

COMMONWEALTH OF PENNSYLVANIA  
PENNSYLVANIA DEPARTMENT OF ENVIRONMENTAL PROTECTION  
BUREAU OF AIR QUALITY

**VERBATIM MINUTES**

**MERCURY RULE WORKGROUP MEETING**

TIME 9:00 A.M.

Rachel Carson State Office Building  
400 Market Street, Room 105  
Harrisburg, Pennsylvania 17105

OCTOBER 28, 2005

REPORTED BY:

Esteban L. Diaz  
Diaz Data Services

## AGENDA TOPICS

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Diaz Data Services

331 Schuylkill Street Harrisburg, Pennsylvania 17110 (717) 233-6664

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MR. FIDLER:

I felt the last session was an excellent meeting where we had a number of really good presentations made. For those of you who were not able to attend last meeting, there's a re-cap. If you were able to attend, we had presentations on deposition from Dr. Lynch from Penn State presenting wet deposition data that has been collected as part of a project under contract to us here at DEP over a number of years and by Dr. Levin of EPGA discussing issues related to global transport of mercury. We also received some valuable information on the Federal Rule recently adopted, the Clean Air Mercury Rule, cap and trade program, and also some information on initiatives in place in other States that have also chosen to go their own way and adopt a process for mercury emission control within their own respective States.

I thought the session, at the very end of the meeting, where everybody was very open and willing to offer suggestions on speakers that could continue to build an information base that

1 we can utilize as we make some decisions over the  
2 next month or two. And as a result of that, what  
3 we've tried to focus on today, and you can gather  
4 that from the list of speakers, is some  
5 information on health effects of mercury. We do  
6 have a speaker, Dr. John Bell from SAFRISK, will  
7 be starting, and then Dr. Donald McGraw, both  
8 talking about health effects resulting from  
9 mercury emissions and deposition of those  
10 emissions. We will have a presentation on the  
11 fish advisories in place within the State. And a  
12 little bit of I guess the mechanics as to how we  
13 established that advisory process and what  
14 contributes to us making those decisions.  
15 And there was a request for information on  
16 chronology of the Clean Air Act implementation  
17 and what, what have been the results of all of  
18 the actions that have been taken over time. And  
19 Wick Havens is going to be trying to satisfy that  
20 request and present information today that's  
21 representative of what we've seen here by way of  
22 progress made, results achieved, through  
23 implementation of various initiatives here in the  
24 Commonwealth.

25 Again, the format will be the same. We'll

1 be providing opportunity and some time for  
2 information to be presented. We'll provide about  
3 15 minutes following each presentation for open  
4 discussion and question. Any comments will be  
5 recorded. As I mentioned at the last session, we  
6 are transcribing the results of every meeting so  
7 that we have an accurate record of what everybody  
8 has offered. Sometimes things are lost in  
9 recording and transcribing recordings of meetings  
10 so that's why we've decided to utilize this  
11 approach. Not at all to replicate a public  
12 hearing format, but just to be as accurate as we  
13 can in transcribing the proceedings of each of  
14 the meetings. As a result of that however, I'd  
15 like to, as I tried to remind everybody at last  
16 session, as you make a comment, as you provide  
17 input, it's critical that you identify yourself  
18 so that we can accurately track who's offering  
19 what type of input, feedback, and information.  
20 By way of developments, since we've got a number  
21 of industry representatives here representing  
22 stationary sources, I'd like to mention that  
23 there has been some legislative activity this  
24 week. The Transportation Committee in the House  
25 voted out a Bill this week to rescind

1 Pennsylvania's Clean Vehicles Program. We'll be  
2 working very hard today to try to get the word  
3 out to as many folks as we possibly can about the  
4 potential impact on stationary sources if in fact  
5 we move from our scheduled clean vehicles program  
6 to the Federal Tier II program which is what the  
7 Bill identifies as the program that should be in  
8 place within Pennsylvania. If there's any  
9 bearing that any of you could provide to telling  
10 that story and helping us to inform and educate  
11 folks that are close to you, that would be very,  
12 very helpful, as I understand the Bill is to be  
13 voted on, on the full floor, on Tuesday. In fact  
14 I've got to leave in the next couple of minutes  
15 to make some calls myself. So I will be leaving  
16 for just a few minutes, but I will be back. I'd  
17 like to, unless anybody has anything to add  
18 before we get started this morning, I will start  
19 by introducing the first speaker. Are there any  
20 comments?

21 Let's go around the table and introduce  
22 ourselves again for those who may not have been  
23 able to attend the last meeting. John, do you  
24 want to start please?  
25

1 MR. ARWAY:

2 John Arway, I'm Chief of the Environmental  
3 Services Division of the Pennsylvania Fish and  
4 Boat Commission.

5 MR. CANNON:

6 David Cannon with Allegheny Energy.

7 MR. TRISKO:

8 Gene Trisko, attorney. I'm here on behalf of the  
9 United Mine Workers of America International and  
10 their Pennsylvania Local and Districts.

11 MR. CLEMMER:

12 Reid Clemmer of PPL Services.

13 MR. BRISINI:

14 Vince Brisini, Reliant Energy.

15 MR. SPENCER:

16 Rick Spencer with National Wildlife Federation.

17 MR. MCPHEDRAN:

18 Charlie McPhedran with Penn Future, sitting in  
19 for Jan Jarrett.

20 MR. GRAYBILL:

21 Lowell Graybill with the Pennsylvania Federation  
22 of Sportsmen's Clubs.

23 MS. CONNER:

24 Gail Conner, Citizens Advisory Council.

25

1 MR. WELSH:

2 Mike Welsh, International Brotherhood of  
3 Electrical Workers.

4 MR. ELLIS:

5 George Ellis, Pennsylvania Coal Association. I'm  
6 sitting in for Frank Burke, Consol.

7 MR. BIDEN:

8 Doug Biden, Generation Association.

9 MS. WITMER:

10 Pam Witmer, Pennsylvania Chemical Industry  
11 Council.

12 MR. SCHMIDT:

13 Jeff Schmidt from the Sierra Club, sitting in for  
14 Nancy Parks. I would like to reply at some point  
15 to the announcement about the attempt to overturn  
16 the clean vehicles program, before he leaves.

17 DR. GOODMAN:

18 Cynthia Goodman from the Pennsylvania Department  
19 of Health in the Environment Health Division.

20 MR. STAMOULIS:

21 Arthur Stamoulis of Clean Air Council.

22 DR. SULLIVAN:

23 Terry Sullivan, Brookhaven National Laboratory.

24 DR. BELL:

25 John Bell, SAFRISK.



1

2 MR. CHALMERS:

3 Ray Chalmers, EPA Regional III.

4 MS. RAMSEY:

5 Billie Ramsey, ARIPPA.

6 MR. BARR:

7 Gene Barr, Pennsylvania Chamber.

8 DR. WESTMAN:

9 Roger Westman, Allegheny County Air Quality  
10 Program.

11 MS. EPPS:

12 Joyce Epps, Pennsylvania's Air Director. At this  
13 point what I would like to do is also to go  
14 around the room so that we know who's present.  
15 So if Dean you'll start on that side please.

16 \*\*\*

17 [Introduction of audience.]

18 \*\*\*

19 MS. EPPS:

20 Thank you for the introductions. At this point  
21 I'd like to introduce Dr. John Bell. Dr. John  
22 Bell is a principal and co-author of SAFRISK, LC,  
23 a consulting firm specializing in health,  
24 environmental and agricultural risk. In a career  
25 that spans 31 years he has worked as a

1 toxicologist both in academia and the private  
2 sector. He has extensive experience in the  
3 following technical areas: human health risk  
4 assessment; heavy metal toxicology; health and  
5 ecological impacts of combustion products; risk  
6 of petroleum constituents; strategic approaches  
7 to site remediation; and is a credible expert  
8 witness and litigation support specialist. He  
9 has approximately 90 publications and  
10 presentations and has been Board certified as a  
11 diplomat of the American Board of Toxicology  
12 since 1981. At this point in time I bring to you  
13 Dr. John Bell.

14 DR. BELL:

15 I didn't realize you were going to read all that.  
16 Good morning. Quite a varied composition in this  
17 group. What I was asked to do by Craig Evans in  
18 this presentation was to give sort of an overview  
19 of the health effects of mercury and the various  
20 species of mercury, but also to talk about the  
21 fate and transport of mercury a little bit,  
22 particularly as it pertains to combustion  
23 emissions and impacts on human health. From the  
24 agenda it looks like human health is going to get  
25 hit quite a bit today so I'm not going to spend a

1 great deal of time on that. I think there's some  
2 more interesting things in the second half of the  
3 presentation. So, let's just move on. You can  
4 tell I'm not an engineer.

5 What's the interest in mercury these last  
6 few years? I think that probably everyone will  
7 agree that the greatest impetus for both  
8 regulation and control of mercury emissions and  
9 the like is the perception that mercury in fish  
10 is going to present a great health problem to the  
11 citizens of the United States. And this is  
12 reflected in the fact that we see fish advisories  
13 I think in almost every State in the Country  
14 right now warning people to restrict the amount  
15 of fish they are consuming because of the  
16 potential for mercury exposure. So what I'm  
17 going to do, as I said before, I'm going to  
18 speak, break up the talk into two different  
19 portions. In the first portion I'm going to talk  
20 about some of the things we know about the  
21 toxicity of mercury, particularly as it related  
22 to combustion emissions.

23 I'm probably preaching to the choir here but  
24 really the three mercury species that we're most  
25 concerned with are elemental mercury, divalent

1 mercury, which is mercury on the +2 charge -  
2 oxidized elemental mercury, and methylmercury.  
3 Obviously methylmercury is not emitted from  
4 combustion sources, but as we'll talk about in a  
5 little more detail as we go through here, you  
6 should probably be familiar that once divalent  
7 mercury gets into water systems, due to microbial  
8 action in the water sediment interface, you can  
9 get the formation of methylmercury, ethylmercury,  
10 and several other organic mercury species. And  
11 these ultimately, in an environmental setting,  
12 turn out to be the species that are most, of most  
13 concern from the public health perspective. All  
14 right, we know quite a bit about mercury  
15 toxicity. If you've got a few months and go into  
16 the literature, you'll be buried by the numbers  
17 of studies that have been done, both in animals  
18 and human exposure situations, trying to define  
19 the mechanisms of action, what the impacts of  
20 mercury exposure are.

21 There are a couple of classic high level  
22 exposures that are a part of the mercury  
23 literature and I just wanted to briefly touch on  
24 those first of all. The first occurred in  
25 Minamata Bay in Japan. And this was probably one

1 of the, one of the bell-weather events in terms  
2 of organic mercury toxicity. To give you a  
3 little bit of background if you're not familiar  
4 with it, there was an industrial discharge of  
5 mercury waste from a factory on Minamata Bay.  
6 They were discharging this waste in their aqueous  
7 waste stream from 1953 through 1960. There were  
8 many, many residents around the Bay and they used  
9 the Bay for subsistence fishing. And through  
10 some very interesting epidemiological  
11 observations the, the question was quickly asked,  
12 "There's something wrong with what's going on in  
13 the Bay." Crows, birds that were eating fish  
14 from the Bay were falling off perches. There  
15 were problems, health problems, behavioral  
16 problems with cats that were eating fish from the  
17 Bay. And ultimately, it was determined that the  
18 inorganic mercury that was being discharged into  
19 the Bay was being converted to organic mercury  
20 which was being taken up by the fish, which was  
21 being caught by the residents and consumed. And  
22 overall there were approximately 2,200 people,  
23 residents in that area impacted by methylmercury  
24 toxicity. And of those there were some 12  
25 deaths.

1           There's another interesting exposure  
2 scenario in Iraq and this happened in 1971 when  
3 90,000 metric tons of seed grain, which was  
4 treated with methylmercury as a fungicide, were  
5 distributed throughout the Country. They had  
6 warning signs, the seeds were actually painted  
7 purple pink color as a warning. Unfortunately  
8 all the warning signs on the bags of grain were  
9 in English. They were distributed throughout the  
10 Country and the people used this seed grain as a  
11 source of flour for baking. And, there were over  
12 6,000 people impacted by the ingestion of  
13 methylmercury in this episode and about 460  
14 deaths. Unfortunately because of the turmoil  
15 obviously that's been going on in Iraq with the  
16 Iraq Iran war and subsequent wars, it's been  
17 very, very difficult to do any sort of follow-up  
18 on these folks. But, you know, it was a fairly  
19 high level exposure that was easily identified as  
20 to its source.

21           Some of the clinical symptoms that were  
22 observed from both of these high level exposure  
23 scenarios, it became obvious that if women were  
24 exposed during pregnancy that their offspring  
25 could be impacted as a result of the

1 methylmercury exposure that the mother took in.  
2 And, as children from these mothers grew older,  
3 some of the symptoms that were seen were mental  
4 retardations, cerebral palsy, deafness,  
5 blindness, and slurred, slow, difficult speech,  
6 like I just had a moment ago. But again, these  
7 is from a relatively high level exposure and, as  
8 we'll talk a little bit as we move forward, this  
9 should not really be confused with a situation  
10 that you normally see in an environmental  
11 exposure which is, you know, considerably lower.  
12 As far as adult exposures in both of these  
13 situations, the primary things that were seen  
14 were sensory impairment and motor impairment.  
15 Again, primarily central nervous system impacts.  
16 All right, as I said on the very second or third  
17 slide, we're talking about three different forms  
18 of mercury. Elemental mercury and divalent  
19 mercury do appear in combustion emissions.  
20 Methylmercury is formed in the environment after  
21 divalent mercury gets into a water body. So,  
22 what I'm going to do briefly is go through the  
23 toxicity of these three different types of  
24 mercury, three different species of mercury, to  
25 give you some appreciation for perhaps why we see

1           some of the toxicity that we do see from them.  
2           Elemental mercury is the one that you're, you  
3           know you've probably all seen it in high school,  
4           looking around it depends on the age I guess.  
5           When I went to high school, we had, we were able  
6           to play with jars of liquid mercury in the lab  
7           and play around with it and look how neat the  
8           bubbles are and everything else when you drop it  
9           on the table. I saw a very interesting article  
10          in National Geographic several years ago,  
11          National Geographic Magazine, where they took a  
12          vase of liquid mercury and shined ultra-violet  
13          light through it against a screen in the  
14          background. And there was this incredible vapor  
15          coming off the surface of this vase full of  
16          mercury. So these things weren't really  
17          appreciated, you know, back in the '60's when I  
18          went to school, but they're certainly appreciated  
19          now. A very, very volatile compound. The  
20          critical organ for the toxicity of elemental  
21          mercury is the brain. And I've got kidneys down  
22          there and as we go down a little bit, we'll  
23          understand why I've got kidneys up there as well.  
24          One of the reasons the brain is a target for  
25          elemental mercury is that it's a very, very lipid



1 soluble metal and the usual exposure is through  
2 inhalation. So once it's inhaled, it rapidly  
3 distributes throughout the body, and because of  
4 its lipid solubility, will get into the brain,  
5 cross the blood-brain barrier which normally will  
6 exclude compounds. In the body elemental mercury  
7 is very, very quickly oxidized. In other words  
8 it goes from having no charge to having a +2  
9 charge. Once it gets a +2 charge it effectively  
10 is barred from getting across the blood-brain  
11 barrier. So there's this balance that's set up.  
12 You get the exposure, it tries to distribute  
13 throughout the body, but as it's distributing  
14 it's also being converted into divalent mercury.  
15 So, there's sort of, you know, a balance of how  
16 quickly the oxidation occurs versus how much gets  
17 across the blood-brain barrier into your brain.  
18 Because of the way it's distributed and because  
19 it is converted into divalent mercury you end up  
20 finding a lot of mercury in the kidneys after an  
21 exposure to elemental mercury. Again, it's a  
22 result of this conversion to divalent mercury.  
23 The primary mechanism for getting rid of  
24 divalent, one of the mechanisms for getting rid  
25 of divalent mercury is filtration through the

1 kidneys. And it turns out to be an organ which,  
2 in trying to handle divalent mercury, also  
3 accumulates it and can become a target of  
4 toxicity itself. So, again, what you're talking  
5 about with the inhalation exposure to elemental  
6 mercury, you've got this equilibrium going on  
7 about how much gets into the brain. Once it gets  
8 into the brain, it can be oxidized and trapped in  
9 there. You also have it being converted in the  
10 rest of the body and getting to the kidneys and  
11 being trapped and accumulated in the kidneys  
12 where it can produce toxicity as well. Most of  
13 the toxicity that you see nowadays, it's not very  
14 common to see it nowadays because most of the  
15 exposures had been occupational in the past,  
16 chloralkalide plants, facilities that manufacture  
17 fluorescent bulbs and the like. There's been a  
18 great deal of attention paid on the occupational  
19 level now so exposures are really restricted. So  
20 it's not something that you see a great deal of.  
21 We've already talked a little bit about divalent  
22 mercury. You know, that's part of the problem  
23 with these three compounds is that, as you can  
24 see, they're all very, very related. They're  
25 related in the environment and they're related in

1 the body as well. And you can get conversion  
2 back and forth from some of these forms. But  
3 divalent mercury is a species that is emitted  
4 from combustion processes. So it is something  
5 that you're going to find. It is, as you already  
6 know, probably part of the major concern in terms  
7 of air dispersion from a combustion source. I  
8 already said that due to the ionic charge it does  
9 not readily cross the blood-brain barrier. It  
10 also doesn't cross, very easily cross, the  
11 placenta because of that same, that same charge  
12 characteristic. The toxicity of divalent mercury  
13 is believed to be mediated through the binding to  
14 sulfhydryl groups which are, again if you  
15 remember your chemistry, this is a bond to a  
16 protein through a sulfur and a hydrogen, and  
17 divalent mercury is very effective at binding and  
18 bridging sulfhydryl groups. And when it does so  
19 with critical enzymes, it can interfere with the  
20 function of that enzyme. It's also believed to  
21 be able to change the structure of proteins by  
22 that binding. So it's believed that this is the  
23 common mechanism really for all the forms of  
24 mercury that we're talking about - binding to  
25 sulfhydryl groups. Divalent we said, the kidneys

1 are the target organ for toxicity from divalent  
2 cations. There's a binding of mercury to  
3 sulfhydryl groups, presumably in the lumen of the  
4 proximal tubule of the kidney, which interferes  
5 with the reuptake of components from the filtered  
6 urine and the function of the kidneys itself.  
7 There's also some evidence in animals that  
8 there's an immunological component to divalent  
9 mercury toxicity in the kidneys and this may also  
10 exist in the humans as well. But basically the  
11 bottom line is that it interferes with kidney  
12 function, can damage kidney function.

