

2025 -2027 Franklin County Clean Water Plan - Progress and Milestones												
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Action #	Description	Performance Target(s)	Responsible Party(s) and Partnerships	Geographic Location	Expected Timeline	Potential Implementation Challenges or Recommendations	Resources Available		Resources Needed		Annual Progress to Date (2022 to 2025)	Reason for Change to Action Item (2025 milestone period)
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Priority Initiative 1: Programmatic, Policy, and Regulatory Initiatives												
1.1*	Organizational Structure – Integrate Chesapeake Bay planning efforts with county planning through dedicated personnel available to support local goal implementation and address capacity issues on a county-by-county	<u>Potential Targets</u> Organizational chart for all participating entities with roles and responsibilities developed. Share with county partners Hire state level staff Necessary information identified for exchange reporting criteria Schedule for reports established in data verification process manual	<u>Potential Partners</u> EPA, DEP, Susquehanna RBC, Potomac RBC, Counties & Municipalities	Chesapeake Bay region	2022	Integrated staff should be at DEP level but with frequent interaction in collaboration with county staff. 2-3 staff at DEP for administration of program, and at least 1 dedicated staff person at Franklin County Program needs to recognize and provide support for plan implementation for counties’ unique needs Additional staff needed to address capacity issues such as data reporting/verification, plan writing at CDs, program administration specialists, etc.	TBD – Currently None	TBD – Currently None	Staff will need to be hired to lead and coordinate the WIP effort. Source: State/County part to be determined	State and local funds sufficient for staffing. Source: State/Local	August 2025: Implementation efforts and workload continue to increase at the county level. Additional staff has been added at the CD which has helped with workflow, reporting and verification. State coordinator assigned to Franklin County, Jim Spatz, has been extremely responsive and dedicated to helping Franklin County further their implementation goals. The efforts and partnership are greatly appreciated. August 2024: Continued to have increased Implementation efforts at the county level. Projects focus on stream restoration - with collaboration between HRG and CD Watershed Specialist acting as a Clean Water Team. Moving forward, we hope to maintain the capacity to implement these projects as well as supplemental tasks to aid in the progression of our goals. August 2023: Implementation efforts have increased workload at the county level. With more projects to complete on a quicker timeline, additional assistance is needed to facilitate these efforts and the capacity of this new work. Franklin County would like to acknowledge the efforts of the State coordinator they have been assigned, Shane Gutsie, and those who have worked with Shane to get answers back to Franklin more quickly than has been done in the past. This dedication to Franklin’s success has certainly helped us move forward more quickly and implement new ideas that have proven successful. While there is still more progress to be made as whole system, we do acknowledge the effort that has been made this past 2 years.	August 2023: This item was originally a broad idea. Since this item was created, CBO staff and coordinators have been hired & facilitating CAP effort. This item has been updated to look further into additional needs identified through implementation process.

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1.2	Program Data Management & Project Planning – Create a central county location for data collection and reporting for all sectors. Database would include data and project planning tools for related items such as: Existing/planned BMPs County conservation & ag Plans Project permits Grant applications 4R practices Stormwater management practices and facilities in local municipalities All additional items related to the above	Potential Targets Program Creation Stakeholder meeting results (such as pledge of program use) # of training attendees # of organizations with accounts # of county users Acres recorded BMP goal progress End Goal: Functioning smoothly as “One-stop Shop” for project planning & management (Comprehensive, up-to-date database)	Potential Partners For Creation: CWFC, County, Chesapeake Commons, GIS Professionals, etc. For Data Input: CWFC, FCCD, Local municipalities, Penn State Extension Watershed Stewards, Capital RC&D, South Mountain Partnership (SMP), Private partners, Other organizations involved in Clean Water projects For Maintenance: Data creators, Program creator, IT/GIS professional, CWFC data team	Countywide	Ongoing	Workforce capacity Technical assistance capacity Reluctance of needed partners to adopt new program Information & data sharing discretion lies with 22 individual municipalities, private partners, & agencies (No countywide guidance or regulation on mandatory adoption or data sharing) Right-To-Know Data consistency Practices may vary between local municipalities – need program to be highly customizable	Practice Keeper FieldDoc COF & event: to speak to all municipalities in one place Founder of FieldDoc is local for technical assistance needs	FieldDoc (Free to all, no license needed) Potentially-technical Assistance grants No other financial resources available	Personnel dedicated to data management and verification Technical assistance for organizations with user accounts Training for organizations with user accounts Training for organizations who wish to report projects Data share agreements	Funds for technical resources needed Potential funds for initial incentives to obtain new users	August 2025: Historically, the capacity as well as staff availability has prevented this from advancing. With new staffing, the curent focus is to build counywide partnerships to help further this goal. By focusing on a smaller data distribution at a CD level, rather than County will make this more attainable in the short term. Action has been taken on the CD level with development of a 102 permit tracking database as well as corresponding GIS mapping application. August 2024: No progress has been made on the central county location for data collection. Though a database has not been established, HRG created a Stakeholder Feedback Questionnaire that can be shared each year with local partners, universities, and other entities to gather information on current projects, upcoming projects, and funding needs. August 2023: No change. Capacity continues to prevent creation of a central county database for reporting.	August 2023: Due to the scale of this request and limitations of creating a “single plan” across multiple geographies and agencies in such a short time, Franklin County has decided to find a creative, county-level solution to

