

**Commonwealth of Pennsylvania  
Department of Environmental Protection**



**REQUEST FOR REDESIGNATION  
AS ATTAINMENT  
TIOGA COUNTY  
EIGHT-HOUR OZONE NONATTAINMENT AREA**

**SEPTEMBER 2006**

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## TABLE OF CONTENTS

Introduction	.....	1
Section 1	Demonstration of Attainment and Air Quality Trends Analysis	
	A. Design Value Determination.....	3
	B. Air Quality Trends Analysis .....	4
	C. Climate Trends Analysis .....	7
	D. Additional Trends .....	11
	E. Ozone Transport .....	13
	F. Modeling Analysis.....	15
Section 2	SIP Approvals and Applicable Requirements	
	A. Regulatory Requirements.....	16
	B. Nonregulatory Requirements .....	17
Section 3	Demonstration of Permanent and Enforceable Improvement	
	A. Base Year (2002) Emission Inventory .....	19
	B. Attainment Year (2004) Emission Inventory .....	20
	C. Control Measures .....	21
Section 4	Maintenance Plan.....	24
Acronyms and Abbreviations	.....	25

## TABLES, CHARTS AND FIGURES

### TABLE

1-1	Eight-Hour Ozone Statistics .....	5
1-2	Trajectory Start Points .....	14
3-1	VOC and NO <sub>x</sub> Emissions Summary: 2002 and 2004.....	20
3-2	Highway Vehicles: VMT and Emissions .....	22

### CHARTS

1-1	Eight-Hour Ozone Design Values .....	5
1-2	Exceedance Day Count .....	6
1-3	Fourth High Eight-Hour Ozone Values .....	7
1-4	Relationship between Ozone Exceedances, Solar Insolation and Temperature .....	8
1-5	Average Temperatures at the Canton COOP Station.....	9
1-6	Number of 90 degree days at the Canton COOP Station.....	10
1-7	Precipitation Totals at the Canton COOP Station.....	11
1-8	Tioga Population and Labor Force .....	12
1-9	Pennsylvania Economic Activity Index.....	13

### FIGURE

1-1	HYSPLIT Back Trajectory Analysis .....	15
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## INTRODUCTION

Maintaining concentrations of ground-level ozone below the health-based standard is important because ozone is a serious human health threat, and also can cause damage to important food crops, forests, and wildlife.

Repeated exposure to ozone pollution may cause a variety of adverse health effects for both healthy people and those with existing conditions including difficulty in breathing, chest pains, coughing, nausea, throat irritation, and congestion. It can worsen bronchitis, heart disease, emphysema, and asthma, and reduce lung capacity. Asthma is a significant and growing threat to children and adults. Ozone can aggravate asthma, causing more asthma attacks, increased use of medication, more medical treatment and more frequent visits to hospital emergency clinics. Because ozone pollution usually forms in hot weather, anyone who spends time outdoors in the summer may be affected, particularly children, the elderly, outdoor workers and people exercising. Children are most at risk from exposure to ozone because they are active outside, playing and exercising, during the summertime when ozone levels are highest.

Ozone is one of the most pervasive and detrimental pollutants known to affect vegetation, causing more injury to trees and crops than any other air pollutant in the United States. Ozone interferes with photosynthesis, the process by which plants convert water and sunlight to food. Ozone makes plants more susceptible to disease, insects, other pollutants, and harsh weather. It damages the foliage of trees and other plants, ruining the landscape of cities, parks and forests, and recreation areas. Research has shown that current ozone concentrations result in reductions in wood growth in forests of the Northeast of over 10 percent. There is strong scientific evidence showing that current levels of ozone are reducing crop yields, particularly in sensitive species - soybean, cotton, and peanuts. Annual crop loss from ozone for soybeans alone in Illinois, Indiana and Ohio has been calculated to fall between \$199 million and \$345 million. The U.S. Environmental Protection Agency (EPA) has estimated national crop yield losses due to ozone in excess of \$1 billion annually. A key component of ozone, oxides of nitrogen ( $\text{NO}_x$ ), contributes to fish kills and algae blooms in sensitive waterways, such as the Chesapeake Bay.

Ozone is not emitted directly to the atmosphere, but is formed by photochemical reactions between volatile organic compounds (VOCs) and  $\text{NO}_x$  in the presence of sunlight. The long, hot, humid days of summer are particularly conducive to ozone formation, so ozone levels are of concern primarily during the months of May through September. The primary sources of man-made VOCs and  $\text{NO}_x$ , the ozone precursors, are the evaporation of fuels and solvents (gasoline and consumer products), combustion of fuels (motor vehicles, power plants and non-road engines), and industrial processes.

The EPA has established the maximum limit for ozone pollution allowed in the ambient air. EPA's National Ambient Air Quality Standard (NAAQS) for ozone is 0.08 parts per million (ppm) averaged over eight hours.

In 2004, EPA designated Tioga County as nonattainment for the eight-hour ozone NAAQS based on data from 2001-2003. The subsequent analyses clearly demonstrate that the ambient air quality in the Tioga County nonattainment area now meets the eight-hour ozone NAAQS and that the emission reductions responsible for the air quality improvement are both permanent and enforceable. This analysis and the maintenance plan submitted concurrently demonstrates that the Tioga County nonattainment area has completed all criteria set forth in Section 107(d)(3)(E) of the Clean Air Act (CAA) and should be officially redesignated as attainment.

Section 107(d)(3)(E) of the CAA states that an area can be redesignated to attainment if the following conditions are met:

- The NAAQS has been attained; (Section 1)
- The applicable implementation plan has been fully approved under Section 110(k) of the CAA and the state has met all applicable requirements for the area under Section 110 and Part D; (Section 2)
- The improvement in air quality is due to permanent and enforceable reductions in emissions; and (Section 1 and Section 3)
- A maintenance plan with contingency measures has been fully approved under Section 175A. (Section 4)

This redesignation request describes how the Tioga County ozone nonattainment area satisfies each of the Clean Air Act's Section 107(d)(3)(E) criteria for redesignation to attainment.

Requirements for a public comment process are set forth in Section 110(a)(2) of the CAA and 40 CFR Section 51.102(d). The Department held a public hearing to receive comments on the proposals on Tuesday, September 5, 2006, at 1 p.m. at the Wellsboro Borough Building, 28 Crafton Street, Wellsboro, PA. The comment period closed on September 11, 2006. No testimony was presented and no written comments were received.

## SECTION 1

### DEMONSTRATION OF ATTAINMENT AND AIR QUALITY TRENDS ANALYSIS

On April 30, 2004, the EPA promulgated its final nonattainment designations for the eight-hour ozone NAAQS. (69 Fed. Reg. 23858). Seventeen areas in Pennsylvania were designated as eight-hour ozone nonattainment areas. These designated nonattainment areas cover 37 counties in Pennsylvania. The eight-hour ozone designations became effective on June 15, 2004.

Tioga County was classified as a “basic” nonattainment area based on one-hour and eight-hour ozone concentrations. EPA designations were based on air-quality monitoring data for 2001, 2002 and 2003. Air quality in the Tioga County nonattainment area has improved since the EPA’s original designations. Tioga County’s 2005 design value (based on data from 2003, 2004 and 2005) is 81 parts per billion (ppb). Following EPA criteria a design value below 85 ppb is considered to be attainment. The Tioga County design value of 81 ppb thus is below the 85 ppb threshold for nonattainment of the eight-hour ozone standard. Concentrations are expected to remain below 85 ppb over the next decade.

#### A. DESIGN VALUE DETERMINATION

Our air-quality analysis is based on ozone data measured at site number 42-117-4000 in Tioga County. The ambient air-quality data analysis for ozone was completed using the appropriate regulations and guidance documents. Monitoring procedures were determined in accordance with 40 CFR, Part 58 (40 CFR 1992a). Eight-hour ozone design values were calculated in accordance with EPA’s Guideline on Data Handling Conventions for the Eight-Hour Ozone NAAQS (1998).

Tioga County’s eight-hour ozone design values have decreased over the 2002 to 2005 time frame. Over the last several years ozone concentrations at the Tioga County monitor have decreased significantly.