13 This is really the compounded interest, I  
14 think from when we're talking about mercury  
15 emissions from a combustion facility, because  
16 ultimately divalent mercury that is emitted and  
17 ultimately gets into a surface water body faces a  
18 potential of being converted by microbial action  
19 into methylmercury. And methylmercury has some  
20 very interesting characteristics which you'll see  
21 can enhance its potential to cause toxicity. As  
22 we said already, the critical organ for toxicity  
23 is the brain. It readily crosses both the blood-  
24 brain barrier and the placenta because  
25 methylmercury is a very lipid soluble compound.

1 Remember we said that divalent mercury is  
2 charged. That charge really prevents it from  
3 crossing membranes whereas in its organic form it  
4 can actually dissolve through and across  
5 membranes in the body. So it can be quite widely  
6 distributed. It accumulates in the brain and is  
7 slowly converted to divalent mercury. And in  
8 doing so it contributes to the trapping and  
9 accumulation of methylmercury in the brain.  
10 Again, it's believed to produce its toxicity  
11 through binding to sulfhydryl groups and there's  
12 still some argument as to whether the  
13 methylmercury itself is binding to the sulfhydryl  
14 groups or whether there's actually a conversion,  
15 a local conversion, of methylmercury to divalent  
16 mercury, and that's what's binding. But, it  
17 really doesn't make a great deal of difference.  
18 It's, the mechanism is believed to be mediated  
19 through this binding to critical enzymes or  
20 proteins in brain tissue. And the very young  
21 appear to be particularly sensitive. And that's  
22 really what has led to a lot of the fish  
23 consumption advisories that are obviously  
24 targeted at pregnant women or women of child  
25 bearing age.

1           Pharmacokinetic parameters for  
2 methylmercury, that's a lot of words to say  
3 something that's really quite simple. The key  
4 here is that the oral absorption of methylmercury  
5 is extremely efficient. Greater than 95% of what  
6 is ingested is absorbed from the gut into the  
7 body. Now, if you contrast that with divalent  
8 mercury, if you eat fish, for example, that  
9 contain divalent mercury, only about 7% of the  
10 mercury that's in, of what's ingested, gets into  
11 the body. The rest of it passes on through. So  
12 this characteristic of methylmercury, again,  
13 works against it because, you know, if you have  
14 it in the food that you're consuming, it's going  
15 to be absorbed from that food into the body. And  
16 then we start to see the trail of toxicity that  
17 we referred to a few minutes ago. Absorbed dose  
18 in the blood - 6%, what I put that up there for  
19 is that methylmercury distributes throughout the  
20 body very quickly so that after an exposure  
21 situation, very little of it, only about 6% is  
22 present in the blood. And that can create some  
23 problems obviously that you see with the last  
24 part of that, the body half-life - anything  
25 that's not found in appreciable concentrations in

1 the blood is not going to be available for the  
2 normal elimination pathways very efficiently. So  
3 you're not going to get kidney filtration or  
4 transport through the bile back into the gut or  
5 metabolism in the liver, because you've only got  
6 6% of it in the blood. The rest of it's  
7 distributed elsewhere in the body. So these are  
8 some characteristics that sort of tie into  
9 methylmercury as being a, being the species of  
10 concern from a toxicity point of view.  
11 There's been a lot of attention paid in the last  
12 few years on several human exposure situations  
13 from fish ingestion of mercury. You know, as I  
14 said, there have been several incidents of acute  
15 exposure to fairly high levels like the Minamata  
16 Bay and the Iraq exposure situation, but  
17 researchers have focused on several populations  
18 that consume a lot of fish and, as you probably  
19 already know, mercury is ubiquitous. It's  
20 everywhere. You'll find mercury in fish  
21 throughout the world. So epidemiologists have  
22 been very interested in zeroing in on populations  
23 that consume a lot of fish -- basically,  
24 subsistence fishermen. And to try and set up  
25 some studies to try and determine what sorts of

1 toxicity you might be seeing from, I don't like  
2 to use the word "low level environment exposure,"  
3 but compared to the acute exposures we were  
4 talking about earlier, these are environmental  
5 exposures. These are the levels of mercury that  
6 are found in the fish that people are eating. So  
7 what sort of effects might we be seeing?

8 This first study was conducted in the Faroes  
9 Islands, and I had to actually look up in the  
10 atlas to find out where the Faroes were because I  
11 didn't know this, and they're in a delightful  
12 area northwest of Scotland between Iceland and  
13 Norway. I can't imagine what the winters are  
14 like there, but, I thought Wisconsin was bad.  
15 They are characteristic in that they eat fish and  
16 whales - a lot of fish and whales because they  
17 are a fishing population. They are Scandinavian  
18 in origin. And so, epidemiologists decided that  
19 this would be a great population to study for  
20 long term effects of mercury exposure. So they  
21 set up a prospective developmental study that  
22 involved 900 mother-infant pairs. And they took,  
23 I believe they took both maternal blood level and  
24 hair level mercury measurements on these pairs,  
25 no I'm sorry, they took cord blood on these. And



1 they subjected the children to standardized  
2 neuropsychological tests at the age of 7. These  
3 are normal developmental type tests, intelligence  
4 tests for a specific age group. And then they  
5 compared them against age match controls in the  
6 same population, or low mercury exposure controls  
7 in the same population, to see if the exposure to  
8 mercury in the diet had any impact on the  
9 development of these kids. And in fact they did  
10 determine that there was statistically subtle  
11 dose-related developmental effects measured in  
12 the children at 7 years of age. The study was  
13 complicated a little bit because they also found  
14 because these people also ate a lot of whale meat  
15 that they were exposed to PCBs through the whales  
16 as well. So there was this complicating factor  
17 in there, but this turned out to be the study  
18 that EPA used to update their reference dose for  
19 methylmercury. And even when they corrected for  
20 PCB exposure, they're still confident that there  
21 was a mercury-related impact on development of  
22 these children.

23 A second study was conducted in the  
24 Seychelles. And these islands are a thousand  
25 miles from Africa in the middle of the Indian

1 Ocean. It's like some researcher just decided  
2 this would be a great place to go and spend 6  
3 months. Again, a fish-eating population. They  
4 set up again a prospective developmental study  
5 that involved 779 mother-infant pairs and they  
6 were followed, the kids were followed from birth  
7 to 5-1/2 years and again subjected to the  
8 standardized developmental tests. This study  
9 sort of complicated the picture because, although  
10 they saw what they believed to be mercury-related  
11 impacts on development in the pilot study they  
12 conducted, in the main study they did not see any  
13 mercury related developmental effect. And, in  
14 fact, there's been some recent reevaluation of  
15 the data and there's some suggestion that, you  
16 know, I'll throw this out for what it's worth,  
17 that there was actually an improvement in the  
18 development of some of these children as a result  
19 of exposure to mercury.

20 It sort of raises, I'm not going to spend a great  
21 deal of time talking about it, but you probably  
22 have already heard there's always this dilemma,  
23 you know, warning against fish consumption  
24 because of the presence of mercury, but everybody  
25 knows from a public health perspective that

1 eating fish is good for you. So, you know, do  
2 you tell folks not to eat fish, do you encourage  
3 them to eat fish? How do the good impacts of  
4 eating fish with the omega-3 fatty acids and the  
5 like and, you know, the low-saturated fats  
6 balance off the low level mercury exposure that  
7 you might be getting at the same time? That one  
8 has not been sorted out yet. Okay, so the Faroes  
9 study did indicate that there was an impact on  
10 development, this one did not.  
11 And again, this is a third study that was  
12 conducted in New Zealand. They started out with,  
13 looking at 11,000 mother-infant pairs. The  
14 mothers submitted hair samples and completed a  
15 dietary survey. Out of those 11,000 mother-  
16 infant pairs, they found 1,000 mothers who  
17 consumed fish more than 3 times a week throughout  
18 their pregnancy, and 73 of these mothers had hair  
19 mercury levels that were greater than 6 parts per  
20 million. So they set up, again they've done a  
21 number of studies on these data, but the primary  
22 one they looked at was, again, subjecting the  
23 infants to, or the kids to developmental  
24 psychological testing at 4 years and again in the  
25 6-7 age group. And they were matched against

1 children from mothers with lower hair mercury.  
2 So it was like a greater than 6 parts per million  
3 in the hair and less than 6 parts per million.  
4 And they too determined that there were dose  
5 related developmental effects related to the  
6 higher level of mercury exposure.

7 Coffee break already? I'm sure you're ready by  
8 now.

9 All right. I'll quickly move through this.  
10 I just want to make sure that you understand what  
11 a reference dose is. This is a value that gives  
12 an indication of the potential toxicity of a  
13 compound and it's based on non-cancer endpoints.  
14 We really don't have any evidence that any of  
15 these mercury species that we're talking about  
16 are carcinogenic. So we're talking about non-  
17 cancer endpoints. One of the things that, sort  
18 of the holy grail of toxicology, is that non-  
19 cancer endpoints usually/almost always exhibit a  
20 threshold so that as you increase the dose level,  
21 you see no effects until you reach this threshold  
22 exposure and then you start to see toxicity. And  
23 that level where you start to see it is called a  
24 threshold. And as opposed to the cancer paradigm  
25 where it's, there are people who believe that

1 exposure to one molecule will result in the  
2 potential of a cancer forming. So, the reference  
3 dose really counts on this being, mercury  
4 toxicity being a threshold event. And the  
5 definition that EPA uses that the reference dose  
6 is an estimate (with uncertainty spanning perhaps  
7 an order of magnitude) of a daily exposure to the  
8 human population (including sensitive subgroups)  
9 that is likely to be without an appreciable risk  
10 of deleterious effects during a lifetime of  
11 exposure. So this is a level that you can be  
12 exposed to every day of your life and not expect  
13 to see any toxicity. And there's a safety  
14 factor, as it implies, built in to deal with  
15 sensitive populations. Usually based on animal  
16 studies, it's expressed as a daily dose,  
17 milligrams of mercury exposure per kilogram of  
18 body weight per day. So again, you can take your  
19 dietary exposure scenarios and come up with a,  
20 with a daily dose converted in that way. So it's  
21 usually based on animal studies. Methylmercury,  
22 the most recent reference dose from EPA is not  
23 based on animal studies, it's based on the data  
24 from that Faroes study that I just mentioned, so  
25 it's human data, presumably more reliable.

1 All right, there also is a reference  
2 concentration which basically has the same sort  
3 of meaning although instead of a daily ingestion  
4 dose, we're talking about an inhalation exposure  
5 level. So this is an air concentration. So this  
6 is referred to, obviously, as the EPA's reference  
7 concentration. It's to develop against, to  
8 protect against inhaled exposures, often based on  
9 occupational exposures, and it's expressed in  
10 terms of an air concentration. Again, it's an  
11 air concentration that you can be exposed to  
12 throughout your lifetime without, you know,  
13 expecting to see any harmful effects.

14 All right, I'm going to have to pick up  
15 speed a little bit. The important thing about  
16 this slide is that the old way of coming up with  
17 a reference dose is that you or the researchers  
18 or whoever was evaluating the data, looked at  
19 dose response data. As I said before, as you  
20 increase the dose of exposure to a compound you  
21 should see a dose related increase in the  
22 severity of the toxicity. So, you know, a little  
23 bit of poison doesn't cause much of a problem.  
24 As you increase and increase and increase, you  
25 can go through a spectrum where you go from

1 subtle effects to serious effects, ultimately to  
2 death. And this is true for most compounds,  
3 including water. So when you're trying to figure  
4 out a reference dose, normally what you would  
5 look for is what's known as a NOAEL, which is a  
6 No-Observed-Adverse-Effect-Level. So you take  
7 this dose response information, you've looked at  
8 various exposure levels, what you're doing is you  
9 back down until, at the dose, you look at the  
10 doses and you back down until you don't see any  
11 response. This is your No-Observed-Adverse-  
12 Effect-Level. It's, you know, as it says. And  
13 typically then what EPA would do would be to take  
14 that dose that doesn't show a response in this  
15 test situation and add safety factors, or what  
16 they call "uncertainty factors" to it. So that  
17 they would, ultimately they would move that dose  
18 down perhaps 100, you know, up to 10,000-fold.  
19 To say that okay, if we're exposed at this level,  
20 we're comfortable now that there's enough of a  
21 safety margin here that an individual is not  
22 going to see any sort of toxicity. The problem  
23 with looking at a No-Effect-Level is you don't  
24 know how far away that No-Effect-Level is from  
25 where the Effect-Level starts. Because you're

1 looking at the absence of an effect, not the  
2 presence of an effect. So to summarize a ton of  
3 work in a very few sentences, what EPA has done  
4 is move toward looking at what's known as a  
5 benchmark dose. Where now they look at again,  
6 this dose response curve, they fit a line to this  
7 dose response curve, and instead of trying to go  
8 below that to a No-Effect-Level, they look at  
9 some defined increase above background. And in  
10 the case of methylmercury, they looked at a 5%  
11 increase above background as being sort of where  
12 you might start to see toxicity. And they then  
13 took, they then take because they're doing  
14 statistics on these data, they take a confidence  
15 limit on that value and take the 95% lower  
16 confidence limit on that. So it's, it's a really  
17 pretty conservative level, but it is right at the  
18 bottom of the dose response curve. And it gives  
19 more information than the old way did. I'm sure  
20 I lost everybody on that. It's not something  
21 that you can really describe in a couple of  
22 minutes, but.

23 All right, this just gives you some  
24 information on the reference doses for the  
25 various mercury species that we're talking about



1 here today. And you'll see that the numbers that  
2 have the double asterisks beside them, these are  
3 values that have come out of EPA's IRIS database.  
4 These are sort of official, peer reviewed,  
5 toxicity values and you'll see that there's one  
6 for divalent mercury and there's one for  
7 methylmercury and there's a reference  
8 concentration, as you might expect, for elemental  
9 mercury because it's an inhalation exposure  
10 problem. In the italics I've also shown that,  
11 the document that these came from which is the  
12 guidance document for conducting risk assessments  
13 for hazardous waste incinerators, EPA has also  
14 calculated some of these other values, but they  
15 have not been subjected to the same sort of peer  
16 review evaluation that the IRIS values have.  
17 Basically what they've done is say, okay if an  
18 oral value is this, if we apply a couple of  
19 numbers, we can convert it to an inhalation dose  
20 and that's what it would be. It's kind of  
21 sloppy, sloppy toxicology, but it, you know,  
22 that's what they've done. No editorializing.  
23 And, again, you're probably not going to use  
24 this, but I thought it was interesting that you  
25 have this information. Once you have a reference

1 dose, basically all you do is compare a reference  
2 dose to an estimate of the average daily intake  
3 or daily dose and if the daily intake is greater  
4 than the reference dose, you end up with a hazard  
5 quotient that exceeds 1. And if you have a  
6 hazard quotient that exceeds 1, you should be  
7 concerned that there's a potential for health  
8 effects. If it's less than 1, you know, you can  
9 be fairly comfortable that there's not a problem.  
10 Because remember what we said the reference dose  
11 was, that's an exposure level that you can be  
12 exposed to every day of your life without seeing  
13 any harmful effects. Usually it has some safety  
14 factors built into it as well. So, you know, if  
15 you're the sort of person who likes to take fish  
16 mercury concentrations and convert them into some  
17 sort of a health risk, then you can use that  
18 equation. The daily intake is quite simply the  
19 average daily consumption rate for fish and the  
20 concentration of mercury that's in the fish. So,  
21 you know, you can crunch the numbers yourself.  
22 You don't need consultants.  
23 That's the quick and dirty toxicology portion of  
24 this. I should probably have done this last  
25 because toxicology always puts people to sleep.