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1.3.a	<p>Capacity Building – Workforce (BMP Data Collection & Verification)</p> <p>Establish program with staff dedicated to full time BMP data collection and verification.</p> <p>Use technology such as GIS analysis, aerial imagery, and remote sensing to determine unreported BMPs.</p> <p>Implement a survey process for capturing current agricultural best management practices that are unreported as part of the data collection method.</p> <p>Engage a team of BMP experts from applicable sectors to verify BMPs through site visits coinciding with on-site BMP survey.</p>	<p>Potential Targets</p> <p>Pilot program of Tier 1/2 CAP</p> <p>Pilot Counties with partnering organization who will house & administer BMP Data Collection program and associated staff/equipment</p> <p>Expand survey to cover other CAP counties in partner region</p> <p>Deliverables needed from Technical Assistance partners:</p> <p>1. Additional potential partners & stakeholders</p> <p>2. Framework & organizational structure</p> <p>3. Roles & responsibilities</p> <p>4. Draft agreements and contracts</p> <p>5. Draft job announcement templates</p>	<p>Potential Partners</p> <p>For Program & Survey Creation: DEP, UMD EFC, Capital RC&D, Penn State Extension</p> <p>For Spatial Analysis & Reporting: Contracted consultants, Universities, CLUS</p> <p>For On-site Collection & Verification: Retired BMP professionals (both AG/SW), 4R Alliance, The Nature Conservancy, Penn State Extension, Farm Bureau, Contracted consultants, FFA, 4H</p> <p>For Education & Outreach SMP, Partners listed above</p>	<p>Regional program</p> <p>Begin with Tier 1/2</p> <p>Pilot Counties</p> <p>Expand to full Capital RC&D</p> <p>Region</p>	<p>Establish pilot program & structure – 2022</p> <p>Begin spatial analysis – 2022</p> <p>Begin on-site surveying & verification 2022-2023</p> <p>Reporting – Continuous (Coinciding with survey & verification timeline)</p>	<p>Participation</p> <p>Resources & funding</p> <p>Appropriate staff</p> <p>Seasonality for BMPs involving vegetation</p> <p>IRB standards & acceptance by CAST model</p> <p>Coordination between agencies</p> <p>Right-to-know</p>	<p>Existing partnerships</p> <p>Existing survey sufficient for BMP verification standards (PSU)</p> <p>Partner with the capacity to administer the program and “house” the staff</p>	<p>TBD – Currently None</p>	<p>Technical assistance (EFC or other partner) for program framework & organization- al details</p> <p>Data collection staff access to Practice Keeper and FieldDoc for reporting</p> <p>Up-to-date aerial imagery</p> <p>Technology & software for spatial analysis and reporting</p> <p>Sufficient staffing</p> <p>Data/Info sharing cooperation agreements (Release of records forms for landowners utilizing other agency programs with confidentiality restrictions)</p>	<p>TBD – Flexible & sufficient funding</p>	<p>August 2025: Franklin County continues to make progress on capturing and recording unreported BMP's. Through existing partnerships with other organizations such as RC&D, TU and FSTU, BMP's were able to be reported that otherwise would not have been. FCCD worked closely with DEP staff so that provisions could be made in PracticeKeeper to capture these BMP's.</p> <p>August 2024: Franklin County continues to make progress at recording/reverifying existing BMPs. Additional verification work was accomplished by Capital RC&D to reach out to operators in Franklin County and verify existing BMPs and to find opportunities for new BMPs to be implemented. Catalyzing CAP in the Capital Region is an initiative funded by a NFWF CAP BMP grant to talk with farmers in the County to locate the existing BMPs.</p> <p>August 2023: Franklin County continues to make progress on recording/reverifying existing BMPs. Additional verification work was funded by CCWAP contractual dollars to propel the pilot into a funded program. With these dollars, the county has begun piloting a process to collect and record BMP data for farms not on file in the FCCD office to grow the county database of existing BMPs. FCCD is part of a collaborative Tri-County NFWF SWG, led by Capital RC&D and matched by the Alliance for the Chesapeake Bay. This effort will assist the Tri-County area in combining verification methods piloted by each county into one multi-phase BMP verification methodology. This process will combine remote sensing, field verification, PK reporting, and additionally, implementation of new BMPs on farms participating in the voluntary verification program.</p>	<p>August 2023: This item was originally a broad idea. Since this item was created, DEP has provided an update on their permitting efforts. This item has been updated with a new recommendation of a potential solution to further address permitting needs identified through implementation process. Additionally, a new secretary has begun his work with PA DEP. Secretary Negrin has publicized his dedication to streamlining the PA permitting system. We look forward to the results of his work.</p>

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1.3.b	Capacity Building – Funding Solutions Evaluate options to leverage private sector funding.	<u>Potential Targets</u> Perform (or contract) study to leverage private sector funding. Deliverables needed from Technical Assistance Partners: 1. Additional potential partners & stakeholders 2. Framework & organizational structure 3. Roles & responsibilities 4. Draft agreements and contracts	<u>Potential Partners</u> UMD EFC, Franklin Co. Community Foundation, Franklin Co. Visitors Bureau, Local Chambers of Commerce, Rotary Clubs, Lions Clubs, Owls Clubs, Kiwanis, Girl & Boy, Scouts of America	Compare County vs. Regional	Perform study – 2022 Stakeholder meetings regarding study results - 2022 Implement study recommendation beginning 2023 Ongoing - continue stakeholder outreach opportunities	Cash flow & fundraising Participation& contributions Outreach & awareness of need for funding Administration & legal	Existing partnerships Experts to perform study	TBD – Currently None	Experts to perform study	Capital and reliable, consistent cash flow	August 2025: Attended Clean Water Action Group Meeting and Roundtable. August 2024: Due to District change over, no progress to date. August 2023: CWFC continued work with UMD EFC through 2023, funded by FCCD’s CCWAP contractual dollars. Once budget was reached, EFC secured a NFWF SWG PTA to continue assistance in the effort toward private funding solutions. The results of this effort include the framework for an organization that would possess the ability to accept private donations for natural resource improvement work and technical assistance. At this stage, the FCCD and CWFC have completed their assistance. Next steps for this organization will be led by local volunteers who will work to carry out the plan devised from the research performed in this effort. In the next update, we hope to report the establishment of the new org.	
1.3.c	Capacity Building – Funding Solutions Explore mitigation banking in Southcentral PA (Potomac Rivershed).	<u>Potential Targets</u> Establish connections with needed partners Information needed to inform decisions regarding mitigation banking in Southcentral PA	<u>Potential Partners</u> DCNR, DEP, NRCS, EPA, USFWS, USACOE, PAFBC, PA Game Commission, Private sector mitigation professionals	Southcentral Pennsylvania (Potomac Rivershed)	2024	Interagency Timeline Is there direct benefit to County for scaling up CAP effort? (i.e. Increased funding opportunities)	Existing models & examples of other stream mitigation bank systems Existing contact & partnership with consultants experienced in this topic Potential sites in Franklin Co. to implement a mitigation bank site	TBD – Currently None	Technical assistance & consultation from mitigation bank experts	TBD – Flexible & sufficient funding	August 2025: No change to report. August 2024: No change to report. August 2023: No change to report. Capacity continues to limit progress on this initiative.	

