffnar:

Thank you for your additional comments to our draft Amendment No. 1 to our Abandoned Mine Reclamation Plan sent February 25, 1992. Enclosed are our responses to your comments given February 13, 1992 and February 25, 1992.

Sincerely,

Richard L. Joyce, Mining Engineer Bureau of Abandoned Mine Reclamation

Enclosure

AEF: BCH:baw

Responses to comments given February 13, 1992

- I. I-B OSM has determined that interim period sites will not be added to their inventory of AML problems.
- 2. II-F The federal government controls the Fund and all contributions and disbursements from the Fund.
- 3. III-C (a) This MOU is not established by law nor is it required as part of the Federal program. The Conservation District parties to the MOU may withdraw or enter (reenter) into the agreement as desired. These actions could lead to Reclamation Plan Amendments being necessary on a very frequent basis.
 - (b) Coordination with Conservation Districts is documented in Part B, Section III, Item F, Public Participation.
 - (c) To the extent necessary, our AMD program will coordinate our activities with other remediation and reclamation efforts in the vicinity of these projects.
- 4. III-F Coordination with Conservation Districts is documented in Part B, Section III, Public Participation.

February 25, 1992 - Additional Comments:

- 1. The original Plan is available for review at the Bureau of Abandoned Mine Reclamation offices listed with the Pennsylvania Bulletin notice.
- 2. The comment does not provide specifics. We believe the Amendment is comprehensive and complete and meets all Federal requirements including 30 CFR 884.13.
- 3. The Reclamation Plan is a requirement of the Federal Title IV grants program and, as such, is funded by that Federal program. Our 1983 Plan and this Amendment respond to the Federal Requirements.
- 4. The Amendment will allow implementation of new Title IV initiatives recently authorized by Congress. To that extent, it is an addition to our 1983 Plan.
- 5. The exhibits are attached.
- 6. The Department is required to address Priority 1 and 2 problems as defined by OSM's Inventory. This Amendment will allow use of funds to address other than Inventory problems.
- 7. OSM has decided that the interim sites will not be inventoried. They have retained the authority to approve or disapprove funding for interim sites on an as requested basis.

- 8. Pennsylvania has the authority to eliminate health, safety and general welfare Priority 1 and 2 problems in the most expedient and cost effective ways. We are not constrained to use Inventory defined approaches if other approaches prove better or more economical.
- 9. The Federal government controls the Fund and all contributions and disbursements from the Fund.
- 10. The Department cooperates with the Mining and Reclamation Advisory Board (MRAB) as an advisory body according to state law. This Amendment will not change that relationship.
- 11. We do not believe that programmatic liens (on private properties) are necessary nor desirable where the Department takes action to abate eligible AMD problems.
- 12. Please see the comments to items (3a), (3b), and (3c) in the first section.
- 13. This Amendment satisfies a Federal requirement before funding will be made available to address these new initiatives. The Amendment does not require a comprehensive Inventory of initiative areas nor does it require us to commit to specific and unalterable procedures or policies.

Comments to Reclamation Plan Amendment

Mr. Bernie Hoffnar called on February 13, 1992 at 8:15 AM to give the following comments:

- I-B. (page 5) DER should inventory and document the extent of the problem to be covered by the new interim sites reclamation program.
- (page 8) The new accounts from OSM (AML fee collection fund) is now interest bearing. Can current and future projects be taken from the 1980's accounts first? Can the projects be drawn from the account which is non-interest bearing first?
- 3 III-C. (page 8) (a) Add the MOU between the Bureau of Abandoned Mine Reclamation and the Conservation Districts to Part C.
 - b. Add coordination with Conservation Districts through the Bureau of Soil and Water Conservation to Part C.
 - c. We should coordinate with Chesapeake Bay Program for AMD projects.
- III-F (in original Plan). Add to plan amendment, Section III-F Public Participation The potential project lists for Title IV projects have been sent out to the Conservation Districts by the Bureau of Abandoned Mine Reclamation.

3/11/92 See attack of for more;

Ethereget that I had in houted additional short coming.