1           You start talking about toxicology and risk  
2           assessments and foreheads just go to the table.  
3           I'm sorry. Second part, anyway, what do we know  
4           about the fate and transport of mercury species  
5           associated with combustion? Again we're, you  
6           know, our concern is with these three compounds,  
7           three species. Now I'm going, hopefully you can  
8           read this in your handout a little clearer than  
9           it is here, but the next slide will make it a bit  
10          clearer and I've got the pointer right here.  
11          This diagram again is out of that human risk  
12          assessment protocol that EPA just finalized in  
13          2005 for conducting risk assessments on hazardous  
14          waste incinerators. And they put this scheme in  
15          the guidance to, this is their default  
16          understanding of what happens to mercury once it  
17          comes out of the stack. They start with the  
18          assumption that 80% of the total mercury is in  
19          the vapor phase, 20% is in the particle-bound  
20          phase, okay? And what they've done here they've  
21          included, you start with the total emissions of  
22          10 grams and as you move through it you can see  
23          how we end up some of these final numbers. All  
24          right, so of this 80% that's in the vapor phase,  
25          60% of the total is divalent mercury vapor, 20%

1 is elemental mercury vapor. Okay, the 0 charge,  
2 the +2 charge. 20%, this 20% that's particle-  
3 bound is essentially all divalent mercury, it has  
4 a +2 charge. Now, part of the reason I guess why  
5 we're here today is that EPA recognizes that of  
6 the mercury that is released from a point source,  
7 more than 50% of it does not act locally - it  
8 enters what's known as the global cycle - it's  
9 gone, moves east in the winds. Now, this has  
10 some advantages if you're dealing with local  
11 effects from a point source like an incinerator  
12 that you're trying to get permitted for example  
13 because of the mercury that's coming out of the  
14 stack, you're only showing about 48% of it acting  
15 locally. The rest of it is not really having  
16 local impact at all. But from an overall  
17 perspective, somebody to the west of you may be  
18 sending mercury your way which is ending up, you  
19 know, acting in your area. So, the fact that it  
20 goes into a global cycle does not really explain  
21 it away satisfactorily. It's still there, it  
22 still has a potential to do things and it's  
23 largely responsible for why you can find mercury  
24 almost everywhere you look in the world. It's  
25 naturally occurring obviously, but also, you

1 know, you look at emission sources in China,  
2 India, Korea, the like, you know there's an awful  
3 lot of mercury going into the environment that's  
4 the global environment that's just circulating.  
5 I'm going to move to the next slide because I've  
6 got a more simplified version of that, but  
7 basically what EPA does you know with this scheme  
8 is that starting with the 10 grams, I'll move to  
9 the next one because it did not do very well.  
10 Okay, we're starting again with the same  
11 assumptions. 20% elemental, 80% divalent, that's  
12 the assumption that EPA is making as their  
13 default. That's the form of mercury that's  
14 coming out of this stack. Again, we'll start  
15 with 10 grams. It's allocated as 2 grams of  
16 mercury vapor, 6 grams of divalent mercury vapor,  
17 and 2 grams of particle-bound divalent mercury.  
18 Of that, 1% of the mercury vapor is acting  
19 locally, 68% of the divalent mercury vapor, and  
20 36% of the particle-bound. And if you look at  
21 that in terms of how many grams that is of your  
22 original starting 10, you end up with .02 grams  
23 of the mercury vapor and a total of only 4.8  
24 grams of divalent mercury. So, again, in terms  
25 of local impact, divalent mercury is by far, you

1 know from a mass perspective, the most important.  
2 This is the compound, this the form which is  
3 going to get into the food chain and have the  
4 local effects and remember long-term, down the  
5 road, it's going to get potentially converted  
6 into methylmercury.

7 MR. SCHMIDT:

8 Are you saying that 68% of the divalent mercury  
9 that's emitted has, is deposited locally?

10 DR. BELL:

11 It acts locally, yes.

12 MR. SCHMIDT:

13 Acts locally, not global transfer.

14 DR. BELL:

15 If you go back, and unfortunately it's not all  
16 that clear here, but this is the divalent mercury  
17 vapor. They're saying 68% acts locally, 32% goes  
18 into the global cycle.

19 MR. SCHMIDT:

20 So that might contribute to what some people call  
21 mercury hot spots.

22 DR. BELL:

23 Yes.

24 MR. SCHMIDT:

25 Thank you.

1 DR. BELL:

2 Now there's been, you know, quite a bit of  
3 controversy about this assumption that what comes  
4 out of the stack is allocated 20% elemental and  
5 80% divalent. And certainly from the hazardous  
6 incineration perspective, it's known that some of  
7 the air pollution control devices, electrostatic  
8 precipitators for example, are really quite  
9 effective at stripping divalent mercury out of  
10 the emissions. And I'll show you the next slide.  
11 Rather than go with the assumption, the default  
12 assumption, of 20%/80%, I worked on a facility  
13 where they were able to demonstrate actually that  
14 the removal of divalent mercury was so efficient  
15 that the split was actually 90% elemental and  
16 only 10% divalent. And, you know, I put this  
17 slide, this table is to show what you end up with  
18 if you, if you follow the same assumptions that  
19 EPA did with the default. Again, starting with  
20 10 grams total of emissions and having, these  
21 percentages are exactly the same as in the  
22 previous slide, and now you get .09 grams of the  
23 original 10 grams acting locally as mercury vapor  
24 and only .6 grams of divalent acting locally. So  
25 that's a total of .69 grams, and if I push the

1 right button, the previous slide, as opposed to  
2 4.82. So, you know, measuring what's coming out  
3 of the stack, the speciation, is going to be  
4 helpful.

5 The second part of this talk is to try and  
6 point out some of the potential pitfalls in, you  
7 know, you know what the toxicity of methylmercury  
8 from fish ingestion is, how do you relate that  
9 back to what's coming out of the stack? And I  
10 guess what I'm trying to show you is that it's  
11 not a simply process - that there are a number of  
12 things that can have a profound impact on that.  
13 Obviously any sort of change, alteration, air  
14 pollution control, which can take care of  
15 divalent mercury is going to have a significant  
16 impact on local impacts. So this is one area.  
17 All right, so that's what's coming out of the  
18 stack. Once it comes out of the stack what  
19 happens to it? It can be, I believe you had a  
20 presentation at the previous meeting that talked  
21 a little about some of the air dispersion and  
22 deposition and things, so I won't spend a great  
23 deal of time on this, but certainly mercury  
24 species that come out of the combustion stack are  
25 subjected, can be subjected to both wet and dry



1 deposition. You can have wet and dry deposition  
2 of vapors and you can have wet and dry deposition  
3 of particles. Wet deposition obviously are  
4 associated with rainfall events or snow events,  
5 where you're physically trapping the compounds  
6 and bringing them down to the earth's surface.  
7 Dry deposition you're talking about, you know,  
8 settling based on the aerodynamics of the  
9 particles, you know, as they move across and are  
10 getting trapped on the earth's surface or on  
11 foliar surfaces or what have you. But they can  
12 come down, we know that. This is also out of  
13 that 2005 risk assessment guidance document, and  
14 if anybody's interested I can give you the web  
15 site to get a hold of that, it's really fun  
16 reading, it's about this thick. When the mercury  
17 comes out obviously it can be deposited on soil  
18 surfaces. Once it's on soil surfaces and  
19 incorporated into the soil, it can be ingested by  
20 humans through incidental ingestion - kids  
21 playing in the backyard, it can be taken up into  
22 plants and eaten. Again, it's not very  
23 effectively accumulated in plants and the  
24 important thing to remember is that the  
25 emissions, mercury emissions coming out of the

1 stack and impacting the soil are going to be  
2 primarily in the divalent form, the ionized form,  
3 which are not particularly well absorbed from the  
4 gut if they are ingested. Okay? We talked about  
5 that, only about 7%. The default value that EPA  
6 uses for, in this guidance document, they assume  
7 that 2% of the total mercury that's deposited  
8 onto soil surfaces gets converted to  
9 methylmercury, so that there's a low level of  
10 methylmercury in the soils. But, again, it's  
11 really not a significant exposure source. The  
12 other obviously exposure pathway is through  
13 inhalation because you have mercury vapor and you  
14 have divalent mercury vapor and you have  
15 particles air born as well in the vicinity of the  
16 facility. So there's the potential for air born  
17 exposure through inhalation. The big concern,  
18 the biggest concern I would say though is getting  
19 into surface water bodies. You have these same  
20 things that I just talked about in terms of the  
21 deposition occurring on watershed soils. So that  
22 you get mercury, divalent mercury primarily, but  
23 a little bit of methylmercury, in the soils of  
24 watersheds. They are then subjected to, well you  
25 can see by direct deposition. You can also have

1 impacts on the surface water body itself. You  
2 can have compounds depositing through wet  
3 deposition into, onto surface water bodies,  
4 diffusion from air into surface water, and  
5 probably the larger concern though is runoff from  
6 impacted watersheds. You get the deposition onto  
7 the soils of the watershed, you then have  
8 rainfall events, and it, they wash from the  
9 watershed into the surface water body. Once  
10 they're in the water body, you know, they can be  
11 subjected to benthic burial which means that they  
12 get, they're in the sediment and they can be  
13 covered by more sediment so they're essentially a  
14 sink such as you see often with PCBs. Once  
15 they're covered with layers of sediment, they're  
16 not really available for entry into the food  
17 chain. But they're there and they're going to  
18 stay there. And you also have the potential for  
19 volatilization of compounds out of the surface  
20 water body. So, really when you're evaluating,  
21 trying to predict what this total water body  
22 concentration is, you can see that it's really a  
23 pretty complicated process and there are a lot of  
24 assumptions and a lot of uncertainty associated  
25 with that process.

1 MR. WESTMAN:

2 Dr. Bell, you have about 5 minutes.

3 DR. BELL:

4 Yikes. Okay. I'll pick it up. This slide I put  
5 up here just to show that, we've talked about it  
6 although I'm not going to spend very much time  
7 talking about it, that microbial action within  
8 surface water can convert divalent mercury to  
9 methylmercury and that's the potential problem.  
10 I put this slide up really to demonstrate that  
11 there are a number of site conditions that can  
12 impact the efficiency of that methylation  
13 process. And really we don't have time to go  
14 into too much of it, but, you know, to be aware  
15 that things like changes in pH or changes in  
16 dissolved oxygen can have an impact on the rate  
17 of methylation. The main purpose again of this  
18 is to demonstrate how difficult it is to predict  
19 what's going, how much methylation there's going  
20 to be and how much is going to get in the fish.

21 Very quickly, this is the equation that is  
22 used to predict the tissue concentrations in fish  
23 of methylmercury. It's a fairly simple equation.  
24 You start out with the dissolved concentration of  
25 methylmercury in water and a bioaccumulation

1 factor. If I haven't said it, I've implied that  
2 the problem with methylmercury is that it's  
3 formed by microorganisms in the water and it  
4 moves progressively up the food chain due to  
5 those very characteristics that we talked about  
6 earlier. It's a highly lipid soluble compound.  
7 It gets into the organism. It does not get  
8 eliminated from the organism. So you have this  
9 organism at lower trophic levels sucking up the  
10 methylmercury and, you know, it turns out to be  
11 somebody else's lunch for the day and it moves on  
12 up the food chain. And as it moves up, it  
13 doesn't get very effectively eliminated. So that  
14 you can end up with fairly, fairly high  
15 concentrations at the highest level of the, the  
16 highest trophic level fish, the carnivorous fish.  
17 This is the equation that EPA uses to estimate  
18 what the concentration in these trophic level  
19 fish are. Trophic level 4, which are the highest  
20 trophic level fish, they use this in the risk  
21 assessment process to evaluate potential human  
22 health effects. So, again, you start with the  
23 concentration, dissolved phase concentration of  
24 methylmercury, a bioaccumulation factor, multiply  
25 the two together and you get a concentration in

1 fish. If you know what the daily ingestion rate  
2 for fish is, you know, you can convert that to a  
3 dose. And away you go.

4 This is to show you various trophic level 4  
5 bioaccumulation factors that exist. EPA uses  
6 this value right now which is the same one that  
7 was in the mercury study report to Congress in  
8 1997 and that number, when you look at that  
9 number as it relates to the previous equation,  
10 that's 6.8 million. Okay, so you're starting  
11 with the concentration of methylmercury in the  
12 dissolved phase of a water column and you're  
13 multiplying that by a factor of 6.8 million to  
14 come up with a concentration in fish. Of  
15 interest, the ambient water quality criteria  
16 document that EPA put out for methylmercury in  
17 2001 had a somewhat lower value, 2.7, 10 to the  
18 sixth. The second line of this I put up here  
19 because I think it's important. The assumption  
20 that EPA makes in their risk assessment is that  
21 everyone who consumes fish are consuming solely  
22 top trophic level fish, carnivorous fish, and  
23 although in their guidance documents, they show  
24 bioaccumulation factors for lower trophic levels,  
25 these are the fish that are eaten by these fish,

1           you can see that they're considerably lower. And  
2           when you get down to trophic level 2, they're  
3           even lower than that.

4           And I have contended several times that it's  
5           unrealistic to assume that people are only  
6           consuming top of the food chain level fish. It  
7           just doesn't happen. And I pulled together a  
8           couple of tables here, this is some information  
9           that we've collected during some of the risk  
10          assessments we've collected. These are data from  
11          fish populations in the Ohio River. These were  
12          from sports fishermen surveys. So, we have fish  
13          collected as a percent of total, fish meals  
14          consumed again as a percent, and in this  
15          situation, you know, 65-75% of the fish that were  
16          consumed, caught and consumed, were in fact  
17          trophic level fish. And, you know, 26-35% were  
18          lower trophic level. So, again, if you assume  
19          that 100% consumption is highest level trophic  
20          level, you're going to be overestimating the  
21          exposure to mercury. In the Wabash River it was  
22          even more interesting. There's a caveat to this  
23          study because this was actually a survey done by  
24          the Indiana Department of Natural Resources.  
25          They went out and electro shocked, did a survey

1 by electro shocking. So, you have to make the  
2 assumption here that there's some correlation  
3 between the populations of fish that are present  
4 and what's being caught. This is not actual  
5 consumption or catch data. This is population  
6 data. But again, these numbers are really quite  
7 dramatic that only, you know, 9-11% of the fish  
8 that they collected were trophic level 4 and the  
9 rest were, the vast majority were less than  
10 trophic level 4. So, you know, it's important I  
11 think if you're doing risk assessments, or if  
12 you're in fact dealing with questions about  
13 mercury exposure through fish consumption, that  
14 you keep this sort of thing in mind.  
15 Almost at the end. This is not of too much  
16 concern. I just wanted to throw it in there to  
17 show that you have different bioaccumulation  
18 factors if you're talking about flowing water,  
19 surface water systems as opposed to stagnant non-  
20 flowing. There's apparently an effect on the  
21 uptake of methylmercury in those conditions as  
22 well.

23 Different States and EPA have different  
24 assumptions for how much fish a person eats each  
25 day. It makes it very difficult to regulate. It



1 makes it very difficult to estimate, you know, is  
2 what's coming out of the stack going to cause a  
3 health problem. There is no common metric as far  
4 as the United States is concerned that's accepted  
5 nationwide. You have subsistence fisher levels,  
6 you have recreational fisher levels, some States  
7 use their own, some States use EPA's values.  
8 Again, it's an uncertainty.

9 Don't need to spend much time on this. I thought  
10 it was quite interesting in that it shows the  
11 average concentrations of fish methylmercury  
12 collected from surface water bodies that are  
13 under consumption warning so that, you can't  
14 really see it and I can't really see it hardly,  
15 but these are taken from 1987 through 2003, they  
16 were collected by EPA. And you can see the  
17 numbers of samples that were looked at and these  
18 are the average methylmercury concentrations.  
19 Again, these numbers correspond to these bars, so  
20 it's going from lowest to highest, and it  
21 demonstrates that as you might expect, the  
22 highest concentrations are in the highest trophic  
23 level fish.