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1.4*	Municipal sector – Establish a coordinated approach to stormwater management planning on the watershed or county level (Act 167). Create a systematic process and database for inventorying stormwater management practices and facilities in MS4 and non-MS4 municipalities which could be stored in central county database. (Portion of Item coincides with 1.2)	Potential Targets Evaluation of stormwater management rules and regulation at state, county and local level - examine existing inventory and database systems in municipalities operating under MS4 Permits Receive cost estimates for countywide inventory Capture unreported BMPs on the ground for import into central database	Potential Partners Multi- municipal coordinating structure Look at possibility of utilizing COG structure or another forum	Countywide	Ongoing	Stormwater planning best at a watershed (or higher) level Coordination between local governments, disagreement on structure Identifying “owner” of multi- municipal data (lead entity) How will financial responsibility and authority of structure be defined	COG (not a technical resource per se, but an existing multi-municipal group) Potentially – UMD Environmental Finance Center Other county models of multi-municipal MS4 structures	Potentially - Technical Assistance grants No other financial resources available	Technical assistance to develop consistent structure Personnel dedicated to managing and troubleshooting new structure (stormwater coordinator and technical assistance) Written guidance, contracts, and agreements regarding new Mult municipal structure	Funds for technical resources needed, structure development, and staffing	August 2025: No change to report. Staff capacity cannot expedite this. Until item 1.2 receives further action this will remain on hold. August 2024: This item remains on hold. A portion of this item relates to item 1.2 and will be addressed as an additional item to 1.2. Conversations will resume when a central county database is better established. There are also logistics to be discussed on multi- municipal coordination to plan/manage stormwater at a watershed or county level. August 2023: This item remains on hold. A portion of this item relates to item 1.2 and will be addressed as an additional item to 1.2. Conversations will resume when a central county database is better established. There are also logistics to be discussed on multi- municipal coordination to plan/manage stormwater at a watershed or county level.	August 2023: Since this item was added in 2021, the SCC has launched new funding programs that model the block nature of the CAP Block Implementation Grant (CBIG). FCCD has enjoyed working with the Conservation Excellence Program (CEG) and looks forward to the new Agricultural Conservation Assistance Program (ACAP). We hope to see more of the existing programs, such as Section 319 and Growing Greener make the transition to the block format as well. Additionally, DEP has extended the CBIG program 25% engineering allowance to include all project readiness costs, including, but not limited to: preliminary studies (wetland studies, PNDIs, hydrologic & floodplain studies, etc.), permitting, etc. August 2021: This item was originally a broad idea. Since this item was created, DEP has created the CAP Block Implementation Grant. This programmatic item has been updated with the recommendation to further build on the block grant solution to further the use of the block grant model. We would like to see more
1.5	Municipal sector – <i>Evaluate feasibility of multi-municipal stormwater entity to implement stormwater management practices on a regional scale.</i>	Potential Targets Coordinate meeting to assess interest and establish guidelines Research collaborative models from other counties Develop guidelines for implementation and ordinances for adoption	TBD – municipalities and funding structure will first need to be determined	Open to countywide participation	Initial meeting to Discuss – 2022	Coordination between local governments, disagreement on structure Identifying “owner” of multi- municipal data (lead entity) Roles and responsibilities of program administration	COG (not a technical resource per se, but an existing multi-municipal group) Potentially – UMD EFC Other county models of multi-municipal MS4 structures	Potentially - Technical Assistance grants No other financial resources available	Technical assistance to develop consistent structure Personnel dedicated to managing new structure (stormwater coordinator) Written guidance, contracts, and agreements regarding new multi- municipal structure	Funds for technical resources needed, structure development, and staffing	August 2025: Due to District change over, no progress to date. August 2024: No progress to date. August 2023: While we cannot report establishment of a multi- municipal stormwater entity, FCCD did complete the Conococheague Creek Priority Projects Plan (CP3) in partnership with LandStudies, Inc. This HUC10 watershed plan outlines priority projects from which municipalities, partner agencies, and their residents/stakeholder all benefit. In the plan, these projects are described as multi-beneficial. These projects are not only “win-win”, but in fact, were prioritized for benefiting 3 or more stakeholders per project. Some of these projects will accomplish PRP goals for MS4 municipalities, but all will benefit communities at large and reduce significant sediment transported through the Conococheague Creek watershed (which drains to the Potomac River and Bay). This plan has been published, and several of the projects	August 2023: DEP has reported progress on this item regarding the BMP Data Warehouse, and FCo. acknowledges the progress on this item as DEP continues this work. When FieldDoc and BMP Data Warehouse are all fully functional and we have transitioned to its intended use, this item will be marked complete. We ask no new actions of DEP on this item, just the continuation of work toward smooth functionality and operation of this tool.