A recent analysis by the EPA (2005) suggests that there have been substantial ozone reductions due to various emission control programs, including the NO<sub>x</sub> SIP Call. EPA’s analysis indicates slight reductions in ozone concentrations prior to the implementation of the NO<sub>x</sub> SIP Call (2002 through 2004); an approximately 4% decline between 1997 and 2002, after adjusting for meteorology. More substantial reductions appear to have occurred after the NO<sub>x</sub> SIP Call was implemented; an approximately 10% decline between 2002 and 2004, after adjusting for meteorology. Ozone concentration reductions in Tioga County appear to be similar to what the EPA has observed in its analysis. Caution should be used in this comparison because the department did not adjust Tioga County’s ozone concentrations for meteorological factors.

## **B. AIR QUALITY TRENDS ANALYSIS**

### **1. Design Values**

The Tioga County ozone monitor began operations during the 1999 ozone season. It is the only monitor located in the Tioga County nonattainment area. The monitor has been operated continuously since its installation date. Trends in ozone design values were analyzed from 2000 through 2005. These were all of the years that the monitor met EPA's completeness requirements. The year of first operation, 1999, had less than 90% valid data over the entire ozone season (Apr 1 through Oct 31).

Table 1-1 lists Tioga County's eight-hour ozone design values from 2002 - 2005. These are presented in graphic form in Chart 1-1. Design values have generally fallen slightly over this time period (3.5% overall). The Tioga County monitor has exceeded the eight-hour standard roughly half of the time it has had valid data. The years the monitor exceeded the standard were due to one year (2002) of unusually high ozone concentrations.

### **2. Exceedances**

Exceedance trends were examined over the 2000-2005 time period. An exceedance is defined as any day the Tioga County monitor recorded a valid eight-hour ozone concentration greater than 84 ppb. The time period examined met the 90% valid days requirement outlined in the EPA guideline. Exceedance days for Tioga County are listed in Table 1-1 and graphed in Chart 1-2.

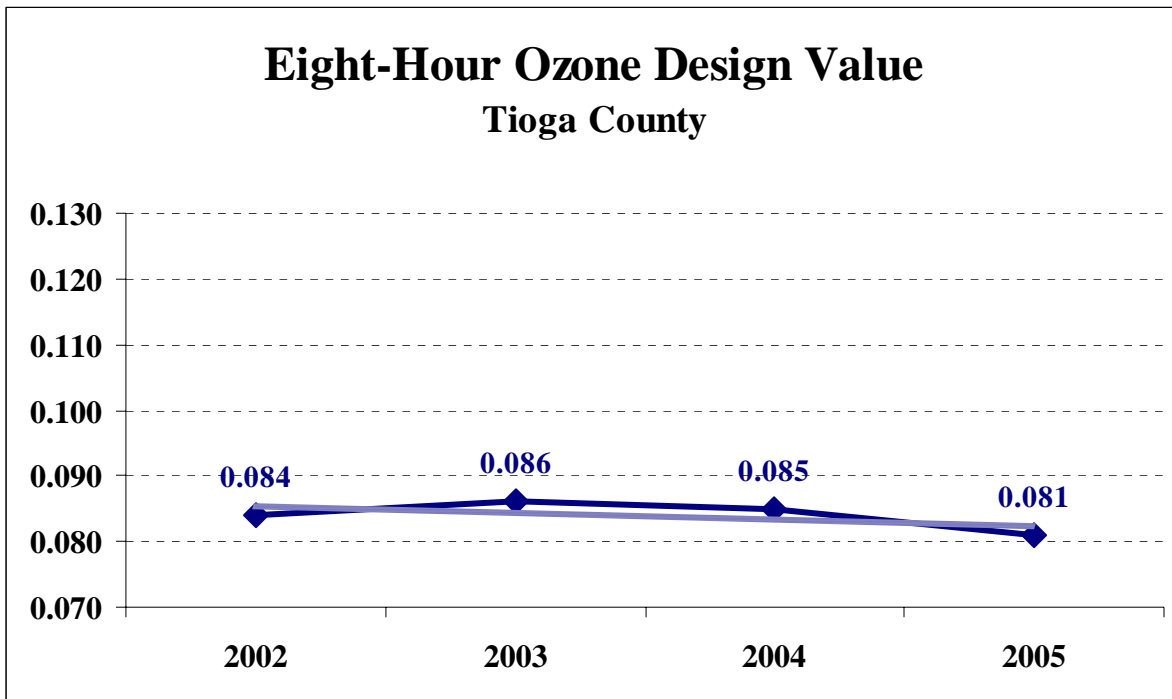
Exceedance days have generally declined over the 2000-2005 time period. The Tioga County monitor averages 3.2 exceedance days per ozone season. This average was taken for ozone seasons with at least 90% valid data over the entire season. Half of the monitor exceedances at the Tioga County monitor occurred during the 2002 ozone season. If data from 2003-2005 this year is removed from consideration, Tioga County's average exceedance rate drops to 1.6 exceedances per ozone season.



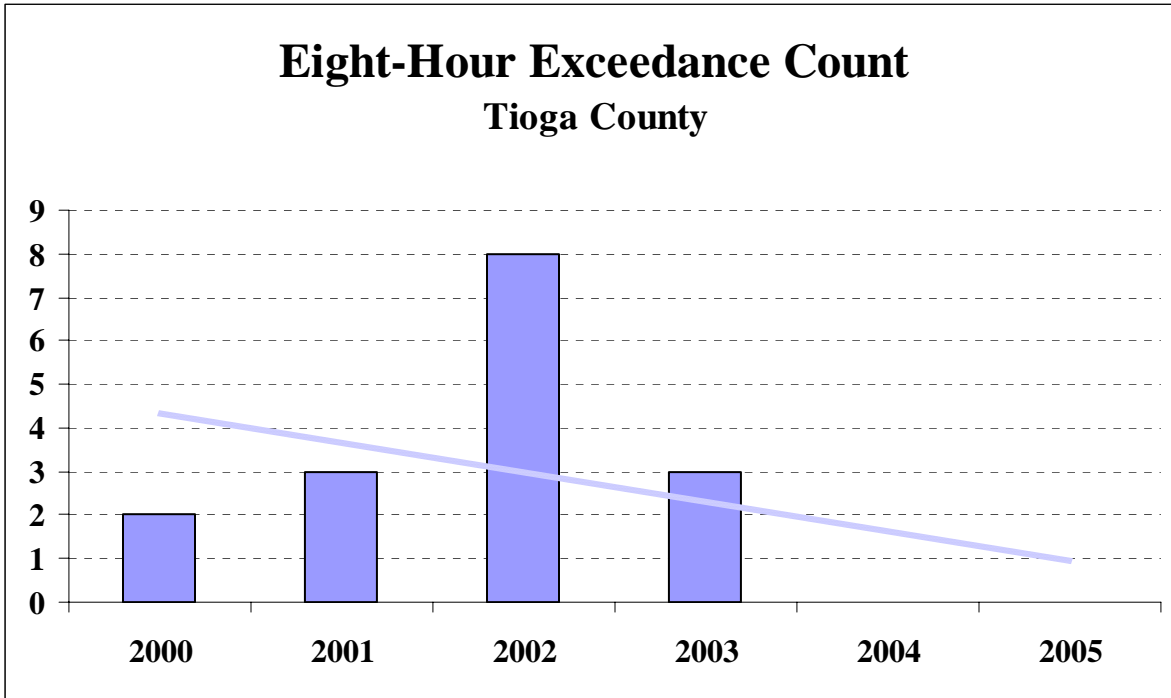
**Table 1-1  
Tioga County  
Eight-Hour Ozone Statistics**

YEAR	% VALID DAYS	DESIGN VALUE (PPM)	4 <sup>TH</sup> HIGH (PPM)	EXCEEDANCE DAYS
1999	65.9%		0.082	2
2000	100.0%		0.078	2
2001	99.1%		0.083	3
2002	99.5%	0.084	0.093	8
2003	91.6%	0.086	0.084	3
2004	94.9%	0.085	0.079	0
2005	97.2%	0.081	0.080	0

