



**Instream Flow  
Protection  
Efforts in  
Pennsylvania**

**Leroy M. Young**  
**Pennsylvania Fish and  
Boat Commission**



# Glossary

**Instream use** - any use of water that does not require a diversion or withdrawal from the original water course

**Q** - variable used to represent stream flow

**Conservation release** - release made from a dam to provide flow to downstream areas

**Passby flow** - flow rate below which a withdrawal is not allowed



# Glossary

## Common units of measurement for stream flow

cfs - cubic feet per second.

mgd – million gallons per day

gpm – gallons per minute

% ADF - % of the average daily flow (mean annual flow)

WUA - Weighted Usable Area. Unit of measurement for habitat in instream flow studies. Equal to the wetted area of a stream weighted by its suitability for fish and other aquatic organisms.

# Surface Water Withdrawal Regulation in PA

- **PA Department of Environmental Protection**
- **Susquehanna River Basin Commission**
- **Delaware River Basin Commission**
- **PA Fish and Boat Commission**

# Outline

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- **An evolution of questions**
  - **An evolution of issues**
  - **An evolution of methods**
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# An evolution of questions

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**Q: Why protect instream flow?**





# A: Because out-of-stream uses . . .

Hydropower



Municipal

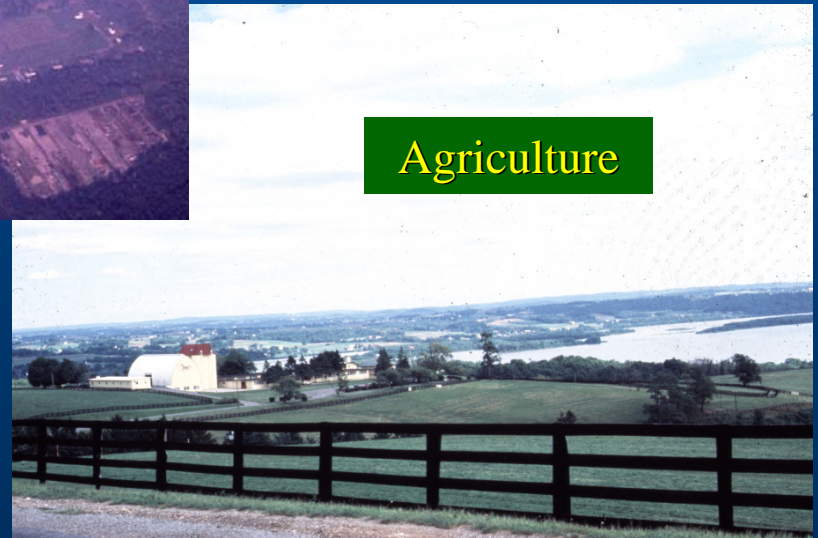


Cooling



Agriculture

Bottled Water





... often conflict with instream needs



Q: What do you want, people or fish???



A: Many people *like* fish, and the waters they live in!!!





Q. How much water do the fish need??

A. A lot more than this, but . . . *how much* more??

**A better question:**  
How much can natural stream flows be altered before aquatic ecosystems are significantly damaged??





# An evolution of issues and methods

(At least 34 IF assessment tools are available)

1. Minimum instream flow needs
2. Incremental impacts of flow changes on fish and other organisms
3. Beyond fish to the entire aquatic ecosystem

# Methods for Estimating Instream Flow Protection Amounts

## Standard Setting Methods

- Q7-10
- Tennant

## Incremental Method

- IFIM

# An evolution of issues and methods

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1. Minimum instream flow needs
2. Incremental impacts of flow changes on fish and other organisms
3. Beyond fish to the entire aquatic ecosystem



# Minimum instream flow needs

Addressed using “Standard Setting Methods,” e.g.,

- $Q_{7-10}$
- Wetted Perimeter
- Tennant



# Q7-10 Method

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- **Drought flow which occurs for a period of seven consecutive days one time in 10 years**
- **Design standard for wastewater treatment plant discharges**
- **Normally exceeded about 99% of the time**
- **Equals about 6% of the Average Daily Flow (ADF) in PA**

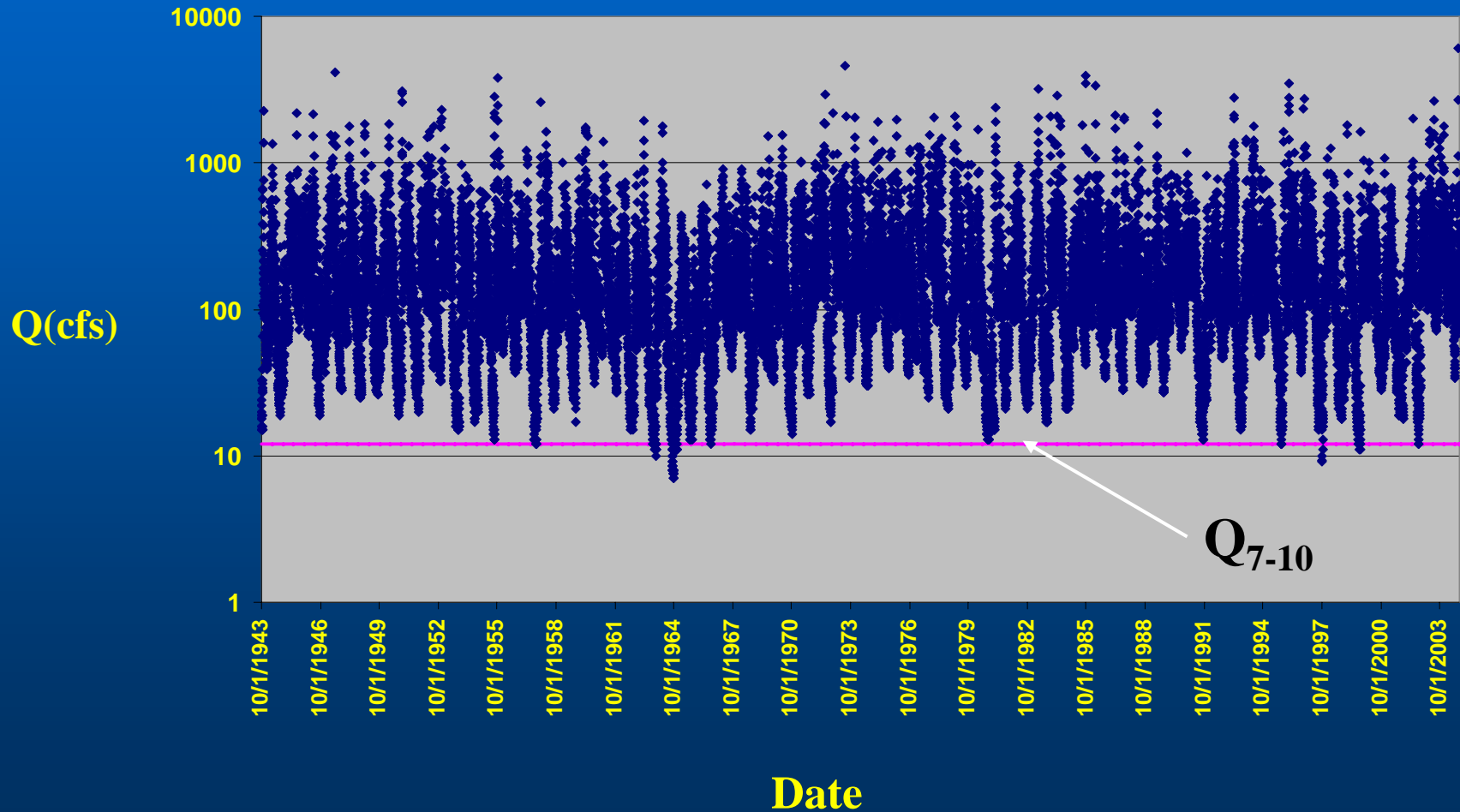
## **Q<sub>7-10</sub> (cont)**

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**Until the early 1990's typically used by PA DEP, DRBC, and SRBC to determine passby requirements for instream intakes. A formula using Q<sub>7-10</sub> used to develop conservation release requirements for dams**



# Lehigh River @ Stoddardtsville Flows (1943-2003)

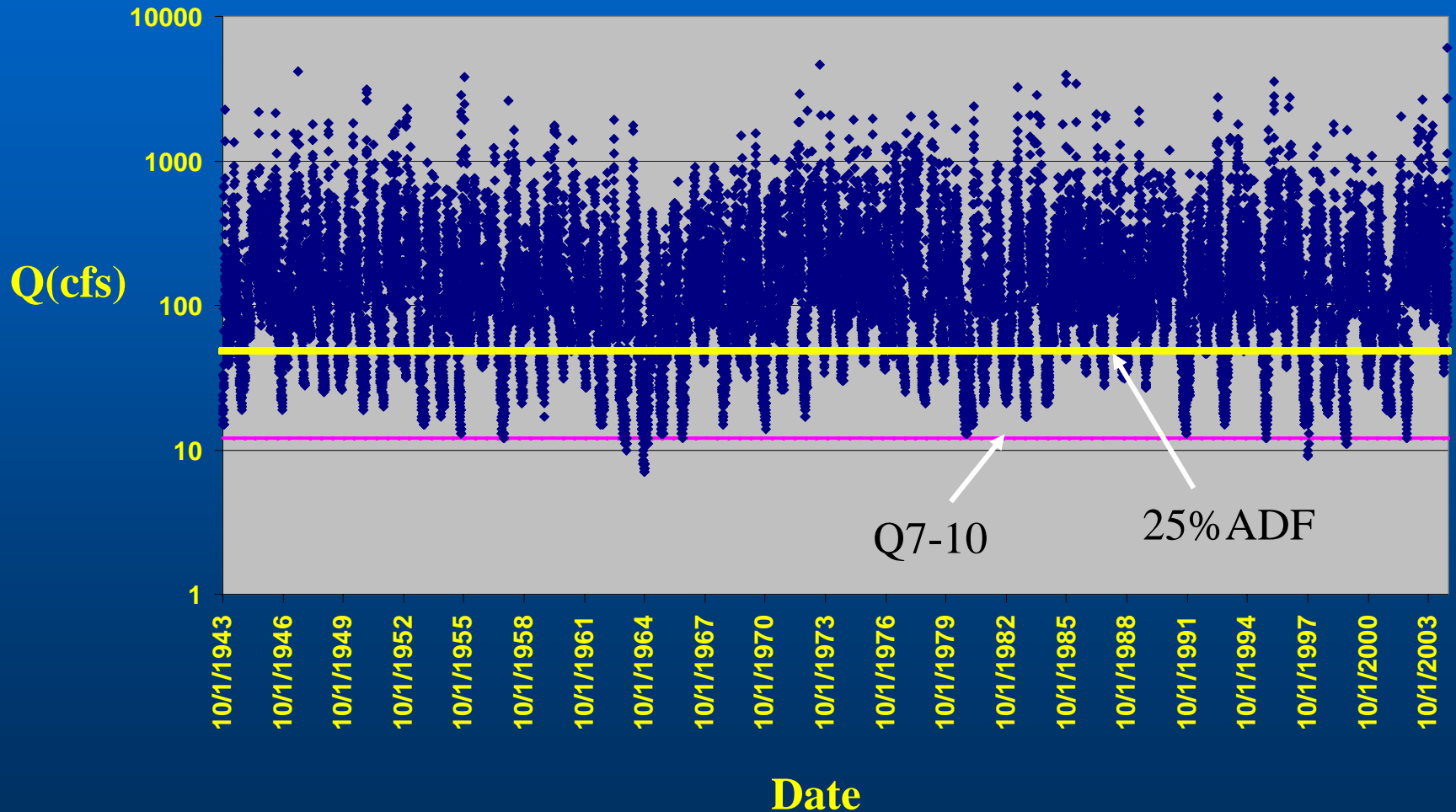


# Tennant Method

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- **Developed by Donald Tennant of the U.S. Fish and Wildlife Service**
- **Based on Tennant's observations that fish habitat declines rapidly at flows below 20-60% ADF**
- **Until the early 1990's used by PFBC for instream flow protection recommendations**