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											have moved into design, permit, and implementation phases, with one project already completed in August 2023. Additionally, we have been working with DEP’s TMDL office to develop an ARP for another watershed planning approach in Franklin County and plan to compare/contrast the various watershed planning approaches.	
1.6.a	Data Collection and Prioritization – Assess current state of water quality in local water. Use data to better prioritize watersheds and make larger-scale project decisions. ACTION OPTIONS: 1. Install USGS 15-minute nitrate sensing monitors through partnership program at the county level, organized by the state to cover all Chesapeake Bay counties. 2. Install USGS 15- minute nitrate- sensing monitors through partnership program at the regional, county, or local level, organized by the applicable regional partner, counties, or municipalities.	Potential Targets Approved criteria for data collection method & parameters Written contract outlining data acceptance into CAST (given that approved method is applied) # of participants in meetings regarding data collection # of entities or individuals who agree to participate or “pledge” to contribute	Potential Partners For option 1: State DEP, Federal EPA or CAST Data Input Team, County, FCCD, USGS For option 2: State DEP, Federal EPA or CAST Data Input Team, County, FCCD, Municipalities USGS, Ches. Bay Groups, PSU Extension	For option 1. Statewide effort (installing monitors only where data is lacking) For option 2. Regional, County, or Local level	Effort coordinated – 2022 Effort funded & begin collection - 2023 Ongoing - continue to evaluate potential partnerships	Funding Ensuring that data is accepted by & will be used in future CAST models Education & outreach regarding collection process and effort	Existing models to aid decision making – proven system in other states (using YSI monitoring technology) Existing, successful USGS partnerships with other county entities USGS technical assistance & equipment maintenance (using partnership program)	Potential local entity funding USGS cost-share contribution	Tier 1 status data Accredited lab to test data Official DEP training to ensure data collection is Tier 1 status Signed & approved DEP/EPA Quality Assurance Plan Monitors	Sufficient funds needed for installation, collection effort & maintenance	August 2025: No update to report. August 2024: No update. August 2023: CAP Planning Team identified a more cost-effective way to utilize USGS real-time monitors for Franklin County progress. 2 stream gauge stations were located just over the Franklin County border in Maryland. One on the Conococheague Creek, the other on the Antietam. These locations in fact increase the amount of FCo. water monitored than original placement plans. FCCD contacted MD-DC-DE USGS to discuss potential partnership in upgrading these stations to house the real-time monitors. Partnership is feasible, but still requires dollars to upgrade the stations. While USGS is able, and interested, in contributing to the costs, FCo. has yet to find a partner or funding source willing to contribute funds to this effort.	August 2023: No action changes to this item. DEP worked with PSU Extension to conduct a detailed survey with farmers for BMP verification. FCo. requests no further action at this time.
1.6.b	Data Collection and Prioritization – Use analysis and large-scale data to better prioritize local data collection within prioritized watersheds for prioritizing BMP implementation.	Potential Targets Approved criteria for data collection method & parameters Written contract outlining data acceptance into CAST (given that approved method is applied) # of participants in meetings regarding data	Potential Partners Local Colleges & Universities, PSU MWS, SMP, Watershed Associations, ALLARM, State DEP, Federal EPA or CAST Data Input Team, County, FCCD, USGS	Countywide, testing where need is determined based on 1.6.a	Effort coordinated – 2022 Effort funded & begin collection - 2023 Ongoing - Continue expanding data collection efforts	Funding Ensuring that data is accepted by & will be used in future CAST models Education & outreach regarding collection process and effort	Existing partnerships	None	Tier 1 status data Accredited lab to test data Official DEP training to ensure data collection is Tier 1 status Signed & approved DEP/EPA Quality	Sufficient funds needed for collection effort & maintenance	August 2025: The District has continued to oversee projects located in the Antietam Watershed that are funded through the R.E.V. program. The Antietam Watershed Association continues to collect water quality data before and after the BMP's being implemented through this program. Additional options are still being explored in the other watersheds. August 2024: This year ALLARM worked with the County to create a Stream Team where volunteers can	

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		in meetings regarding data collection # of monitors or test sites # of individuals who join the group leading local collection effort - PSU Master Watershed Stewards (MWS) Program # of volunteers				Private landowner permission for local collection sites Maintenance of equipment and data for local effort			DEP/EPA Quality Assurance Plan		create a Stream Team where volunteers can assist with water quality data collection in the Conococheague Creek Watershed. This included outreach to universities and local partners. The R.E.V. Program (Livestock Exclusion Fencing) was created in the Antietam Creek Watershed to start collecting water quality data before and after BMPs like stream crossings and fencing are implemented. August 2023: FCCD Watershed Specialist is working with local universities on logistics of piloting a citizen collection partnership. Currently, this pilot is in early stages, only discussion and scenarios presented to partners thus far. We hope to continue these conversations and report on a pilot program in a future update.	
Priority Initiative 2: Nutrient Reduction Goals & BMP Implementation												
2.1	Best Management Practices – Establish a set of BMPs that will achieve required nutrient load reductions in an efficient and cost-effective manner (see BMP targets)	Potential Targets Identify BMPs that may be feasible to achieve by 2030 Stay up to date on progress using: 1. CAST credited reports 2. PK reports 3. FieldDoc reports	Potential Partners FCCD, FCPC, Local municipalities, DEP, EPA, SRBC/CAST team, Local stakeholders & organizations	Countywide	Targets determined in 2019 Targets reevaluated in 2021 Implementation by 2025 Ongoing - continue implementation of feasible BMP's through 2030	Considerable resource limitations on municipal and private enterprise levels to collect data Complex regulations prevent ready access to data Cost of incentives for BMP adoption Funding & permitting roadblocks Timeline Participation	Existing partnerships	Grant & funding programs	Trained engineering & technical staff to oversee, design, install and maintain BMP initiatives Staff to educate, coordinate and implement	Sufficient funds needed to implement BMPs Maintenance, inspections & re-verification Initial 2019 estimate \$15,000,000 for Ag BMPs with possible another \$10,000,000 for additional waste management Initial 2019 estimate \$4,500,000 for municipal sector BMPs	August 2025: FCCD continues to spearhead the implementation of BMP's in the County in all sectors; ag, stormwater and natural, utilizing funds from CAP, ACAP and CEG. These BMP's are designed and implemented in accordance with the target list in a way to acheive cost-effective and optimal reductions. Partnering continues with groups such as Capital RC&D to assist in reverifying exisitng BMP's. Additional partnerships with TU, FSTU and PFBC help to ensure implemented BMP's are captured and tracked. FCCD will request CAP funding for 2026 to efficiently implement additional BMP's. August 2024: FCCD continues to lead the charge with implementing new BMPs in the County and partnering with third party groups such as Capital RC&D to assist in verification of existing BMPs within the County and reverifying so crediting does not drop out of the system. FCCD continues to allocate and spend awarded implementation funds, including funds from CAP, CEG, and ACAP to fund the implementation	