**Chart 1-1  
Eight-Hour Ozone Design Values**



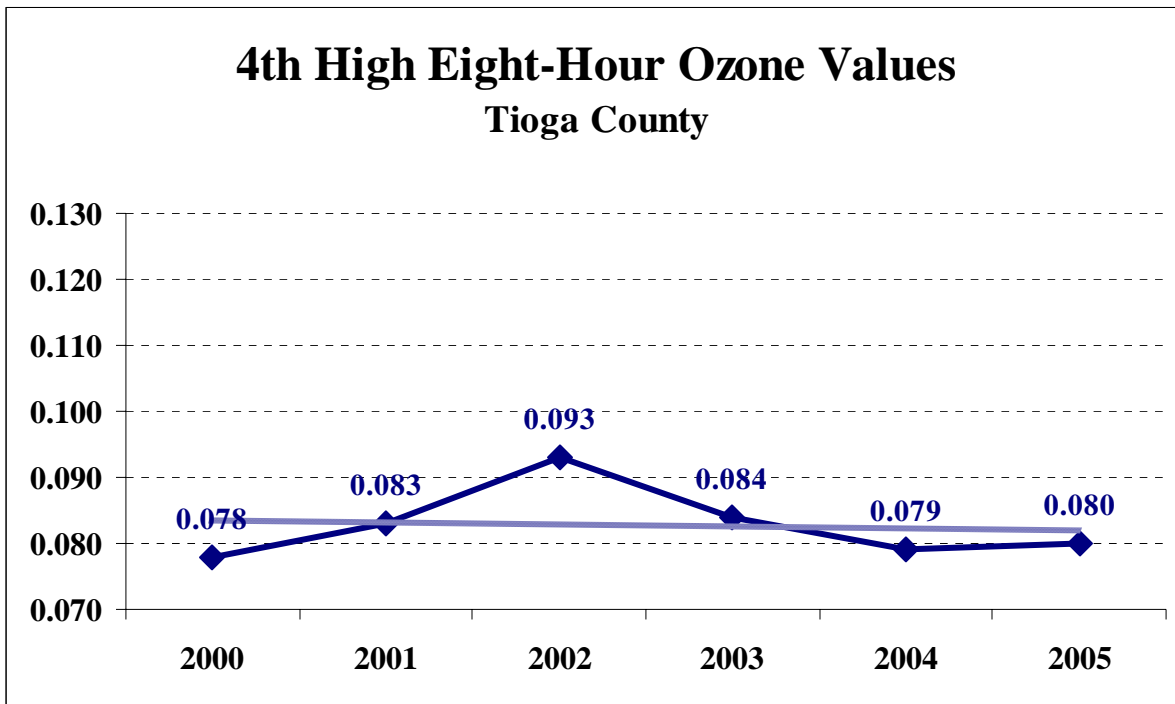
**Chart 1-2**  
**Exceedance Day Count for the Tioga County Nonattainment Area**



### **3. 4th High Eight-Hour Ozone Trends**

Eight-hour ozone design values are based on the 4<sup>th</sup> highest concentrations at a particular monitor over a three-year time period. An analysis of yearly “4<sup>th</sup> highs” yields an understanding of why design values change over time. Again, only years containing more than 90% valid days (2000-05) are included in this analysis. The 4<sup>th</sup> high values are listed in Table 1-1. Chart 1-3 shows the unusually high eight-hour ozone concentrations experienced during the 2002 ozone season.

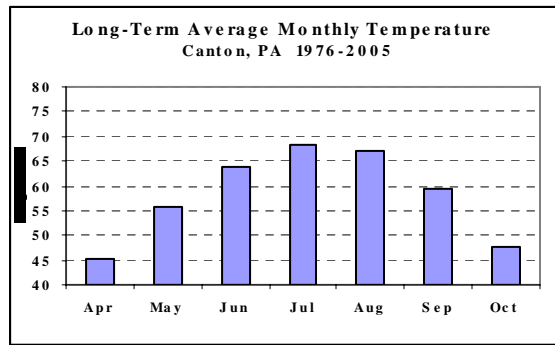
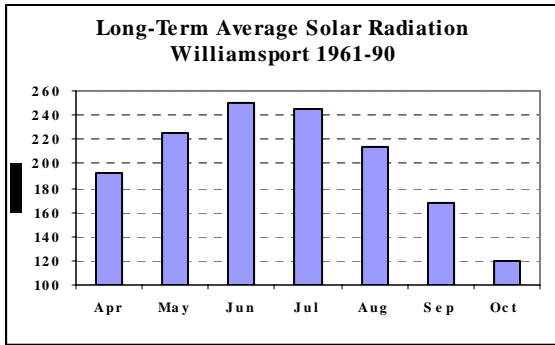
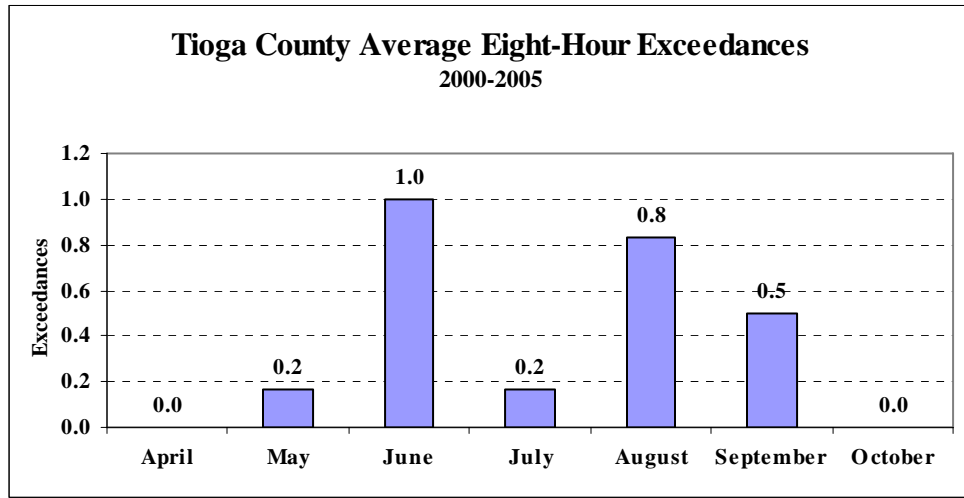
Chart 1-3  
4<sup>th</sup> High Eight-Hour Ozone Values for the Tioga County Nonattainment Area



### C. CLIMATE TRENDS ANALYSIS

Daily ozone concentrations are heavily influenced by local meteorological conditions. Ozone is a secondary pollutant formed from oxides of nitrogen (NO<sub>x</sub>) and volatile organic compounds (VOCs) in the presence of sunlight. Since ozone chemistry is driven by solar insolation, peak ozone concentrations generally occur when solar insolation values are the strongest (mid summer). Chart 1-4 illustrates the relationship between solar insolation, ozone exceedances and average monthly temperatures. Exceedances in the Tioga County nonattainment area occur most frequently in the months of June, July and August (JJA) when peak solar insolation values and peak temperatures occur.