# Lehigh River @ Stoddardtsville Flows (1943-2003)



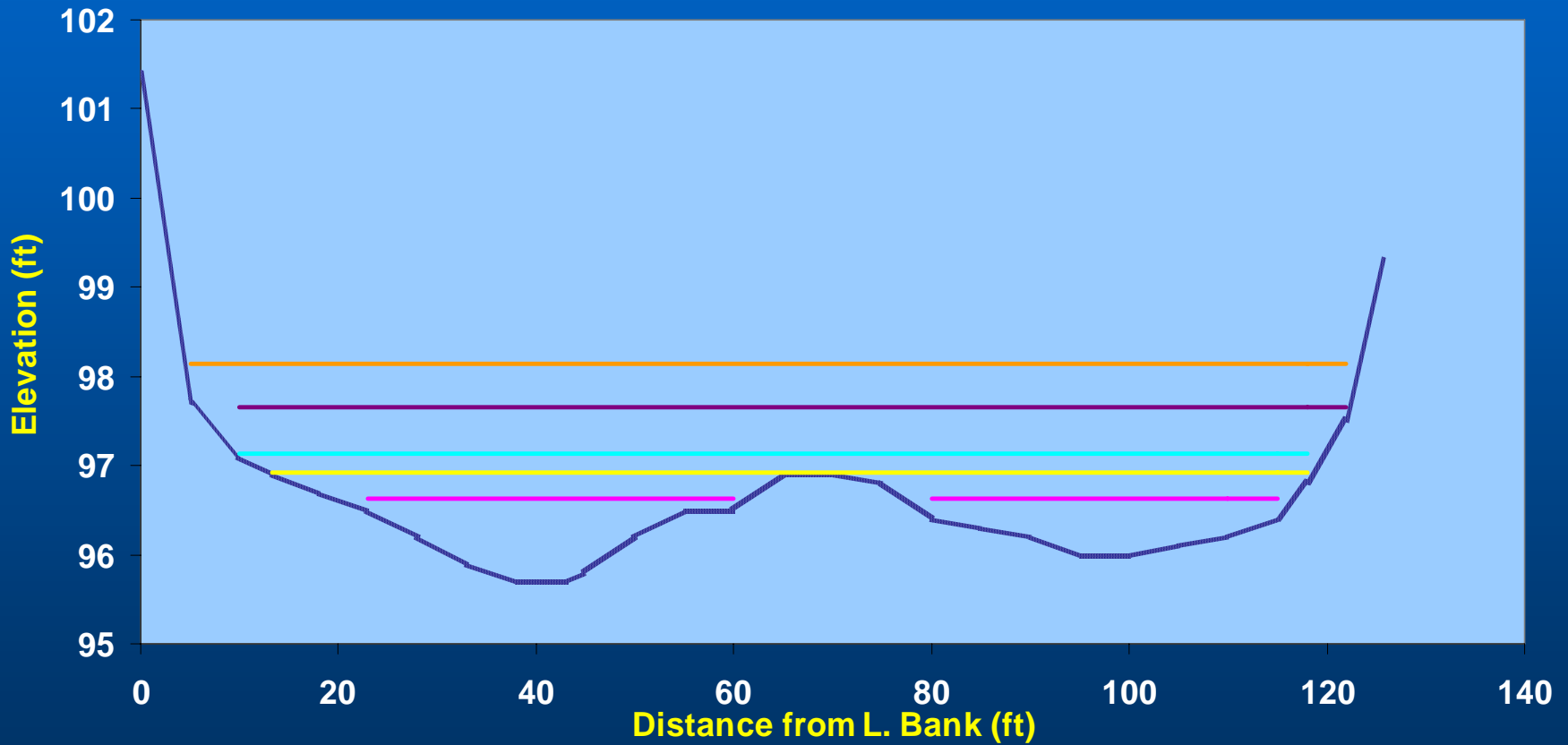


# Wetted Perimeter Method

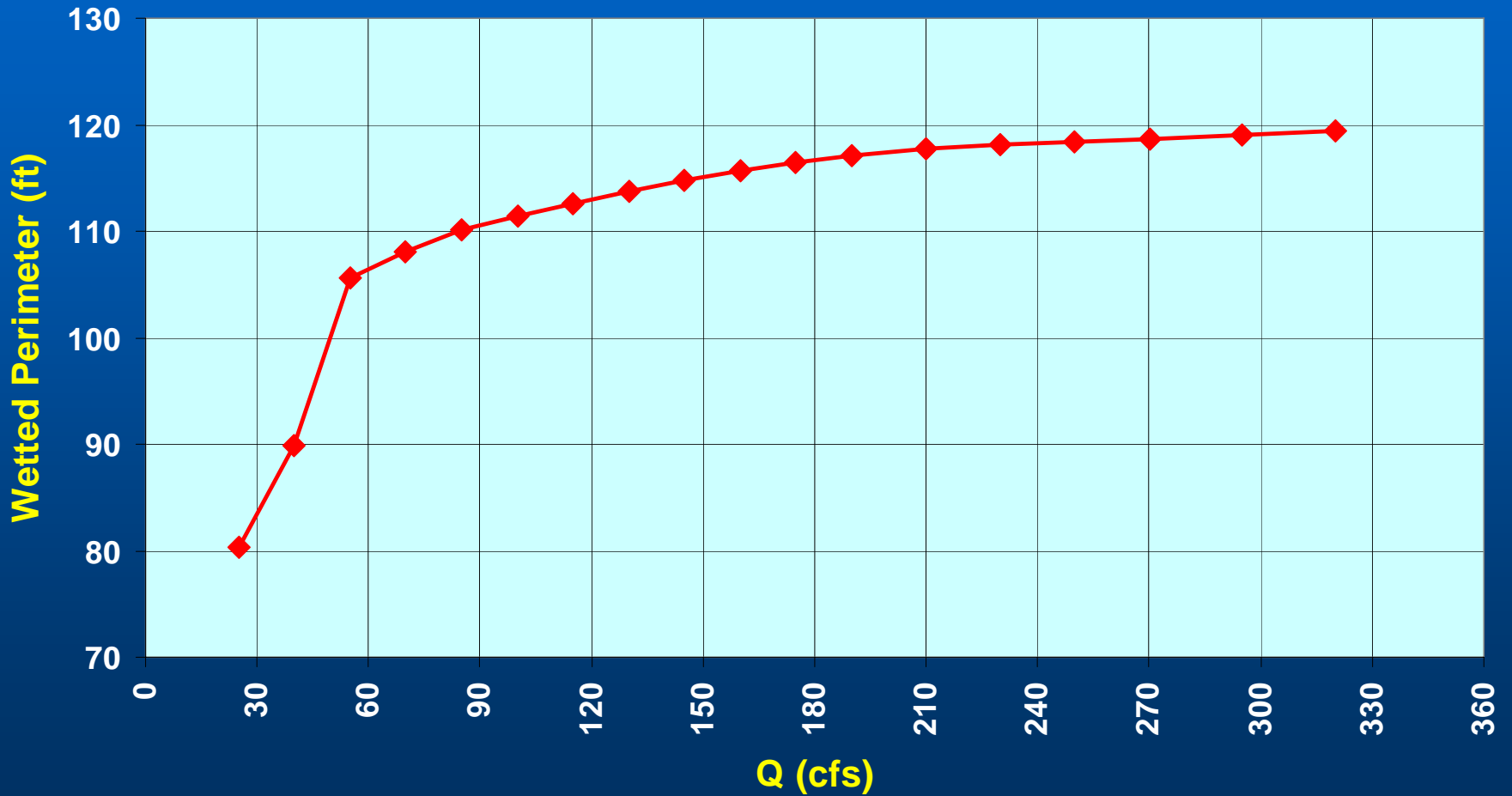
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- **Relates amount of stream bottom which remains covered with water (wetted perimeter) to flow**
- **Emphasis is placed on riffle areas which are critical habitats for aquatic invertebrates**

# Water Surface Elevations at Various Flows at Transect 5 (Riffle) - Tulpehocken Creek



# Wetted Perimeter vs Q at Transect 5 Tulpehocken Creek



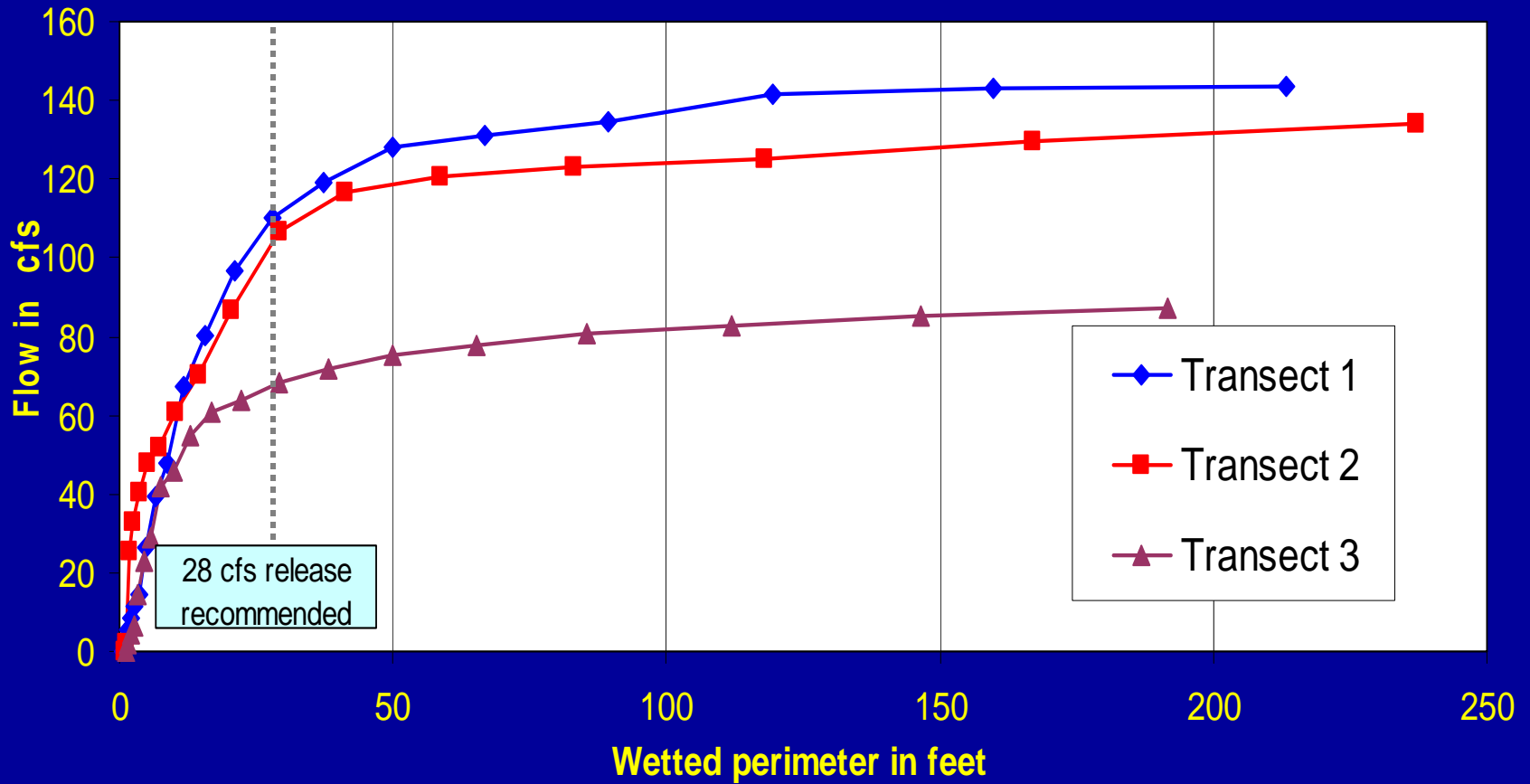
# Examples of Wetted Perimeter Use in PA

**George B. Stevenson Dam and First Fork  
Sinnemahoning Creek – drawdown for  
dam repair - 1999**





# Discharge vs. wetted perimeter curve below George B. Stevenson Dam First Fork Sinnemahoning Creek at flows < 250 cfs



# **Incremental Impacts**

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## **Instream Flow Incremental Methodology - IFIM**

# IFIM

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- **Determines effects of incremental changes in stream flow on:**
  - **Depth**
  - **Velocity**
  - **Substrate**
  - **Cover**
- **Measures the effects of changes in these physical components of habitat on the suitability of these changes for various fish species**

# Examples of IFIM use in PA

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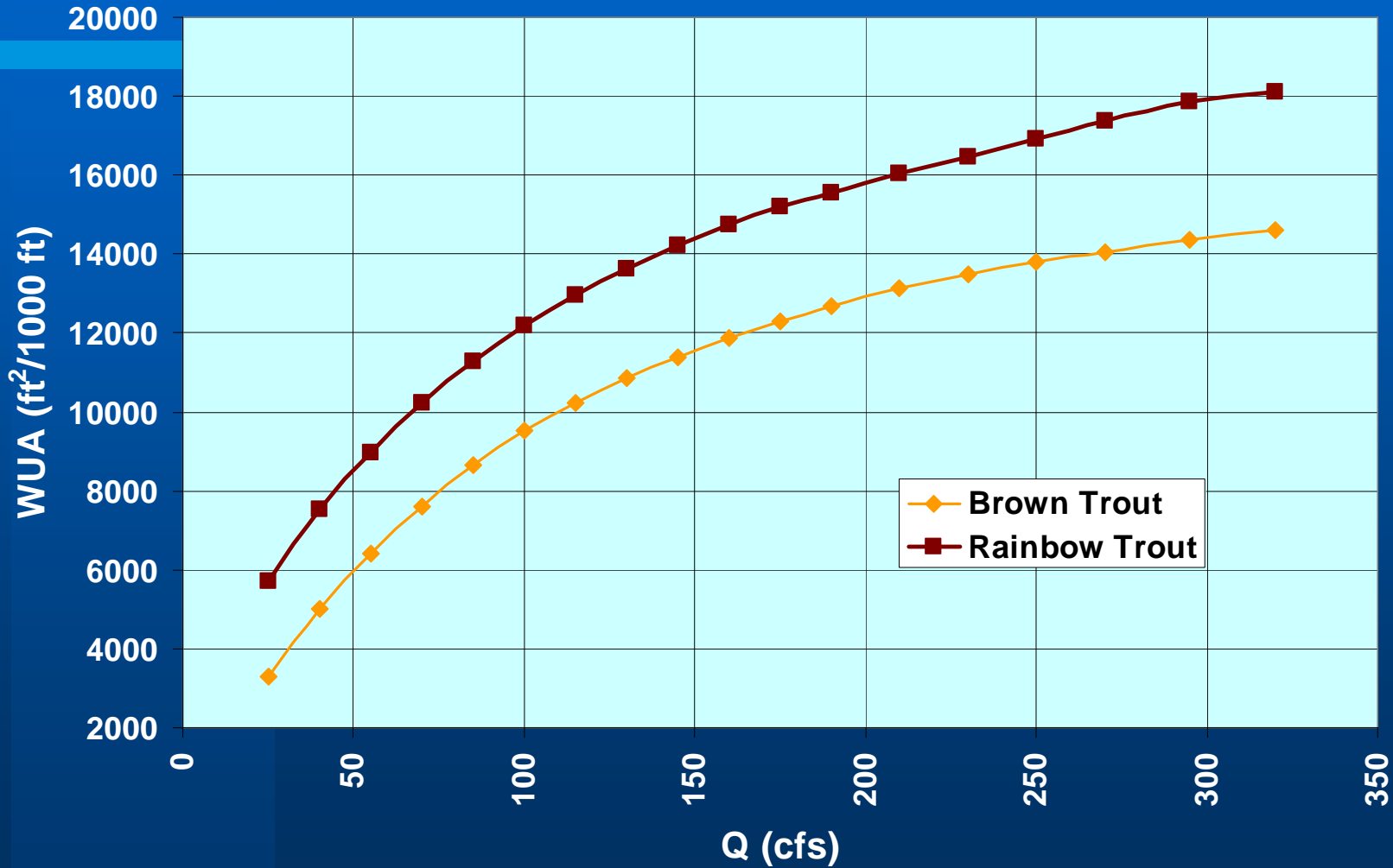
- Blue Marsh Tailrace
- PA Instream Flow Model
- AES Ironwood
- Upper Delaware River



# Blue Marsh Tailrace



# WUA vs Q for Adult Trout, Tulpehocken Creek below Blue Marsh Dam



# The Pennsylvania/Maryland Instream Flow Study

*PA Dept. of Environmental Protection*

*PA Fish and Boat Commission*

*MD Department of Natural Resources*

*Susquehanna River Basin Commission*

*U.S. Army Corps of Engineers*

*U.S. Geological Survey*

*Chesapeake Bay Foundation*

# Regional application of IFIM involving studies on:

67 wild  
trout  
streams  
with  
drainage  
areas <  
100 mi<sup>2</sup>





# OBJECTIVE

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To develop a procedure for determining instream flow requirements that does not initially require a stream specific impact analysis. The instream flow requirement for a specific stream must be derivable from hydrologic records.