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											of new BMPs. FCCD is prepared to request another round of CAP dollars for the 2025 cycle with projects lined up to effectively expend the funds. HRG assisted FCCD with reporting 71 Ag E&S Plans and 6 Manure Management Plans. August 2023: FCCD continues to be a key player in new BMP Implementation while the BMP Verification Partnership works to submit for continued credit of existing creditable practices. To-date	
2.2*	BMP Programs & Policies – Evaluate current system of incentives & penalties for BMPs and define enhanced incentive program for BMPs with greatest impact on nutrient loads to get landowner buy in. Revise model ordinances to reflect current pollution reduction targets and BMPs. Develop incentive programs for voluntary adoption of BMPs in developed areas and consider an offset program for implementation of high-impact BMPs in agricultural areas.	Potential Targets Review overall impact of existing programs & evaluate feedback Stakeholder meetings with locals about programs they would benefit from Consult with communities, particularly those under MS4 regulations, to develop model ordinances that address nutrient, sediment, and stormwater management Expand “Be the Solution” series and stakeholder meetings to broaden understanding of ordinance needs and the application of BMPs	Potential Partners EPA, DEP, USDA, FCPC, FCCD, PSU Extension, SMP, Farm Bureau, Municipalities, Other local partners & stakeholders	Compare County vs. Regional	Partnership connection & research – 2022 Draft incentive program structure - 2022 Development and distribution of ordinances for comment and/or adoption – 2023	Program participation Ordinance adoption & resident resistance BMP post-installation maintenance Start-up costs for new practices Funding eligibility Inter-agency	Existing partnerships Existing models Multi- municipal group (COG)	TBD	Technical assistance to develop new ordinances and framework for new programs Staffing Program administration	TBD – Flexible & sufficient funding	August 2025: Franklin County municipalities continue to implement their Stormwater Utility fee. FCCD continues to offer the Streamside Grass Buffer Program (SGBP) as an incentivised program for those interested in being compensated per acre of buffer BMP implemented. Additionally, technical assistance in preparation of manure management plans at no charge, provides additional incentive in eligibility of additional funding by having these plans in place. August 2024: This item update iterates that from 2022 and 2023. August 2023: This item update iterates that from 2022. Additionally, FCCD has been working to further incentive those who have existing practices/management in place. Operations and communities demonstrating good faith efforts to make progress continue to receive assistance from the CWFC and FCCD to encourage and support existing momentum.	

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2.2.a	BMP Incentive & Assistance Programs – Developed/MS4 BMP incentive for MS4 communities. Incentives such as tax credits or impervious fee discounts for developers, organizations, commercial sector, etc. willing to implement BMPs additional to those required by stormwater protection plans. Incentivize land & business owners at county level to report non-reported BMPs.	<u>Potential Targets</u> # of stakeholder meetings and interest Draft written program outline # of municipalities participating	<u>Potential Partners</u> County, COG & Municipal Leaders, Funders, Capital RC&D, SMP	Compare County vs. Municipal	Partnership connection & research – 2022 Draft program structure - 2023	Bidding requirements for implementation On-site land availability Funding eligibility Inter-agency	Existing local fee structures	Potential local entity funding	Program structure (contracts & agreements) Technical Assistance (consultants) Fee structure assistance for some municipalities	Flexible & sufficient funding	August 2025: This item update iterates that from 2022 and 2023. However, FCCD does pursue projects that are located in MS4 municipalities and can help them meet their reduction goals while benefitting the overall County goals as well. By continuing to develop additional partnerships we can continue to expand on this action item and better meet our goals. August 2024: This item update iterates that from 2022 and 2023. August 2023: This item update iterates that from 2022. Additionally, FCCD has been working to further incentive those who have existing practices/management in place. Operations and communities demonstrating good faith efforts to make progress continue to receive assistance from the CWFC and FCCD to encourage and support existing momentum.	
2.2.b	BMP Incentive & Assistance Programs – Advanced Nutrient Management Advanced nutrient management BMP program at county level that includes incentive or cost- share for plan development, pre- side dress nitrogen testing (PSNT), and other nutrient management planning technologies.	<u>Potential Targets</u> # of plans on current waitlists Organizational structure & framework Draft written program outline # of stakeholder meetings and interest # of acres reported and/or N reduced # of attendees at outreach event	<u>Potential Partners</u> FCCD, PSU Extension, SMP, Capital RC&D , Industry Professionals, 4R, Stroud Water Research, CBF, Farm Bureau	Compare County vs. Regional	Partnership connection & research – 2022 Draft program structure - 2023	Weed management Funding eligibility Convenient and cost-effective for landowner Administration capacity for soil testing	Green seeker technology at PSU Extension Existing models for pre-side dress testing program On-going 4R research Existing partnerships	TBD – Currently None	Staff (workforce capacity)	Flexible & sufficient funding	August 2025: FCCD provides incentive in the form of technical assistance. The Advanced Nutrient Managment Plans are reviewed by the District for no charge. The plan writers can also apply for the Ag reimbursement plan which also helps to offset the plan cost for the operator. Additional incentives are attained by having these plans in place which opens the opportunity to more funding. August 2024: This item update iterates that from 2022 and 2023. August 2023: This item update iterates that from 2022. Additionally, FCCD has been working to further incentive those who have existing practices/management in place. Operations and communities demonstrating good faith efforts to make progress continue to receive assistance from the CWFC and FCCD to encourage and support existing momentum.	