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February 25. 1992

- Since there are often references to the 1983 plan the section referred to should have been included so that a reviewer could know what /she is doing without finding a copy of the old plan. The amendment is ry poorly done. I believe it is incomplete. There are references to the 1983 plan that cutdated.
- The AMR Plan Amendment #1 is incomplete and does not address issues that are of great importance to Pennsylvania. The Amendment may not meet the initiatives specifically required under 30 CFR 884.13.
- The complete 1983 Plan should be revisited and redone to include an update and to provide a more comprehensive approach to addressing the legacy of Abandoned Mine Land in Pa.
- $\widehat{\mathcal{Y}}$ The Amendment appears to be a "stick on" rather than a genuine addition to the 1983 Plan.
- $\mathcal{I}_{\mathsf{attached}}$ —In the draft sent to me there were Exhibits noted which were not
- --The purpose of the plan amendment is <u>only</u> "to modify
 Fennsylvania's Flan to allow implementation by DER of the initiatives
 authorized under F.L. 101-508." In fact the amendment could and should
 go much further to allow Pa. to utilize the initiatives authorized in
 F.L. 101-508 to supplement and complement state initiatives to address a
 broader array of AML problems.
- ——While post \$/3/77 sites may now be eligible for funding they are gged into the old framework and not specifically addressed in any comprehensive way. No creativity was used in consideration of this extended group of eligible AML sites.
- —The Amendment states that Pa. is constrained to follow OSM inventory criteria for Priority 1 and 2 problems there is no suggestion that Pannsylvania could suggest additional more cost effective ways to accomplish AML reclamation.
- $\mathfrak{J}^{\text{IIs}}$ the separate new account that is interest bearing based on all the funds in the AML account or only the funds collected after 1990?]
- In the Policies and Procedures section (pg 8-5-10) no mention is made of a number of recent policies and procedures that have been implemented. Specifically the role of the Conservation Districts and __MRAB is not mentioned.
 - u --Since AMD is included there should be additional considerations under III. E. on page 10.
- --There is no mention of changes in public participation. Possibly III.F. should be added on page ii.
- Part E of the plan indicated that significant changes in the program have been made. However, Pennsylvania,s response is marginal and does not include any significant thought to how to implement these changes to the greatest advantage to Pa. in 1992.

III pg. 15 includes 77-82 sites that might receive a different type of consideration than pre 77 sites.1

TIII pg. 17 seems to indicate that federal funds can be used to reclaim AML sites that were not adequately covered by bonds before $11/3/90.1\,$ If this is true the federal law is flawed and Pa. should not be a party to it.]

Has nothing been learned since 1982 in ways to deal with AMD? Not only should this be updated to include wetlands but other possibilities should be included.

Attachment 2A+B

Commonwealth of Pennsylvania Environmental Resources March 3, 1992

Subject:

Authority to Conduct An Abandoned

Mine Land Reclamation Program

To:

Richard Bielicki

Director

Bureau of Abandoned Mine Land Reclamation

From:

Virginia Davison (7)

Assistant Counsel

Bureau of Legal Services

This office has been asked for an opinion concerning the authority of the Department of Environmental Resources to establish, administer and conduct a program for Reclamation of Abandoned Mine sites in accordance with Title IV of the Surface Mining Control and Reclamation Act of 1977, Act of August 3, 1977, P.L. 95-87, 91 Stat. 445, 30 USC §1201 et seq., as amended ("SMCRA").

In the opinion of this office, the Department of Environmental Resources is so authorized. This authority comes from the following Pennsylvania laws: The Land and Water Conservation and Reclamation Act, Act of January 19, 1968, P.L. 966 (1967), No. 443 as amended, 32 P.S. §5101 et seq.; The Act of May 7, 1935, P.L. 141, 52 P.S. §809 et seq.; The Coal Mine Sealing Act of 1947, Act of June 30, 1947, P.L. 1177, as amended, 52 P.S. §28.1 et seq.; The Act of April 3, 1968, P.L. 92, No. 42, 52 P.S. §30.201 et seq.; The Act of July 19, 1965, No. 117, as amended, 52 P.S. §30.101 et seq.; The Clean Streams Law, Act of June 22, 1937, P.L. 1987, as amended, 35 P.S. §691.1 et seq.; and the Administrative Code of 1929, Act of April 9, 1929, P.L. 177, as amended, Section 1915-A, 71 P.S. §510-15.

The Commonwealth has also made specific arrangements so that it can effect the provisions of 30 USC §1232(g)(6), which allows states to set aside ten percent (10%) of their total annual grants for use in acid mine drainage and treatment without regard to the statute's general three-year limitation on expenditure of grant monies.