# Study approach:

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- **Wild trout waters with a drainage area < 100 mi<sup>2</sup>**
- **Regional application of IFIM**
- **67 streams; 97 stream segments**

# Select Study Sites

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- **Stratify by Physiographic Region**
- **Stratify by stream length**
- **Randomly select streams and sites**
- **Sample size - 30 segments/Region**







# Field Reconnaissance

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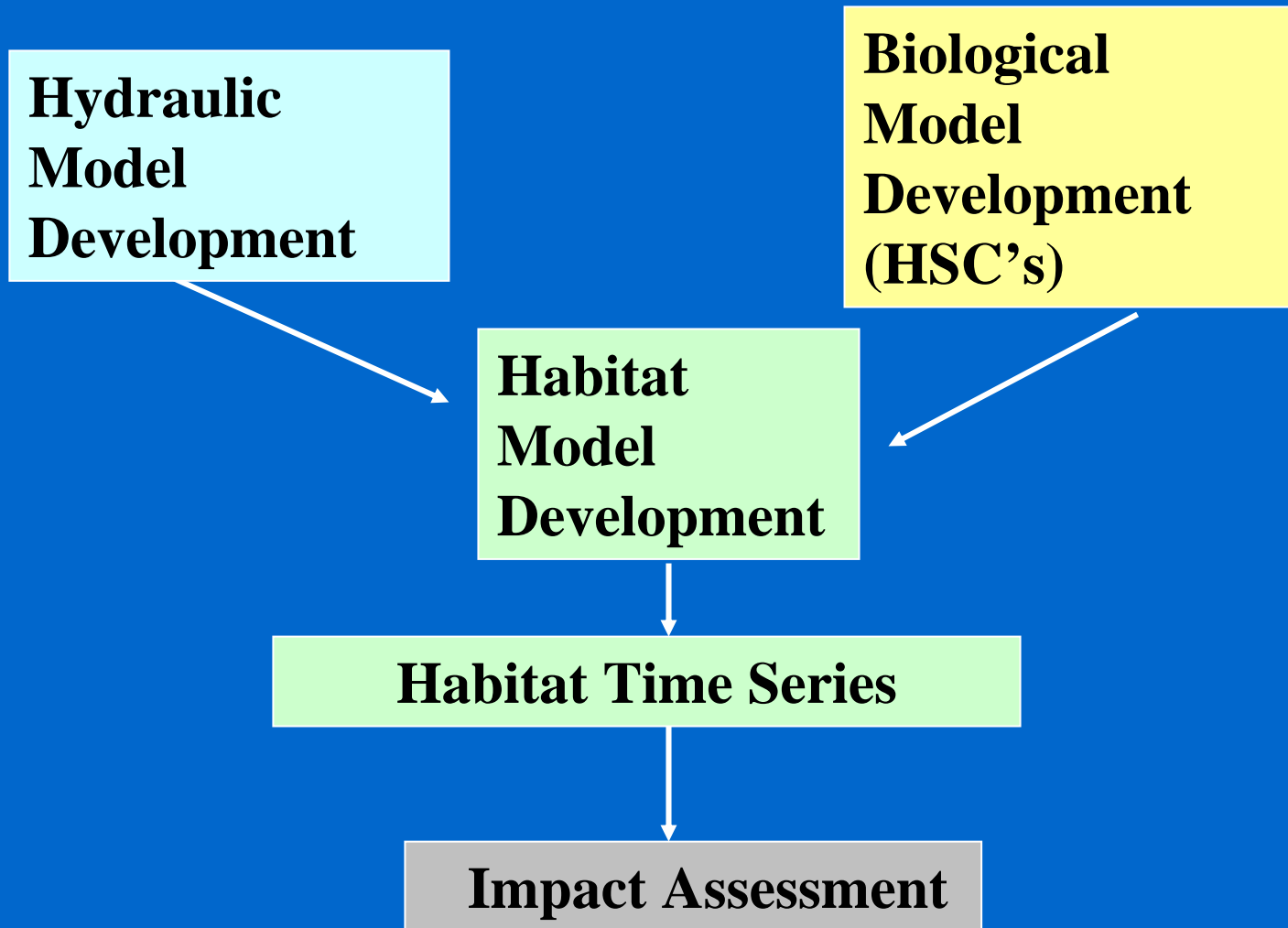
- **Verify trout reproduction**
- **Characterize mesohabitat**
- **Select one representative pool, riffle, and run/site**







# Components of IFIM



# Collect Field Data

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- **Depth, Velocity, Substrate, Cover**
- **Three flows/site**
- **Bracket range of median monthly Q's**

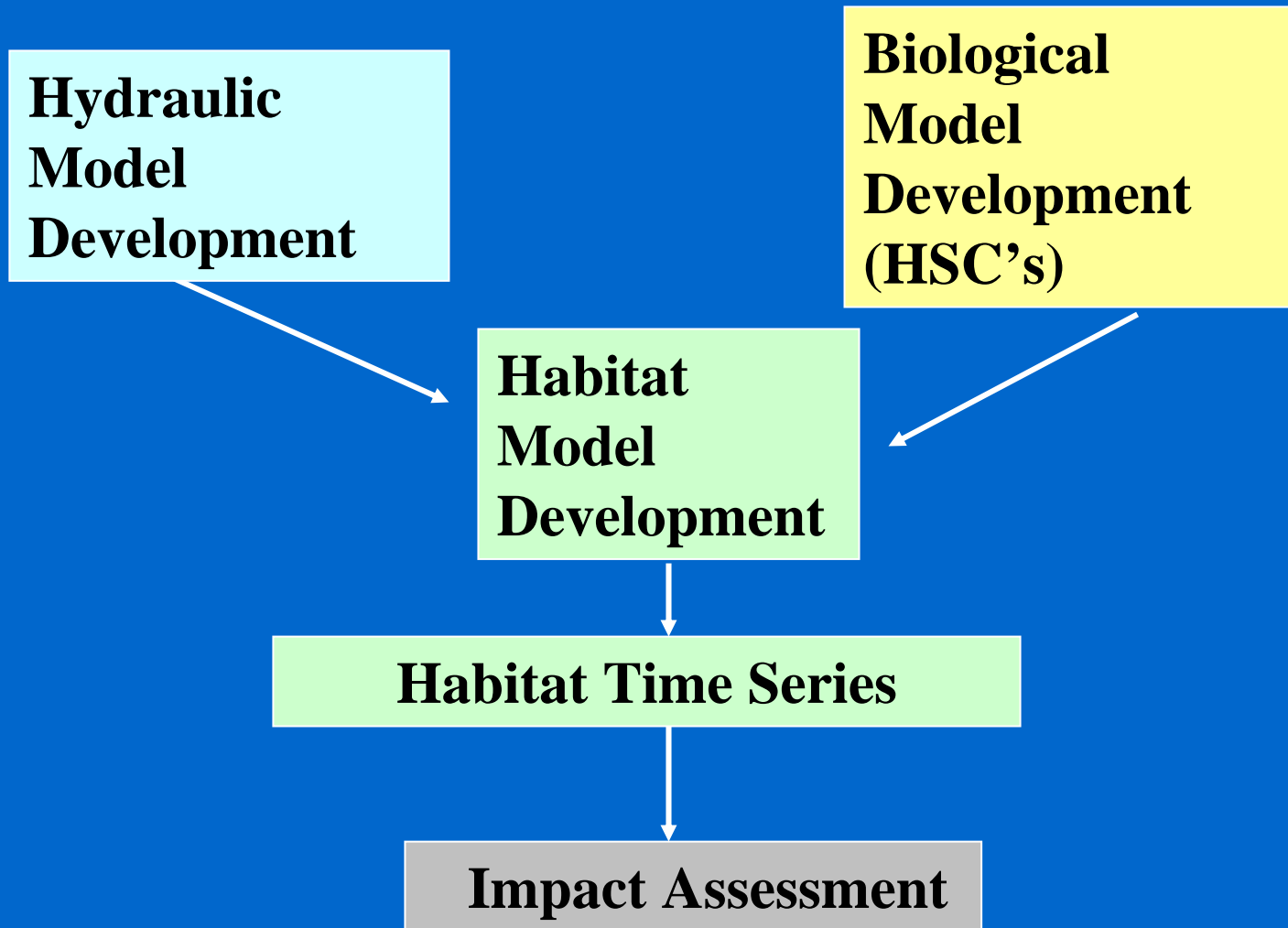




# Develop Hydraulic Models for Each Study Site

- **254 transects calibrated**
- **97 sites**

# Components of IFIM



# Habitat Suitability Curve Development

# Study Site Selection

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- Two “Class A” wild brown trout streams (biomass > 40 kg/ha)
- Two “Class A” wild brook trout streams (biomass > 30 kg/ha)













