



pennsylvania

DEPARTMENT OF ENVIRONMENTAL PROTECTION



Bureau of Waterways Engineering and Wetlands

Chapter 105

Technical Guidance Update:

Function Based Compensation Protocol

Water Resources Advisory Committee
November 18, 2021

Tom Wolf, Governor

Patrick McDonnell, Secretary

Programmatic Enhancements

- Level 2 Rapid Condition Assessments Previously Finalized and Implemented
 - Palustrine ([310-2137-002](#))
 - Riverine ([310-2137-003](#))
 - Lacustrine ([310-2137-004](#))
- Finalization of Fourth Technical Guidance
 - Function Based Compensation Protocol (310-2137-001)

Aquatic Resources

- Riverine
 - Intermittent and perennial wadeable watercourses and their floodways/floodplains
- Palustrine/Tidal
 - Wetland environments including unvegetated forms (i.e., mudflats)
- Lacustrine
 - Lakes, reservoirs and non-wadeable rivers

Function Based Compensation

- Pennsylvania Function Based Compensation Protocol (310-2137-001)
 - Standardizes the Mitigation Process
 - Provides Predictive Expectations
 - Provides Statewide and Cross Program Consistency
 - Reduces Application Review Times
 - Reduces Applicant/DEP Conflicts
 - Maximizes Use of Application Information

Function Based Compensation

- Pennsylvania Function Based Compensation Protocol (310-2137-001)
 - Common Resource Language
 - Utilized Across Mitigation Sectors: ILF, Banking and Permittee Responsible Mitigation
 - Provides a Transparent Compensation Process
 - Provides Equitable Compensation System

Revisions

- Reordered sections to flow better
- Provided additional clarifying language throughout to address public comments
- Removed the Recreation Function Groups (REC1 and REC2)
- Moved the Riverine Resource Support (RS) Function Group to co-occur with the Hydrologic (HYD) Function Group and provided criteria for determining the applicability

Revisions

- Revised Applicable Sections to address the Function Group revisions
- Added an Additional Adjustment Factor to Section 7.0 Compensation Value Adjustment - *Watershed Scale Projects*

Revisions

- Final Revised Function Groups - same framework for all resource types
 - More representative of headwater systems

Function Group	Riverine	Wetland	Lacustrine	Description
Resource Support (RS)	√			Role in maintaining watershed quality
Hydrologic (HYD)		√		Hydrodynamics, baseflow, flood storage
Biogeochemical (BGC)	√	√		Vegetation, soils and hydrology
Habitat (HAB)	√	√	√	Community and species level

Standard Compensation Equation

- **(CR) = CI x RV x AI x PE**
 - CR = Compensation Requirement
 - CI = Condition Index Value (0.00)
(from applicable resource condition assessment)
 - RV = Resource Value
 - AI = Area of Impact (in acres, 0.00)
 - PE = Project Effect Factor

Compensation Factors

- Resource Condition Index (Scale 0.05-1)
- Resource Value (Scale 1-3)
- Impact Area -
by Resource Function and Impact Type (acres)
- Project Effect Factor (Scale 0-3)

Resource Condition

- Use Rapid Condition or Intensive Measures
 - Since index based, other approaches usable
 - Process adaptable to utilize best approaches
- Provides reasonableness to compensation
 - Low quality resources result in reduced amount
 - High quality resources result in increased amount
- Compensation projects uses a Condition Differential instead

Resource Value

Resource Value - Standardized list of values

- Varies by resource type
- Foundation in regulations, science and public interest (e.g., Special Protection, rare wetland communities, special fishery designations)
- Levels are still: Significant (3), Special (2.5), Quality (2), Support (1.5) and Minimal(1)

Specific Revisions

Resource Value (Scale 1-3)

- Replaced use of the Wetland Level 2 Condition Index in the Resource Value Criteria with the Wetland Rapid Floristic Quality Index (RFQI)
 - RFQI Utilizes data from the wetland delineation
- These same values are used for establishing a Compensation Project's Value

Specific Revisions

Impact (acreage)

- Area calculated for each type of resource impact proposed (e.g., permanent direct, temporary indirect)

Specific Revisions

Project Effect Factor (Scale 0-3)

- Project Effect Factor tied to the type(s) of impact(s) proposed
 - Direct, Indirect and Temporal
 - Adjustment factors to address extended temporal impacts and use of in-lieu fee credits
 - Levels are still: Severe (3), Moderate (2), Limited (1), and Minimal (0)

Producing Function Credits

- **(FCG) = AP x CV x RV x CI**
 - FCG = Function Credit Gain
 - CIDIFF = Condition Index Differential Value (0.00)
(difference between existing condition and projected/measured condition)
 - RV = Resource Value
 - AP = Area of project gain (in acres, 0.00)
 - CV = Compensation Value Factor

Producing Function Credits

Condition Differential -

preexisting condition versus post condition

Resource Value - same values used

Area of Project Gain

- Defining discrete areas of gains based upon the 2008 Federal Mitigation rule definitions
- Reestablishment, rehabilitation or enhancement
- Size of project, cause/extent of degradation

Producing Function Credits

Compensation Value (1-3)

- Considers the project type - re-establishment, rehabilitation, etc.
- Considers size of project, cause/extent of degradation
- Allow for Adjustment Factors which increase value
 - Protecting lands around project area (1.0)
 - Watershed Scale Projects (case by case)

Next Steps

- Final Publication
- ILF Program Approval
- DEP Training completed
- Regulated community training available in late 2021 or early 2022
 - Dates will be announced

Questions?

Dave Goerman

Water Program Specialist

Bureau of Waterways Engineering and Wetlands

dgoerman@pa.gov