In accordance with the requirements of Section 1232(g)(7), the Commonwealth has created the Acid Mine Drainage Abatement and Treatment Fund, a separate and distinct special revenue fund in the Commonwealth's treasury. Revenues in that fund will consist only of the set-asides of up to ten percent (10%) of the annual grants made by the Office of Surface Mining to Pennsylvania for abandoned mine reclamation and all the interest earned on such amounts.

Expenditures from the Fund will be limited to implementation of the approved acid mine drainage abatement and treatment plan.

James F. Eshelman, Chairman Bedford County Conservation District 702 W. Pitt Street Suite 4, Fairlawn Court Bedford, PA 15522

Dear Mr. Eshelman:

Thank you for your March 18, 1992 comments to our Draft Amendment No. 1 to our Abandoned Mine Reclamation Plan. Enclosed are our responses to your comments.

If you have any questions concerning our program, please call Richard Joyce in the OSM Management Section at (717) 783-2156.

Sincerely,

Richard J. Bielicki, Director Bureau of Abandoned Mine Reclamation

Enclosure,

cc: Bielicki

RIB /ARE /haw

Reply to the Bedford County Conservation District March 18, 1992 letter

- 1. The original Reclamation Plan plus the proposed Amendment will provide a comprehensive document which meets all Federal mandates and authorizes grant funding.
- 2. This is a Congressional anthorization allowing use of Title IV monies where the mine operator and the surety guaranteeing bonds have both suffered bankruptcy and no state funds are available for reclamation.
- 3. With regard to the Exhibits, see Attachment A Responses Nos. 4 and 9.

 OMB Circular A-102 is described as the uniform administrative requirements for grants-in-aid to state and local governments from the Federal government. It establishes standards for consistency and uniformity among Federal agencies in the administration of grants.
- 4. Remining is addressed through the Title V regulatory process and is not authorized by, nor is it a part of, the Title IV program.

Reply to Attachment A - Bedford County Conservation District March 18, 1992 letter.

- 1. The Federal Act (PL 101-508) authorizes state establishment of an interest bearing account for eligible acid mine drainage abatement projects. The account can be established after October 1, 1991 and after the state Reclamation Plan is amended. Up to 10% of grant funds received from the Federal Government under Title IV can be deposited within the account. Also as a result of PL 105-508, interest now accrues to all unappropriated Federal AML funds collected since 1977.
- 2. The Bureau is receptive to exploring development of MOU's with other entities.
- 3. No change in Exhibit 1 is necessary.
- 4. A copy of Exhibit 2 is attached to this response and it will be included in the Plan Amendment submitted to OSM.
- 5. No change in our Reclamation Plan reference to the National Inventory is required.
- 6. Contrary to this comment, continuous coordination is maintained with SCS and significant coordination with MOU signatory Conservation Districts has been accomplished.
- 7. No change to our Reclamation Plan regarding land acquisition, management and disposal, reclamation on private land, or Rights-of-Entry is required.
- 8. We believe that the Conservation Districts are the best direct contact for comments regarding this Plan Amendment. Also, a notice was placed in a newspaper in each of the 45 coal counties and in the Pennsylvania Bulletin making available the proposed Reclamation Plan Amendment to the public for comment.
- 9. Exhibit 5 is provided with this response and it will be included in the Plan Amendment submitted to OSM.

- 10. The map denoted as Exhibit 12 was provided in the original Plan to show general locations of eligible lands and waters. The exhibit is still satisfactory for its intended use.
- 11. Pennsylvania will continue to be guided by OSM regulations and policies related to eligible water supply replacement projects. A reproduction and listing of OSM documents in this regard is not necessary. Further information related to water supply replacement requirements is contained within Part E, Section V of the Amendment.
- 12. We continue to solicit information from all citizens related to AML problems. We would welcome your assistance in better defining eligible AML problems within Pennsylvania.
- 13. The proposed solutions referred to are denoted as "some of the more common techniques" and are listed for informational purposes only.

 They are not a restrictive listing. Pennsylvania is permitted to utilize any and all effective, efficient and economical techniques in AML reclamation work.
- 14. This comment was addressed above in response number 2 to your letter.
- 15. It was determined that the project ranking and selections criteria of the Reclamation Plan would not be amended.
- 16. The Title IV Program is a supplement to all of the programs mentioned.

 This Amendment will not alter that relationship.