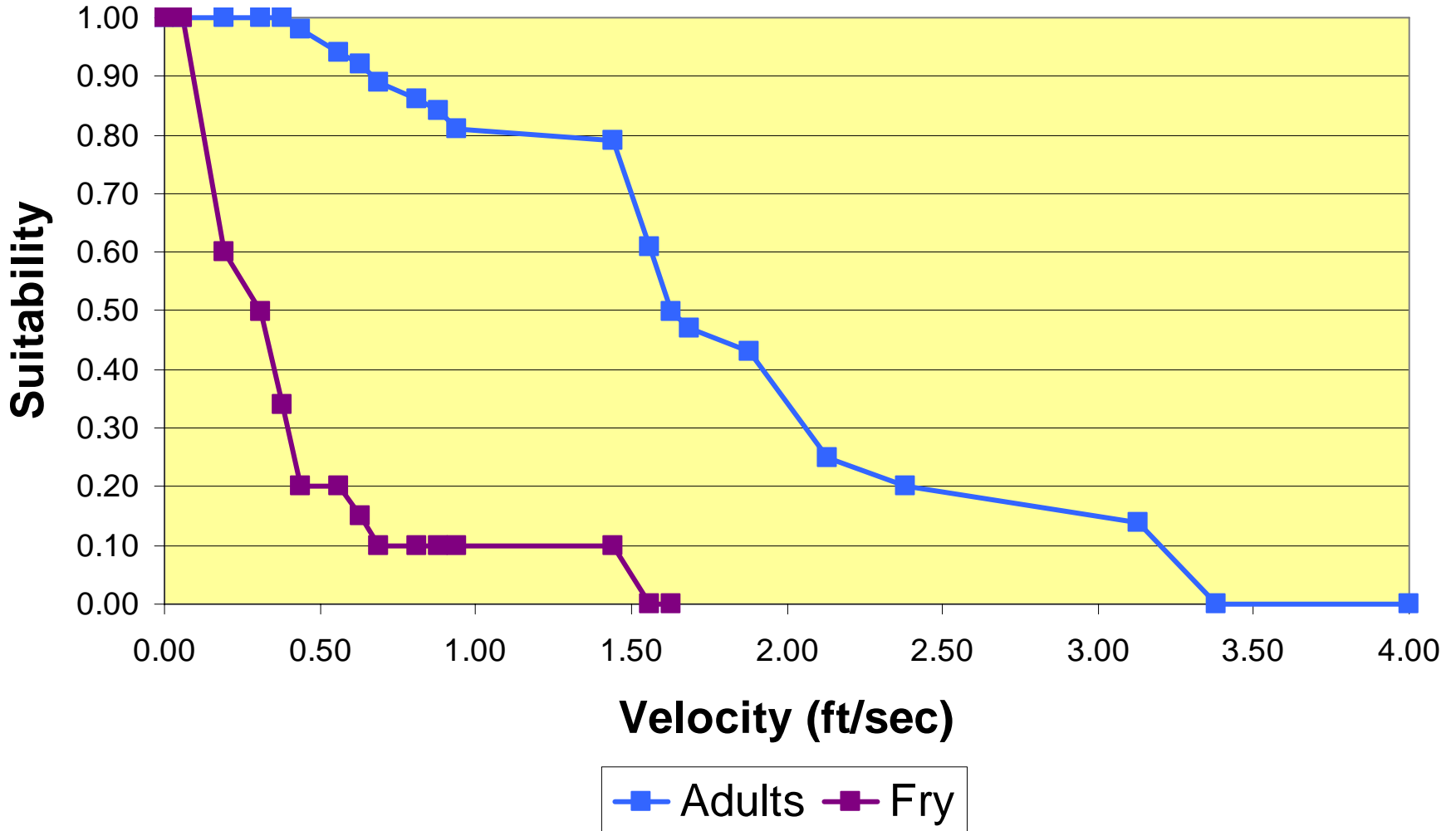




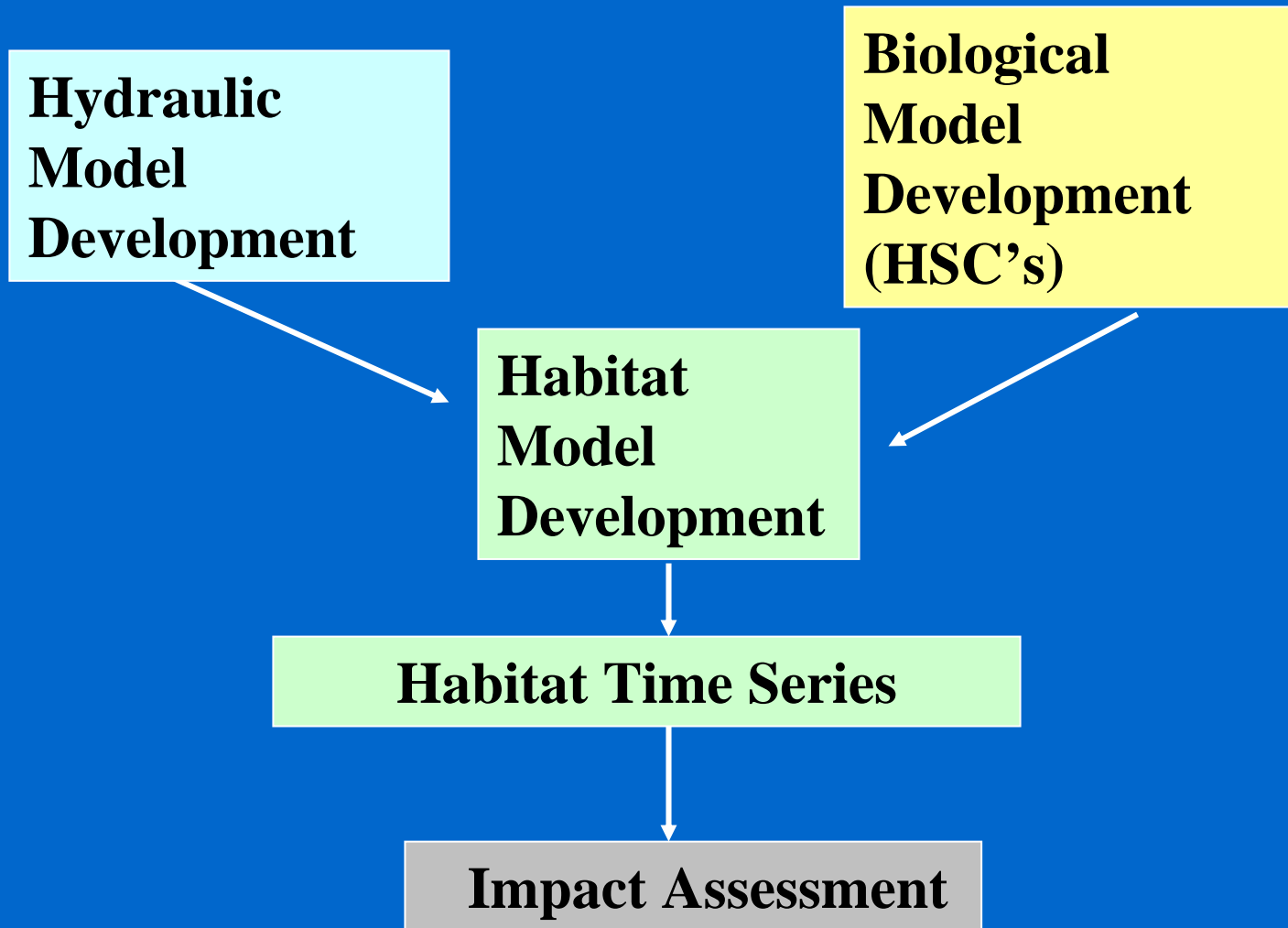
**Develop HSC's for Each  
Species and Life Stage**



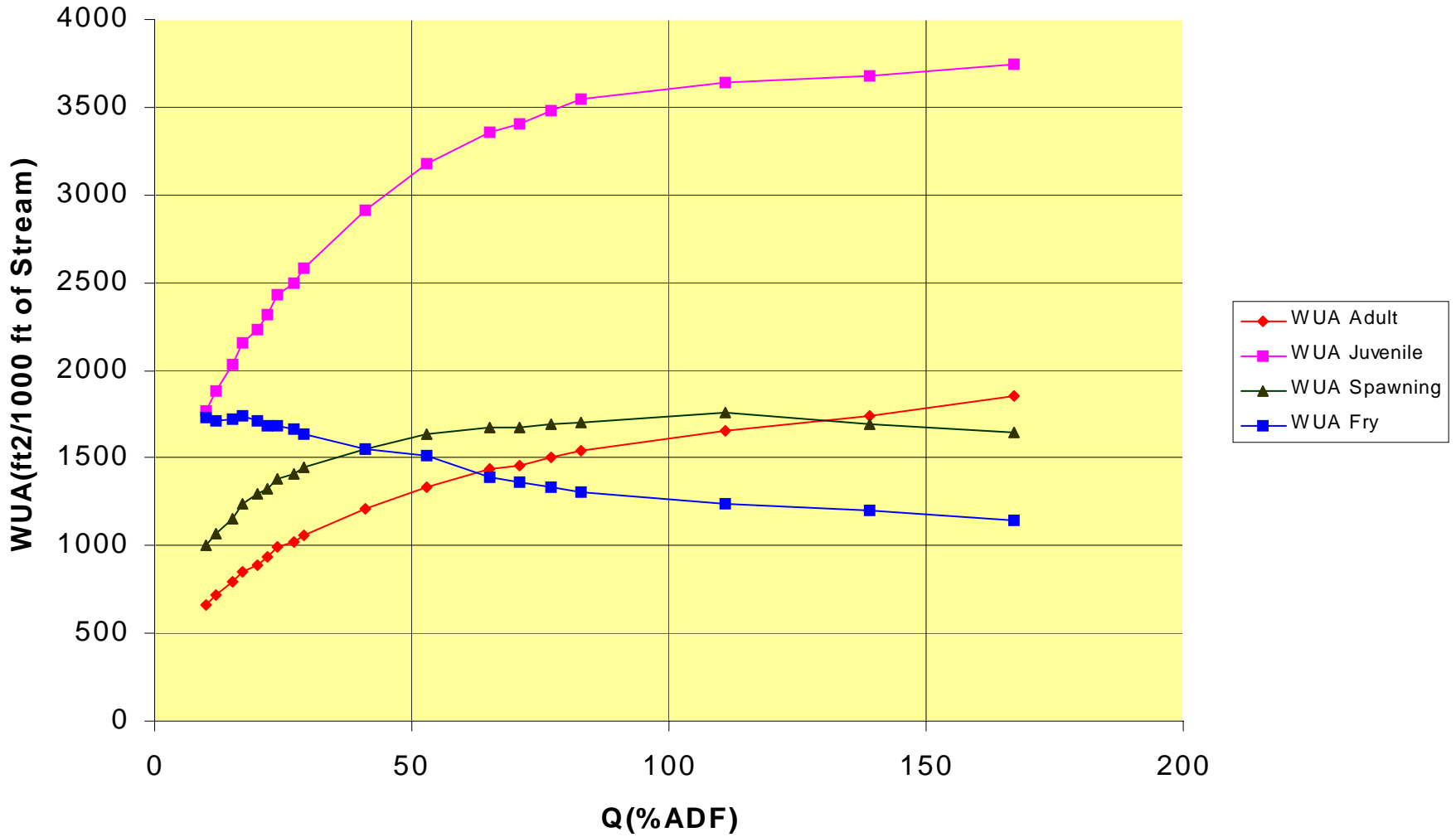
# Habitat Suitability Criteria for Velocity Brook Trout



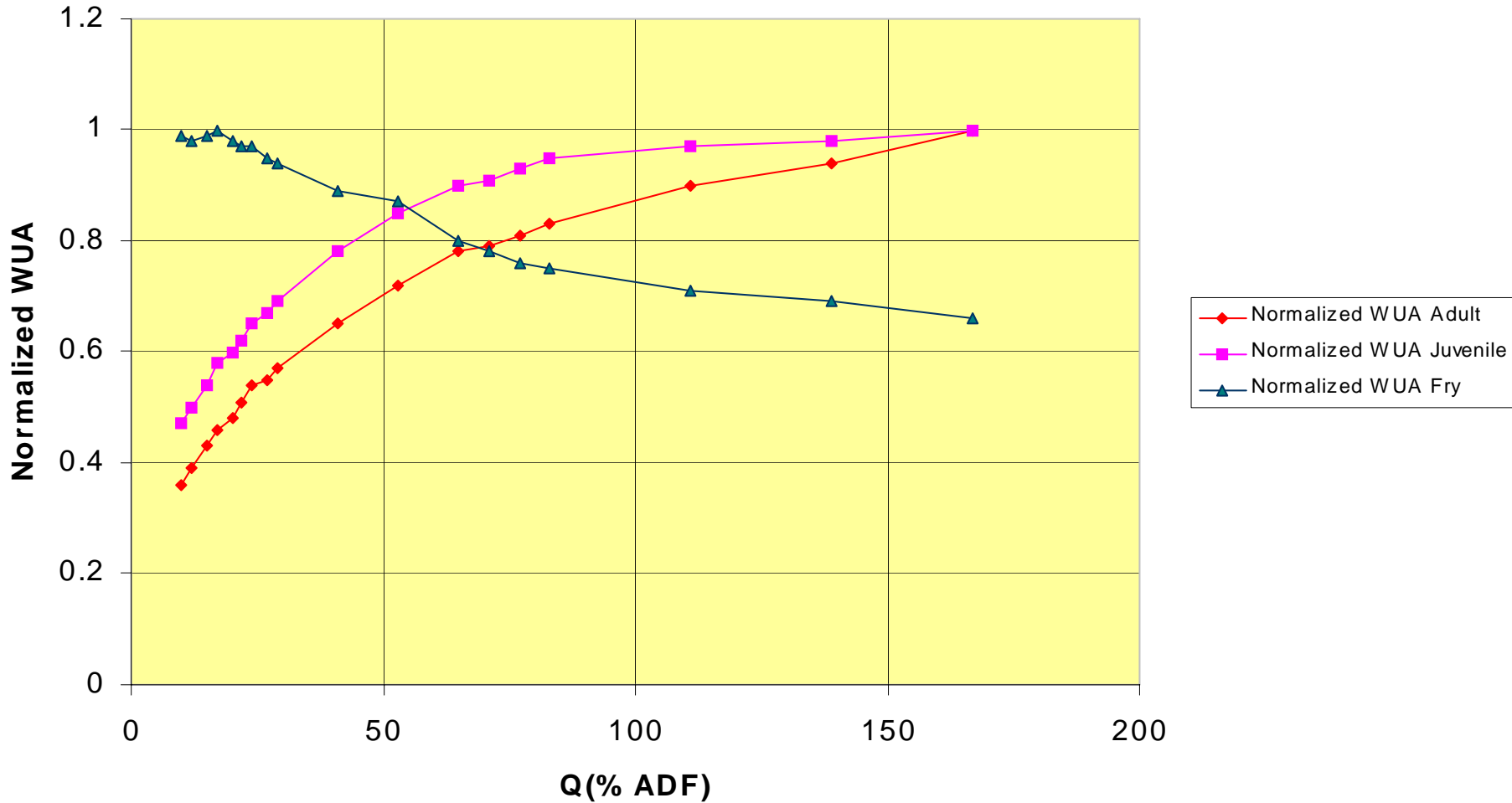
# Components of IFIM



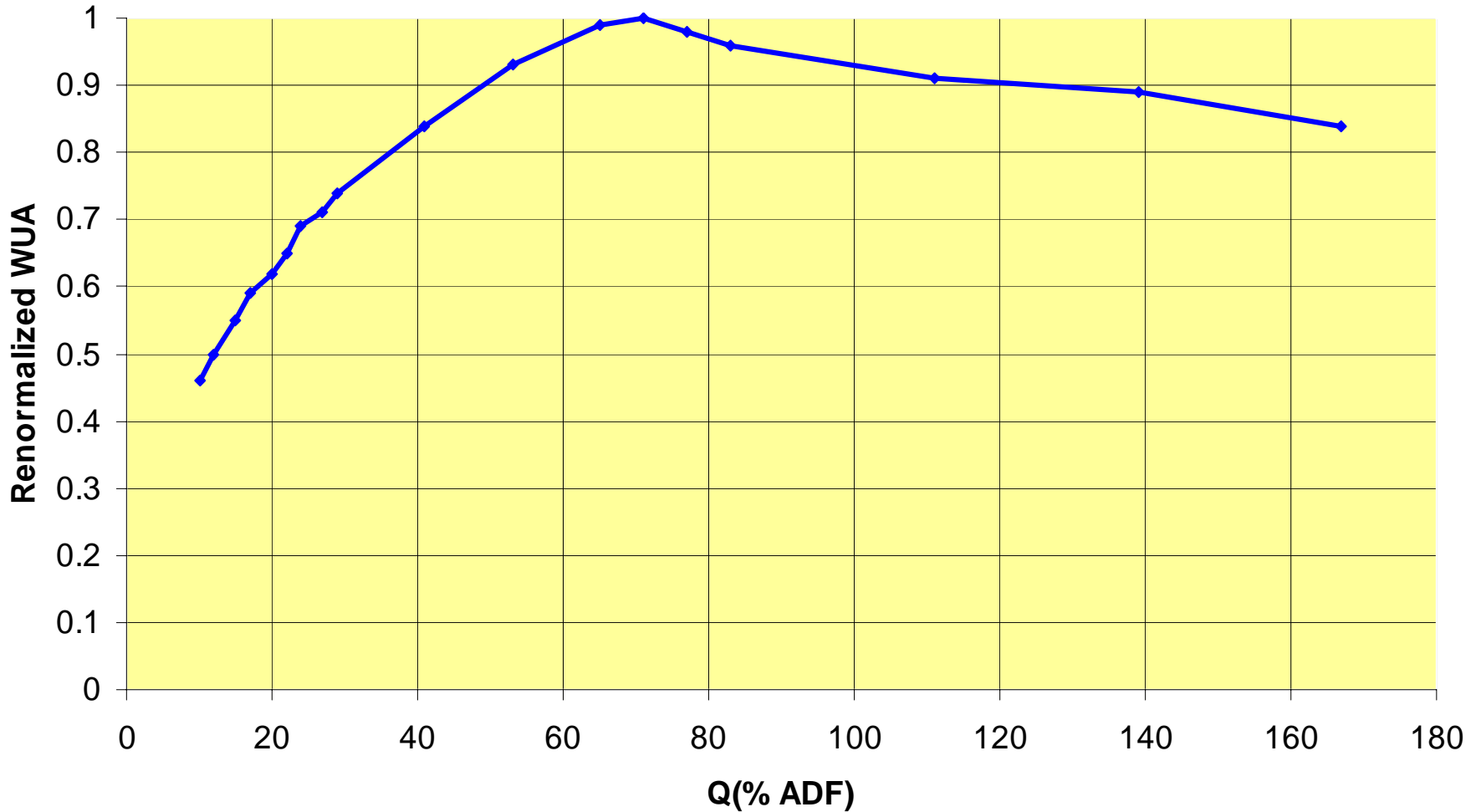
# WUA vs Q, Brook Trout, Green Creek Seg. 1