**Chart 1-4**  
**Relationship between Eight-Hour Ozone Exceedances, Solar Insolation and Temperature**



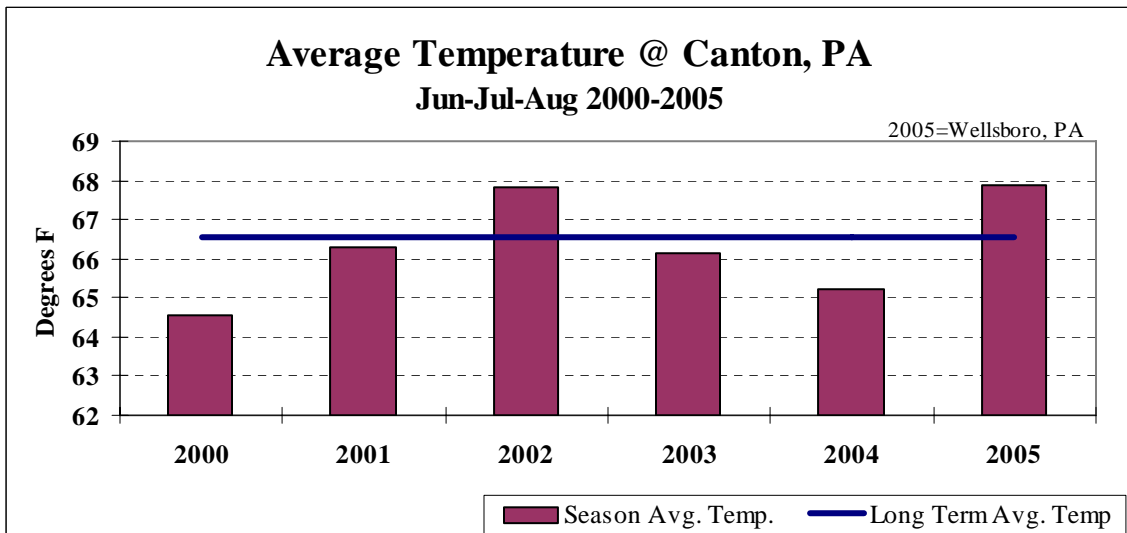
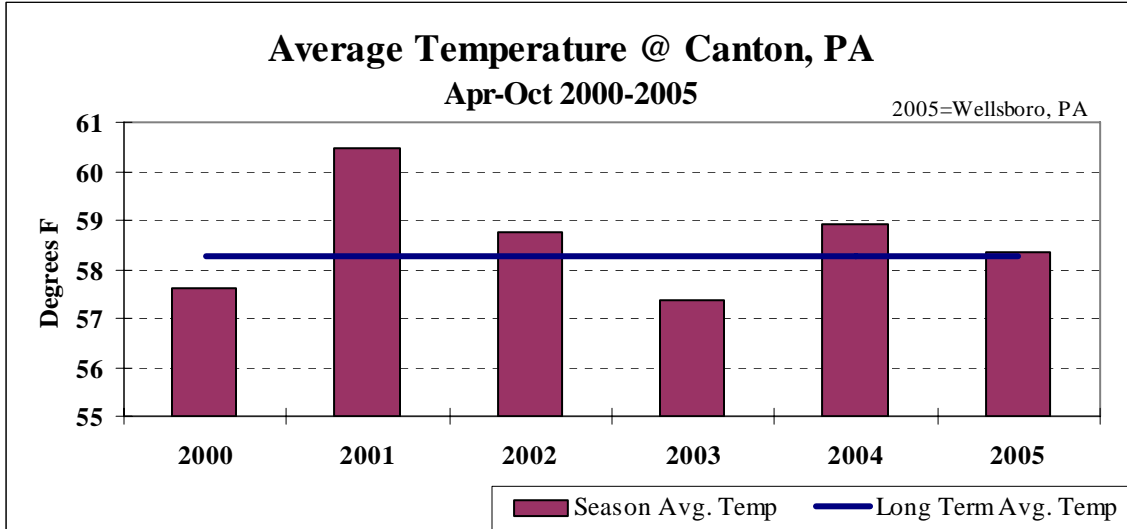
**1. Temperature Trends**

Temperature trends were examined over the same time period as the ozone trends to determine if there were similar trends in temperatures and ozone concentrations. Average temperatures as well as the number of 90° days from the Canton, PA National Weather Service Cooperative Observer Program (COOP) station were examined. Canton provides a consistent reporting site that had proper instrument siting and QA/QC activities during the time period in question. Data is publicly available from the National Climatic Data Center.

Chart 1-5 shows Canton’s average temperatures from 2000 through 2005. Average temperature charts for the entire ozone season (Apr 1 through Oct 21) and JJA are shown. Long-term averages are also included on the charts to help define which years were warmer or cooler than normal.

Chart 1-5

Average Temperatures at Canton COOP Station

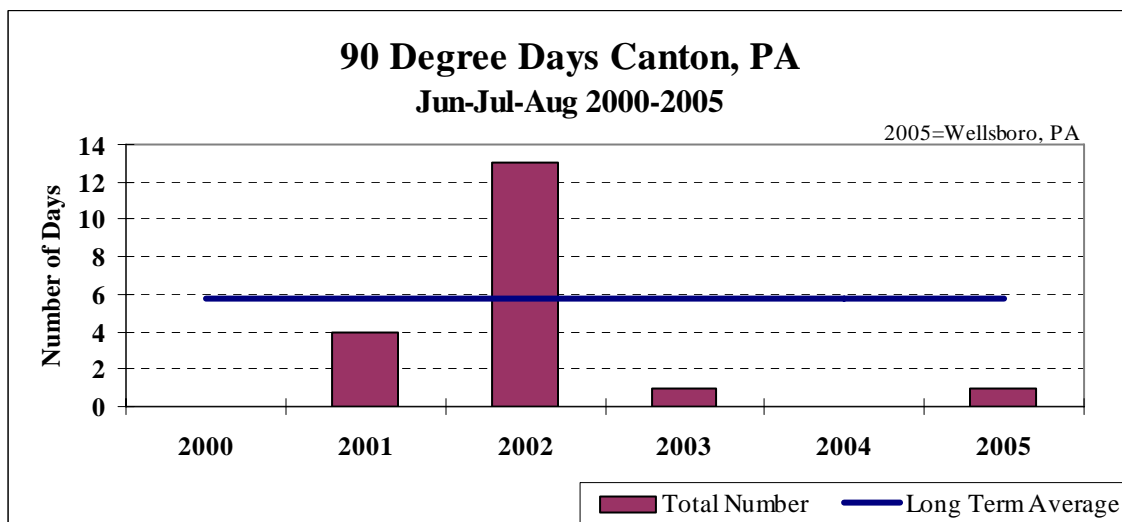
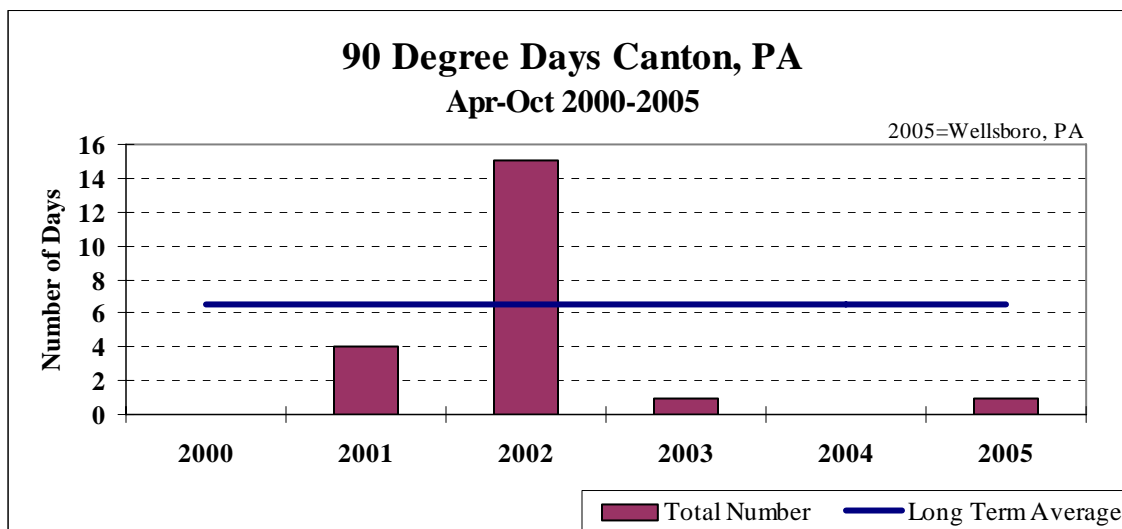


Ozone concentrations tend to peak during periods of extreme heat. One way to gauge this effect is to examine the number of 90° days. The more 90° days that occur during an ozone season the better the chance that ozone concentrations will be high. Higher ozone concentrations could lead to more exceedances and influence a monitor's 4<sup>th</sup> high and consequently its eight-hour ozone design value.

Chart 1-6 graphically displays the number of 90° days at Canton over the 2000-2005 time period. Two graphs are included; one for the entire ozone season and one for the JJA time frame. Both graphs show Tioga County experienced an unusually high number of 90° days during 2002. This may be partially responsible for the unusually high number of eight-hour ozone exceedances during 2002.