Commonwealth of Pennsylvania Environmental Resources March 3, 1992

Subject: Authority to Conduct An Abandoned

Mine Land Reclamation Program

To: Richard Bielicki

Director

Bureau of Abandoned Mine Land Reclamation

From: Virgin

Virginia Davison () ↑
Assistant Counsel

Bureau of Legal Services

This office has been asked for an opinion concerning the authority of the Department of Environmental Resources to establish, administer and conduct a program for Reclamation of Abandoned Mine sites in accordance with Title IV of the Surface Mining Control and Reclamation Act of 1977, Act of August 3, 1977, P.L. 95-87, 91 Stat. 445, 30 USC §1201 et seq., as amended ("SMCRA").

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The Commonwealth has also made specific arrangements so that it can effect the provisions of 30 USC §1232(g)(6), which allows states to set aside ten percent (10%) of their total annual grants for use in acid mine drainage and treatment without regard to the statute's general three-year limitation on expenditure of grant monies.

In accordance with the requirements of Section 1232(g)(7), the Commonwealth has created the Acid Mine Drainage Abatement and Treatment Fund, a separate and distinct special revenue fund in the Commonwealth's treasury. Revenues in that fund will consist only of the set-asides of up to ten percent (10%) of the annual grants made by the Office of Surface Mining to Pennsylvania for abandoned mine reclamation and all the interest earned on such amounts.

Expenditures from the Fund will be limited to implementation of the approved acid mine drainage abatement and treatment plan.



Bedford County Conservation District

702 W. PITT STREET, SUITE 4, FAIRLAWN COURT, BEDFORD, PENNSYLVANIA 15522 TELEPHONE: DISTRICT - (814) 623-6706 or (814) 623-8099 GYPSY MOTH - (814) 623-2426 March 18, 1992

Department of Environmental Resources Bureau of Abandoned Mine Reclamation PO Box 1467 Harrisburg, PA 17105-1467

ATTM: Richard J. Bielicki, Director

Dear Mr. Pielicki,

The Bedford Conservation District has reviewed the Abandoned Mine Reclamation Plan, Amendment Number 1 as provided with your cover letter dated January 29, 1992. Some general concerns are included in this letter. A three page list of specific comments is attached with this letter.

- 1. Pennsylvania's entire Abandoned Mine Reclamation Plan should be reviewed and updated. The current document dated 1983 and the proposed amendments don't reflect changes in technology and other appropriate developments.
- 2. It does not seem appropriate to use federal reclamation dollars to reclaim bond forfeiture sites that occurred between the time Pennsylvania was granted primary and November 5, 1990. This is simply a way out for state programs that did not do a good job.
- 3. The plan amendment refers to exhibits and other materials that are not included with the review material. In at least one instance reference is made to GMB circular A-102. What is this document and how goes it relate to the plan and/or the amended plan.
- 4. The state of Pennsylvania encourages remining of abandoned mined lands through the permitting process. Remining of previously abandoned areas is a logical way to reclaim many areas. Remining should be included in the plan and objectives developed.

Attachment A with this letter provides more detailed comments regarding Pennsylvania's Abandoned Mine Reclamation Plan and Amendment Number one.

Sincerely,

James F. Eshelman, Chairman Sedford Conservation District

James F Estelman

stachment: One

cc: Terry Fabian Bob Kaufman

Attachment A

BEDFORD CONSERVATION DISTRICT

Comments

on the

Pennsylvania Abandoned Mine Reclamation Plan Amendment No. 1

- Page 8. Part D. II F mentions an interest bearing new account for the AMD set aside program. Is this interest bearing set-up restricted to only the AMD account? Does interest automatically accrue to all the money that is related to the AML fund or only on funds collected moneys after 1990?
- On Page 9, Part D, III C the Memorandum of Understanding (MOU) with the Pennsylvania Fish Commission expired without renewal on April 20, 1987. A new MOU should be developed or the expired MOU should be renewed. The Bureau should also explore development of MOU's with other entities.
- 3 On Page 12 PART E I A reference is made to Exhibit I. As stated in the attached letter no Exhibits where provided with Amendment one. Furthermore Exhibit one in the plan of 1983 is signed by Governor Milton Shapp and the letter is dated November 1, 1978. Would it not be more appropriate for Governor Casey's signature to be included on a new Exhibit one?
- On Page 12 Part E I-B reference is made to Exhibit 2A. No exhibit was provided with the Amendment one provided to us. Exhibit two in the 1983 plan includes a legal opinion from Attorney General Gerald Gornish that is dated November 15, 1978. Is the supplemental legal opinion provided by current Attorney General Freate?
- On Page 13, Part E, I C 1 reference is made to the 1983 plan regarding policies and procedures. When one reviews the 1983 plan on page 15 mention is made of the national inventory. This inventory has been updated and the plan should reflect the change in status.
- Page 13, Part E. I C 3 reference is made to coordination of reclamation work with others. It is our understanding that coordination with the Soil Conservation Service has not been happening. No increased emphasis for conservation districts participation is documented despite district involvement with the Bursau in a Memorandum of Understanding. No coordination is planned for entities such as river basin commissions, etc. where acid mine drainage is a pollution problem.

