

DEP Sampling Study at USA TODAY Report Sites

Locust Grove Mennonite School, Lancaster, PA

Background

In response to a USA TODAY special report titled "The Smokestack Effect – Toxic Air and America's Schools", the Pennsylvania Department of Environmental Protection (DEP), Bureau of Air Quality (BAQ) conducted air sampling for toxic pollutants at a select group of schools in Pennsylvania. The schools were chosen based on their modeled relative ranking above the reference school (Meredith Hitchens Elementary School in Ohio) cited in the report. Additional schools were chosen where USA TODAY conducted their own sampling and risk analysis, and proposed the school required further investigation.

The Locust Grove Mennonite School was one of 38 schools in Pennsylvania where the modeled ranking was above the reference school and in the top 1% of all schools in the United States. The model listed manganese and nickel as the major pollutants of concern at this site. No sampling was done by USA TODAY at the school to confirm the modeling results. See USA TODAY's information on their website at http://smokestack.usatoday.com/.

Findings

The total excess lifetime cancer risk based on DEP sampling is 9.3 in a million. The risk calculation assumes an adult weighing 70 kilograms (154 pounds) will breathe 20 m³ (706 ft³) of air each day for 365 days a year, over a 70-year lifetime of exposure. This level of cancer risk falls within the US Environmental Protection Agency's (EPA) generally acceptable risk range of 1-in-10,000 to 1-in-a-million. This differs from the USA TODAY's determination through modeling that toxic pollution levels may be unacceptable. Pollutant concentrations measured through sampling are generally considered more reliable than modeled concentrations.

Because the DEP sampling found the concentrations of the pollutants measured at this site to be below non-cancer health benchmarks, non-cancer health effects are not expected from breathing the air at this school.

DEP Sampling

Air sampling at the school looked for concentrations of toxic metals in particles including arsenic, beryllium, cadmium, total chromium, manganese, lead, nickel and zinc.

Each of the three toxic metals samples were collected over a 96-hour period using a high-volume particulate sampler with quartz-fiber filters, and were analyzed by the DEP Laboratory. The procedure is based on the EPA Compendium Methods IO-2 and IO-3.

The DEP laboratory can detect very low levels of pollutants in the range well below 1 microgram (ug)(one millionth of a gram) per cubic meter (m³) of air.

Summarizing the Data

In summarizing the sampling data, DEP calculated average concentrations from three samples for each toxic metal compound. If a compound was not detected, or found at a concentration below the Reporting Limit (RL) in all three samples, an average was not calculated. If a compound was detected in at least one sample, the average was calculated using ½ the lab RL for any non-detects.

Note that there are neither state nor national air quality standards for most of these pollutants (except for lead). Therefore, the DEP evaluated the health risks associated with breathing the measured concentrations of these pollutants using risk assessment methods approved by the EPA.

Overview of Risk Factors and Reference Doses

The excess lifetime cancer risk for each compound was calculated using unit risk factors (URFs), and the risk for non-cancer health effects was calculated using reference air concentrations (RfCs). The URF is a measure of the probability of developing cancer from exposure over a lifetime to a specified concentration of a given chemical derived from health studies. The RfC is the estimated concentration below which no (non-cancer) adverse health affects are expected to occur over a lifetime of continuous exposure. The EPA Integrated Risk Information System (IRIS) database was the primary source for the risk factors. In some cases, there were no inhalation risk data for a chemical in the IRIS database, so other sources were referenced.

The URF and RfC are derived by assuming an adult weighing 70 kilograms (154 pounds) will breathe 20 m³ (706 ft³) of air each day for 365 days a year, over a 70-year lifetime of exposure.

The excess lifetime cancer risk is calculated for each compound by multiplying its URF by the average concentration. The individual risks for each chemical are added to get the total excess lifetime cancer risk at that site.

The excess lifetime cancer risk numbers are written in an exponential format (e.g. 1.0E-04). Refer to Table 1 when interpreting these numbers. For example, an excess lifetime cancer risk of 1.2E-05 means that 1.2 more people in a population of 100,000 (or 12 more in a million) are likely to develop cancer. This is above and beyond the national lifetime cancer risk of slightly less than 1 in 2 in men, and slightly more than 1 in 3 in women.