Chart 1-6

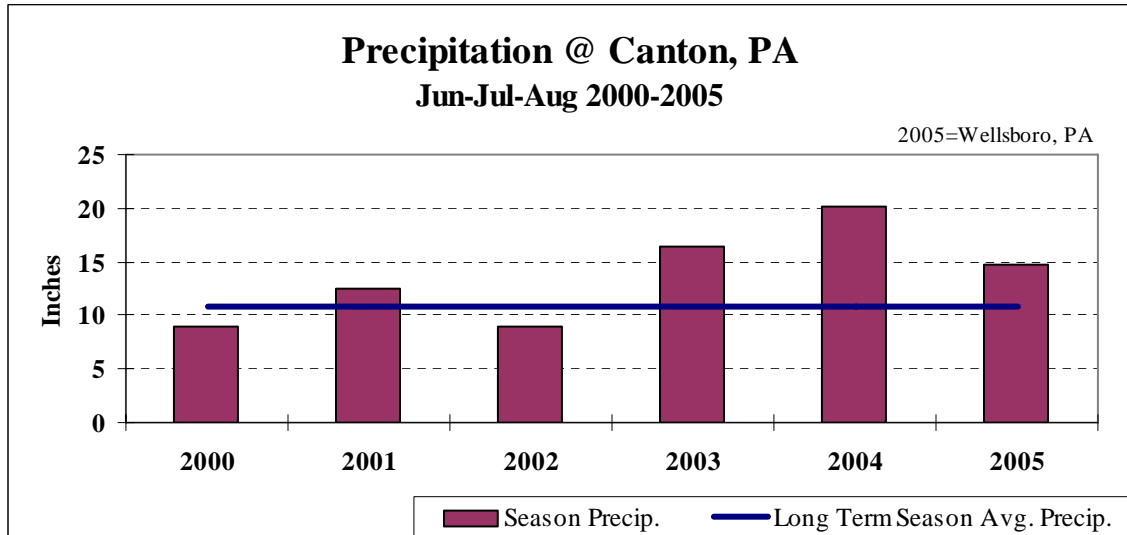
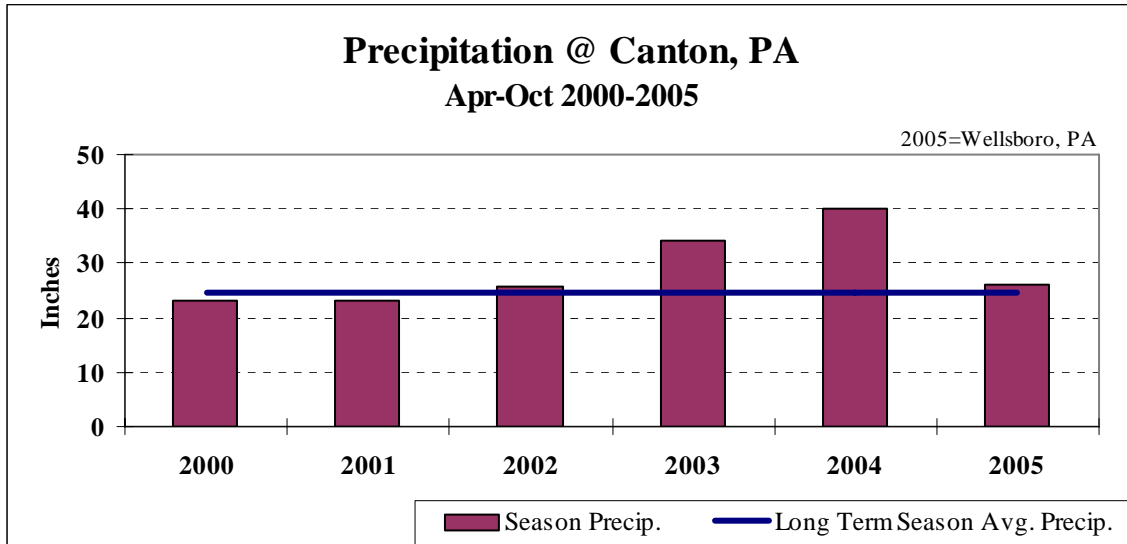
Number of 90° Degree Days at the Canton COOP Station



2. Precipitation Trends

Precipitation trends at Canton were analyzed over the 2000-2005 time period. Precipitation amounts for the entire ozone season and the JJA time periods were examined. Chart 1-7 graphically shows precipitation amounts over the 2000-2005 time period.

**Chart 1-7  
Precipitation Totals (inches) at the Canton COOP Station**



**D. ADDITIONAL TRENDS**

**1. Population Trends**

Tioga County has experienced a very slight increase in population over the last several decades. Tioga County’s population has increased approximately 1% between the 1980 and 2000 Census. It ranks 35<sup>th</sup> in the Commonwealth for percentage increase and 34<sup>th</sup> overall in terms of gross population change adding 400 people between the 1980 and 2000 Censuses. According to the Bureau of the Census, Tioga County’s 2004 estimated population is 41,849 people, ranking the county 54<sup>th</sup> (out of 67) in the Commonwealth of Pennsylvania.

## 2. Economic Trends

Economic trends could have impacts on emissions and thus ozone concentrations in Tioga County and Pennsylvania. The two factors considered here include estimated labor force changes in Tioga County (provided by the Pennsylvania Labor Department) and overall economic activity in Pennsylvania (measured by the Economic Activity Index published by the Philadelphia Reserve Bank).

Tioga County's estimated labor force has grown much faster than its population over the last 25 years. Chart 1-8 shows Tioga County's population change and estimated labor force change since 1980. A larger labor force could lead to more driving and increased infrastructure demands. This in turn could lead to higher emissions. Increases in the county's labor force also contribute to overall increases in economic activity (greater family income/spending).

**Chart 1-8**  
**Tioga County Population and Estimated Labor Force**

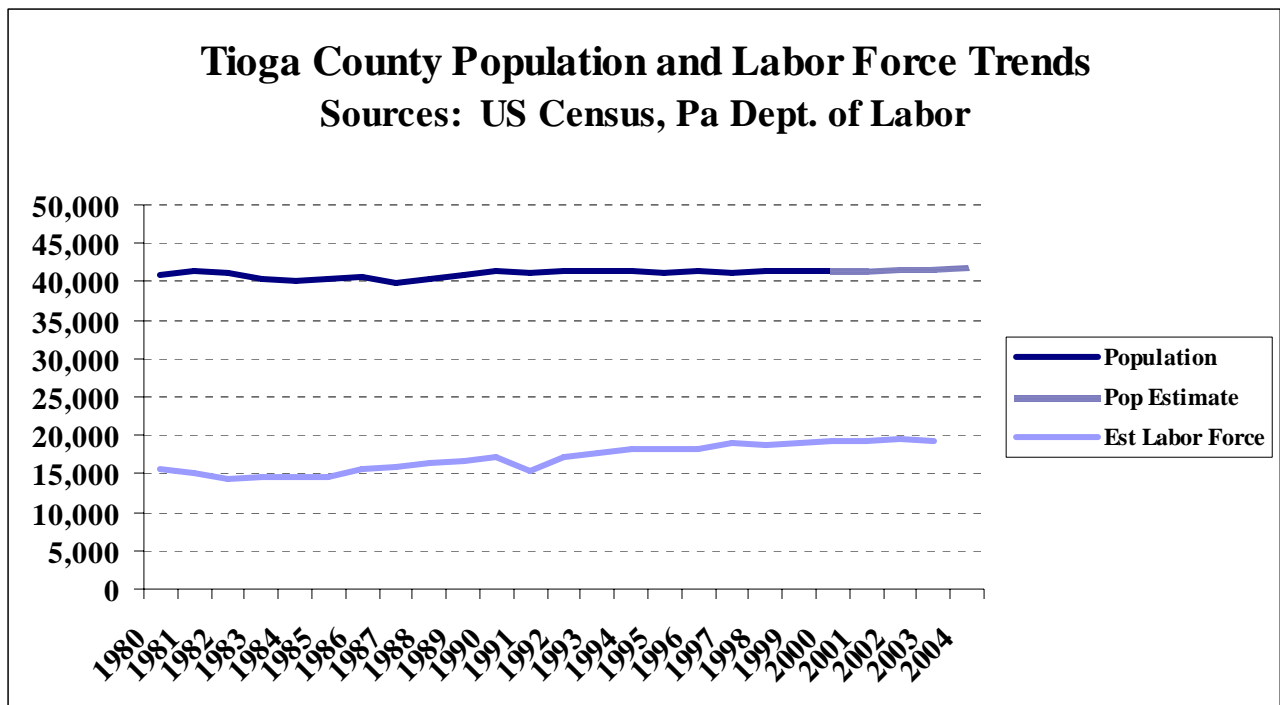
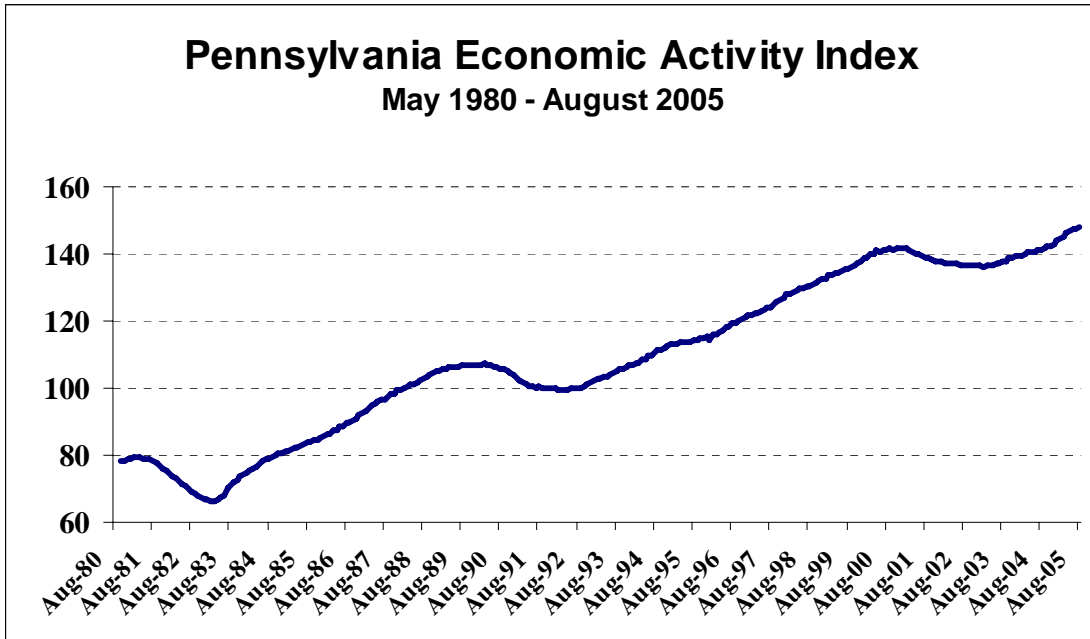