- On Page 12, Part E, I C 4, S and 6 refer to policy and procedures regarding land acquisition, management and dispersal, reclamation on private land and rights of entry. A decade has passed since the program was initiated and some things have changed. These policies and procedures should be reviewed and appropriate amendments changes instituted based on any changes that have occurred.
- ② On Page 14. Part E. I C 7 public input into the amendment is ciscussed. In addition to conservation districts the public input should as a minimum include plans for involvement by groups such as the Western Pennsylvania Coalition for Abandoned Mine Reciamation and others. It should also include involvement by County Planning Commissions and others units of local government.
- 9 On Page 14, Part E, Part E, I D 1 and 2 discuss the reorganization of the department and the departments personnel staffing policies. No exhibits have been provided with the plan amendment to illustrate the changes.
- On Page 15, Part E. I E 1 refers to the map showing suspected eligible lands and waters known as Exhibit 12 in the original plan. No exhibit 12 was provided with the plan amendment. A review of exhibit 12 with the original plan prove the map to be out of date and inaccurate.
- On Page 15, Part E, D 2 refers to water supply problems caused by abandoned mine lands. The water supply problem needs to be discussed in additional detail.
- Pages 15 and 16 of the amended plan, Part E, I F 1 and 2, refer to prevailing conditions in parts of Pennsylvania where reclamation is planned. The Broad Top Soil and Water Conservation project report dated May 1981 contains a great deal of information on these conditions.
- (3) On Page 31, Part E, IV B II of the amended plan reference is made to problems and proposed solutions, Part C II Page 32 of the 1783 plan. This section is a listing of some of the more common techniques to be used in solving various types of problems. This list needs to be updated to include use of new and developing technology while eliminating those technologies that have proven to be of little value.

- Pages 17 and 18. Fart E III, begins discussion about the new bankrupt surety bond forfeiture projects initiative. The Bureau should handle this initiative differently from the new interim bond forfeiture projects initiative. Forfeitures between 1977 and primacy can and should be accepted for reclamation. Pennsylvania did not have complete control of the mining program until primacy was granted in 1982 and was left with abandoned mine land for which it was not completely responsible. However, any abandoned mine land left after primacy is the result of the state not properly administering the mining program and title IV funds should not be used to subsidize reclamation on these sites.
- During the last year or so consideration has been given to modifying the policy for project ranking and selection III B Page 16 of the 1983 Plan. This issue should be readdressed. Why was discussion dropped on the matter?
- In the estimation of many people close to the abandoned mine reclamation problem on a state wide and/or nation wide basis, there will not be enough money collected from the active mining industry to reclaim all of the land that is in need of reclamation. Furthermore, at the current rate of reclamation the enabling legislation will expire well before the reclamation job is done. In view of this, Pennsylvania's abandoned mine reclamation plan should be made part of an overall state wide reclamation strategy. This strategy should include the Title IV program, remining, bond forfeiture reclamation, acid mine drainage abatement and other suggestions for reclaiming abandoned mine lands and abating the associated pollution.

DEPARTMENT OF ENVIRONMENTAL RESOURCES

NOTICE OF AVAILABILITY OF DRAFT OSM TITLE IV PROGRAM RECLAMATION PLAN AMENDMENT

The Department of Environmental Resources (DER), Bureau of Abandoned Mine Reclamation, is proposing to amend Pennsylvania's Abandoned Mine Reclamation Plan, under the provisions of the Federal Surface Mining Control and Reclamation Act of 1977, P.L. 95-87, as amended. This amendment updates the Reclamation Plan originally approved in 1982 and incorporates the new Title IV Abandoned Mine Lands initiatives which are a result of the FY 91 Omnibus Budget Reconciliation Bill, P.L. 101-508. initiative involves reclaiming high priority bond forfeiture sites where mining occurred between August 3, 1977 and July 30, 1982. The second initiative involves reclaiming high priority bond forfeiture sites where the surety went bankrupt and mining occurred between August 3, 1977 and November 5, 1990. The third initiative involves setting aside 10 percent of the total Title IV grants to Pennsylvania each fiscal year to establish an acid mine drainage abatement and treatment fund. The fourth initiative allows up to 30 percent of Title IV grant funds each year to be used for water supply replacement projects.