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2.2.c	<p>BMP Incentive & Assistance Programs – Ag Erosion & Sediment Control</p> <p><i>County level incentive program for cover crops</i>, residue tillage, grassed waterway, and other erosion control BMP implementation for soil protection.</p> <p>Secure long-term funding for FCCD grass buffer program</p>	<p><u>Potential Targets</u></p> <p>Organizational structure & framework</p> <p>Draft written program outline</p> <p># of stakeholder meetings and interest</p> <p># of acres reported and/or N reduced</p> <p># of attendees at outreach event</p>	<p><u>Potential Partners</u></p> <p>FCCD, SCC, PSU Extension, SMP, Capital RC&D, Industry Professionals, PA No-Till Alliance, Stroud Water Research, CBF, Farm Bureau</p>	Compare County vs. Regional	<p>Partnership connection & research – 2022</p> <p>Draft program structure - 2023</p>	<p>Weed management</p> <p>Funding eligibility</p> <p>Convenient and cost-effective for landowner</p>	Existing models	TBD – Currently None	<p>Technical Assistance (consultants)</p> <p>Staff (workforce capacity)</p>	Flexible & sufficient funding	<p>August 2025: This item iterates that from 2024.</p> <p>August 2024: FCCD has continued to assist operators with the development of Ag E&S plans to open the door for producers to be eligible for funding on their operation. With plans written, groups such as Capital RC&D can help utilize secured funding to from NFWF to implement pasture BMPs on operations that are demonstrating good faith efforts to achieve water quality goals on their operations.</p> <p>August 2023: FCCD has recently begun piloting a new Cover Crop Program, thanks to the addition of one new agricultural staff and funding from the SCC's CEG Program. The program did receive a number of applicants, and we look forward to reporting on its outcomes and progress in future reports. Additionally, FCCD has been working to further incentive those who have existing practices/management in place. Operations and communities demonstrating good faith efforts to make progress continue to receive assistance from the CWFC and FCCD to encourage and support existing momentum.</p>	2025: This item has been moved to Yellow as obstacles in funding has been encountered throughout the year.

2025 -2027 Franklin County Clean Water Plan - Progress and Milestones												
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2.2.d	BMP Incentive & Assistance Programs – Streamlined Stream Restoration Explore solutions to the timing roadblock regarding funding/permitting for stream restoration projects	<u>Potential Targets</u> Establish connections with needed partners Information needed to implement solutions for this issue	<u>Potential Partners</u> Conservation Districts, DEP, Municipalities , County, Trout Unlimited , Private Contractors, Funders, Private Consultants, USFWS, Stroud Water Research, Western PA Conservancy , PFBC	Statewide (permits involved)	Partnership connection & research – 2022 Solution discussions 2023	Proposing changes to a large, existing system Programmatic and regulatory challenges	TBD – Currently None	TBD – Currently None	TBD	Flexible & sufficient funding	August 2025: Continued collaboration between FCCD, PFBC, WPC, and TU has continued to streamline annual stream restoration projects in the County. Due to the capacity of the partners the District has had to apply for additional grant funding and partner with other contractors to get the design and permitting complete and the projects shovel ready. FCCD carefully stagetizes the unending flow of projects to stagger the various phases and keep each project moving ahead efficiently. August 2024: Continued collaboration between FCCD, PFBC, WPC, and Trout Unlimited has continued to streamline annual stream restoration projects into the County. Though due to capacity of partners, the District has had to hire other contractors like LandStudies to get projects designed and permitted. August 2023: FCCD has continued to utilize partnerships built in 2022 with WPC, PFBC, and Trout Unlimited. Last year, it was reported that partner capacity was limiting for construction of restoration projects. In the past year, Clean Water Coordinator and Watershed Specialist have been working to find possible solutions to this bottleneck and increase capacity for restoration projects in FCo. This past year, FCCD has been utilizing TU’s Technical Assistance Program (TAP) to secure designs for restoration projects. TU gave FCCD the green light to hire trusted private contractors to implement these designs. FCCD piloted this method with two projects in 2022, one already completed and successful, the other to occur this month. We have every confidence in the upcoming project and believe that our county will continue to utilize this process, nearly tripling the rate of restoration in FCo. One challenge we continue to have is permitting time. If permitting process can be simplified or turnaround time lessened, this rate could continue to increase and significantly transform Franklin County corridors.	