24 All right, not too bad. Summary and  
25 conclusions. I covered a lot of stuff and I

1 appreciate that most of you seem to have stayed  
2 awake. What can we conclude from all of this?  
3 Most of the stuff on this first page, you should  
4 already be familiar with. Concern associated  
5 with emissions of mercury from combustion units  
6 results primarily from impacts on surface water.  
7 Mercury gets to other locations and exposure  
8 sources, but really it's the surface water  
9 impacts that seem to have the most public health  
10 concern. Inorganic mercury in water bodies can  
11 be converted to methylmercury which readily  
12 bioaccumulates through the aquatic food chain.  
13 Everybody knows that. Consumers, including man,  
14 located at the top of the food chain can be  
15 exposed to elevated dietary levels of  
16 methylmercury. The primary concern appears to  
17 focus on exposure of the fetus or nursing neonate  
18 to methylmercury ingested by the mother. There's  
19 some epidemiological evidence to suggest that low  
20 level methylmercury exposure can have  
21 neurodevelopmental impacts, although you really  
22 do have to take away the message that this is  
23 still a work in progress.

24 Cautions? In the brief opportunity I've  
25 had, I hope that I've been able to instill in you

1           that the fate and transport of mercury species in  
2           and around surface water bodies is extremely  
3           complex and can be influenced by a number of  
4           external factors. Controversy, that I referred  
5           to earlier, that subtle developmental impacts  
6           resulting from fish ingestion may be offset by  
7           nutritional benefits, i.e., exposure to the  
8           omega-3 fatty acids, and I think there's actually  
9           a, there's a NOAH study going on right now to try  
10          and balance the risks versus the benefits of fish  
11          consumption. And the last one here, that there's  
12          a high level of uncertainty associated with the  
13          prediction of methylmercury exposure levels based  
14          on stack emissions. If you just go to the end  
15          and say, okay I have a measured concentration of  
16          methylmercury in fish, you can be fairly  
17          comfortable with whether or not that represents a  
18          toxic potential. It's far more difficult to say,  
19          I've got x amount of mercury coming out the  
20          stack, what is that going to do to those fish  
21          concentrations? That is an extremely complex  
22          process and it's fraught with tons of  
23          uncertainty. So, you know, I advise caution in  
24          approaching that.

25                 I think that's it. Thank you for your

1           patience and...

2 MR. FIDLER:

3           Thank you very much Dr. Bell. Questions,  
4           comments for Dr. Bell? Please identify yourself.

5 MR. BRISINI:

6           Vince Brisini, Reliant Energy. I was wondering  
7           just for, better than high or low, I mean, is  
8           there a listing of what the dose levels are for  
9           the Japan incident and Iraq and how do they  
10          compare to the studies at Faroos, etc., New  
11          Zealand? And how do they compare, you know, kind  
12          of in a chain of exposures, dose levels, how do  
13          they compare to the EPA reference dose? I mean  
14          as far as a level of magnitude?

15 DR. BELL:

16          There're obviously far higher, but I don't have  
17          the specific numbers. They, they did, I know  
18          they collected hair mercury levels from the Iraq  
19          study and I think they had blood data from the  
20          Minamata exposure, but I don't have the numbers.

21 MR. BRISINI:

22          Would it be possible somehow to get those kinds  
23          of orders of magnitude, whatever those levels  
24          are?

25 DR. BELL:

1 Sure.

2 MR. BRISINI:

3 I mean I think that would be, I think...

4 MR. TRISKO:

5 They're available in the NA, the National Academy  
6 of Science, methylmercury..

7 DR. BELL:

8 And the, again, another good source is that  
9 ambient water quality criteria document that, for  
10 mercury, that EPA put together in 2001.

11 DR. SULLIVAN:

12 As I recollect those numbers were about 50 to  
13 several hundred parts per million hair in the  
14 Iraqi and the reference dose is roughly 1.1 parts  
15 per million hair. So a factor of 50 to 100 at  
16 least. But you'd want to go back to that study  
17 and look at those numbers.

18 DR. BELL:

19 I think that what would be more helpful to you  
20 too is that they do have blood data I believe for  
21 the Faroes epidemiological study as well, cord  
22 blood data. So that would be a help in making  
23 that comparison.

24 DR. SULLIVAN:

25 Yeah, Faroes and Seychelles are generally 5 to 10

1 parts per million hair, so they're much below the  
2 Iraqi numbers, but they're above what the EPA  
3 reference dose is.

4 MR. FIDLER:

5 Sir, could you please identify yourself?

6 DR. SULLIVAN:

7 I'm sorry, Terry Sullivan, Brookhaven National  
8 Laboratory.

9 MR. BRISINI:

10 Okay, Vince Brisini again. So, what we're saying  
11 is maybe 500 times higher than the dose level for  
12 the Iraqi, Japan. Maybe 5 times higher for the  
13 Faroes Islands study?

14 DR. SULLIVAN:

15 50 to 100 times higher for Iraqi and 5 to 10  
16 times higher for Faroes and Seychelles.

17 MR. FIDLER:

18 The question was raised about having access to  
19 the National Academy reports. We will certainly  
20 try to get copies of those reports and make them  
21 available at the next meeting. Anyone else?  
22 Comments, questions?

23 MR. ARWAY:

24 John Arway, Fish and Boat Commission. Dr. Bell,  
25 you mentioned about the literature not containing

1 much benefit/risk comparisons in the same study.  
2 A number of years ago, two or three, I presented  
3 at a toxicology conference in Burlington. There  
4 was a paper from researchers from the University  
5 of Washington in collaboration with the  
6 University of Texas and Carnegie Mellon and they  
7 presented benefit/risk on the same graph for  
8 mercury exposure. And their basic conclusion was  
9 that for the sensitive populations, the benefits  
10 were greater than the risks if you deviated from  
11 the recommended dose prescriptions, for the  
12 sensitive populations, or the risks were greater  
13 than the benefits for the sensitive populations.  
14 The benefits were greater than the risks for the  
15 non-sensitive populations for fish consumption.

16 DR. BELL:

17 As I say, this, I believe right now, the National  
18 Academy is conducting an evaluation of that,  
19 sponsored by NOAH, I think. So, I mean that's  
20 going to be very interesting. And, you know, I  
21 should have pointed out, even on that Wisconsin  
22 fish advisory which I showed on the first slide,  
23 or second slide, they are careful to point out  
24 that there are benefits from consumption of fish  
25 and, you know, from a public health perspective

1           it's very difficult to balance those two things.

2 MR. ARWAY:

3           Pennsylvania's advisory program tries to  
4           emphasize that too.

5 MR. FIDLER:

6           Gene Trisko.

7 MR. TRISKO:

8           Thank you Tom. Gene Trisko for the United Mine  
9           Workers. I had the pleasure Dr. Bell of attending  
10          all of the public meetings of the NAS Committee  
11          on methylmercury and you've given this group an  
12          absolutely superb concise summary of much of the  
13          evidence that was discussed during that lengthy  
14          process before the NAS. And I compliment you for  
15          your concision in that regard. I had a couple of  
16          clarifying questions about your discussion of the  
17          Faroes Island and Seychelles and New Zealand  
18          studies. The results presented for the Faroes  
19          study which seemed to me to weigh more heavily in  
20          the judgment of the NAS in its final report than  
21          did the Seychelles results, those study results  
22          consisted of a number, a large number of  
23          batteries of tests that were conducted on the  
24          subject population. My recollection is that the  
25          positive statistical associations that you



1           mentioned, I think your phrase was "a subtle  
2           statistical association," that those were  
3           observed only in a few of the test batteries, not  
4           in all of them. Such as, for example, the Boston  
5           naming test, that comes to mind.

6 DR. BELL:

7           Yes, that's correct. The Boston naming test was  
8           one of the primary ones where effects were seen.

9 MR. TRISKO:

10          Right. And with respect to the New Zealand  
11          study, my recollection is that a statistician  
12          from ICF presented a thorough reassessment of the  
13          New Zealand data and pointed out a number of  
14          outliers in the observations and when those  
15          outliers, or statistical sports so to speak, were  
16          removed, then much of the positive association  
17          evidence seemed to disappear in effect.

18 DR. BELL:

19          You are absolutely correct. It was Kenny Crump.

20 MR. TRISKO:

21          Kenny Crump, exactly, Dr. Crump of ICF. And that  
22          as a consequence of Dr. Crump's analysis, the NAS  
23          did not appear to weigh the New Zealand study  
24          results heavily at all in its final assessment.

25 DR. BELL:

1 I think what you say is fair and I think EPA in  
2 developing their reference dose came to the same  
3 conclusion. They focused primarily on the Faroes  
4 study.

5 MR. TRISKO:

6 Right. And finally, just as an observation that  
7 when all was said and done and the NAS Committee  
8 considered the evidence before it, it had one  
9 study, the Seychelles study, that interpreted in  
10 one manner would suggest that there were positive  
11 developmental effects associated with mercury  
12 consumption by the fetus at relatively high  
13 levels, and another study, the Faroes study, in  
14 which negative impacts were observed in some of  
15 the tests, and the NAS using a prudential  
16 principle elected to give the Seychelles Island,  
17 pardon me, the Faroes Island research a greater  
18 degree of weight in its consideration. You don't  
19 have to comment on that, it's simply an  
20 observation.

21 DR. BELL:

22 You know, again, for anyone who is really  
23 interested in this particular subject, I would  
24 recommend looking at the NAS documents and  
25 looking at the EPA's ambient water quality

1 criteria for methylmercury because, you know,  
2 they're voluminous and they're controversial.  
3 The epidemiological studies have been evaluated  
4 by many groups and they come up with many  
5 conclusions. And, you know, it's a very, very  
6 difficult thing to, you know, come up with a  
7 concise answer because by its nature,  
8 developmental human epidemiological studies are  
9 very, very difficult to interpret. And again, as  
10 one other caution, in all three of these  
11 situations, you're trying to apply, you know,  
12 they are human data, but they are not North  
13 American human data, they are very homogeneous  
14 populations. That was another thing that came  
15 out in those reports that I didn't mention. It  
16 was a criticism that they're, they are a very  
17 closed population, particularly the Faroes,  
18 they're Scandinavian in origin and it's a fairly  
19 closed population as opposed to how diverse our  
20 population is. Again, it just introduces  
21 uncertainty that you have to be aware of.

22 MR. FIDLER:

23 One more question. Yes?

24 MR. STAMOULIS:

25 Arthur Stamoulis of the Clean Air Council. I

1           guess we know that different species of fish can  
2           have different concentrations of mercury  
3           depending on, you know, where they are in the  
4           food chain. I was sort of struck, you know, we  
5           know that U.S. FDA has fish consumption  
6           advisories for certain species of fish while  
7           other species are assumed to be much safer. I  
8           was struck that on this chart that has the  
9           average mercury concentrations in fresh water  
10          non-commercial fish, some of these species are  
11          approaching the levels found in swordfish which  
12          FDA warns women not to eat because of the health  
13          impact. And a number of them, quite a few of  
14          them are sort of similar to the levels found in  
15          albacore tuna which FDA warns people not to eat  
16          because of the, or to limit their consumption of  
17          because of the health impact. I was wondering, I  
18          don't know if you have it or someone else, but  
19          some data about fish caught in Pennsylvania and  
20          the levels they have because I was struck by how  
21          high the levels were in many of these non-  
22          commercial fish.

23 DR. BELL:

24           In answer to the last part of your question, I  
25           don't have data for Pennsylvania. The other

1           caution I guess in looking at that graph is that  
2           those are averages, simple arithmetic averages.  
3           They don't show any confidence limits at all, so  
4           what you're saying is correct, that there are  
5           going to be fish that were sampled that are going  
6           to be considerably higher than those average  
7           values, and keep in mind that the FDA action  
8           level is 1 part per million. So, you're right,  
9           when you look at the bottom of that graph, some  
10          of those species are definitely approaching that  
11          action level.

12   MR. FIDLER:

13           I'd like to thank Dr. Bell. I think this has  
14           been very helpful and good discussion. Let's  
15           take about a 7 or 8 minute break rather than 15  
16           minutes and reconvene at 10:35 please.

17   [BREAK]

18

1 MR. FIDLER:

2 Thank you very much for returning on time. I'd  
3 like to introduce our next speaker. Our next  
4 speaker is Dr. Donald McGraw. Dr. McGraw was  
5 referred to us by my counterpart from the  
6 Allegheny County Health Department. Dr. McGraw  
7 has fields of specialization in occupational  
8 medicine, environmental medicine, physical  
9 medicine, rehab of workers, and toxicology  
10 consultation, and epidemiology. Dr. McGraw is a  
11 faculty member at the Johns Hopkins University  
12 and without going into a tremendous amount of  
13 detail, if there's anything you would like to add  
14 Dr. McGraw, please feel free to do that, to  
15 inform everyone of your qualifications. And I'll  
16 turn the floor over to you. Thank you very much  
17 for being here.

18 DR. MCGRAW:

19 Thank you for your kind introduction. I assume  
20 this is on.

21 DR. FIDLER:

22 That is for the minutes, it's not going to  
23 broadcast on the PA system.

24 DR. MCGRAW:

25 I see. Well, let me make my disclaimers first.

1 First of all I'm from Pittsburgh and I'm a  
2 practicing physician there. I'm a clinician who  
3 has been practicing in and around the University  
4 of Pittsburgh Medical Centers for approximately  
5 the last 25 to 30 years. And I've been on the  
6 faculty at the University of Pittsburgh Schools  
7 of Medicine and Public Health for that period of  
8 time. So when I'm not practicing, I'm teaching  
9 medicine, residents, and medical students. And  
10 the rest of the time I'm just seeing patients.  
11 I've had various posts at local hospitals with  
12 the University, at Presbyterian University  
13 Hospital, Shadyside Hospital, and I'm currently  
14 on staff at those facilities as well as the West  
15 Penn Hospital. But I don't, I don't, I'm not  
16 actively employed by them at the present and I'm  
17 just an independent practitioner. I see  
18 occupational medicine, environmental medicine,  
19 toxicological patients in my practice. And so  
20 what you'll hear from me today is a very  
21 pragmatic kind of approach. I wouldn't qualify  
22 myself as an expert in this field, but like  
23 everything else in occupational and environmental  
24 medicine, I see patients, I read extensively and  
25 try to keep up with the literature in the various

1 areas that involve potential poisonings or  
2 whatever the case might be. And the material  
3 that I've used to put this little presentation  
4 together is taken from all public sources. It's  
5 taken from Federal Government documents and from  
6 papers that have been published in the peer  
7 reviewed literature. It is, and from other  
8 sources like the CDC, from conferences that I've  
9 attended on the subject. So what I know I've  
10 gleaned from other people's expertise and put  
11 that in the practice, in my own clinical  
12 practice. So, therefore, don't hold me  
13 responsible for the information I'm presenting.  
14 I believe that it's factual, there's always an  
15 interpretation involved, and what you're going to  
16 get is my particular interpretation. I'll also  
17 have to apologize for my current medical state.  
18 I've developed an unfortunate cold over the last  
19 couple of days so I'll do my best with that. So  
20 please forgive me if I start coughing or have to  
21 blow my nose intermittently through the process.  
22 I may also require technical assistance from time  
23 to time. This is a little more exotic than what  
24 I usually have available to me.  
25 Some of this you may already have heard and you



1           probably will be hearing again, but I have tried  
2           to be as simplistic as possible in dealing with  
3           these issues because that's the only way I can  
4           address them.

5           A little background on what mercury is, it's  
6           derived from the Greek meaning "water silver."  
7           It's a naturally occurring metal, mined largely  
8           as mercuric sulfate from cinnabar ore and there  
9           are three primary forms of mercury, all with  
10          individualized toxicity. First there's elemental  
11          or metallic mercury, then there's inorganic  
12          mercury salts, and finally the one that really  
13          has, I think, the most significant potential  
14          impact on humans, and that's organic, and most  
15          commonly, methylmercury. Elemental mercury is  
16          the only metal which is a liquid at room  
17          temperature and it's found still in a wide  
18          variety of instrumentation including  
19          thermometers, blood pressure cuffs, instruments  
20          that we have in the hospital and medical and  
21          dental practices, batteries, fluorescent light  
22          bulbs. It's been around for a long time, but a  
23          number of particular applications have  
24          disappeared over the years. Some dental fillings  
25          are composed of about 50% metallic mercury. I'll

1 talk a little more about that a bit later in my  
2 presentation. Exposure may occur if some of  
3 these instruments are broken. When metallic  
4 mercury is released into the environment it  
5 vaporizes as a colorless, odorless gas, and as  
6 the temperature increases the vaporization  
7 increases. And this is the same process that  
8 takes place naturally in the environment when you  
9 have vaporization of metallic mercury from the  
10 oceans, from the soil, from rocky outcroppings  
11 where it's mined, from volcanic eruptions. And  
12 these vapors do pose a potential significant  
13 health risk.