The draft Abandoned Mine Reclamation Plan Amendment is available for public review and comment. To be considered, comments must be submitted to and received by the Bureau of Abandoned Mine Reclamation, Department of Environmental Resources, P.O. Box 1467, Harrisburg, PA 17105-1467 within 30 days of the date of this Notice. A copy of the Abandoned Mine Reclamation Plan Amendment may be obtained by contacting your County Conservation District Office or the following DER offices:

Bureau of Abandoned Mine Reclamation P.O. Box 1467 Harrisburg, PA 17105-1467 Telephone: (717) 783-2156

Wilkes-Barre District Office Bureau of Abandoned Mine Reclamation 93-95 North State Street Wilkes-Barre, PA 18701 Telephone: (717) 826-2371

Ebensburg District Office Bureau of Abandoned Mine Reclamation 122 South Center Street Ebensburg, PA 15931 Telephone: (814) 472-9666

Note: These newspaper notices were published from February 18, 1992 to February 27, 1992.

31 Counties

Allegheny

Beaver

Blair

Bradford

Cambria

Cameron

Carbon

Clarion

Clearfield

Clinton

Columbia

Crawford

Dauphin

Fayette

Fulton

Greene

Huntingdon

Lawrence

Lebanon

Lycoming

Mercer

Northumberland

Potter

Schuylkill

Somerset

Sullivan

Susquehanna

Tioga

Washington

Westmoreland

Wyoming

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Note: These newspaper notices were published from February 18, 1992 to February 27, 1992.

14 Counties

Armstrong
Bedford
Butler
Centre
Elk
Forest
Indiana
Jefferson
Lackawanna
Luzerne
McKean
Venango
Warren
Wayne

Company. Amount: \$174.495. Data of Award: January 16, 1992.

(Pa.B. Doc. No. 92-333, Piled February 21, 1992, 9:00 a.m.)

Availability of Draft OSM Title IV Program Reclamation Plan Amendment

The Department of Environmental Resources (DER), Bureau of Abandoned Mine Reclamation, is proposing to amend Pennsylvania's Abandoned Mine Reciamation Plan, under the provisions of the Federal Surface Mining Control and Reciamation Act of 1977, P. L. 95-87, as amended. This amendment updates the Reciamation Plan originally approved in 1982 and incorporates the new Title IV Abandoned Mine Lands initiatives which are a result of the FY 91 Omnibus Budget Reconcilistion Bill, P. L. 101-508. The first initiative involves reclaiming high priority bond forfeiture sites where mining occurred between August 3, 1977 and July 30, 1982. The second initiative involves reclaiming high priority bond forfeiture sites where the surety went bankrupt and mining occurred between August 3, 1977 and November 5, 1990. The third initiative involves setting aside 10% of the total Title IV grants to Pennsylvania each fiscal year to establish an acid mine drainage abatement and treatment fund. The fourth initiative allows up to 30% of Title IV grant funds each year to be used for water supply replacement projects. ٠.

56:The draft Abandoned Mine Reclamation Plan Amendment is available for public review and comment. To be considered, comments must be submitted to and received by the Bureau of Abandoned Mine Reclamation, Department of Environmental Resources, P. O. Box 1467, Harrisburg, Pa. 17105-1467 within 30 days of the date of this Bulletin. A copy of the Abandoned Mine Reclamation Plan Amendment may be obtained by contacting the following DER offices:

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ARTHUR A. DAVIS.

[Pa.R. Doc. No. 92-334, Filed February 21, 1992, 9:00 a.m.]

Notice of Final Action on Request for Certification under Section 401 of the Federal Clean Water Act of 1977

Except as otherwise noted, the Department of Environmental Resources, under section 401(a) of the Federal Clean Water Act of 1977 (33 U.S.C.A. § 1341(a)), certifies that the construction and operation herein described will comply with the applicable provisions of sections 301—303, 306 and 307 of that act, and that the construction will not violate applicable Federal and State water quality standards, provided the following requirements are met.