# Normalized WUA vs Q, Brook Trout (Adults, Juveniles, and Fry), Green Creek Segment 1



# Renormalized WUA vs Q for Brook Trout (Adults, Juveniles, and Fry) Green Creek Segment 1

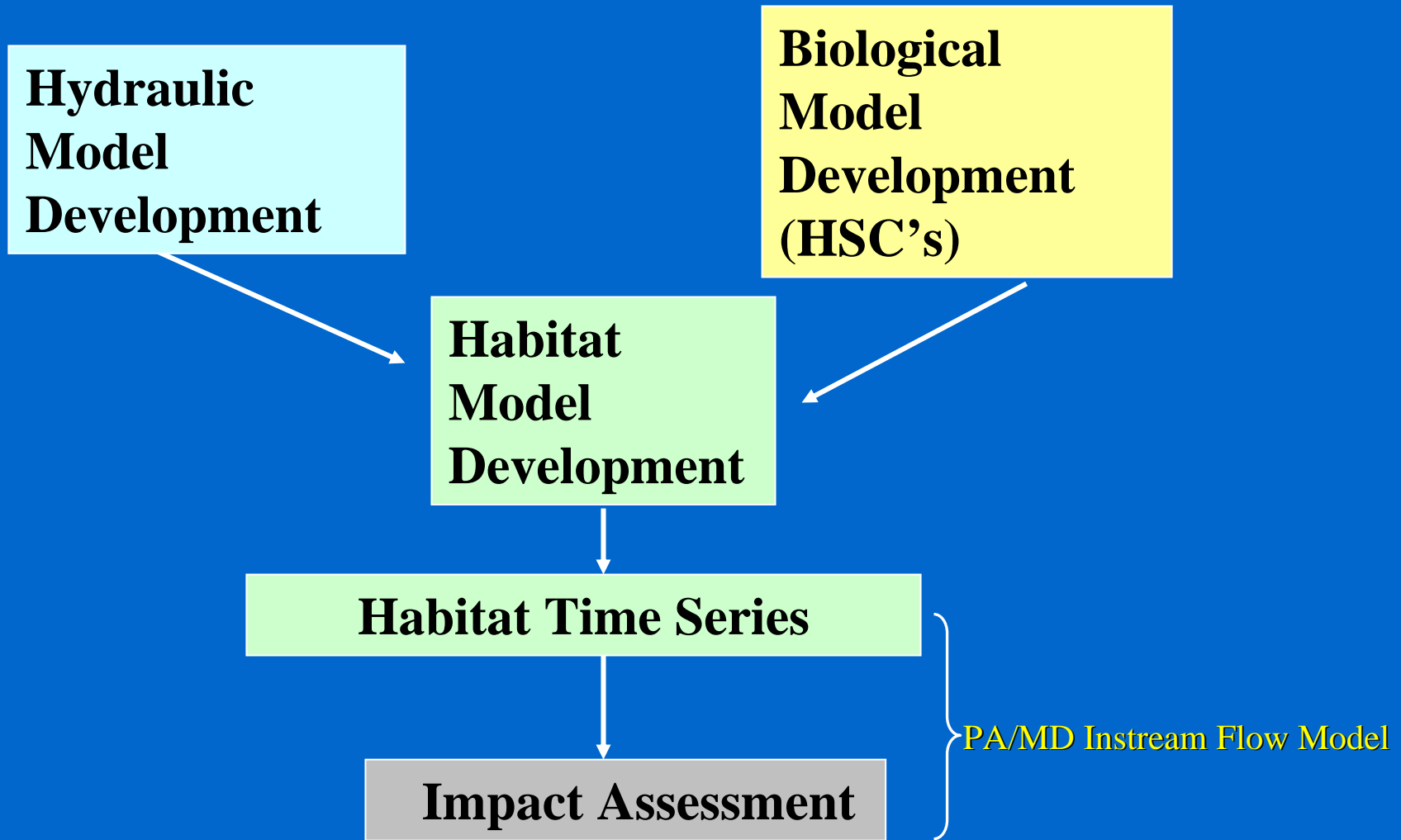




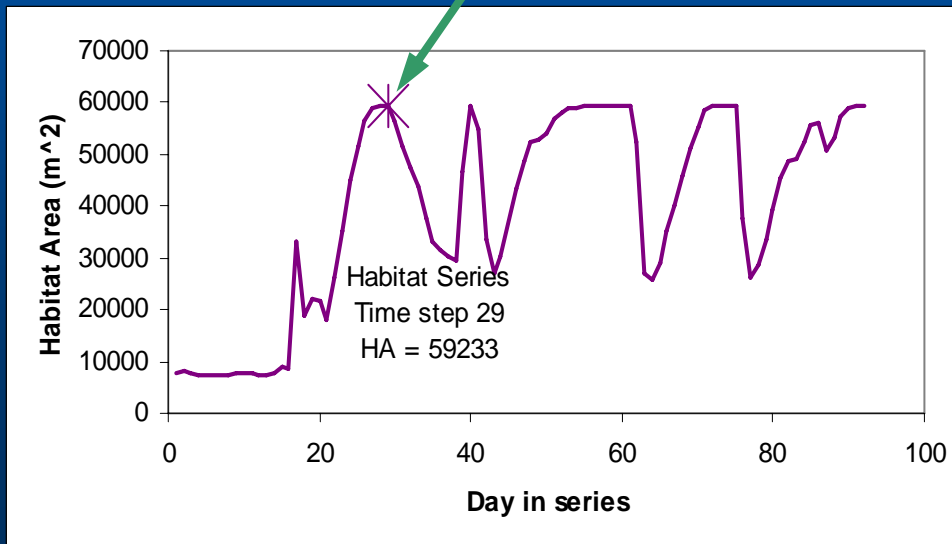
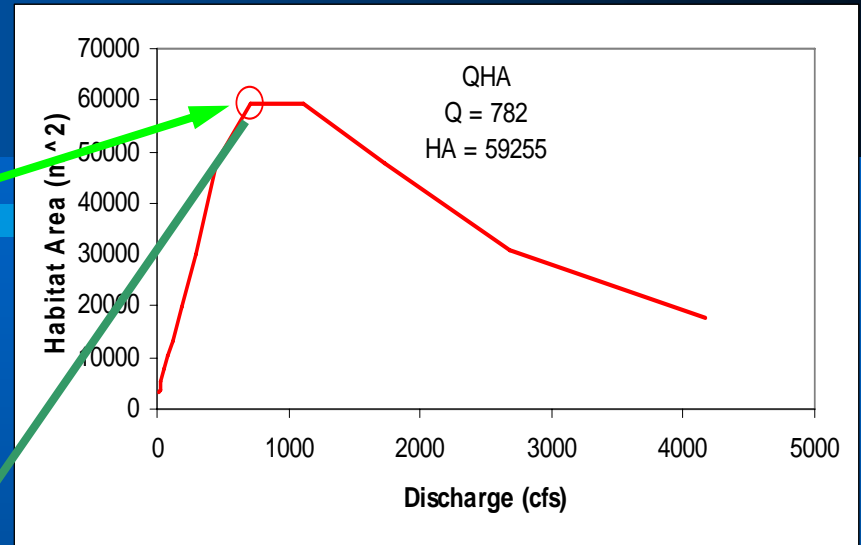
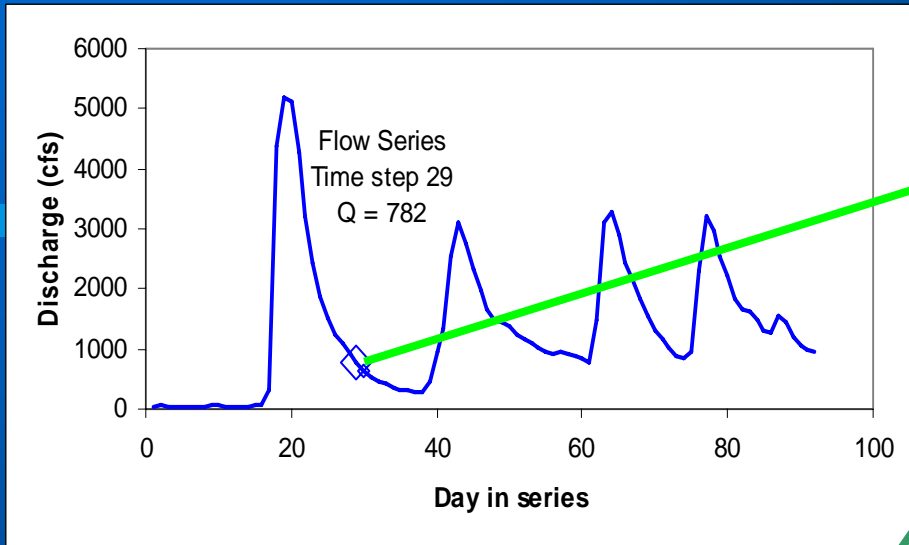
# Seasonal Components of Model

- **Fall/Winter (Adults, Juveniles, Spawning)**  
= October, November, December, Jan, Feb
- **Spring (Adults, Juveniles, Fry)**  
= March, April, May, June
- **Summer (Adults, Juveniles)**  
= July, Aug, Sept

# Components of IFIM



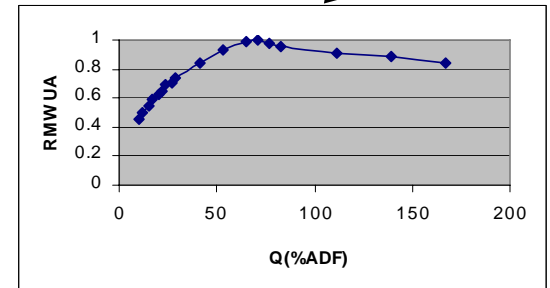
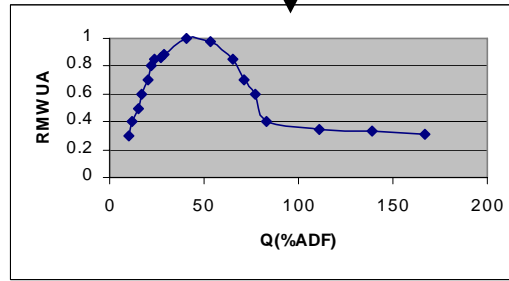
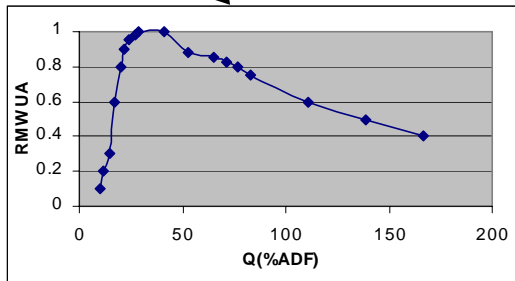
# Habitat Time Series Generation



# Overview of PA IF Model

Year	Jan	Feb	March	April	May	June	July	Aug	Sept	Oct	Nov	Dec
1980				158	70	24	16	26	18	14	40	84
1981	74	330	200	440	128	56	58	26	16	18	136	116
1982	98	500	380	90	122	36	16	36	20	20	38	184
1983	136	260	360	270	320	100	104	28	18	18	94	380
1984	220	290	192	450	280	102	34	24	44	32	38	280