14 I'm sure some of you, some of you are nearly  
15 my age peers although I could be the senior  
16 member in the room at this moment, but I remember  
17 as a small child breaking more than one  
18 thermometer accidentally and then taking out the  
19 mercury and rolling it around and playing with it  
20 and one of the fun things to do was to take out a  
21 few coins, silver coins, and you could polish  
22 those up to make them almost brilliant. And it  
23 was just a great deal of fun for a little kid to  
24 do. The shine would only last for 24 hours or  
25 so, but it was pretty neat. Now fortunately for

1 me, I didn't know any better, but playing around  
2 with that could have caused some harm if I had  
3 allowed the mercury to go into the carpet or to  
4 get spread around the room. And I, I don't know,  
5 I might have done that too because those little  
6 balls roll around pretty fast and they are a  
7 little hard to clean up once they get to that  
8 point. The thing to remember, and like a lot of  
9 practitioners, have gotten calls from anxious  
10 parents whose child has bitten off or broken a  
11 thermometer and maybe even thought to have  
12 swallowed a small amount of that metallic  
13 mercury. And I've been happy to tell them that  
14 they needn't worry because you can eat quite a  
15 lot of that shiny little rolling metal without  
16 having to worry much about it. It's going to go  
17 right through the GI system and come out the  
18 other end. Where you get into trouble is if you  
19 roll it around on the carpet, it stays there, and  
20 in time it vaporizes and you inhale that over a  
21 long period of time.

22 Inorganic mercury salts are the result of a  
23 combination of mercury with other elements -  
24 chlorine, sulfur, oxygen, etc., and exists in the  
25 form of powder or crystals. In the past, again

1 referring to my own generation, mercurochrome was  
2 a staple of growing up in the '40's and '50's and  
3 we, every time I turned around and had a little  
4 nick or scratch, my mother who was a public  
5 health nurse, had the mercurochrome out and I had  
6 stripes of that stuff all over me. And I guess  
7 it's probably still around in some places, but  
8 you don't hear much about it. It had a very  
9 distinctive odor and was nice and red so it was  
10 sort of a badge of honor for a little kid to bang  
11 it around the countryside. There was about 2%  
12 mercury in mercurochrome which was maybe the  
13 widely used skin antiseptic at the time.  
14 Merthiolate was another commonly used skin  
15 antibacterial. There are still some medications  
16 containing mercury around. I'd say the majority  
17 of them are in ophthalmic products - contact lens  
18 solutions, eye drops, some in vaginal gels and  
19 suppositories, and I expect there are still some  
20 worming medications in veterinary practices where  
21 it exists. It used to be in laxatives, teething  
22 powders, and in creams that were used to lighten  
23 the skin. Thimerosal I won't mention until later  
24 but it has been used as a preservative,  
25 particularly in vaccines and has been a subject

1 of some public controversy. And mercuric sulfide  
2 and oxide are still sometimes used as colorants,  
3 and have been in the past, in paint and tattoo  
4 dyes.

5 I'm going to hop around, back and forth,  
6 between the different forms of mercury to try and  
7 distinguish them. Organic mercury, most oftenly  
8 occurring as methylmercury, is the most common  
9 form and is generated by micro biota in the  
10 environment, bacteria and fungi, that convert  
11 other forms of mercury into methylmercury in the  
12 ocean and in the landscape as well. When the  
13 adverse health effects of methylmercury were  
14 recognized in the 1970's, fungicide use was  
15 banned in the U.S., but it did continue to be  
16 used in other parts of the world. In 1990 phenyl  
17 mercuric compounds were prohibited from use as  
18 antifungal agents in both indoor and outdoor  
19 paints due to concerns about the release of  
20 vapors from those paints. The greatest concern  
21 for methylmercury, as everyone probably already  
22 knows, is derived from its uptake by fresh and  
23 saltwater fish and shellfish. Those fish at the  
24 top of the food chain, the larger fish, are going  
25 to have the most because it bioaccumulates - the

1 longer the fish lives, the more it's going to  
2 have. So if you catch a big whopper, then you're  
3 going to get more than if you have a little  
4 sunfish. And of course large fish, like whales,  
5 have the very most that you might accumulate.  
6 Sea mammals also have it. So if you're fond of  
7 seal and eating blubber, then you're going to get  
8 an even higher dose of methylmercury. The FDA  
9 has estimated that the average individual is  
10 exposed to about 50 nanograms of mercury per kilo  
11 body weight or 3-1/2 micrograms of mercury per  
12 day. Now there's a big range that goes from 50  
13 to 100 and so there's a considerable variation in  
14 that.

15 Now going back to the environment, elemental  
16 mercury is part of the crust of the earth. It's  
17 constantly being released through erosive forces  
18 of nature -- wind, water, volcanic activity. And  
19 human activity has been responsible for what has  
20 been estimated, well it's not really clear, and  
21 no one's been able to figure out exactly what the  
22 contribution of anthropogenic activities is to  
23 mercury in the environment. Somewhere around  
24 maybe 1/3 is the best estimate that I've seen,  
25 and that's a very general term. About 80% of

1 mercury from human activities, about 2,000 tons  
2 is metallic mercury released to the air  
3 predominantly from mining and smelting of ore,  
4 but with lesser contributions from fossil fuel  
5 combustion and solid waste incineration. 15%  
6 derives from fertilizers, fungicides, and  
7 municipal solid waste. And about 5% is generated  
8 from industrial waste water. In 1991 the World  
9 Health Organization reported that the major  
10 source of atmospheric mercury was global  
11 degassing of mineral mercury from the hydrosphere  
12 at a rate of about 3,000 to 6,000 tons per year.  
13 Obviously a wide spread because it's only an  
14 estimate, but representing about 1 to 3 times the  
15 rate of that derived from human sources. The  
16 variable overall contributions by human to  
17 natural is not known, as I said, due to the  
18 significant and diverse contribution from the  
19 environment itself which obviously has been  
20 accumulating for thousands of years. And so  
21 there's a residual that's being constantly  
22 recycled through the action of this degassing  
23 process in the environment. So some of that  
24 mercury, if you could measure it, has been around  
25 for tens if not hundreds of thousands of years

1           because it's being reprocessed, recycled from one  
2           form into the other on a continual basis. The  
3           atmospheric levels of mercury breathed in the air  
4           of our general environment are very low and do  
5           not, based on everything that I have been able to  
6           read in the literature, represent a significant  
7           potential adverse human health source.

8           Surface soils have been shown to contain anywhere  
9           from 25 to 625 nanograms per gram of mercury, or  
10          nanograms of mercury per gram of soil. Ocean  
11          water may contain varying from 3 nanograms per  
12          liter in the open sea to 5 or 6 in coastal  
13          waters. And surface waters have been shown to  
14          have upwards of 50 nanograms.

15                 Inorganic mercury compounds represent a  
16          relative minor exposure source because there  
17          really aren't that many products around which  
18          would enable human contact of it in that form.  
19          And most contacts with inorganic mercury are more  
20          likely to be intentional, or as the result of an  
21          accident in handling it in the workplace.

22          The natural production of methylmercury by  
23          oceanic plankton, bacteria and fungi generate the  
24          disproportionately largest human exposure source  
25          through the consumption of marine life as we've



1           said. And when methylmercury is released from  
2           the microorganisms in water they generally stay  
3           there a long time. They tend to settle out and  
4           gravitate to the bottom. They usually stay on  
5           soil surfaces as well and don't generally move  
6           into the ground water.

7           What happens when mercury enters the body?  
8           Well, as I mentioned before, when you, when you  
9           ingest metallic or elemental mercury it's largely  
10          going to pass through the system in tact and will  
11          be excreted by the feces predominantly, and the  
12          urine. When exposure is high the urinary route  
13          will dominate. Inorganic mercury tends to pass  
14          through way, the same routes, and the half life  
15          of elemental mercury is about 50 days when it's  
16          inhaled but because methylmercury is so easily  
17          capable of passing through tissue, fatty tissue,  
18          the blood brain barrier, the placenta, a lot of  
19          it may find its way to the brain and that's the  
20          danger of inhaling elemental mercury, mercury, or  
21          methylmercury which may be, or inorganic mercury  
22          which can be converted into other forms in the  
23          body. Now when inorganic mercury enters the body  
24          if it's in small amounts it too can pass through.  
25          But if you ingest a large enough amount of some

1           mercuric salt, ergo inorganic forms of mercury,  
2           it's extremely corrosive to the lining of the  
3           intestinal tract and the stomach and thereby can  
4           do a lot of damage on its way through and  
5           certainly can become more absorbable. It, as I  
6           said, is not something most people are likely to  
7           be exposed to in this day and age although in  
8           many parts of the world various forms of  
9           mercurial salts are still used in religious and  
10          cultural practices and in herbal medications.  
11          It's still used in voodoo rituals and other rites  
12          in different parts of the developing world. And  
13          there are greater opportunities for ingestion and  
14          toxicological effects in those settings.  
15          As an old teacher I can't pass up the opportunity  
16          to point out historical literature. Bernardo  
17          Ramazzini who's commonly thought of as the  
18          grandfather of occupational medicine, and lived  
19          in the 17<sup>th</sup> and early 18<sup>th</sup> century wrote about the  
20          effects of mercury that he saw in miners of his  
21          era. And these individuals had obviously very  
22          high exposures and the results were the horrible  
23          neurologic effects that we use to describe the  
24          potential for harm even today. They became  
25          palsy, paralytic, lethargic, they lost weight,

1 they lost their teeth. They developed what in  
2 19<sup>th</sup> century England became known as "mad hatter's  
3 disease" because the hatters who were working at  
4 that time were using it in the preparation of the  
5 linings and the bands of the hat. They licked  
6 their fingers and pretty soon, unfortunately for  
7 them, they became like characters from Alice in  
8 Wonderland and developed what has come to be  
9 known as erethism with mood swings, at times  
10 violent behavior and totally uncontrollable  
11 impulses that were very frightening to both the  
12 general population and even physicians of the  
13 time. Ramazzini also quoted a predecessor of  
14 his, Jean Fernel, from France who similarly  
15 described what was happening what was happening  
16 to painters who licked their brushes after  
17 dipping them into mercury containing paint. And  
18 we have a very colorful medical literature  
19 describing what might occur, the brain damage  
20 that might occur from exposure to mercury long  
21 before anyone had any idea of how exactly that it  
22 occurred or what might be done about it.  
23 Currently there are about 70,000 workers in the  
24 U.S. working in industries, and I've got a list  
25 of some of those potential work sites attached to

1 the end of the presentation, who are exposed.  
2 Most of them are in the mining industries and  
3 production of the products from the mercuric  
4 ores. However, the workplace of the 21<sup>st</sup> century  
5 is much more controlled than the past and  
6 actually more of the unknown and dangerous  
7 exposures seem to be taking place among the  
8 health professions - dentists, physicians,  
9 hygienists, and others working in areas where  
10 elemental mercury gets spilled, vaporized, and  
11 inhaled.

12 Contemporary concerns for the potential for  
13 human mercury toxicity for the general population  
14 are really focused on the consumption of fish and  
15 shellfish. The earlier exposures to inorganic  
16 mercurials through seed dressings of wheat and  
17 other such things are well known and, as I said,  
18 those were banned. There were epidemics in Iraq  
19 in 1956 and '60, I'm sorry, in 1971 and 1972 with  
20 some 8,500 poisoning cases and nearly 500 deaths  
21 from the ingestion from homemade bread made from  
22 treated wheat seed. The most well known public  
23 exposure took place in Minamata, Japan, in 1956  
24 when inorganic mercury effluent from factories  
25 was methylated by microbiota and ended up in the

1 local fish which were being consumed on a regular  
2 basis. And of course there were devastating  
3 developmental effects in the children of that  
4 village. Interestingly the mothers, who were  
5 also consuming the fish, were not similarly  
6 affected.

7 Methylmercury is about 90% absorbed through  
8 the GI tract. And once it enters the blood  
9 stream, it can cross, as I said, into most  
10 tissues very easily, including the brain where it  
11 can be converted into inorganic mercury and end  
12 up staying a lot longer.

13 What are the potential adverse health  
14 effects? As in anything else in toxicology,  
15 that's dependent on dose, duration, the route of  
16 exposure, and then, to a much lesser extent,  
17 personal characteristics - age, sex, diet,  
18 genetic traits, lifestyle, etc.

19 Again, acute inhalation exposure to elemental  
20 mercury can irritate the mucosal linings of the  
21 mouth and GI tract and range from mild gastritis  
22 to severe ulceration. There can be nausea,  
23 vomiting, diarrhea, eye irritation, and a number  
24 of other alterations. Chronic exposure to  
25 airborne vapors may lead to the chronically

1 described tremors and neuropsychiatric symptoms  
2 that were described by Ramazzini and others  
3 hundreds of years ago.

4 The target organs of inorganic mercury  
5 poisoning are the GI tract and the kidneys. On  
6 an acute basis, many of the same effects can be  
7 noted as are seen with metallic mercury  
8 poisoning. If the exposure is high enough, there  
9 may be potential for acute renal failure.  
10 Chronic effects are similar to those of elemental  
11 mercury exposure. Early on in the literature a  
12 condition known as acrodynia, or pink disease,  
13 was described, particularly among children where  
14 there was redness and peeling of the skin,  
15 cramps, salivation, sweating, fever, insomnia,  
16 and weakness. And that was believed to be due to  
17 a sensitivity reaction. Since the early  
18 description of that condition, it has also been  
19 seen in teenagers and adults so it's not  
20 restricted to children.

21 I have included a line in a couple of places  
22 in here indicating that there's no scientific  
23 evidence to date to suggest any increased  
24 incidence of cancer of any type with exposure to  
25 elemental or inorganic mercury. And not that

1 we're talking about that constantly, but everyone  
2 always has cancer on the mind and it's always  
3 something that's not far from a point of concern,  
4 and I think it's important to recognize that  
5 that's not an issue related to any type of  
6 mercury toxicity.

7 MR. FIDLER:

8 Dr. McGraw, you've got about 5 minutes.

9 DR. MCGRAW:

10 Oh, I'm sorry, I guess I'm moving a little too  
11 slowly here. Similarly, with methylmercury there  
12 has not been any incidence of increased cancer  
13 among experimental animal studies.

14 What are the best tests used to determine the  
15 presence of exposure to mercury? Urine  
16 measurement is the best measure for inorganic  
17 mercury. A 24-hour urinary measurement should be  
18 performed on individuals in the workplace. I  
19 won't go through the OSHA TLV and TWA standards,  
20 but those are well established and in place. The  
21 EPA has recommended an ambient air level  
22 standard of less than 10 to 20 nanograms per  
23 cubic meter. And there are also a lot of  
24 discharge limits for various industrial  
25 facilities. Again, to diagnose acute mercury

1 exposure, a quantitative 24-hour urinary  
2 measurement is the best.

3 Hair testing is something that's talked  
4 about a lot. I see people coming in and they've  
5 been told that they have high levels of mercury  
6 in their hair. And this is really pretty useless  
7 unless you're conducting an epidemiologic survey  
8 and you have comparisons, controls and standards.  
9 Hair growth being what it is and the length of  
10 people's hair varying to the extent that it does,  
11 it really is not a very useful test for clinical  
12 measurement. Commercial laboratory studies have  
13 shown that there's a very poor level of  
14 consistency and reliability among the results.  
15 When blood mercury levels are present and absent  
16 urine mercury levels are present, this is  
17 indicative of organic mercury exposure. So if  
18 you're looking for the level of mercury in  
19 someone who's just been eating fish, then you  
20 want a blood mercury level. You're not going to  
21 see anything useful in the urine.

22 There are posted averages correlating to the  
23 number of fish meals that you might eat and the  
24 blood mercury level. Those are all listed and  
25 anyone can get access to those. There are some



1 interesting stories about individuals who are  
2 consuming fish. There was one person who is  
3 reported as having consumed a can of tuna fish  
4 daily for five years, a 54-year old man. When  
5 his mercury level was measured it was 52  
6 micrograms per liter. He was absolutely  
7 asymptomatic and wasn't aware that this was  
8 happening. He reduced his intake and it was in  
9 half in about 80 days and down to 7 micrograms in  
10 7 months.