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2.3	BMP Prioritization - Identify key watershed areas for installation of BMPs with greatest net effect. Identify key parcels for installation of BMPs with greatest net effect. Define priority areas for riparian buffers.	<u>Potential Targets</u> GIS mapping & inventory of priority riparian buffer installation areas Identify targeted funding for prioritized installations (ongoing) # of landowners reached # of watershed group buffer plantings Assessment of existing buffers & maintenance needs Establish stream monitoring to assist in determining priority area and to document impact of installation of BMPs (See items 1.6.a & 1.6.b)	<u>Potential Partners</u> FCCD, FCo. GIS, PSU Extension, SHIP CLUS, CBF, TNC, Local watershed groups, Local municipalities Monitoring will identify priority area and document water quality needs & improvements related to BMP installation - may find additional partner needs (See items 1.6.a & 1.6.b)	Countywide	ID Key watersheds – 2020 Buffer opportunity GIS layer – 2020 Existing buffer inventory – 2023 GIS priority parcel analysis – 2022 Begin monitoring BMP effectiveness through water quality monitors – 2023 Ongoing - Continue identification of key prioritization areas for targeted implementation	Land taken out of production for some BMPs Landowner participation & incentive Personnel to conduct parcel prioritization analysis Staff needed to coordinate outreach	Existing partnerships Buffer opportunity GIS layer (as of 2020) Coordinator (as of 2020) GIS software in-house (as of 2020)	ESRI Conservation Program (for GIS software) Coordinator funding	Personnel dedicated to outreach & coordination efforts Trained staff for data monitoring equipment Time, staff, or contractor funds to dedicate to GIS parcel prioritization analysis	TBD – Flexible & sufficient funding	August 2025: FCCD has partnered with Capital RC&D to help focus BMP verification and indentify new BMP opportunities in key watersheds that have been under serviced in the past. FCCD has also partnered to develop a Conococheague Priority Projects Plan (CP3) which has aided in the selection of project focus. We are also working to finalize the development of an ARP for Wilson Run which will help to identify potential focal areas within the Wilson Run Watershed ultimately benefitting the Conococheague Watershed. August 2024: FCCD has partnered with Capital RC&D to help focus BMP verification and identifying new BMP opportunities in key watersheds that have been under serviced in the past. Continued verification has continued to highlight the need for additional BMPs to promote water quality within the County. Please refer to items above for watershed-focused prioritization efforts. We still hope to work with partners on a tool that helps to identify the greatest net effects of BMPs in the future. August 2023: This item update iterates that from 2022. Additionally, FCCD has made progress on utilizing BMP verification to identify need in the county. Please refer to items above for watershed-focused prioritization efforts. We still hope to work with partners on a tool that helps to identify the greatest net effects of BMPs in the future.	
2.5*	Commercial & Residential Fertilizer – Implement an efficient documentation program to track commercial & homeowner nutrient applications on developed land.	<u>Potential Targets</u> Provide support for current fertilizer legislation Conduct education event for commercial landscape industry and homeowners Identify acreage for urban nutrient management plans	<u>Potential Partners</u> DEP, Landscape industry & organization. Non-profits	Statewide	2020	Contingent upon legislation Reliant among industry	CAST analysis (see notes) Pass state legislation	TBD – Currently none	TBD	TBD – Flexible & sufficient funding	August 2025: This item update iterates 2023. August 2024: This item update iterates 2023. August 2023: A version of legislation was passed regarding this item. This will remain on hold until the Steering Committee is able to determine next steps based upon approved legislation.	

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2.6	BMP Programs & Policies – Evaluate feasibility for establishment of ordinances on a countywide or Multi municipal scale to promote BMPs around stormwater for land use and development plans. (relates to items 1.4, 1.5, & 2.2)	Potential Targets Research model ordinances and “Conservation by Design” Convene municipal working group to discuss best practices Draft incentives for establishment of ordinances at municipal level	Potential Partners FCPC, COG (local municipalities)	Countywide	Contingent upon (as they are an addition to) items 1.4, 1.5, & 2.2 1.4, 1.5, & 2.2	Contingent upon (as they are an addition to) items 1.4, 1.5, & 2.2 Inter-agency Different local priorities	Existing ordinances to serve as models	TBD	TBD – Flexible & sufficient assistance	TBD – Flexible & sufficient funding	August 2025: This item update iterates 2023. August 2024: This item update iterates 2023. August 2023: Conversations continue, but there is no significant update to report on this item at this time. Item has been on hold as it was determined to be lower priority than other initiatives.	

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Priority Initiative 3: Communication, Education, & Outreach												
3.1	Communication – Develop a communications strategy to communicate <i>parallel goals of county plan and local goals such as</i> public and <i>environmental health</i> , <i>economic development</i> , and others. Create a communication plan that reflects positive, local focus on all materials. Focus on win-win scenarios, future of county water, and community benefit.	<u>Potential Targets</u> Countywide water celebration/event – showcase all water- related groups & businesses in one place Continue “Be the Solution” handout series – scale up distribution Continue educational signage at local streams Continue & scale up industry stakeholder events so trusted consultants can share with clients Develop list of contacts for coordinator to meet with 1-1	<u>Potential Partners</u> FCCD, Franklin Co., PSU Extension, Local water groups, The Institute, Local municipalities, Local schools, Local businesses, Capital RC&D, TNC , CBF, ACB, SMP, CLUS, PACD, Local Chambers, Visitor’s Bureau, Community Foundation, Non-profits	Countywide	Communication Plan- 2020 (ongoing) “Be the Solution” handout series – 2021 (ongoing) Industry stakeholder meetings – 2020 (ongoing effort) Communication that parallels other local goals – 2022 Water event – 2023 CLP Workshop - 2026	Meeting and event participation Building community trust and positive perception around Plan Funding Coordination & planning large events (COVID-19, time consuming, & expensive)	Handout template Existing partnerships Signage templates	TC Energy Community Grant Additional funding needs TBD	Personnel for (or funding to contract) outreach, education and coordination	TBD – Flexible & sufficient funding	August 2025: FCCD continues to promote the Clean Water for Franklin County StoryMap to highlight completed projects and to identify the reduction goals of the County. A Stakeholder Survey was sent out to partners to gather information for the Progress Report. This helped gain knowledge of the projects that were completed by them as well as identify potential partnership opportunities. We continue to build strong partnerships with local municipalities and remain responsive and reactive to landowner concerns/outreach. August 2024: FCCD and HRG worked to create the Clean Water for Franklin County StoryMap to highlight both agricultural and stream restoration projects. The StoryMap included the pollutant reduction goals, current county progress, and highlighted volunteer opportunities. To gather information for the Progress Report, HRG shared a Stakeholder Survey with partners to learn more about the great work they did this year. FCCD and HRG created a Steering Committee Report to introduce HRG, demonstrate current initiatives, and share future goals for the County. August 2023: This item update iterates 2022. Our distribution of our “Be the Solution” handout series that has been so well received (see our first two editions, “Ag BMPs” and “Backyard BMPs”) has increased. We have distributed nearly 700 of each since printing in 2021.	