## Time Series of Flow for Stream w/ Proposed Withdrawal

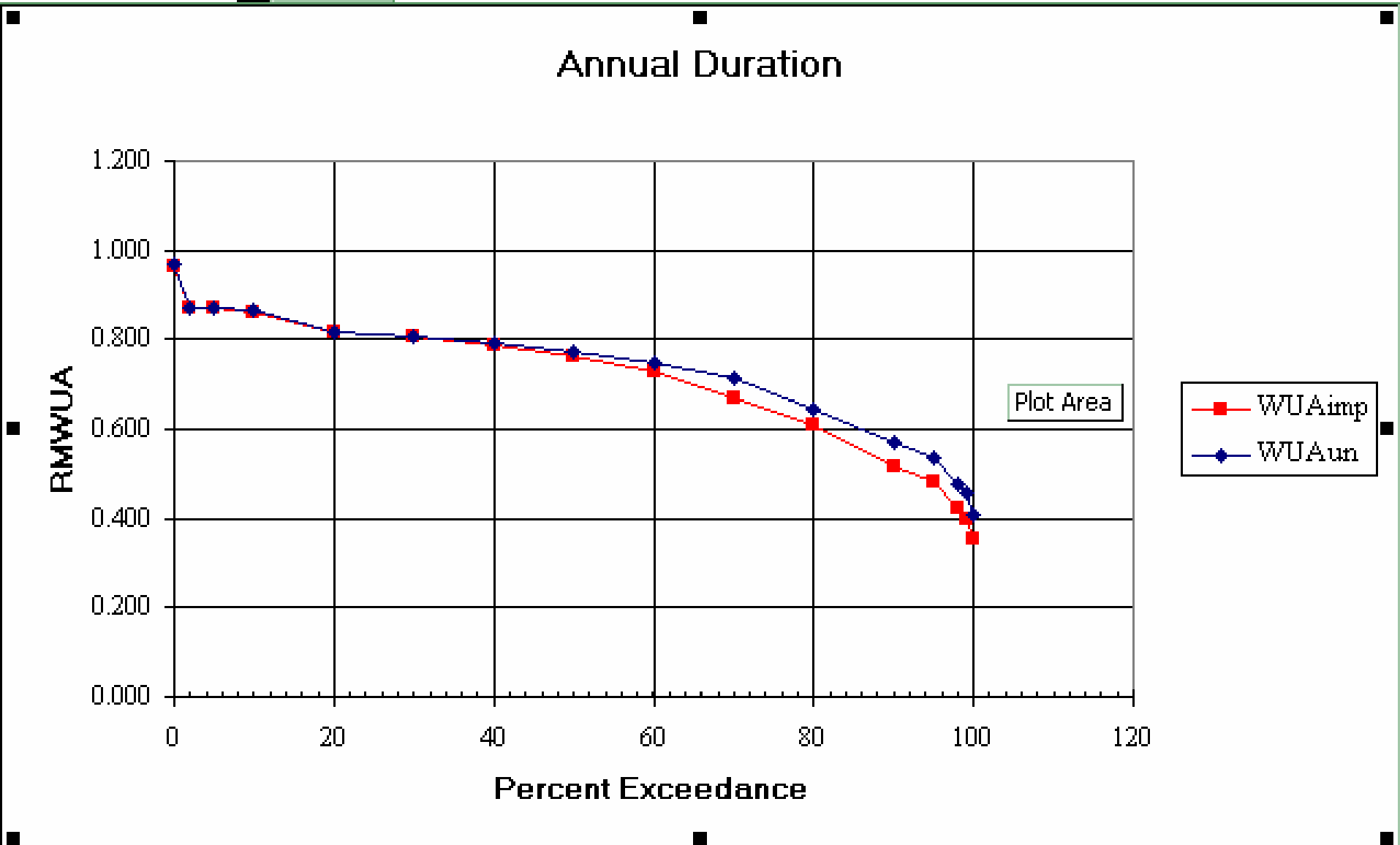


## WUA vs Flow relationships for study streams

Year	Jan	Feb	March	April	May	June	July	Aug	Sept	Oct	Nov	Dec
1980				0.3	1	0.7	0.2	0.3	0.14	0.24	0.5	0.9
1981	0.7	0.25	1	0.4	0.98	0.45	0.8	0.4	0.14	0.15	0.9	0.9
1982	0.9	0.5	0.6	0.8	0.94	0.6	0.3	0.6	0.2	0.2	0.4	0.5
1983	0.9	0.6	0.7	0.3	0.2	0.98	0.98	0.4	0.3	0.1	0.8	0.5
1984	0.8	0.5	0.6	0.5	0.3	1	0.5	0.4	0.5	0.3	0.2	0.7

## Time Series of Habitat for Stream w/ Proposed Withdrawal

Chart Area =



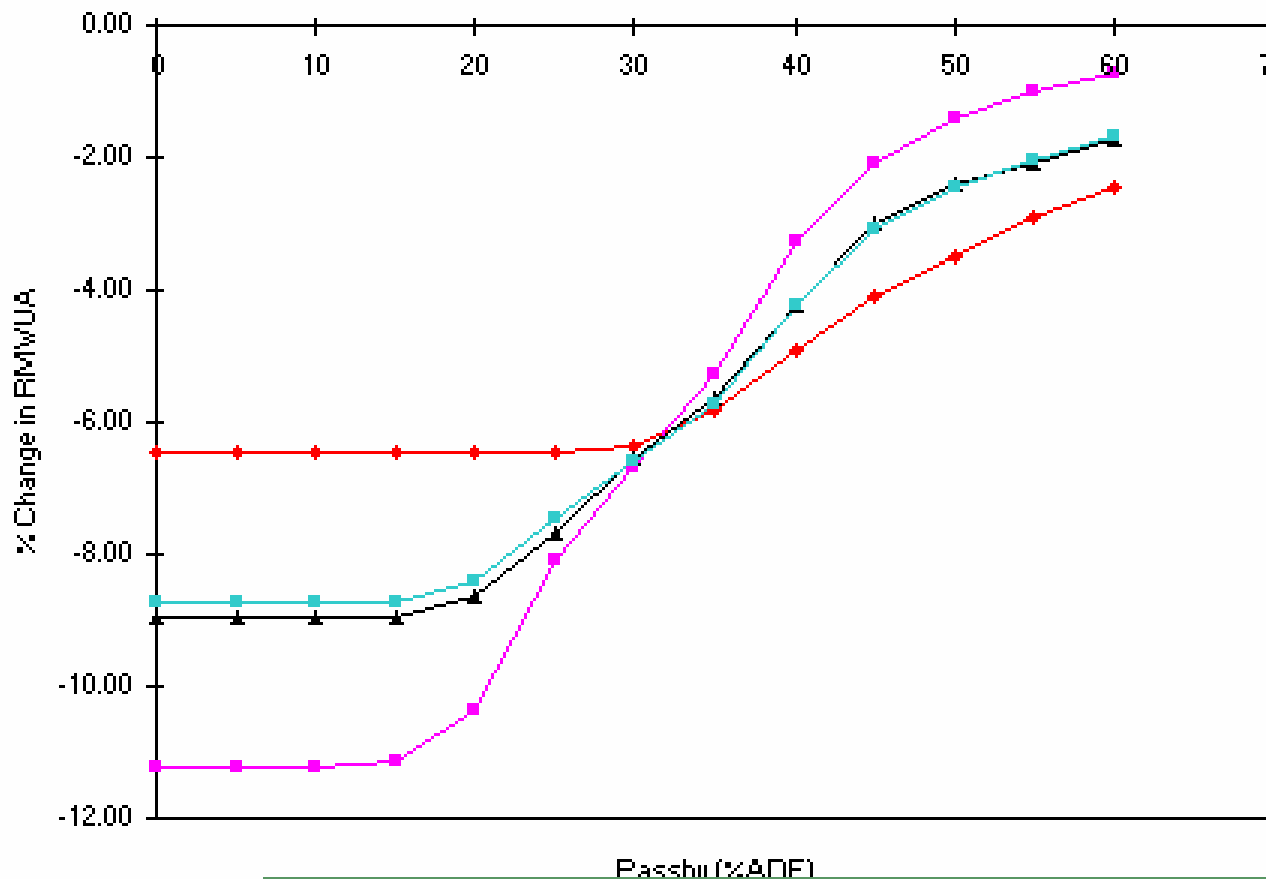


E.Br.Mill Ck.

Stocked Adult

0-5.0 Miles

Passby Program Results (AVERAGE LOSS IN RMWUA)



Back to Passby

Print

Spring

Summer

Fall/Winter

Annual

Chart Area

# A key question

Now that we know how much habitat is lost, how much loss is acceptable?

# Assumptions

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- Long term average annual habitat loss  $\approx$  trout biomass loss
- Population loss of 5% is considered minimal or statistically non-detectable

# Goal # 1

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**Maintain designated uses  
of the stream as defined in  
state water quality  
regulations**

# Designated uses

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- Exceptional Value – stream to be maintained and protected at existing quality
- High Quality Cold Water Fishery – No change in quality unless there is social and economic justification
- Cold Water Fishery – Maintenance and propagation of salmonids



# Goal # 2

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**Prevent changes in fisheries  
management class**

# Wild Trout Management Classes in PA

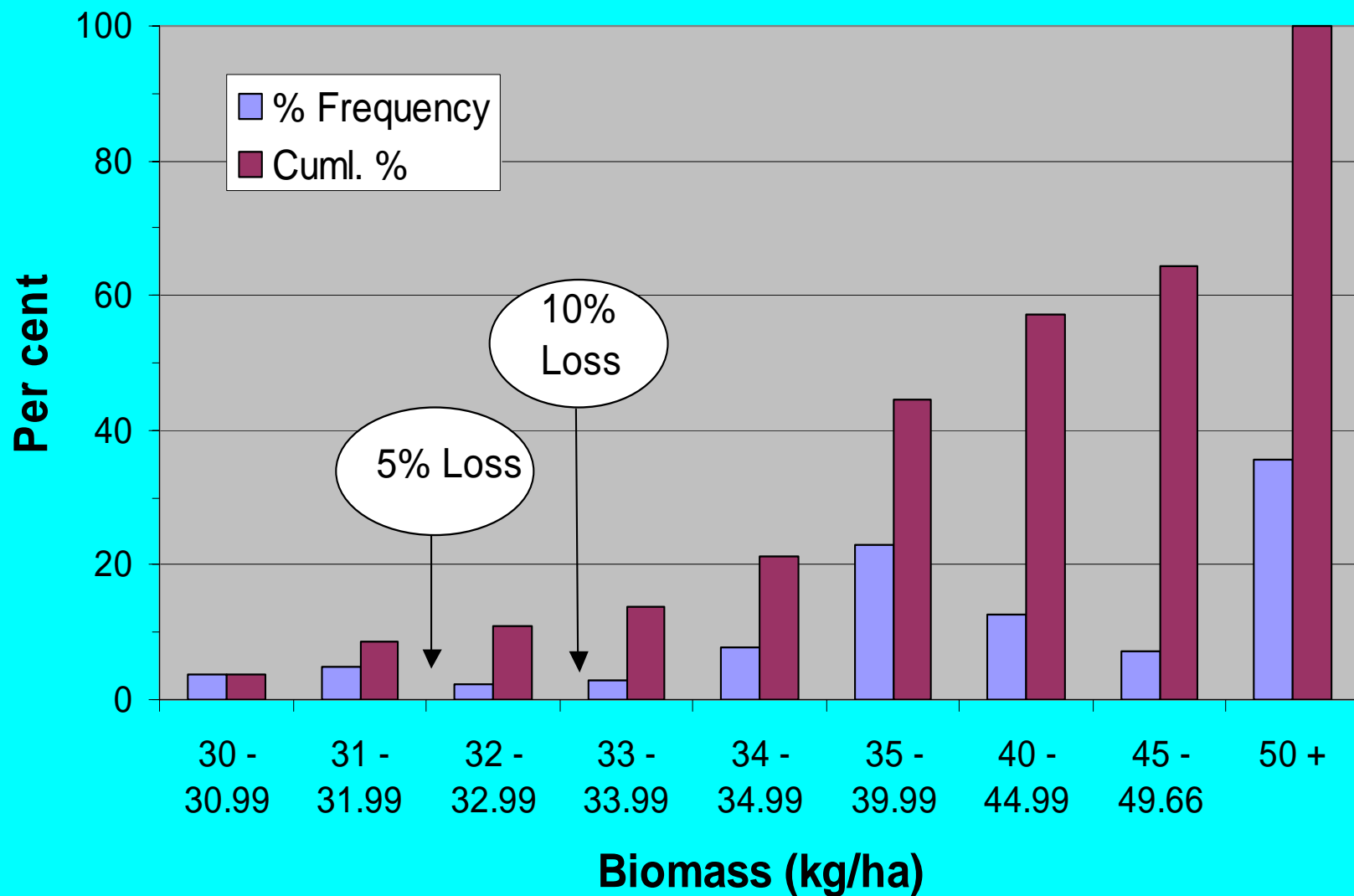
<b>Class</b>	<b>Species</b>	<b>Biomass (kg/ha)</b>
<b>A</b>	<b>Brown Trout</b>	<b><math>\geq 40</math></b>
<b>A</b>	<b>Brook Trout</b>	<b><math>\geq 30</math></b>
<b>B</b>	<b>Brown Trout</b>	<b>20-39</b>
<b>B</b>	<b>Brook Trout</b>	<b>20-29</b>
<b>C</b>	<b>Combined</b>	<b>10-19</b>
<b>D</b>	<b>Combined</b>	<b><math>&lt;10</math></b>

# The Relationship of Management Class to Designated Use

- **Class A Trout Fisheries – Generally designated as EV or HQ-CWF**
- **Class B & C Trout Fisheries – Generally designated as CWF**
- **Class D Trout Fisheries – Generally designated as CWF or TSF**