Risk	Exponential	Decimal	Read as			
1.0E-08	1x10 ⁻⁸	0.0000001	1 in 100 million			
1.0E-07	1x10 ⁻⁷	0.000001	1 in 10 million			
1.0E-06	1x10 ⁻⁶	0.000001	1 in 1 million			
1.0E-05	1x10 ⁻⁵	0.00001	1 in 100,000			
1.0E-04	1x10 ⁻⁴	0.0001	1 in 10,000			

Table 1. Interpreting the risk numbers.

Any risk estimate is based on a number of assumptions and some of the assumptions DEP made for this study include:

- The average concentration of the three samples collected is the concentration that the student will be exposed to over a lifetime;
- The concentrations measured at the sampling site are representative of exposures to the student population in the school;
- Hexavalent chromium (chrome VI) concentrations are assumed to be 1/7th the total chromium concentration;
- The effects of exposure to multiple chemicals are additive;
- The only excess risk considered in this report is due to inhalation.

The Hazard Quotient (non-cancer health risk) associated with each of the relevant compounds is calculated by simply dividing the compound average concentration by the respective RfC. If the Hazard Quotient is greater than 1, then adverse health effects are possible. The Hazard Quotient cannot be translated to a probability that adverse health effects will occur, and is unlikely to be proportional to risk. It is especially important to note that a Hazard Quotient exceeding 1 does not necessarily mean that adverse effects will occur. The individual Hazard Quotients for each compound are summed to get the Hazard Index. If the Hazard Index value is less than 1.0, and inhalation is the only source of exposure, then those chemicals concentrations are not likely to cause adverse non-cancer health affects.

Excess Lifetime Cancer Risk

The goal of Federal and State Air Pollution Agencies, when dealing with the emission of a toxic pollutant from an industrial source is to limit the risk from that pollutant to the surrounding community to less than one in a million excess lifetime cancer risk (from inhalation). The risk to communities is generally higher due to the fact there are multiple sources and multiple pollutants. In conducting risk assessments at hazardous waste cleanup projects and superfund sites, EPA generally considers a lifetime cancer risk to an individual of between 1-in-10,000 and 1-in-a-million as an acceptable range.

The total excess lifetime cancer risks for inhalation, based on the average concentration of toxic metals from the sampling, is 9.3 in a million (9.3E-06) and is shown in Table 2. This value falls between the 1-in-10,000 and 1-in-a-million range. With the conservative assumptions used by the DEP in conducting this risk assessment, the actual risk may be lower. For the purpose of comparison, Table 2 also shows the excess lifetime cancer risk for inhalation based on the 2007 average annual monitoring data from DEP air toxic monitors across the Commonwealth. The total risk of 9.3 in a million calculated for the Locust Grove Mennonite School is just under the statewide average cancer risk of 9.9 in a million for toxic metals.

Non-Cancer Health Effects

There were no toxic metals with average concentrations above their respective RfC (a Hazard Quotient less than 1). Furthermore, the Hazard Index (the individual Hazard Quotients summed) was below 1.0 as well. Consequently, non-cancer health effects are not expected from breathing the air at the school.

The EPA has set National Ambient Air Quality Standards (NAAQS) for six principal pollutants, including lead, to protect public health and welfare. The NAAQS for lead is a 0.15 ug/m³ average in any 3-month period (also know as a 3-month rolling average). None of the lead concentrations from the DEP sampling approached this level and therefore are not a concern.

Differences Between the DEP and USA TODAY Studies

The USA TODAY report used the Risk-Screening Environmental Indicator (RSEI) model to rank each school relative to one another based on the pollutants likely to be in the air outside the school. The RSEI is a *screening tool* developed by the EPA to put Toxic Release Inventory (TRI) emission data into a health context. The model is used as a priority-setting tool to focus resources in areas that will provide the "greatest potential risk reduction". RSEI results do not provide quantitative risk estimates. TRI emissions data are self-reported by facilities and may contain errors. Pollutant concentrations measured through sampling are generally considered more reliable than modeled concentrations.