11 Dental amalgams has been a source of some  
12 controversy and I'll only say this in passing -  
13 yes there is some release of mercury from dental  
14 amalgams but it has yet been shown to be  
15 significant enough to be associated with any  
16 adverse human health effects. Whereas if you  
17 undergo a procedure to have all the mercury taken  
18 out of our teeth, all of your fillings removed,  
19 you're going to be exposed, at least temporarily  
20 on an acute basis, to a huge amount of mercury  
21 vapor. And so it's a far more dangerous  
22 procedure than allowing them to stay in your  
23 mouth.

24 In summary, mercury exposure, as I have been  
25 able to perceive it, through ambient air and

1 water, does not represent a significant  
2 toxicological risk to the general population.  
3 Accidental poisoning cases in the U.S. are now  
4 rare. There was a horrible and tragic accident  
5 that occurred to a professor of chemistry some  
6 several years ago in which he was exposed to  
7 dimethylmercury which passed through the gloves  
8 that she was wearing and into her body and she  
9 developed advanced neurological symptoms and died  
10 within a short period of time. It was awfully  
11 sad, but that's a very uncommon kind of incident.  
12 By and large the exposures to people come through  
13 the consumption of fish. And there's a web site,  
14 an EPA web site that will list for you all of the  
15 different potential levels of mercury in the  
16 different fish species and you can see which ones  
17 have it.

18 I won't go into any details about these  
19 studies because you've heard about them. But the  
20 reason that I think the Seychellois Islands  
21 studies are more significant than the Faroes and  
22 the New Zealand studies are that in the Faroes  
23 studies, first of all you were dealing with  
24 people who were consuming large, very large fish,  
25 whales to a great extent, which have 3 parts per

1 million of mercury in them very frequently, so  
2 they were consuming a much higher level and had  
3 obviously higher degree of exposure. And as it  
4 was pointed out previously, many of the changes  
5 that were noted were rather subtle nuances of  
6 neuropsychological changes which I find to be  
7 somewhat suspect in a clinical kind of setting at  
8 best.

9           There are recommendations that have been put  
10 out by the EPA, particularly with regard to  
11 pregnant women, translating to a weekly  
12 consumption level of about 1 7-ounce can of tuna.  
13 We all know, the documented beneficial health  
14 effects from the consumption of seafood are well  
15 established for reducing the incidence of  
16 coronary artery disease. When you, when you look  
17 at people who have been consuming large amounts  
18 of fish in various different cultures, you don't  
19 really see any apparent health effects as a  
20 consequence. And there have been measurements  
21 made of individuals who have been consuming 12  
22 fish meals a week, eating up to several pounds of  
23 fish weekly, some eating large mammals with  
24 mercury, and getting their blood mercury levels  
25 upwards of 200 micrograms without necessarily

1           seeing any type of symptom otology or health  
2           impairments. So my advice is - keep eating your  
3           fish. Barring an obsessive-compulsive disorder  
4           with eating it, or fishing in areas where there  
5           are advisories, where there have been fish that  
6           have over-bioaccumulated, that you're not going  
7           to have any significant problems. I've got some  
8           graphs at the end, but you can look through those  
9           in the handout. And I apologize for taking so  
10          long.

11 MR. FIDLER:

12           Thank you very much Dr. McGraw. Questions,  
13           comments for Dr. McGraw?

14 MR. BIDEN:

15           Doug Biden, Generation Association. The Agency  
16           for Toxic Substances and Disease Registry and the  
17           Food and Drug Administration, and the World  
18           Health Administration, all have recommended  
19           dosage levels for mercury that are, I guess at  
20           least 2 to 3 times that of the EPA's reference  
21           dose which -- In your opinion do you think the  
22           EPA reference dose, being as conservatively  
23           established as it is, do you think it's scaring  
24           people away from eating fish? Because every  
25           time, you know, the Center for Disease Control

1 comes out and says whatever the percent, 5.6 or  
2 5.7% of women of childbearing age are above that  
3 reference dose, and then inevitably, you know,  
4 people say that that's going to put, you know, x  
5 hundreds of thousands of children at risk of  
6 birth defects. Do you think the conservative  
7 nature of the EPA reference dose is frightening  
8 people away from the helpful benefits of eating  
9 fish?

10 DR. MCGRAW:

11 Well, first of all I think it's always good to be  
12 prudent, but then I think you can be ultra-  
13 conservative, particularly when it comes to  
14 weighing a risk-benefit and there is a huge  
15 amount of benefit that is derived from eating  
16 fish and shellfish. And I do believe that that  
17 level has been set at an impractically low level  
18 and I think that in some instances, among people  
19 who read and pay attention to the news media, are  
20 perhaps being concerned about it. When I see  
21 people coming into the office and they have some  
22 concern about mercury, or the word passes their  
23 mouths in any way, there's a great deal of  
24 anxiety about it. And many of them have cut back  
25 on their fish consumption. I think it's entirely

1           inappropriate. We have just not been seeing any  
2           adverse consequences as a result of people who  
3           are happily consuming fish in this or other  
4           cultures and I think it is far too conservative.

5 MR. BIDEN:

6           Can I follow up?

7 MR. FIDLER:

8           Yes you may.

9 MR. BIDEN:

10          There was a recent study done in Japan where they  
11          found, I think it was based on a sample of 5,900  
12          individuals, where they found that 86% of the  
13          population of Japan was above the EPA reference  
14          dose. And are you aware of many epidemiological  
15          studies done in Japan that have shown higher  
16          incidences of, you know, health effects as a  
17          result of the high consumption of fish in that  
18          country? I mean certainly their children have  
19          done better in standardized science and math  
20          tests than ours have. Of course that could be  
21          due to other sociological factors having nothing  
22          to do with fish consumption, but...

23 DR. MCGRAW:

24          Well I think you're correct in citing those  
25          levels and no there have not been adverse health

1 effects shown or associated in any way with those  
2 increased consumption levels. You always have to  
3 worry about what we've come to call a "trade  
4 off." And I think it would be an unfortunate  
5 trade off if we encouraged and persuaded large  
6 parts of the population to reduce their  
7 consumption of fish as a consequence of effects  
8 that have not been seen. Similarly, in the case  
9 of Thimerosal which was the additive used for  
10 vaccines and the huge public controversy over  
11 that and its alleged association with the  
12 development of autism in children, there hasn't  
13 been a shred of evidence to show that that's the  
14 case, and I think it's really nearly criminal  
15 that that very effective preservative has been  
16 taken out of vaccines. And what it means for the  
17 developing world where they don't have  
18 refrigeration, is that they're simply not going  
19 to get the protection from the vaccinations that  
20 they sorely need, desperately need, out of fear  
21 that is certainly not scientifically based.

22 MR. BIDEN:

23 Thank you.

24 MR. FIDLER:

25 Yes?

1 MR. ARNOWITT:

2 Myron Arnowitt with the Clean Water Action. In  
3 terms of the fish consumption trade off issue,  
4 isn't there an easy public health solution in  
5 terms of...

6 MR. FIDLER:

7 Sir, could you speak into the mike please.

8 MR. ARNOWITT:

9 I'm sorry. In terms of the fish consumption  
10 trade off issue, isn't there an easy public  
11 health solution by promoting and advising people  
12 to eat fish that are low in mercury. There are  
13 so many fish commercially available that are  
14 lower in mercury. What are the implications of  
15 that?

16 DR. MCGRAW:

17 Well I think that information is relatively  
18 widely available. On the other hand, I don't  
19 think we need to post notices in restaurants  
20 showing the mercury levels in fish because people  
21 are generally not going to go in and have a tile  
22 fish everyday or they're not going to ask for  
23 whale or they're not going to ask for swordfish  
24 every time that they eat. But, if they did have  
25 a particular fondness for it, there's just



1           absolutely no evidence at this particular point  
2           in time to suggest that that consumption, those  
3           consumption practices have led to any problems at  
4           all.  And the beneficial results of that  
5           consumption among, what we know is a very serious  
6           ill population with coronary artery disease, and  
7           with the potential benefits there, I think it  
8           would be disastrous to begin to interfere with  
9           the consumption habits of people other than in  
10          those instances where there are some polluted  
11          waters and fish are known to have a higher level  
12          of contamination than would ordinarily be the  
13          case.

14  MR. ARNOWITT:

15           If I could just follow up real quick.  
16           Unfortunately there's a fish advisory around  
17           mercury for the entire State.  But I do think  
18           that there's, when you say there is, I think that  
19           you need to think about who you're advising.  
20           Obviously a 50-year old male who's concerned  
21           about coronary artery might be different than a  
22           25-year old woman who's pregnant.  And I'm  
23           wondering if your overall statements are applied  
24           to all people and all children or fetuses, or if  
25           you feel that there's not enough evidence to make

1           that kind of statement.

2 DR. MCGRAW:

3           Well obviously you, you can't treat all  
4           individuals entirely as a group. And there are  
5           going to be variations among people from  
6           childhood to adulthood in any kind of situation.  
7           And pregnant women and developing fetuses are  
8           especially sensitive to a wide variety of  
9           potential toxins and we always take, we tend to  
10          take extra measures of precaution in dealing with  
11          those particular groups. But I think when you  
12          look at cultures around the world, where the  
13          consumption practices are quite different from  
14          those in the United States, and where they are in  
15          most instances increased from what they are here,  
16          again, barring some particular exposure to  
17          polluted water, and in the absence of  
18          epidemiologic studies that have shown that eating  
19          even on the extreme edges of what have  
20          traditionally been consumed in the United States  
21          of seafood, I think that there really isn't any  
22          basis for strong recommendations at this  
23          juncture. Now I think most pediatricians aren't  
24          telling their patients to stop eating seafood or  
25          obstetricians either for that matter.

1 MR. FIDLER:

2 Yes?

3 MS. CONNER:

4 I would like to ask...

5 MR. FIDLER:

6 Gail, please identify yourself.

7 MS. CONNER:

8 Gail Conner. My question is, is the children  
9 that are eating, the homogeneous group in Japan,  
10 were they eating primarily canned tuna or canned  
11 fish versus more fresh other types of fish?  
12 Whereas the number one fish consumed in the U.S.  
13 is canned which is cheaper which means that more  
14 low income people would more likely eat that in  
15 this society. Was that more canned for them?

16 DR. MCGRAW:

17 I think the consumption there is fresh fish for  
18 the most part because it's available, but they're  
19 also eating a wide variety of other fish and  
20 shellfish to a much greater extent than here. So  
21 overall the consumption patterns and potential  
22 accumulation would be far greater there than  
23 here. And even consuming canned tuna you have  
24 some selection and the least expensive variety is  
25 the chunk, it's a lot less expensive than

1           albacore, it has less mercury. But I've not seen  
2           any particular difference in any effects seen  
3           with either of those, or both. So I don't really  
4           think there's a concern that children or parents  
5           need to exercise other than ordinarily prudent  
6           behavior about their consumption practices.

7 MS. CONNER:

8           And the other is just a statement in regard to  
9           when you're comparing a homogeneous society that  
10          may have homogeneous types of pollutants and  
11          regulations compared to a diversified like the  
12          United States. You may have multiple  
13          environmental impact that may affect the learning  
14          abilities of a particular set of kids,  
15          particularly lead which also has an impact on  
16          children. So kids' test scores may be stronger  
17          for multiple reasons in one society compared to  
18          test scores in this society. And so I just  
19          wanted to make sure, with all the generalization  
20          going on in the media right now, that I made that  
21          clarification.

22 DR. MCGRAW:

23           Obviously a complex issue, yes.

24 MR. FIDLER:

25           Anymore, all right this will be the last one.

1 MR. ARWAY:

2 Dr. McGraw, as an angler and as a fish biologist  
3 I can appreciate and understand your observations  
4 as a physician, but they seem to be fairly black  
5 and white and I was curious to understanding that  
6 some of the fish in our rivers not only have  
7 mercury in them but also have other chemicals  
8 like PCBs and some of those other chemicals have  
9 neurological endpoint effects like mercury does.  
10 Does you position still stand regarding the lack  
11 of information and what's your position about  
12 synergisms between chemicals or additive effects?

13 DR. MCGRAW:

14 Well that's, again, those kinds of mixture  
15 questions are very difficult and I'm, the answer  
16 would be far more sophisticated than I as a  
17 practicing physician could begin to answer. As  
18 far as things like PCBs are concerned, there  
19 really has not been shown to be any significant  
20 effects from the consumption of seafood as a  
21 consequence of their contamination with PCBs.  
22 There really, I think, has been an excess amount  
23 of attention paid to that. It's there, it's  
24 ubiquitous. I've actually participated in some  
25 research work on PCBs and have yet to see

1 anything more significant than chloracne in  
2 individually exposed persons, namely electrical  
3 workers. But, again, I don't have any real  
4 concerns. I think most people are going to  
5 consult their wallets and their appetites and eat  
6 accordingly. I don't think we have a population  
7 that's at risk of any unusual mercury exposure  
8 through their consumption of fish products. And  
9 I think we need to be much more pragmatic and not  
10 advising them against it. Again, I've met with  
11 individuals from the CDC, from other  
12 universities, and many of them at least share my  
13 feeling and have far greater anxieties about  
14 raising unnecessary alarms about exposure than  
15 they do about the potential for harm.

16 MR. FIDLER:

17 Thank you very much Dr. McGraw. Appreciate your  
18 presentation. Where is Wick? Are you ready?

19 MR. HAVENS:

20 Yes.

21

1 MR. FIDLER:

2 Okay. There was a request at our last meeting  
3 for a bit of a chronology of what types of  
4 reductions we've been able to experience in  
5 various sectors under the different initiatives  
6 that have been undertaken as part of emission  
7 reduction programs under the Clean Air Act. To  
8 present information on that is Wick Havens. Wick  
9 is the Chief of our Division of Air Resources  
10 Management in our Bureau of Air Quality  
11 Management. He has a B.S. in chemical  
12 engineering from Lehigh and a Masters in  
13 environmental pollution control from Penn State.  
14 He is a registered P.E. Wick assists in much of  
15 our reg development work and is the person in  
16 charge of SIP planning within the Commonwealth.  
17 Wick.

18 MR. HAVENS:

19 Thanks Tom. I appreciate the opportunity to talk  
20 to you all. A little change in topics here.  
21 We'll go back and look at emission changes.  
22 Before we did that I thought I would show the  
23 standard two EPA slides that most of you have  
24 seen about the coming CAIR Program. Most of you  
25 know that the CAIR Program is going to lead to

1           some significant emission reductions. The first  
2           bar being EPA's projections of what the emissions  
3           will be in States in 2010, the second two bars  
4           being the Clear Air Interstate Rule reductions to  
5           happen in phase I and phase II. As you'll see in  
6           a minute, EPA may have somewhat mislabeled these  
7           because they call them emissions, when in fact  
8           this would be what they expect to be allowances.  
9           We see a picture for NOx, although not as  
10          substantial a reduction. The CAIR Program was  
11          set up to cover PM 2.5 and so in the future we do  
12          see NOx reductions on an annual basis.

13                 Currently, of course, most of our NOx  
14          reductions occur on a seasonal basis and I'll  
15          show you those trends in a second. Again,  
16          throughout the Ohio River Valley, we see trends,  
17          downward trends in emissions for the future.  
18          Now if we look at SO2, and I sort of tried to put  
19          Pennsylvania in context with some neighboring  
20          States. And we go back to 1996 and you can see  
21          the decreases here in emissions in Ohio.  
22          Remember that the phase II acid rain program took  
23          place here in 2000 and so you can see the  
24          reductions coming. You can see less of a  
25          reduction here in Pennsylvania, more of a



1 reduction here in Tennessee, even, pretty much no  
2 change in Virginia. And of course those power  
3 plants with the highest emission rates would be  
4 those that were controlled first because it was  
5 more cost effective. And that was the whole  
6 point of the trading program. And so you can see  
7 here that we've actually had a bit of an  
8 emissions increase here recently in Pennsylvania.  
9 Just a comparison to neighboring States.  
10 Now what I've done here is to take that same  
11 slide and add three new slides to it to show,  
12 combine that first CAIR program with what is  
13 here. And so if we look at these emission  
14 changes in Pennsylvania and now we look at where  
15 we're going to have to go, this is actually, this  
16 purple bar, are the acid rain allowance, I'm  
17 sorry, yes the acid rain allowances for  
18 Pennsylvania. And so you can see that  
19 Pennsylvania right now is consuming a good many  
20 allowances as is Ohio. There's a lot of early  
21 reduction credits that are out there for SO2 and  
22 so we are substantially above what would be a  
23 straight allocation of the acid rain allowances.  
24 Both Pennsylvania and Ohio are there and most of  
25 the neighboring States actually are not down to

1 the level that the acid rain program would have  
2 envisioned at this point in time. The yellow and  
3 the light blue bars are again the CAIR phase I  
4 and phase II for each of these States and so you  
5 can see for SO<sub>2</sub> the CAIR Program focusing on PF  
6 2.5, focusing on sulfate particulate does a very  
7 good job in bringing those levels down.