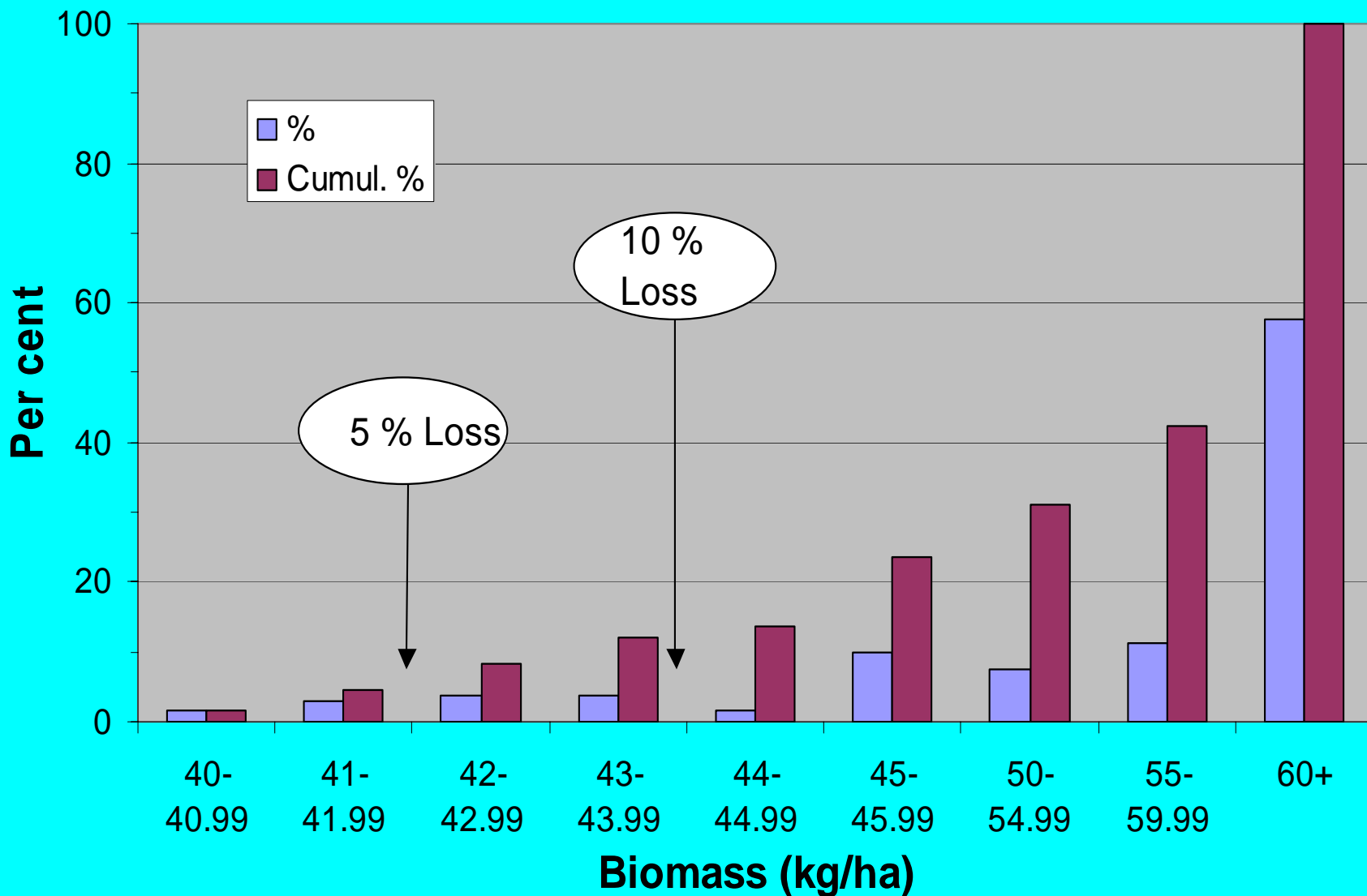
# Criteria Development

# Frequency distribution of biomass for Class A wild brook trout streams in Pennsylvania

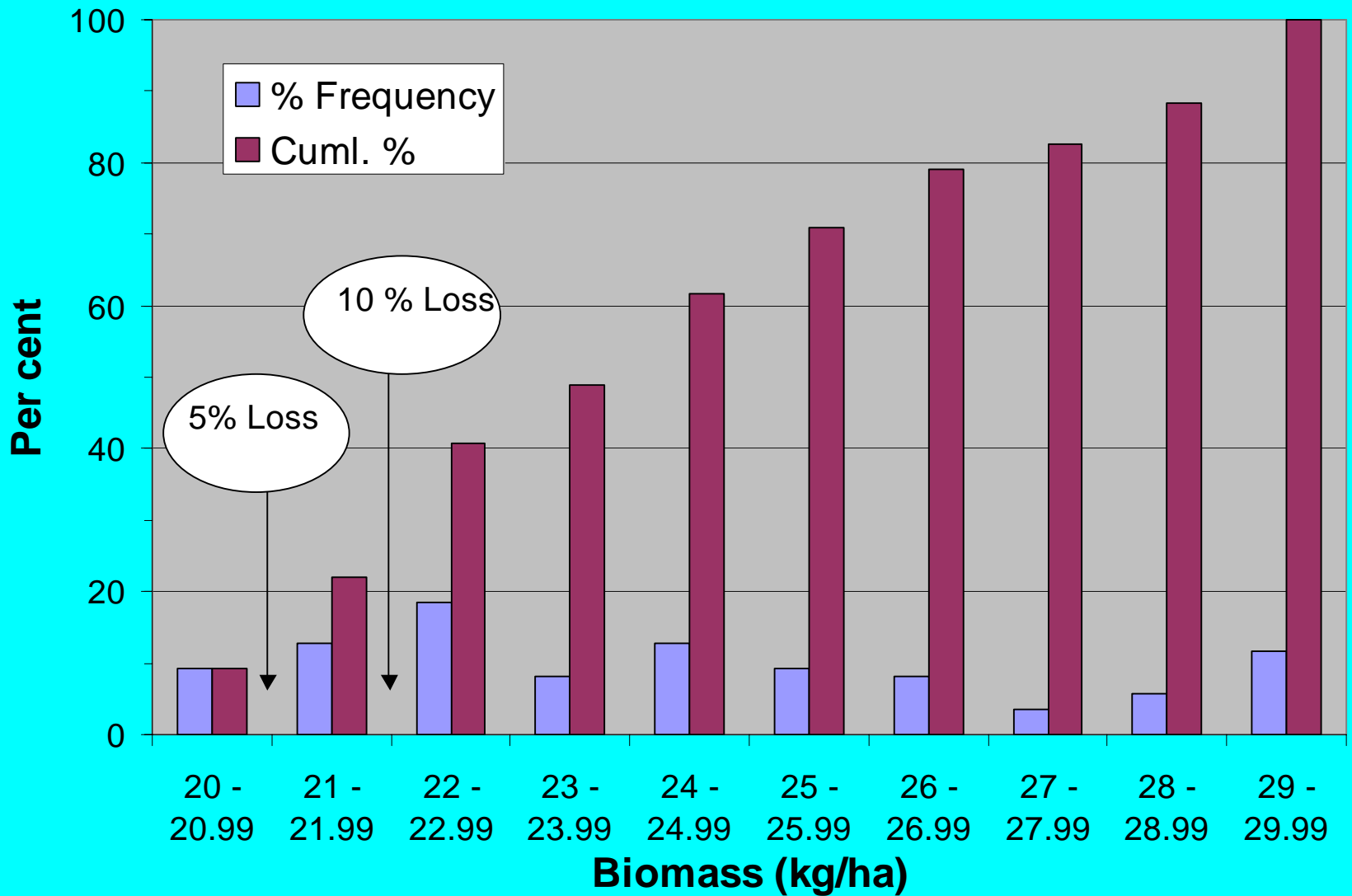




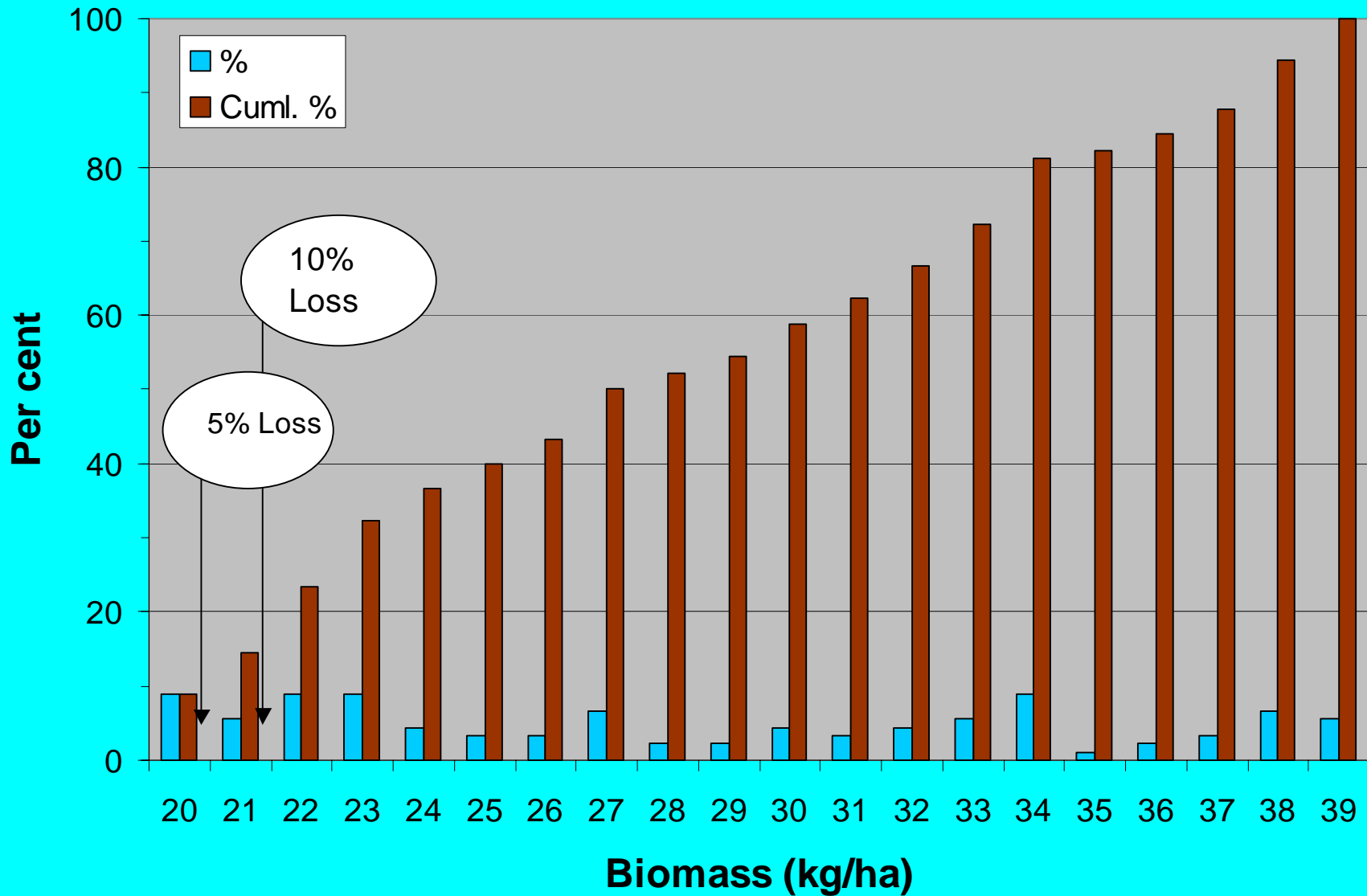
# Frequency distribution of biomass for Class A wild brown trout waters in Pennsylvania



# Frequency distribution for Class B wild brook trout waters in Pennsylvania



# Frequency distribution of biomass for Class B wild brown trout waters in Pennsylvania



# Criteria for DEP Draft Guidance and SRBC Policy

- EV, HQ, and Class A – 5% mean annual habitat loss
- HQ with SEJ – 7.5%
- Class B – 10%
- Class C or D – 15%

# Groundwater Withdrawal Regulation in Pennsylvania

- **Pennsylvania DEP**
- **SRBC**
- **DRBC**
- **PFBC**



# The Oley Decision (Oct 24, 1996)

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Oley Twp. et al. v Commonwealth of Pennsylvania, Department of Environmental Protection and Wissahickon Spring Water, Inc. Permittee



187 3 10

# Prior to the appeal:

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- **DEP interpreted their responsibilities in Public Water Supply permit review for wells as limited to verification that water quality was safe for domestic use.**
- **No consideration given to interrelationship of well pumping to surface water quantity.**



# As a result of the appeal:

**Environmental Hearing Board ruled that DEP must consider whether well construction & operation will violate the PA Clean Streams Law which effectuates the federal Clean Water Act requirement that the beneficial uses of water resources must be preserved. 1994 US Supreme Court decision (*PUD No. 1 of Jefferson County v. Washington Dept. of Ecology*, 114 S. Ct. 1900 (1994)) recognized that the antidegradation policy of CWA applies to not only water quality but also water quantity.**

# Also:

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**Section 611 of Clean Streams Law makes it unlawful to cause pollution. The definition of pollution in the Clean Streams Law includes “. . . contamination by alteration of the physical, chemical, or biological properties of such waters . . .”**

# Result

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- **DEP must now evaluate effects of well operation and pumping on surface waters**
- **SRBC and DRBC also evaluate these impacts for wells in the Susquehanna & Delaware River Basins**



Pennsylvania Environmental  
Defense Fund and Pennsylvania  
Fish and Boat Commission v.  
Commonwealth of Pennsylvania,  
Department of Environmental  
Protection and Houtzdale  
Municipal Authority, Permitee  
(December 1997)