Chart 1-9  
Pennsylvania Economic Activity Index from the Philadelphia Federal Reserve Bank



## E. OZONE TRANSPORT

Ozone transport has a significant affect in the Tioga County eight-hour ozone nonattainment area. Ozone transport, however, is highly variable and gauging the effects on design values, exceedances and peak ozone concentrations is quite difficult because of the large amount of data that would have to be analyzed.

Tioga County, like most areas of northcentral Pennsylvania, is affected by several types of ozone transport working on different distance and time scales. These include large-scale regional transport, short-term local transport and transport via low-level jets (thin streams of fast-moving air). Our analysis will look at regional and short-term transport. The affects of low-level jets are generally not well understood, though studies in the Philadelphia region have indicated low-level jets have the potential to transport ozone over significant distances and influence local ozone concentrations (NEOPS 2003).

### 1. HYSPLIT Trajectory Analysis

One way to gauge Tioga County's ozone transport possibilities is to examine air-parcel trajectories during periods of elevated ozone concentrations. Trajectories from NOAA's HYSPLIT Trajectory model were run for each exceedance day between 1999 and 2005. Twenty-four hour back trajectories were run for 21Z (4 PM EDT) at 500 meters. Twenty-four hour trajectories for all of the 500-meter trajectories (17 days) were

plotted on a map of the northeastern states (Figure 1-1). The points are color coded according to the eight-hour ozone concentration on the day of the trajectory.

Trajectory results indicate a substantial number of upwind trajectories originated outside of Pennsylvania and the Ozone Transport Region (OTR) on days when Tioga County's ozone concentrations exceed the eight-hour ozone standard (see Table 1-2). The bulk of the upwind trajectories start points lie to the west and south of Tioga County. A couple of the trajectories exceed 500 kilometers in length. This indicates the potential for substantial contributions from areas well upwind from Tioga County.

**Table 1-2**

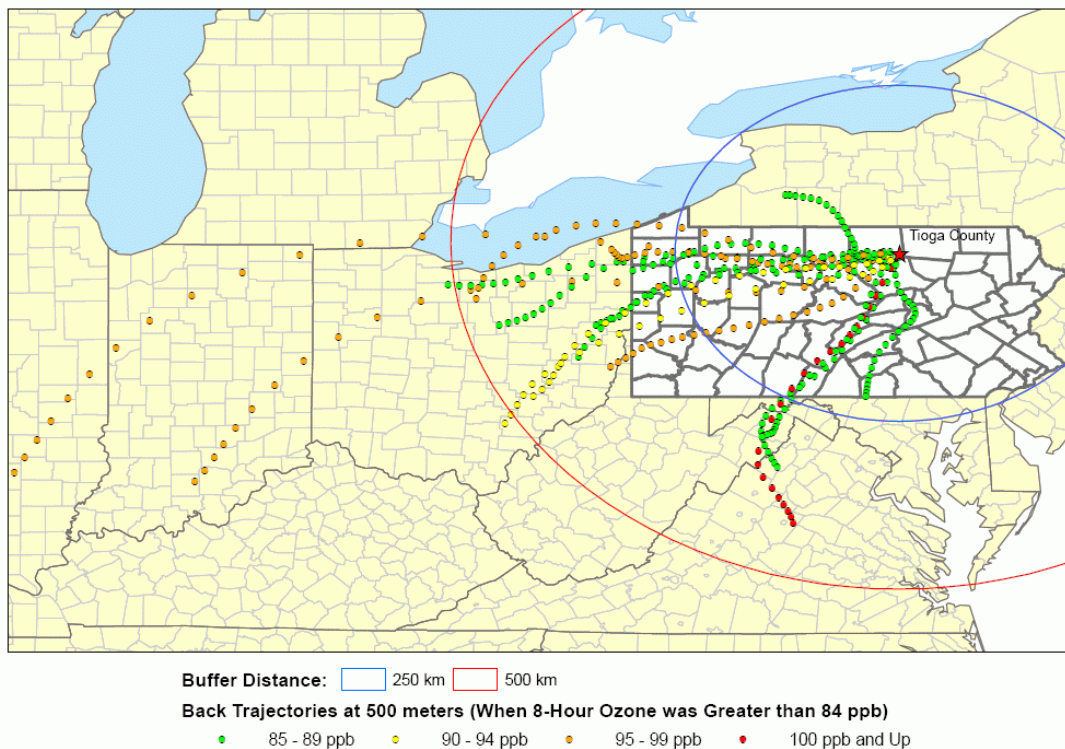
**Summary of Tioga County Trajectory Start Points**

**All Exceedance days 1999 through 2005 (17 days)**

	<b>500 meter</b>	<b>%</b>
Outside OTR	13	76%
Outside PA	17	100%

**Figure 1-1**  
**HYSPLIT Back Trajectory Analysis**

**HYSPLIT Back Trajectories**  
**Tioga County (1999-2005)**



**F. MODELING ANALYSIS**

Modeling results for the EPA's Clean Air Interstate Rule (CAIR) were examined to determine if the model results support redesignating Tioga County to attainment. Model results were outlined by the EPA in its technical support document for CAIR (TSD for Final CAIR, Air Quality Modeling, 2005). Results for Tioga County indicate modeled ozone concentrations will be below the eight-hour ozone standard. According to appendix E, Tioga County's modeled ozone concentrations are ~72 ppb for both the 2010 Base and 2010 CAIR runs. This result supports redesignating Tioga County to attainment for the eight-hour ozone NAAQS.

## SECTION 2

### SIP APPROVALS AND APPLICABLE REQUIREMENTS

In order for EPA to approve a redesignation of a nonattainment area to attainment, the applicable State Implementation Plan (SIP) revision must be fully approved under Section 110(k) of the CAA. In addition, the state must have met all requirements applicable to the area under CAA Section 110 and Part D—Plan Requirements for Nonattainment Areas. The specific requirements applicable to Tioga County can be found in sections 110(a)(2), and Part D sections 172(c), 173(a), and 176 of the CAA.

These requirements have been fulfilled for Tioga County. The dates of EPA approval for regulatory requirements are indicated in parentheses.

#### A. REGULATORY REQUIREMENTS

The Commonwealth's regulations for Air Resources can be found in *25 Pa. Code* subpart C, Article III. Sections are specified below. EPA's approval of these regulations is codified in 40 CFR Part 52, Subpart NN, section 52.2020.