Final or proposed action on certain other Certification requests for projects which require both a Dam Safety and Encroachments Permit and either a United States Army Corps of Engineers individual permit or a Nation-wide permit 14, 18 or 26 will be published with Applications and Actions filed under the Dam Safety and Encroachments Act (32 P. S. §§ 693.1—693.27).

These actions of the Department may be appealable to the Environmental Hearing Board, 101 South Second Street, Suites 3—5. Harrisburg, Pa. 17101 (717) 787-3483 by any aggrieved person under section 4 of the Environmental Hearing Board Act (35 P. S. § 7514); and 2 Pa.C.S. §§ 501—508 and 701—704 (relating to the Administrative Agency Law). Appeals must be filed with the Environmental Hearing Board within 30 days of receipt of written notice of this action unless the appropriate statute provides a different time period. Copies of the appeal form and the regulations governing practice and procedure before the Board may be obtained from the Board. This paragraph does not, in and of itself, create any right of appeal beyond that permitted by applicable statutes and decisional law.

Regional Office: Regional Water Quality Manager, Lee Park, Suite 6010, 555 North Lane, Conshahocken, Pa. 19498

Requests Initiated by: Philadelphia Electric Company, 2301 Market Street, P.O. Box 8699, Philadelphia, Pa. 19101.

Project Description: Project involves filling 0.014 acre of an isolated wetland for the construction of a minor road crossing. Site is located near the intersection of Umbria Street and Domino Lane, at the Roxborough Substation. Project qualifies under Nationwide Permit No. 26 and Chapter 105 General Permit No. 7.

Final Action on Request: Certification Granted

Requests Initiated by: Transcontinental Gas Pipe Line Corporation, 2800 Post Oak Boulevard, P.O. Box 1396. Houston, TX 77251-1396.

Project Description: Project consists of the construction of a temporary road crossing of an unnamed tributary of Pickering Creek. Site is located in Charlestown Township. Chester County approximately 1.2 miles northeast of Devault. The project qualifies under Chapter 105 General Permit No. 8 and Nationwide Permit Nos. 3 and 14. The construction, which is proposed for March 1992, is being performed in conjunction with the company's remediation program.

Final Action on Request: Certification granted.

··○Regional Office: Chief, Planning Section, Williamsport Regional Office, Bureau of Water Quality Management, 200 Pine Street, Williamsport, Pa. 17701.

Certification Request Initiated by: James F. Johnson. Chief, Planning Division, U.S. Army Corps of Engineers. P. O. Box 1715, Baltimore, MD 21203-1715.

Date of Initial Pennsylvania Bulletin Notice: November 16, 1991.

Project Description: Recreational facilities at Curwensville Lake are proposed to be improved. The existing

Remining and Reclamation Committee Mining and Reclamation Advisory Board March 26, 1992 Comments Concerning the Reclamation Plan Amendment Number 1

Mr. Bernie Hoffnar was concerned that the subsidence projects were getting much smaller. It was explained that because of new OSM inventory criteria, large subsidence projects will be rare. He also had concerns that the entire Reclamation Plan should be amended and updated. Ms. Gail Rockwood of the Committee pointed out to Mr. Hoffnar that he would be better off if he dropped the idea of rewriting the entire Reclamation Plan and instead go ahead with his plans to develop an Environmental Plan for the Mineral Resources Deputate. He agreed. He was also concerned that the exhibits were not attached to the Reclamation Plan Amendment which he received. Exhibits were given to him and to all other members of the Committee. It was also explained that these exhibits were not ready for distribution until very recently. Mr. Hoffnar then asked how many comments we received and he was told. He then expressed concern that the comment period should be extended. It was explained to him that after OSM receives the Amendment, OSM will also have a comment period and probably have public meetings.

Ms. Gail Rockwood then had a concern that the Amendment was written too technically for a layman to read. It was explained to her that OSM and Department personnel had agreed that since the OSM regulations had not been passed yet concerning the new initiatives, the exact language in the Act was used in the Amendment so that it would not have to be changed again. It was also explained that this was better than waiting until the regulations are passed this Fall.

Mr. Hoffnar also commented at this meeting and at the full MRAB meeting on April 15, 1992, that the Amendment at the end of Part E, IV, should include a discussion of the use of wetlands or other new technology to reclaim AMD.