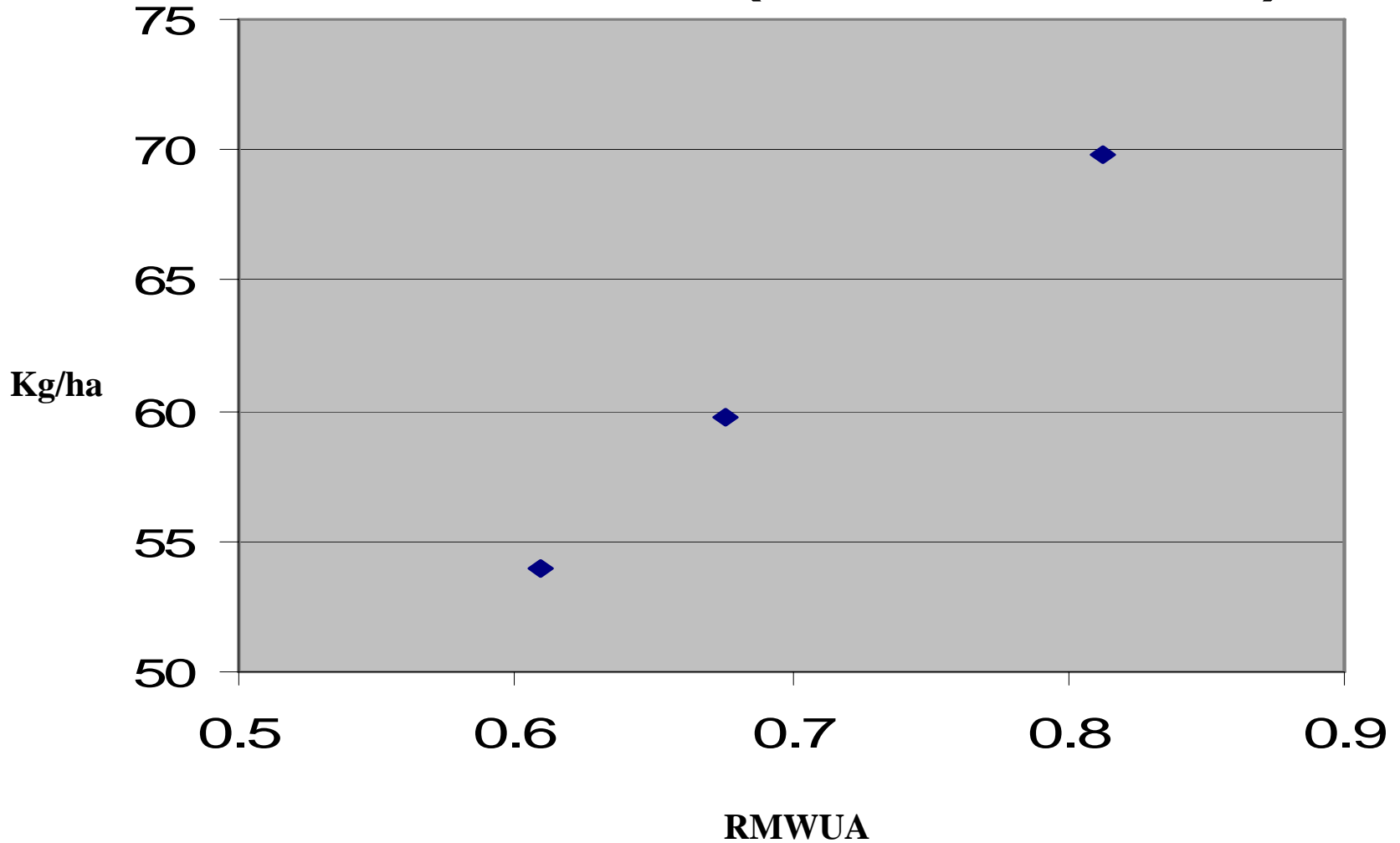






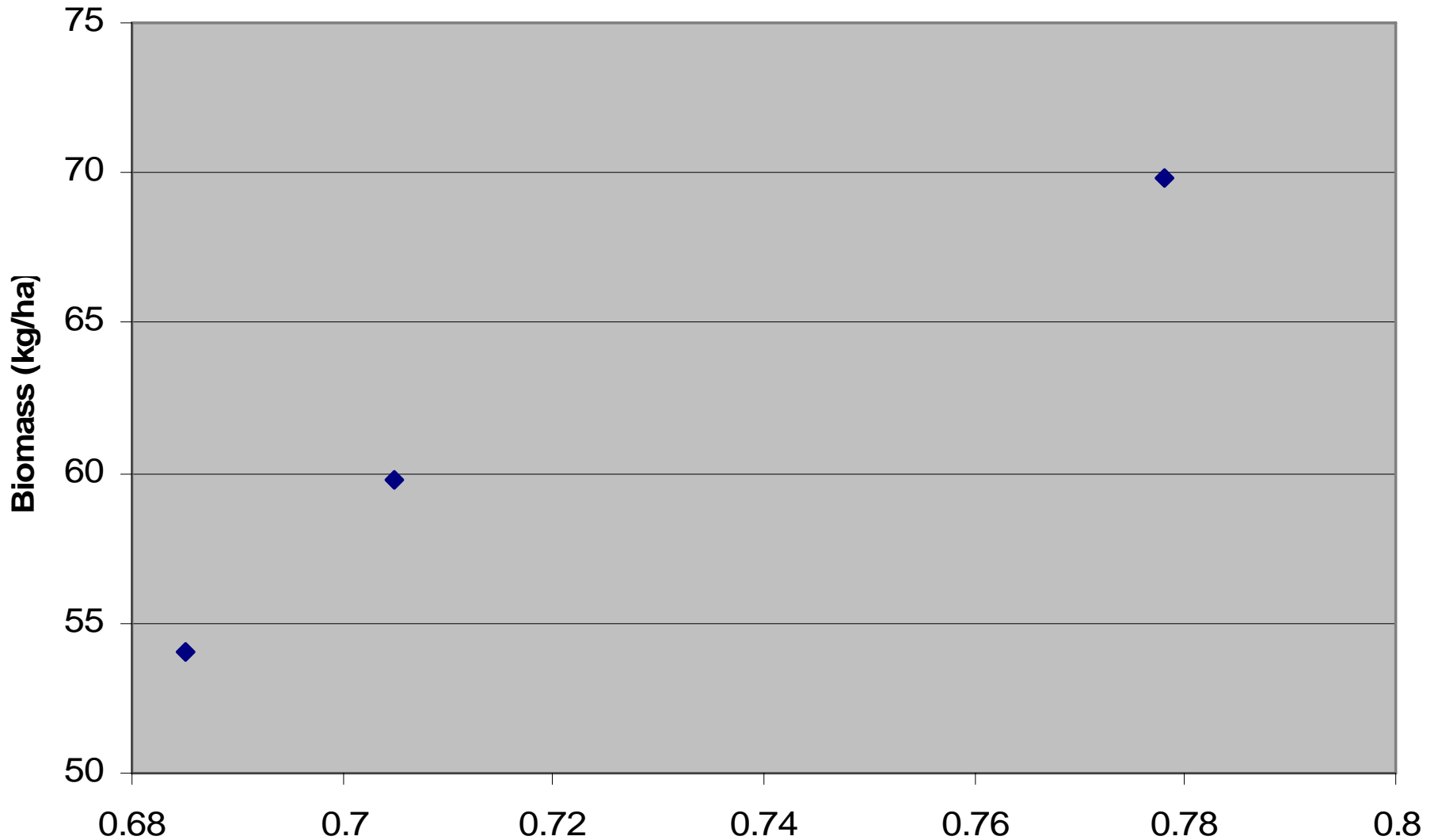


# Same Fall -Winter RMWUA vs Adult Biomass (Trim Root Run)





# Mean Annual RMWUA vs Total Brook Trout Biomass from Trim Root Run 2000-2004



# “Recent” happenings

# AES Ironwood Project, Lebanon County

- **Natural gas-fired power plant**
- **Water Supply – Tulpehocken and Quittapahilla Creek**
- **Habitat impacts – < 5%**
- **More stable flows in Tulpehocken Creek**
- **Voluntary mitigation – \$27,000/year**

# Bottled Water

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- **Perrier/Nestle – headwaters of Ontelaunnee Creek, Lehigh County**
- **IFIM study/biological study comparison to PA IF model results**

# PA-American Osceola Well Field

- **Production wells on Trout Run & Minnie Run, Centre County**
- **Intensive study of well pumping impacts on springs, wetlands, stream flow, & shallow groundwater system**
- **Passby flows made a condition of pumping based on study results**

# New statewide IF study planning

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- **Based on indices of hydrological alteration**
- **Similar to methods developed in NJ by USFWS and USGS**



[www.instreamflowcouncil.org](http://www.instreamflowcouncil.org)

## *Instream Flows*

*for Riverine Resource Stewardship*





**Physiographic Section Key**

- A Great Lakes Provinces
- B Glaciated Pittsburgh Plateau Section
- C Pittsburgh Low Plateau Section
- D High Plateau Section
- E Allegheny Mountain Section
- F Allegheny Plateau Section
- G West Valley Section
- H Glaciated High Plateau Section
- I Glaciated Low Plateau Section
- J Glaciated Pocono Plateau Section
- K Appalachian Mountain Section
- L Great Valley Section
- M South Mountain Section
- N Gettysburg-Norwich Leveland Section
- O Reading Frong Section
- P Piedmont Leveland Section
- Q Coastal Plain Provinces
- R Piedmont Upland Section

- GP-1 Gettysburg-Norwich Leveland
- GP-2 Glaciated Plateau
- RP-1 Reading Frong
- RV-1 Ridge and Valley
- SM-1 South Mountain
- UP-1 Unglaciated Plateau

- Blue line: Surface Water
- Black line: County Line
- Red line: Physiographic Section Boundary
- Orange line: Glacial Boundary
- White box: Unlabeled

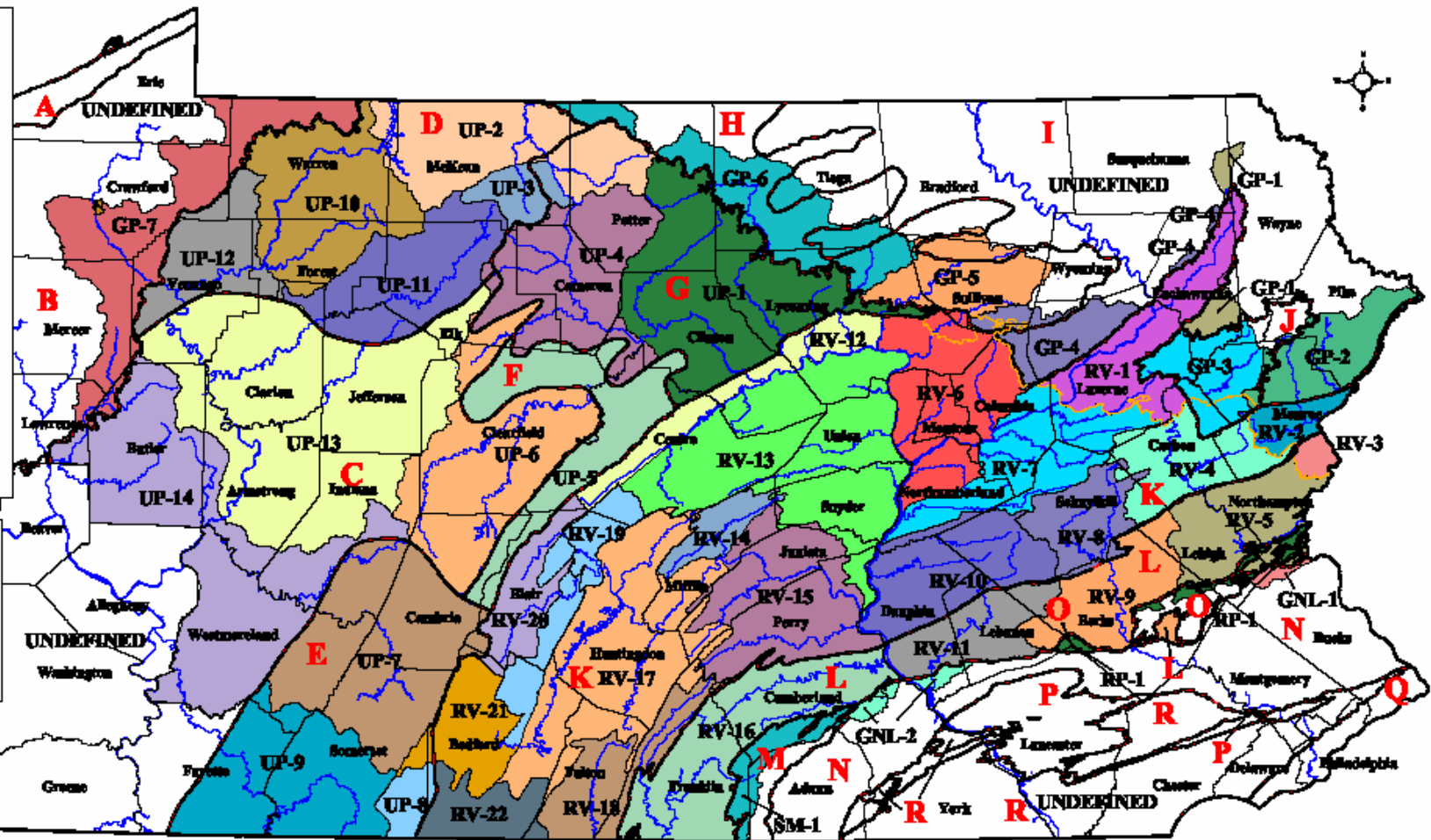


Plate 2. Pennsylvania-Maryland Intermountain Flow Study: Hydrologic Basins

# Stream Variation

Stream A

Stream B

	Jan	Feb	Mar	April	May	June	July	Aug	Sept	Oct	Nov	Dec	Mean
1999													a
2000													b
2001													c
2002													d
Mean	Jan	Feb	Mar	April	May	June	July	Aug	Sept	Oct	Nov	Dec	X

	Jan	Feb	Mar	April	May	June	July	Aug	Sept	Oct	Nov	Dec	Mean
1999													a
2000													b
2001													c
2002													d
Mean	Jan	Feb	Mar	April	May	June	July	Aug	Sept	Oct	Nov	Dec	X

**Yearly average = (Stream A Mean(a,b,c,d) + Stream B Mean(a,b,c,d))/2**

**Monthly average = (Stream A Mean(J,F,M,...D) + Stream B Mean(J,F,M,...D))/2**

## Yearly Variation

	Jan	Feb	Mar		Dec	Mean
1999	Mean (Streams A,B,C,etc)	Mean (Streams A,B,C,etc)				a
2000						b
2001						c
2002						d
Mean	Jan	Feb	Mar		Dec	X

Yearly average = average (a,b,c,d)

# Problem set

1. **Develop a median monthly flow dataset for USGS gage Lehigh River at Stoddartsville (Bald Eagle Ck at Tyrone)**
2. **Synthesize a dataset from this same gage but for a site with a drainage area of 5 sq. miles**
3. **Estimate the passby flow for a withdrawal of 1 mgd from this gage that yields an average annual habitat loss of 5%, 10% and 15% using the preliminary analysis model (you will need to ask me certain questions to do this)**
4. **Estimate the passby flow for a withdrawal of 0.5 mgd from this gage that yields an average annual habitat loss of 5%, 10% and 15% using the detailed analysis model**
5. **At a 5% habitat loss, how frequently will the entire withdrawal be available on an annual basis using median flow data.**
6. **Use the median monthly flow data from question 2. Assume this is daily data. Determine what the habitat loss is from one year to the next if  $\frac{1}{2}$  the flow is taken each day**