- Correction of deficiencies in pre-1990 existing rules for several VOC sources (surface coating, pneumatic rubber tire manufacturing, graphic arts and Synthetic Organic Chemical Manufacturing Industry equipment leaks) as part of the Reasonably Available Control Technology (RACT) fix-up requirement of Section 182. EPA determined that Pennsylvania corrected all deficiencies in a December 22, 1994 final rule (59 FR 65971).
- Implementation of RACT for all major sources of VOCs not covered by the guideline documents for which EPA has defined RACT. Such sources included the manufacture of surface-active agents, organic liquid cargo vessel loading and ballasting and others. These sources are covered by Standards for Sources, Stationary Sources of NO<sub>x</sub> and VOCs, (25 Pa. Code Sections 129.91-129.95)
- Implementation of RACT for all major sources of NO<sub>x</sub>. These sources of covered by Standards for Sources, Stationary Sources of NO<sub>x</sub> and VOCs, (25 Pa. Code Sections 129.91-129.95).
- Stationary air pollution sources are subject to the regulations of the Commonwealth of Pennsylvania, Pennsylvania Code in Title 25 Environmental Resources (25 Pa. Code Chapters 121-145). These regulations include:
  - Standards of Performance for New Stationary Sources promulgated by EPA under the Clean Air Act;
  - Standards for Contaminants (25 Pa. Code Chapter 123)

- National Emission Standards for Hazardous Air Pollutants (25 Pa. Code Chapter 124);
- Construction, Modification, Reactivation and Operation of Sources, including plan approval, prevention of significant deterioration, new source review, operating permit program (25 Pa. Code Chapter 127);
- Standards for Sources (25 Pa. Code Chapter 129)
- Annual Emission Statements and required reporting to the Department, (25 Pa. Code Chapter 135)

These permitting, stationary source monitoring and reporting, preconstruction review, offset ratios and enforceable emission limitations requirements were adopted to implement the federally mandated requirements in Sections 110, 172, 173 and 182(a) of the CAA. EPA has approved all of these regulations as SIP revisions as indicated.

- The Reasonable Available Control Technology (RACT) provisions in 25 Pa. Code sections 129.91-129.95 (relating to Stationary Sources of NO<sub>x</sub> and VOCs) continues to have “limited approval.” The Department of Environmental Protection (DEP) has submitted SIP revisions to EPA for all subject RACT sources.. On June 16, 2006, EPA proposed to convert this “limited approval” to a full approval. (71 FR 34864)
- The Commonwealth adopted and incorporated EPA’s general conformity rule (40 CFR Part 93, Subpart B) by reference in its entirety. The general conformity regulation describes procedures to determine if federally-financed, non-transportation projects in nonattainment areas are in conformity with air quality plans (25 Pa. Code Section 127.802).

## **B. NONREGULATORY REQUIREMENTS**

- EPA and the U.S. Department of Transportation (DOT) have issued regulations regarding criteria and procedures for demonstrating and assuring conformity of transportation improvement programs (TIP or program), long range plans (LRP or plan), and individual transportation projects with the requirements of the CAA and the SIP for the specific nonattainment area. Affected transportation planning organizations are complying with all federal laws, regulations and guidance for transportation conformity.
- PADEP has an ongoing program to monitor and analyze ambient air quality. PADEP submits ambient air quality to EPA as required. The program is conducted in accordance with regulations in 40 CFR Part 58.
- PADEP conducts and submits periodic inventories in accordance with EPA’s Consolidated Emission Reporting Rule (40 CFR Part 51, Subpart A).

- PADEP has adequate personnel funding and authority to carry out the implementation of all applicable requirements and provisions of its SIP.

The Tioga County area thus has no pending SIP requirement or obligations for a requirement applicable in this area. In consideration of the above, the applicable implementation plan will have been fully approved by EPA under Section 110 of the CAA and all applicable requirements are fulfilled.

## SECTION 3

### DEMONSTRATION OF PERMANENT AND ENFORCEABLE IMPROVEMENT

This section provides an assessment of the ozone precursor emissions at the time Tioga County was originally designated as nonattainment for ozone, and at the time when this area attained the 8-hour ozone NAAQS. A 2002 (base year) inventory of VOC and NO<sub>x</sub> emissions is used to represent emissions during the ozone nonattainment designation period. A 2004 inventory of VOC and NO<sub>x</sub> emissions is used to identify ozone precursor emissions during the period when Tioga County demonstrated that it attained the 8-hour ozone NAAQS. Detailed information is presented in the Maintenance Plan by sector.

The section first describes these ozone precursor emission estimates for this area. These inventories have been developed in accordance with EPA emission inventory preparation guidance. Then, it presents information about the permanent and enforceable control measures that have been implemented in the Tioga area to produce the VOC and NO<sub>x</sub> emission reductions that have occurred between these years.

#### A. BASE YEAR (2002) EMISSION INVENTORY

An emissions inventory for the base year, 2002, was developed for ozone precursors in accordance with EPA guidance. This year represents the emissions present when Tioga County did not meet the ozone standard. The inventory contains information for these sectors:

- “Stationary sources” (or “point” sources) refer to those sources for which the Department collects individual emissions-related information. Generally they represent major stationary sources but may be smaller.
- “Stationary area sources” are industrial/commercial/residential sources too small or too numerous to be handled individually, such as commercial and residential open burning, architectural and industrial maintenance coatings application and clean-up, consumer product use, and vehicle refueling at service stations. Where there is overlap between stationary point sources and stationary area sources, the area source values are adjusted to remove any double counting.
- “Highway vehicles” include passenger cars and light-duty trucks, other trucks, buses and motorcycles.
- “Nonroad” covers a diverse collection of engines including outdoor power equipment, recreational vehicles, farm and construction machinery, lawn and garden equipment, industrial equipment, recreational marine, commercial marine vessels, locomotives, ships, aircraft and many other applications.

Table 3.1 summarizes emission information for 2002 in tons per summer day. The Technical Appendices to the maintenance plan contain more detailed information for each sector including the emissions for 2002 by source category and annual emissions.

## B. ATTAINMENT YEAR (2004) EMISSION INVENTORY

A 2004 inventory of VOC and NO<sub>x</sub> emissions for Tioga County is used to identify ozone precursor emissions during the period when attainment of the 8-hour ozone NAAQS was demonstrated. Stationary area sources were estimated based on 2002 emissions because factors used to develop emissions were not yet available for 2004.

Table 3.1 summarizes emissions for 2004. The Maintenance Plan describes how the 2004 inventory was compiled. The Technical Appendices to the Maintenance Plan contain more detailed information for each sector.

**Table 3-1  
VOC and NO<sub>x</sub> Emissions Summary: 2002 and 2004**

<b>Major Source Category</b>	<b>VOC Emissions (tons per summer day)</b>	
	<b>2002</b>	<b>2004</b>
Point Sources	0.5	0.4
Stationary Area Sources	2.8	2.7
Highway Vehicles	3.4	3.0
Nonroad Engines/Vehicles	1.7	1.7
<b>TOTAL</b>	<b>8.4</b>	<b>7.7</b>

<b>Major Source Category</b>	<b>NO<sub>x</sub> Emissions (tons per summer day)</b>	
	<b>2002</b>	<b>2004</b>
Point Sources	1.3	1.5
Stationary Area Sources	0.2	0.2
Highway Vehicles	5.4	4.8
Nonroad Engines/Vehicles	1.5	1.5
<b>TOTAL</b>	<b>8.5</b>	<b>8.0</b>

Differences in totals result from rounding. See Technical Appendices for more details.



## C. Control Measures

Along with the analysis of ambient air quality and contributing factors in Section 1 of the redesignation request, this section describes the measures to which decreases in emissions and thus ozone concentrations can be attributed from 2002 to 2004. VOC emissions decreased by about eight percent from 2002 to 2004. NOx emissions decreased by about five percent from 2002 to 2004.

### 1. Stationary Point Sources

**Interstate Pollution Transport Reduction.** In response to the Federal NOx SIP call rule, Pennsylvania and other covered states adopted NOx control regulations for large industrial boilers and internal combustion engines, electric generating units, and cement plants. The regulation covering industrial boilers and electric generators required emission reductions to commence May 1, 2003, while the regulation covering large internal combustion engines and cement plants required emission reductions to commence May 1, 2005. While there are no affected units located in Tioga County, upwind NOx reductions from affected sources in Pennsylvania and other states assisted in bringing the area into attainment.

### 2. Stationary Area Source Measures

**Solvent Cleaning.** Pennsylvania adopted revisions to the volatile organic compound (VOC) requirements for solvent cleaning operations in *25 Pa. Code* Section 129.63 (relating to degreasing operations) that became effective beginning on December 22, 2001. For heated solvent cleaning machines, in most respects the provisions of *25 Pa. Code* Section 129.63 reflect the technology and operating requirements in the federal maximum achievable control technology (MACT) requirements for solvent cleaning machines. Inasmuch as essentially all of the heated solvent cleaning machines in the Commonwealth use solvents regulated under the MACT, only a slight VOC emission reduction was achieved by the requirements for heated solvent cleaning machines. The more important emission reduction component of the revised solvent cleaning regulation was the requirement related to solvent vapor pressure for solvent used in cold cleaning machines. This component of the revised solvent cleaning requirements resulted in an estimated 66 percent reduction of the VOC emissions from this category of sources. The provisions requiring the use of low vapor pressure solvents in cold cleaning machines became effective on December 22, 2002. The emission reductions resulting from this requirement would be reflected in the 2004 inventory. The regulation was submitted to EPA as a SIP revision on February 13, 2002. EPA approved the program on January 16, 2003 (68 FR 2206).