2025 -2027 Franklin County Clean Water Plan - Progress and Milestones

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3.2	Education – Utilize existing resources to engage educational objectives.	<u>Potential Targets</u> Create list of online courses, webinars & How-To videos to share on our pages Share PSU Extension & other partners’ existing resources Share partner list, contact info & volunteer opportunities online	<u>Potential Partners</u> EPA, DEP (CWA), ACB, CBF, FCCD, PSU Extension, Local municipalities, Educational institutions & non-profits	Countywide	Create and share partner contact list and volunteer groups – 2020 (ongoing) Create Facebook page – 2020 Share partners’ existing resources – 2020 (ongoing) List of courses, webinars, & training topics to share – 2022	Many moving parts (time & resources) to coordinate and maintain Need willing participants	Existing templates and models to work from Existing partnerships	TC Energy Community Grant Additional funding needs TBD	Personnel for (or funding to contract) outreach, education and coordination Potential software needs	August 2024: August 2023: This item update iterates 2022. Our distribution of our “Be the Solution” handout series that has been so well received (see our first two editions, “Ag BMPs” and “Backyard BMPs”) has increased. We have distributed nearly 700 of each since printing in 2021. August 2022: We continue to utilize our existing communication plan and make adjustments as needed. Momentum has rapidly increased as we continue positive messaging regarding local issues around water, soil health, recreation, etc. We continue this communication through the use of our	August 2025: FCCD hosts adult educational events with partners such as PSU Extension (Winter Ag Meeting). There were also youth clean water education events such as classroom watershed presentations, Envirothon and First Grade field trips. Staff regularly attend educational webinars to gain knowledge about practices and programs that is shared through meetings with stakeholders and local leaders. Additional education is presented at COG, R.E.V. meetings and through events such as the Conservation Summer Farm Tour, newsletter articles, Facebook posts, individual landowner interactions and more. August 2024: We continue to host tours, adult educational events with local partners such as PSU Extension (Winter Ag meeting). Examples of outreach efforts this year include meetings with stakeholders, local leaders & the COG, R.E.V meeting, Conservation Farm Tour, individualized outreach efforts/landowner communication, Facebook posts, and more! August 2023: This item update iterates 2022. We continue to host tours, adult educational events with local partners such as The Institute, PSU Extension, and Tayamentasachta Environmental Center. Examples of outreach efforts this year include meetings with stakeholders, local leaders & the COG, Conservation Farm Tour, Ag Industry Meeting with special stream tour for EPA Region 3 and Adam Ortiz, individualized outreach efforts/landowner communication, Facebook posts, and more!	

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3.3	Outreach – <i>Develop a focused effort to promote BMPs in agricultural community.</i> <i>Develop a focused effort to promote BMPs in the developed community.</i>	<u>Potential Targets</u> Evaluate best way to communicate innovative practices and models List of additional communities of practice to establish so that practitioners can share experiences and learn from others – i.e. grazing group forum <i>Create targeted informational materials that relate specifically to each sector</i> <i>Publicly recognize existing effort in ag community – i.e. recurring recognition column in existing publication, website, or forum</i> Scale up outreach efforts in developed community - work with developers and residents to increase Clean Water BMPs in communities	<u>Potential Partners</u> EPA, DEP, USDA, FCCD, PSU Extension, 4R Alliance, Capital RC&D, Ag Community, Chesapeake Commons, SMP, TNC, Developers, HOAs, Local residents	Compare County vs. Regional	List of possible communication avenues – 2022 List of additional communities of practice (forums) – 2022 Ag specific educational materials – 2020 List of avenues to publicly recognize ag community – 2022 Establish regular recognition in one of the mediums determined above – 2022 Letter template to locals to ask if they would like to be interviewed for recognition – 2022	Many moving parts (time & resources) to coordinate and maintain Need willing participants	Existing templates and models to work from for some items identified Existing partnerships for some items identified	TC Energy Community Grant Additional funding needs TBD	Personnel for (or funding to contract) outreach, education and coordination Potential software needs	TBD – Flexible & sufficient funding	August 2025: FCCD has continued to promote Ag BMP's as well as stormwater and natural BMP's through in person workshops and tours, Facebook, tabling events such as PA Farm Show and Ag Safety Day as well as participate on advisory committees and Boards such as the Franklin County Solid Waste and Buttonwood Nature Center. August 2024: We have also continued to promote Ag BMPs through various avenues including in-person tours and workshops, Facebook, tabling events, ag-specific news outlets, and more. FCCD and HRG worked to create the Clean Water for Franklin County StoryMap to highlight both agricultural and stream restoration projects. This year a kickoff meeting for the R.E.V. Program was promoted to landowners through direct outreach to those in the Antietam Creek Watershed. Capital RC&D has done continued outreach to producers in the County to educate them on the importance of Ag BMPs and how they can promote both water quality goals and farm efficiency. August 2023: This item update iterates 2022. Additionally, we have been working to promote BMPs in sector-based groups and forums including our CP3 reveal meeting. In this meeting, we worked with municipalities to talk through the steps required to implement projects identified in the plan within their jurisdictions (discussion of permitting, funding, construction, timelines, etc.). We have also continued to promote ag BMPs through various avenues including in-person tours and workshops, Facebook, tabling events, ag-specific news outlets, and more.	