8 Now let's look at the banked emissions and this  
9 is to try to explain to everyone why the SO<sub>2</sub>  
10 allowances under the acid rain program are far  
11 less than the actual emissions. And you can see  
12 here in the early years of the acid rain program,  
13 and I should say this is a cumulative, you don't  
14 add them together, each one adds on, in other  
15 words these are the new allowances added each  
16 year. And you can see here in the year 2000 when  
17 acid rain phase II kicked in, that we had the  
18 maximum amount of allowances. Again, that was  
19 part of, the idea of the program was to get early  
20 reductions and then use those reductions later  
21 on. And as you can see as we come to 2004, we  
22 are using up that bank of allowances. Of course  
23 we're still here at something like 8 million tons  
24 of SO<sub>2</sub> allowances which is actually more than, or  
25 is about the same level as the acid rain program

1 is supposed to allow per year. So there's an  
2 entire one-year backlog of SO2 allowances  
3 available on the market. One of the reasons why  
4 acid rain allowances are relatively cheap  
5 although we can see an increase in the cost of  
6 the acid rain allowances now up to about \$900 a  
7 ton as this bank starts to dwindle.

8 If we look at NOx emissions for similar years,  
9 well actually we're only going back to 2000 here,  
10 you can see a couple of interesting things here  
11 in the changes in the summertime emissions. Now  
12 I've converted from the annual acid rain program  
13 to the seasonal NOx SIP call program, a five  
14 months allowance program, to take a look at  
15 emission changes. And you can see here in Ohio  
16 the NOx SIP call kicking in 2004 and a  
17 significant reduction there. In Pennsylvania you  
18 can see that, the program was implemented here in  
19 2003, and so you can see the reductions coming  
20 earlier there. You can also see here some of the  
21 early reductions, an application of RAC programs  
22 having emission reductions step down along the  
23 way. A similar thing shown here in West  
24 Virginia, and again Virginia looks like they're  
25 doing a lot of, more of allowance buying.

1 Now I've done the same thing here to show the  
2 same numbers and then add in the NOx SIP call  
3 allowances per ozone season and what the CAIR  
4 allowances will be for 2009 and 2015. And so  
5 again you can see that the NOx SIP call  
6 allowances are here and Ohio's emissions are  
7 actually here. So, again, they're using  
8 allowances from the market and here in  
9 Pennsylvania we're actually not too bad and don't  
10 have, we have some allowance importing, but not  
11 nearly as much as we do in sulphur oxides. And  
12 then the last two bars showing the changes in  
13 ozone season emissions for NOx. Again for ozone  
14 season you're not seeing a very dramatic  
15 reduction in NOx emissions from the CAIR program  
16 having it be focused on PF 2.5 and ammonium  
17 sulphate particulate matter rather than the  
18 nitrogen compounds. But again you can see some  
19 pretty significant emission reduction levels and  
20 then the continued emission reduction levels,  
21 particularly there in West Virginia. Virginia  
22 having done a little bit better here in terms of  
23 their reductions.

24 And if we look at the emissions bank, again,  
25 a critical factor when you look at what control

1 is versus what allowances are and what a budget  
2 program does. You have to remember that when  
3 somebody says these are the allowances, that's  
4 not necessarily the emissions. Again, an early  
5 bank here, about 200,000 tons in 2004. We don't  
6 have the numbers yet for 2005. Not nearly as  
7 significant, but shows there are bank emissions  
8 out there. These allowances running about  
9 \$2,500-\$3,000 a ton at this point in time. So,  
10 again, sort of trying to give you the idea of  
11 what the emissions look like, what the allowance  
12 programs are through these budget programs, and  
13 the, what will happen in the transition for these  
14 programs. Part of that is to try to explain the  
15 concept that some of the budget programs that you  
16 look at take a lot longer than their deadline to  
17 achieve those emission levels. And so, just as  
18 we have not achieved necessarily what our  
19 allowance would be in Pennsylvania, we're  
20 exceeding that and we're using reductions we got  
21 earlier to make up for that, that in NOx. The  
22 same thing happens in the CAIR program in the  
23 future so that you have to be aware of what the  
24 emissions are versus what the allowances are and  
25 that it takes a little time to get everybody down

1 to that level as you use up previous emission  
2 reductions.

3 Okay that was basically what I wanted to go  
4 over in terms of the NOx and SO2 progress that's  
5 been made in Pennsylvania. And since the  
6 regional pollutants looking at the nearby States.  
7 If there are any questions I'd be happy to take  
8 them.

9 MR. FIDLER:

10 Questions for Wick?

11 MR. SCHMIDT:

12 Jeff Schmidt, Sierra Club. Wick, I was looking  
13 at the SOx Emissions Select States (1996-2004)  
14 and it struck me that Pennsylvania is the only  
15 State that in 2003 and 2004 had successively  
16 higher emissions levels. Almost every other  
17 State had decreasing levels, at least over the  
18 trend. But the Pennsylvania trend appears now to  
19 be increasing and can you help me understand why  
20 we're not trending downward like the other States  
21 are?

22 MR. HAVENS:

23 I think that has to do somewhat with which power  
24 plants are called upon to produce and it also  
25 quite honestly depends upon the cost of

1 allowances and whether or not it's cheaper to  
2 push that scrubber to run at a higher efficiency  
3 or a lower efficiency. If the allowances are  
4 cheap enough and you don't want to push the  
5 equipment. Also in here you'll have outages  
6 where if you have a problem with a scrubber it  
7 will go down and that will increase emissions and  
8 you may have to buy allowances. You see if you  
9 look here in Ohio you see three years with an  
10 upward trend also. And so, you know, and you  
11 look here in Virginia, of course, you see, it's  
12 just sort of wafting along. It's a pretty  
13 complex market and the utility executives out  
14 there are trading off between how hard to I push  
15 this unit, how much do I run an uncontrolled unit  
16 that may cost less per kilowatt hour, and then  
17 what's the demand for electricity? You have, if  
18 you have a year where you've got a hot summer and  
19 a cold winter, then things will go up. And also  
20 remember a lot of these utilities are interstate  
21 utilities and so they may decide that they'll run  
22 a unit in Pennsylvania more than they'll run one  
23 of the units they own in West Virginia. And so  
24 all those things go into the trend. But it's  
25 pretty hard to go into that allowance system and

1           sort out you know why we all of a sudden had this  
2           big drop and then we started going back up.

3 MR. BRISINI:

4           Vince Brisini from Reliant Energy. Quite simply  
5           a lot of this relates to the price of natural  
6           gas. Right now the price of natural gas is such  
7           that when you bid in a unit in Pennsylvania as a  
8           wholesale generator, you bid in a price that it  
9           costs to make the electricity including the, an  
10          adder cost for allowances. That goes out into  
11          the market and competes with units, for example  
12          we have Hunterstown, combined cycle natural gas  
13          unit, and that has a price that's built on a much  
14          lower allowance adder, but it also has a much  
15          higher fuel adder. So what you're seeing right  
16          now is you're seeing coal units being called to  
17          operate because of the dispatch price as opposed  
18          to the gas fired units that maybe had been  
19          operating previous years due to a lower cost of  
20          natural gas.

21 MR. FIDLER:

22           Other questions?

23 MR. CLEMMER:

24           This is Reid Clemmer with PPL Services. I'd just  
25           like to add that, you know, it depends on the



1 coal market, as well, fuel supply. And for those  
2 emissions that might be increasing trend upward  
3 for those couple of years, it means that the bank  
4 that's out there of available emission allowances  
5 is being drawn down more quickly so that the  
6 endpoint will be reached more quickly in terms of  
7 when the National program everybody will be  
8 emitting at that target level plus or minus.  
9 Bear in mind that this is a National program,  
10 it's emitted over time, so early reductions that  
11 the environment and the population benefited for,  
12 you know, that's going to come and allow phase in  
13 of sources such as ourselves at PPL. We'll  
14 installing scrubbers and they'll be phased in in  
15 2008, 2009. So this trend, you'll see that  
16 continue to go down as we prepare to meet the  
17 next phase of EPA's CAIR Rule.

18 MR. FIDLER:

19 Gene.

20 MR. TRISKO:

21 Thank you. Gene Trisko for the United Mine  
22 Workers. Wick, could we look for a moment at the  
23 slide that follows this one, the, yeah, the one  
24 looking forward. It just occurs to me that for  
25 purposes of the interests of this group, it's

1           this chart, above all other that you presented,  
2           that is the most relevant for our consideration.  
3           And I just note from it that it shows that  
4           Pennsylvania, under the CAIR Rule phase II, the  
5           green bar to the right, compared to the black bar  
6           of current emissions, is subject to an 80% SO<sub>2</sub>  
7           reduction. And there's a similar reduction in a  
8           very important upwind State, Ohio...

9 MR. HAVENS:

10           Right.

11 MR. TRISKO:

12           ...which would...

13 MR. HAVENS:

14           You have to mention West Virginia too.

15 MR. TRISKO:

16           ...yes, and West Virginia as well. I'd just kind  
17           of like to tie this chart on SO<sub>2</sub> to the previous  
18           discussions that we've had today and two weeks  
19           ago on the issue of "what are the benefits of  
20           going beyond EPA's Mercury Rule in terms of  
21           Pennsylvania mercury deposition" or the ultimate  
22           question that Vince Brisini raised, "what  
23           difference does it make if we simply eliminate  
24           mercury emission from Pennsylvania utilities?"  
25           And note that, for those who are concerned about

1 the so-called hot spot issue, or the nearby  
2 deposition effects, it is precisely this trend in  
3 projected SO2 emissions that will drive very  
4 large reductions in local deposition of divalent  
5 mercury, the kind that we heard earlier this  
6 morning is the kind that is most associated with  
7 local effects. And I want to make available to  
8 this group, I'll put it over on the table and we  
9 can all get it at lunch rather than hand it  
10 around, a pricey little handout in full color  
11 that is an excerpt from the U.S. EPA Regulatory  
12 Impact Analysis that shows the changes in mercury  
13 deposition, changes in deposition, associated  
14 with the CAIR Rule on one hand and a zero-out  
15 utility mercury strategy on the other hand. And  
16 I commend this document to your careful  
17 examination and consideration. EPA has  
18 concluded, based upon its modeling evidence, and  
19 I quote, "It can be seen in Figures 8.3 and 8.4  
20 that the implementation of CAIR and other minor  
21 non-utility mercury emissions decreases in 2020  
22 result in a similar reduction in total mercury  
23 deposition as completely eliminating power plant  
24 mercury emissions. The main cause of this result  
25 is that CAIR results in a very large decrease in

1 reactive gaseous mercury (RGM) emissions from  
2 Power Plants through the implementation of  
3 scrubber control technology." And we hope that  
4 you will take, the Department will take this  
5 evidence into careful consideration when it  
6 evaluates the potential benefits of going beyond  
7 the reduction strategy that you've described  
8 here.

9 MR. HAVENS:

10 The only thing, I would say on that is that of  
11 course that does assume that everybody does  
12 scrubbing. And that does seem to be the way  
13 things are going in Pennsylvania. But also  
14 these, again, these, you can see the difference  
15 between the allowances and the actual emissions.  
16 And so you'll see that these won't really be  
17 achieved in 2010, 2015. It'll be, it'll be  
18 stretched out as that bank of SO2 allowances is  
19 used up. EPA's looking at 2020, 2026, I think,  
20 for the emissions to fully come down.

21 MR. TRISKO:

22 I believe there will be a study presented at the  
23 next meeting that will evaluate or assess the  
24 amount of scrubber retrofits that are expected  
25 under the CAIR Rule.

1 MR. FIDLER:

2 We will make that report available. Thank you  
3 very much for providing copies. Any other  
4 comments, questions on the last presentation by  
5 Wick? Okay, we are a bit ahead of schedule. We  
6 were expecting lunch to be delivered to this room  
7 at 12:00. What I would like to do right now is  
8 break for lunch. I really believe that  
9 refreshments will be here momentarily, however,  
10 rather than resuming at 1:00, I would like to  
11 regroup if we could at 12:45. It might allow us  
12 to end the meeting a bit early today.  
13 [Discussion about regrouping after lunch at  
14 12:30. It was agreed to resume at 12:30.]  
15

1 MR. FIDLER:

2 I would like to get started. Friday afternoons  
3 are usually precious to most folks and if we  
4 could get through our business a bit early I'm  
5 sure there will be no one here disappointed. I  
6 would like to next introduce Aaron Frey. Aaron  
7 is a water pollution biologist in our Water  
8 Quality Group in DEP. Much of what he does is  
9 work in assessing stream waterways and ambient  
10 water quality. He's been involved with the fish  
11 tissue program for about two years and has been I  
12 guess taking over much of the work that was done  
13 by Bob Fry who recently retired from the agency.  
14 And Bob had been involved in that program, many  
15 of you know Bob, for many, many years. Aaron  
16 thanks very much for being here.

17 [Delay - audio visual problem]

18 MR. FIDLER:

19 Aaron, If you'd like to get started everybody  
20 does have a copy of your presentation. Possibly  
21 Dean can boot it up. Here we go.

22 MR. FREY:

23 I'm part of the Fish Consumption Advisory Program  
24 and it's an advisory program and one thing that  
25 we do advise is we do list the benefits of eating

1 fish. It's usually one of the first things that  
2 we like to stress.

3 MR. FIDLER:

4 Could you move a little bit closer to the mike  
5 please?

6 MR. FREY:

7 Okay, sorry. One of the first benefits, fish are  
8 a very good source of protein, they're very low  
9 in fat so it gives you a good source of protein.  
10 Fish are a main source of long-chain omega-3  
11 fatty acids which have really been in the health  
12 craze lately. Also, a good source of many  
13 vitamins and minerals. A lot of those vitamins  
14 and minerals are believed to help prevent  
15 cardiovascular disease. These nutrients are  
16 important for healthy fetuses and also the  
17 American Heart Association has recommended that  
18 you consume two meals a week of fish, two meals  
19 of fish per week to help prevent cardiovascular  
20 disease.

21 The program, it's an advisory program, we  
22 kind of set out guidelines for what we recommend  
23 people to eat. A lot of people see it almost as  
24 a warning, but I don't see it as a warning. I  
25 see it as kind of placing your hand on somebody's

1 shoulder, look them in the eyes, and say, you  
2 know, this is how I feel, this is what I  
3 recommend that you look at. In Pennsylvania  
4 these guidelines not only pertain to the amount  
5 of fish that you eat, but also to the preparation  
6 of the fish and the cooking and cleaning process.  
7 Our program, it starts, there's a technical  
8 workgroup that's made up of these four  
9 organizations - Department of Environmental  
10 Protection, Representatives from the Department  
11 of Health, Department of Ag, and Fish and Boat  
12 Commission. This is the workgroup that makes the  
13 decisions as for what streams to sample,  
14 recommendations to advisory listings,  
15 recommendations for even the benefits and the  
16 guidances. The technical workgroup then comes up  
17 with their recommendations. This goes up to a  
18 policy workgroup and this is made up of Deputy  
19 Secretaries from the Department of Environmental  
20 Protection and the Department of Health, the  
21 Executive Director of the Fish and Boat  
22 Commission, and representatives from the  
23 Governor's Policy Office and also the Department  
24 of Agriculture.

25 A little history of the program - fish



1 tissue sampling started in Pennsylvania in about  
2 1976, part of an EPA study to look at levels of  
3 PCBs and organochlorine pesticides. This led to  
4 our first advisories being issued in 1976 and it  
5 was basically advising anglers to, that took fish  
6 out of the lower Schuylkill River to "only  
7 occasionally" eat species such as eel, carp, and  
8 channel catfish. This has evolved. In 1988 we  
9 started really our standardized sampling where we  
10 started looking at fillets of fish, basically the  
11 edible portion. Before that we were testing  
12 whole fish and, you know, kind of different  
13 portions. We also started rotating sampling  
14 through our Water Quality Network which is a  
15 network of stations, which they collect water  
16 quality samples, macro and vertebrate samples on  
17 like a yearly or bimonthly rotation. Fish tissue  
18 sampling is, it runs about on a 5-year rotation.  
19 Also around '88 EPA outlined a list of parameters  
20 that they look at when looking at fish tissue  
21 contaminants and this included PCBs, pesticides,  
22 and selected heavy metals. And we still use all  
23 the parameters that they outlined in that list.