Conclusion

Although the USA TODAY ranked the Locust Grove Mennonite School higher than the reference school mentioned in their report, actual sampling of the air by DEP for the stated pollutants of concern does not indicate an unacceptable risk to the students attending the school.

For additional information on modeled toxic concentrations in the United States down to the census tract level, see the EPA National Air toxics Assessment (NATA) web site at: http://www.epa.gov/ttn/atw/natamain/.

Table 2. DEP toxic metal sampling results at the Locust Grove Mennonite School.

		USA TODAY	DEP Samples ^b			Unit Risk			2007 PA	Reference Air			
		Sample ^a	2/11/09	2/18/09	2/26/09	Average	Factor (URF)	Source	Excess Lifetime	Excess Lifetime	Conc. (RfC)	Source	Hazard
CAS#	Metal	ug/m³	ug/m³	ug/m³	ug/m³	ug/m³	m³/μg	URF	Cancer Risk ^c	Cancer Risk ^d	μg/m³	RfC	Quotient ^e
7440-38-2	Arsenic	no	0.00198	0.00169	0.00124	0.00164	4.3E-03	IRIS	7.0E-06	3.6E-06	1.5E-02	CalEPA	0.11
7440-41-7	Beryllium	sampling	<rl< td=""><td><rl< td=""><td><rl< td=""><td></td><td>2.4E-03</td><td>IRIS</td><td></td><td></td><td>2.0E-02</td><td>IRIS</td><td></td></rl<></td></rl<></td></rl<>	<rl< td=""><td><rl< td=""><td></td><td>2.4E-03</td><td>IRIS</td><td></td><td></td><td>2.0E-02</td><td>IRIS</td><td></td></rl<></td></rl<>	<rl< td=""><td></td><td>2.4E-03</td><td>IRIS</td><td></td><td></td><td>2.0E-02</td><td>IRIS</td><td></td></rl<>		2.4E-03	IRIS			2.0E-02	IRIS	
7440-43-9	Cadmium		0.00016	0.00022	0.00015	0.00018	1.8E-03	IRIS	3.2E-07	4.6E-07			
7440-47-3	Chromium (Total)		0.00131	0.00057	0.00057	0.00082							
18540-29-9	Chromium VI (Assumed) ^f					0.00012	1.2E-02	IRIS	1.4E-06	5.0E-06	1.0E-01	IRIS	0.00
7439-92-1	Lead ^g		0.00803	0.00809	0.00774	0.00795	1.2E-05	CalEPA	9.5E-08	8.9E-08			
7439-96-5	Manganese		0.00843	0.00832	0.00871	0.00849					5.0E-02	IRIS	0.17
	Nickel ^h		0.00171	0.00179	0.00148	0.00166	2.4E-04	IRIS	4.0E-07	6.3E-07			
7440-66-6	Zinc		0.04121	0.05517	0.04018	0.04552							
							Total	9.3E-06	9.9E-06	Ha	zard Index	0.3	

^a Samples were collected over a 96-hour period on 37mm filters.

<RL #

- Compound not detected. DEP substituted 1/2 the Reporting Limit to calculate average.

IRIS - EPA's Integrated Risk Information System

CalEPA - California EPA

^b Samples were collected over a 96-hour period beginning on the date shown using EPA Method IO-2 and IO-3.

^c Risk due to inhalation is based on the average of three samples (ELCR = Avg x URF). Risk is not calculated for compounds that were not detected in all three samples.

d Calculated by averaging data collected in 2007 at the Chester, Erie, Lancaster, Lewisburg, Marcus Hook, Reading and Swarthmore toxic monitoring sites.

e A Hazard Quotient < 1 indicates no expected non-cancer health effects (HQ = Avg / RfC). The HQ is not calculated for compounds that were not detected in all three samples.

f Chromium VI concentration assumed to be 1/7th the Total Chromium concentration by DEP for study purposes.

⁹ The NAAQS standard for lead is 0.15 ug/m³ (rolling 3-month average).

^h The URF for Nickel is the IRIS value for Nickel (Refinery Dust).

⁻ Compound not detected, or less than the Lab Reporting Limit (RL), in all three DEP samples.