**Portable Fuel Containers.** Pennsylvania adopted a portable fuel container regulation, *25 Pa. Code* Chapter 130, Subchapter A, to address VOC loss resulting from permeation through portable gasoline containers, evaporative loss through container openings, and from spillage during the filling of small tanks on machines such as lawn mowers, chain saws, jet skis and the like. This regulation requires that portable fuel containers

manufactured after January 1, 2003 for sale in Pennsylvania meet certain requirements. (A “sell-through” provision allowed the sale during 2003 of containers manufactured before January 1, 2003.) The Department predicted, as part of one-hour ozone SIP demonstrations for the Southeast Pennsylvania area, that the portable fuel container regulation would be fully phased in over a 10-year period, i.e. approximately 10 percent of the existing containers would be replaced each year. Emission reduction estimates for the program reflect this phased-in replacement of the containers. The regulation was submitted to EPA as a SIP revision on March 26, 2003 and approved on December 8, 2004 (69 FR 70983).

### 3. Highway Vehicle Sources

While vehicle miles traveled (VMT) increased approximately one percent between 2002 and 2004, highway vehicle emissions decreased. These decreases can be attributed to the Federal Motor Vehicle Control Programs (an increased proportion of cleaner (federal Tier 1) light-duty vehicles in the fleet and an increased proportion of cleaner heavy-duty highway vehicles (federal 1998+ and 2002/2004 standards)).

**Table 3-2  
VMT and Emissions**

<b>YEAR</b>	<b>VMT</b>	<b>VOC (tpsd)</b>	<b>NOX (tpsd)</b>
<b>2002</b>	1,700,882	3.4	5.4
<b>2004</b>	1,724,036	3.0	4.8

**Federal Motor Vehicle Control Programs (FMVCP).** The emission reductions from the programs covering fleet turnover are permanent reductions. The effects of fleet turnover between 2002 and 2004 (that is, more vehicles subject to tighter tailpipe standards became part of Pennsylvania’s fleet) produced emission reductions between 2002 and 2004.

Tier 1 tailpipe standards established by the CAA Amendments of 1990 include NOx and VOC limits for light-duty gasoline vehicles and light-duty gasoline trucks. These standards began to be phased in starting in 1994. Evaporative VOC emissions are also being reduced in gasoline-powered cars starting with model year (MY) 1998. In 1999, more stringent new light-duty vehicle standards became effective in the Ozone Transport Region in 1999 with the National Low Emission Vehicle (NLEV) Program.

Pennsylvania’s New Motor Vehicle Control Program regulations (25 Pa. Code Chapter 126, Subchapter D (relating to new motor vehicle emissions control program) were approved by EPA on December 28, 1999 (64 FR 72564). These regulations allowed automobile manufacturers to comply with NLEV instead of the incorporated California Low Emission Vehicle (CA LEV) requirements through MY 2005. These regulations affected vehicles 6,000 pounds and less and were the ones in effect for new motor vehicles in the baseline year, 2002.

In 1999, EPA promulgated regulations more stringent than NLEV (Tier 2), which were effective starting with MY 2004. The New Motor Vehicle Control Program (25 Pa. Code Section 126 Subchapter D) adopted in 1998 includes the Pennsylvania Clean Vehicles Program which incorporated the California Low Emission Vehicle Program by reference. The regulation allowed automakers to comply with the NLEV program as an alternative to this Pennsylvania program until MY 2006. In order to participate in NLEV, Pennsylvania was required to adopt language that extended its “commitment” to NLEV until MY 2006. Because automobile manufacturers had to comply with the more stringent regulations (NLEV vs. Tier 2), the federal Tier 2 program governs new vehicles sold in Pennsylvania in the attainment year, 2004.

The same EPA regulation required the reduction of sulfur in gasoline beginning in 2004. In the first year of the program, sulfur levels are capped at 300 parts per million (ppm) and annual refinery corporate averages must be no more than 120 ppm. This analysis uses the default assumptions provided in MOBILE6 for all gasoline parameters for conventional fuel.

EPA has promulgated national regulations for heavy-duty engines and vehicles (over 14,000 pounds) starting with MY 2004. In addition, a consent decree with the major heavy-duty engine manufacturers required, among other terms, that diesel engines made by these companies comply with these 2004 standards two model years early, in MY 2002. Pennsylvania includes these programs, as provided in the MOBILE model, for the base year 2002 and for 2004.

**Changes to Vehicle Safety Inspection Program.** In December 2003, Pennsylvania amended its vehicle safety inspection program to include a visual inspection of certain pollution control components in the 42 counties for which a separate vehicle emissions inspection program is not required. These regulations can be found in *67 Pa. Code Chapter 175*. Pennsylvania submitted that portion of the amended safety inspection program as a revision to its State Implementation Plan on December 1, 2003. EPA approved the SIP revision on October 6, 2005 (70 FR 58313).

#### **4. Nonroad Sources**

EPA has adopted a series of regulations affecting new diesel-powered (“compression ignition”) and gasoline-powered (“spark ignition”) nonroad engines of various sizes (horsepower) and applications. Information on these federal rules, including their implementation dates, can be found at [www.epa.gov/nonroad](http://www.epa.gov/nonroad). PADEP used the federal control measure assumptions built into the NONROAD model to estimate emissions for all milestone years. No control programs were anticipated to affect aircraft and railroad locomotive emissions between 2002 and 2004. These programs are codified at 40 CFR Parts 89-91.

## SECTION 4

### MAINTENANCE PLAN

The Maintenance Plan for Tioga County is being submitted to EPA for approval as a SIP revision concurrently with this request for redesignation. The Maintenance Plan shows that the NAAQS for eight-hour ozone will be maintained for at least 10 years after redesignation. Eight years following redesignation, the Commonwealth will submit a revised plan that ensures attainment through 2028.

In accordance with EPA guidance, the Maintenance Plan shows that emission levels over the 10 years following redesignation will remain below the emissions level in 2004, while allowing for growth in population and vehicle miles traveled. The following state and federal programs will ensure the continuing decline of VOC and NOx emissions:

- Clean Air Interstate Rule (CAIR)
- Interstate Pollution Transport Reduction
- Portable Fuel Containers
- Consumer Products
- Architectural and Industrial Maintenance coatings
- Federal Motor Vehicle Control Programs (light-duty and heavy-duty)
- Inclusion of some pollution control components in vehicle safety inspection
- Cleaner gasoline (federal program)
- Cleaner highway diesel (federal program)
- Cleaner nonroad diesel (federal program)
- Pennsylvania Clean Vehicle Program
- Pennsylvania Heavy-Duty Diesel Emissions Control Program
- Federal programs for nonroad engines

PADEP has provided assurances that it will continue to operate the ambient air quality monitoring network in order to track maintenance of the standard and to evaluate emissions inventories periodically compared to the projections provided in the plan. DEP has also provided a list of potential contingency measures that it would consider to correct any violation of the eight-hour ozone NAAQS that occurs after redesignation of the area.

## ACRONYMS AND ABBREVIATIONS

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CAA	Clean Air Act
CAIR	Clean Air Interstate Rule
CA LEV	California Low Emission Vehicle (program)
DOT	Department of Transportation (U.S.)
EPA	U.S. Environmental Protection Agency
FMVCP	Federal Motor Vehicle Control Program
I/M	Inspection and Maintenance
JJA	June, July and August
NAAQS	National Ambient Air Quality Standard
NLEV	National Low Emission Vehicle (program)
NEOPS	North East Oxidant and Particle Study
NO <sub>x</sub>	Oxides of Nitrogen
OTR	Ozone Transport Region
PADEP	Pennsylvania Department of Environmental Protection
ppb	parts per billion
ppm	parts per million
RACT	Reasonably Available Control Technology
SIP	State Implementation Plan
TSD	Technical Support Document
tpsd	tons per summer day
VMT	Vehicle Miles Traveled
VOC	Volatile Organic Compound