24 UNKNOWN:

25 What was that list?

1 MR. FREY:

2 It was an EPA document. I'm not sure what  
3 exactly it was. In 2001 EPA and the U.S. Food  
4 and Drug Administration, they issued an advisory  
5 due to the presence of mercury. This was their  
6 "one meal a week" advisory advising pregnant and  
7 nursing mothers, women who may become pregnant,  
8 and young children to limit their consumption of  
9 sport-caught fish to one meal a week. And this  
10 was primarily due to the presence of mercury in  
11 fish tissue. This led to the State issuing a  
12 statewide one meal a week advisory for sport-  
13 caught fish. This happened in April, so a couple  
14 of months after they proposed that. The  
15 statewide advisory, it helps provide public  
16 health protection for all contaminants, not only  
17 mercury, but even those that we don't really test  
18 for, or those that we don't know much about or  
19 even the effects or even the effects of multiple  
20 contaminants. And it also helps cover concerns  
21 that anglers have about waters that haven't been  
22 tested or species that haven't been tested.  
23 I want to run through a timeline to how our  
24 program operates. Usually April and May are, we  
25 get together, review last year's data, determine

1 if there's sampling that needs follow-up samples,  
2 what stations, like verification samples for  
3 possible new advisories or de-listings. Also,  
4 what stations we'll be sampling that year in the  
5 WQN, the Water Quality Network rotation.

6 Usually in May-June we send out a suggestion for  
7 sampling locations. We ask for suggestions for  
8 locations that they'd like to collect samples of.  
9 This goes out to the DEP regional biologists,  
10 Fish and Boat Commission area managers, also the  
11 Erie Department of Health, Erie County Department  
12 of Health, they assist and they collect some  
13 samples. So usually they come back to us and  
14 they give us a list of places that they'd like to  
15 see sampled.

16 We'll go through, we'll prioritize the  
17 sampling, we'll get a list together, and then we  
18 usually send this list to the Department of Labs.  
19 The Department of Labs is who does all our  
20 analysis so we ask them, you know, can you handle  
21 this number of samples? So they'll come back to  
22 us and let us know how many they can sample. And  
23 then we usually provide a list of sampling points  
24 back to the regions, back to the various fishery  
25 managers, the Department of Health, and also a

1 copy to the Bureau of Labs for what stations  
2 we're proposing to be collected from that year.  
3 August through October is usually when the  
4 majority of the samples are collected. When  
5 samples are collected a target species is usually  
6 picked. Usually try and pick the species that's  
7 representative of a water body when that's  
8 recreationally important, so one that people  
9 actually angle for and use for consumptive  
10 purposes, species commonly taken by anglers. And  
11 we try to keep the size of the fish that we  
12 collect also be of legal size, something the  
13 anglers will take home. In trout streams, when  
14 collecting trout, we try and focus on wild trout  
15 or holdovers that are 7 inches or more. We don't  
16 collect freshly hatchery-delivered fish. Here we  
17 have, this is a list of species kind of in order  
18 of priority of what we look at when we go out to  
19 sample - bass, crappie, rock bass, redbreast  
20 sunfish, bluegill, pumpkinseed. So if bass are  
21 prevalent in the system and angled for, you know,  
22 that's kind of what we ask to have collected and  
23 so on. Channel catfish are also collected if  
24 they're in the water body and if they're  
25 recreationally important.

1           We collect approximately 65 samples a year.  
2           Collection is done by the DEP regional  
3           biologists; Fish and Boat Commission, the fishery  
4           managers help out; Erie County Department of  
5           Health collects samples for Erie County; the Ohio  
6           River Sanitation Commission, they do sampling on  
7           the Ohio River, although their samples are not  
8           analyzed by our lab, they do submit their data  
9           that they get for our consideration. Analysis of  
10          the fish tissue includes an analysis for PCBs,  
11          pesticides and metals. All the analysis is done  
12          by the DEP Bureau of Labs.

13          When we collect samples, a composite sample  
14          is usually made and it consists of 5 fish, 5 is  
15          the maximum and the recommended amount, we'll  
16          accept samples of 3 or more fish. These fish  
17          are, they're scaled, fillets are removed, the  
18          skin is left on, so the composite sample is 10  
19          scaled fillets made from those 5 fish that were  
20          captured. Catfish such as channel catfish and  
21          bullheads, the skin are removed from those  
22          fillets so composite samples of catfish are 5  
23          catfish making up 10 skinless fillets. Also when  
24          we do American eels, again, looking for 5  
25          American eels and samples are 5 1-inch sections

1 of eels. The eels are skinned and gutted before  
2 these sections are taken.

3 When collecting the samples we try and get  
4 the same species of fish. This is often the  
5 case. Sometimes we'll get mixed samples of like  
6 bass, a couple large-mouth, a couple small-mouth,  
7 trout species, you know, we get composites of  
8 those. And like bluegill and pumpkinseed once in  
9 awhile. If they can't get the minimum of 3 to 5,  
10 similar species are sometimes composited, but not  
11 likely. Also fish, we use a 75% rule on the fish  
12 to keep them the same size length. So that the  
13 smallest fish needs to be at least 75% of the  
14 length of the largest fish. All fish that are  
15 used are weighed and measured before they are  
16 cleaned and gutted. Also notes are taken on the  
17 fish, general conditions, if there are tumors,  
18 lesions, fin erosions, also if there's any  
19 collection problems like bad weather or really  
20 murky water that prevented sampling and made it  
21 difficult, weather conditions.

22 All the instruments that are used to prepare  
23 the fillets are cleaned and purified hexane.  
24 Hexane is usually, it's labeled that it's used  
25 for pesticide analysis. The fillets are wrapped

1 in clean aluminum foil, dull side of the foil in  
2 contact with the fish, and then these samples are  
3 placed in plastic bags and frozen. The fillets  
4 are then delivered to our Bureau of Labs.

5 Sample preparation and analysis usually runs  
6 October to January. In the lab the fillets are  
7 ground together, so all 5 fish, all 10 fillets  
8 are sent through a grinder. It makes a big fish  
9 patty. The fish patty is mixed up, sent back  
10 through the grinder several times so it gets a  
11 good homogenized sample. From there on I'm not  
12 sure how the whole process goes through the lab,  
13 but the lab does all the sample preparation and  
14 the analysis is conducted up there.

15 We issue meal specific advisories. Here's the 5  
16 levels of advice that we issue - 1 meal a week; 2  
17 meals a month; 1 meal per month; 6 meals per  
18 year, sometimes they say 1 meal every other month  
19 for that one; and do not eat advisories. A meal  
20 is considered a half-pound or 8-ounce portion and  
21 this is for a 150-pound person.

22 When looking at meal-specific advisories,  
23 these are the values that we looked at when  
24 looking for PCB concentrations. These values  
25 were developed by the Great Lakes Task Force

1           which was a task force from all the Great Lakes  
2           States. They got together, they were asked to  
3           come with meal specific advisories for PCBs for  
4           the Great Lakes. They asked for advisories for  
5           all contaminants, but since PCB was the major  
6           contaminant that everybody was worried about in  
7           the Great Lakes, that's the first one that they  
8           started with. So these are the values that we  
9           use - unrestricted category, 1 meal a week, 1  
10          meal a month, 6 meals per year, and do not eat.

11                 This is the meal-specific advisories for  
12          chlordanane concentrations. This was developed by  
13          Tom Hornshaw, he's a member of the Great Lakes  
14          Task Force. He developed this, kind of on his  
15          own, it's going to be eventually part of the  
16          Great Lakes Protocol, but it hasn't been  
17          incorporated yet. Here's the meal-specific  
18          advisories for mercury. This is based off the  
19          EPA '99 Fact Sheet.

20                 One thing that, the Great Lakes Task Force  
21          has been working on doing meal-specific  
22          advisories for mercury. It's been going on for  
23          several years now, they are almost at their final  
24          draft. They are asking for comments back on  
25          their latest draft next week and they are hoping



1 to have it wrapped up by the end of the year. So  
2 here I have a comparison of what the EPA Fact  
3 Sheet said and what we currently use, and this is  
4 what the Great Lakes is proposing at this point.  
5 So, as you can see, they're not including a 2  
6 meals a month category or 6 meals per year. So  
7 when they kind of group them together, all the  
8 values that we usually see in this range 2 meals  
9 per month, they have groups down in the 1 meal  
10 per month. So if we go this route it will kind  
11 of become a little bit more restrictive in  
12 consumption advisories. This is something that  
13 we have, we have a discussion going on next week  
14 for the Technical Committee to discuss this draft  
15 and if we're going to, and possibly if we're  
16 going to look at adding that into our protocols.  
17 Also, we use the FDA action limits when looking  
18 at other pesticides.

19 When issuing fish advisories we usually like  
20 a minimum of 2 samples. These samples are  
21 usually, we like to keep them fairly close in  
22 timeframe, like within 10 years, within 5 years.  
23 Sometimes we'll look at a composite of more than  
24 2 samples, but we need a minimum of 2 samples  
25 that have similar or the same consumption

1 advisory criteria. However, if a sample comes  
2 out with high concentrations that issue a do not  
3 eat advisory, that's all it takes. We only need  
4 1 sample for a do not eat advisory to go into  
5 effect.

6 So currently we have 197 specific advisories  
7 -- those are meal-specific, waterbody-specific,  
8 species-specific. This covers a total of 114  
9 waterbodies and 30 lakes. And also, as I said  
10 before, Pennsylvania does have a statewide 1 meal  
11 a week advisory on sport fish.

12 This is a breakdown of advisories. For mercury  
13 we have advisories on 877 miles of streams. This  
14 includes 28 lakes which is about 28, or over  
15 28,000 acres. PCBs, we have advisories on over  
16 1,000 miles of streams and 2 lakes which are  
17 about 3,300 acres.

18 I went through and I looked at, I quickly  
19 looked at the mercury this morning. We currently  
20 have, there are 76 advisories issued for mercury.  
21 60 of those fall under 2 meals per month and 16  
22 of those fall under 1 meal a month. So we don't  
23 have anymore restrictive advisories due to  
24 mercury in place. We have 316 miles of streams  
25 advisories for chlordane and 36 miles of streams

1 for dioxin. I think all of those dioxin miles  
2 are lumped in with chlordanes. So if you see, our  
3 advisory lists chlordanes/dioxin which will come  
4 up here. This is a map showing statewide where  
5 we have our advisories. This is not up-to-date  
6 with the most latest advisories that are in  
7 place. It also doesn't include any of our lakes.  
8 These are just streams. Mercury is in green, all  
9 the slightly darker lines; PCBs are orange, so a  
10 lot of it's down in here; the chlordanes  
11 advisories are out in the Pittsburgh area.

12 MR. FIDLER:

13 Aaron, excuse me just a second. I apologize, I  
14 need to run off to a meeting, but I'd just like  
15 to put a place holder on a question that I have.  
16 You presented different numbers for, recommended  
17 for the Great Lakes and also for, basically  
18 numbers generated by EPA. And you indicated that  
19 a committee was going to be meeting in about a  
20 week. The question is, if in fact the more  
21 conservative numbers for mercury, at least for  
22 the one advisory of 1 meal a week, is adopted, is  
23 the committee thinking about applying that  
24 statewide or within the Great Lakes Basin or just  
25 what? That's one question. And then just maybe

1 if you could provide some information as to what  
2 the basis is for the difference in EPA numbers  
3 versus numbers developed by this Great Lake's  
4 group. And that doesn't, just finish your  
5 presentation and get back to that. I just need  
6 to run. Thank you.

7 MR. FREY:

8 Someone bring them up later so I don't forget.  
9 Also our advisories not only cover, you know, the  
10 amount of fish to eat, it also deals with the  
11 cleaning and cooking of the fish. Our  
12 consumption advice it pertains to skinned and  
13 trimmed fish. This is to limit exposure to  
14 contaminants like PCBs which are found in the  
15 fattier portions of the fish. Mercury, as it's  
16 in the fish, the muscle, it can't be reduced by  
17 actually cooking and cleaning of the fish. This  
18 is what we recommend the portions being removed  
19 when you're cleaning a fish. We recommend they  
20 remove all the skin off the fillets, remove the  
21 dark, fatty tissue along the sides of the  
22 fillets, the belly meat, and also the, usually a  
23 fatty portion that runs along the back of the  
24 fish. So we recommend all those portions be  
25 removed before cleaning. We recommend that the

1 fish be baked or broiled on a rack so that any of  
2 the drippings drip away removing the fat and the  
3 majority of the PCBs. And then to discard any of  
4 those drippings, not to use them in sauces or  
5 cooking any other foods.

6 Another very important part of the advisory  
7 program is the outreach to get it out to the  
8 public. It's a difficult ordeal. Usually in  
9 November we issue a press release, sending out  
10 updates on the next year's advisory list. We're  
11 hoping to get that out next month. We try to get  
12 it out in November because in December the  
13 advisories are also listed in the regulation  
14 booklet for the Fish and Boat Commission and that  
15 usually comes out in December. So that will be  
16 coming out in two months. Also, the advisory  
17 list is posted both on the DEP website and Fish  
18 and Boat Commission. It also includes contact  
19 information, phone numbers, website. On our DEP  
20 page there's also video showing proper cleaning  
21 and cooking techniques of fillets. Also here in  
22 DPA we have, DEP we have a fact sheet that's  
23 available on fish consumption. That's the end of  
24 the presentation.

25 MS. EPPS:

1 Thank you Aaron. Could you start by addressing  
2 the questions posed by Tom Fidler? The first  
3 question pertained to the differences between the  
4 EPA numbers and the Great Lakes Protocol.

5 MR. FREY:

6 I believe the EPA numbers, I believe the numbers  
7 from the Great Lakes Protocol includes a lot of  
8 the more recent studies, a lot of the, the Faroes  
9 Islands studies and the Seychelles I think are  
10 updated in those numbers compared to the '99 EPA  
11 values. What was the second question?

12 MS. EPPS:

13 The second question pertained to what is the  
14 purpose of your meeting, your technical workgroup  
15 meeting, what's the outcome? You're going to be  
16 discussing the Great Lakes Protocol to decide  
17 whether you want to adopt those particular levels  
18 or not.

19 MR. FREY:

20 The meeting next week I, we probably won't make  
21 the decision to accept or not accept their values  
22 yet. They're still asking for input on their  
23 draft to, they're trying to finalize their draft.  
24 Once their draft is finalized, we can agree as a  
25 State to the protocols, but also as a State we

1           can, even if we do agree to their protocols, we  
2           do not have to agree to use their values in  
3           decision making.

4 MS. EPPS:

5           Thank you.

6 MR. CANNON:

7           David Cannon, Allegheny Energy. Aaron could you  
8           go back to the map of the State for a moment? I  
9           guess my first question is sort of a personal  
10          one. For those of us who are colorblind, is that  
11          available just for each specific component, where  
12          I can't distinguish between green and orange?

13 MR. FREY:

14          I could, but I can't in Power Point.

15 MR. CANNON:

16          Maybe I can talk to you about that. I guess my  
17          question is, "Are you aware of any work, or have  
18          you done any work, that would try to focus on  
19          some of these concentrations in the fish and tie  
20          them back to sources, industrial or otherwise?"

21 MR. FREY:

22          I haven't done, I think Air Quality has, our  
23          mercury data, they might have been looking at  
24          that a little bit. But I don't know.

25 MR. CANNON:

1 Does anyone in Air Quality know?

2 MR. CANNON:

3 Has there been any attempt to correlate the fish  
4 results here with sources, industrial, mining,  
5 otherwise?

6 MS. EPPS:

7 Krishnan Ramamurthy, are you guys taking a look  
8 at that?

9 MR. RAMAMURTHY:

10 Yes, we are trying to really map it and then I  
11 think the project is (inaudible). I think we  
12 have fish data. (inaudible) the departmental  
13 (inaudible) higher concentration fish level  
14 [NOTE: Mr. Ramamurthy was not a microphone until  
15 asked to move to one as shown further in the  
16 transcript.]

17 MR. CANNON:

18 I'm sorry, did you say modeling data versus...

19 MR. RAMAMURTHY:

20 Mapping, it just goes through all locations.  
21 (inaudible) concentration (inaudible) it will  
22 give you better idea of where the highest mercury  
23 concentrations (inaudible).

24 MR. CANNON:

25 Would this be, are you just looking at the



1 concentration of the fish or are you actually  
2 putting it against electricity generating units  
3 or are you just looking at industrial sources in  
4 general or just the concentrations at this point?

5 MR. RAMAMURTHY:

6 Just the concentrations (inaudible). Basically  
7 we are just mapping the fish, the mercury  
8 concentrations in fish and then overlaying the  
9 power plant locations. Then I think the next  
10 phase will be the modeling of (inaudible). The  
11 object of the other project is to map the mercury  
12 concentrations in fish along with the power plant  
13 location.

14 MR. CANNON:

15 Will there be consideration given to other  
16 industrial sources, especially in some of the  
17 areas that going to have a concentration and, you  
18 know, incinerators or other...

19 MR. RAMAMURTHY:

20 I think, yes, that's... we could add that I think  
21 that (inaudible) most of the (inaudible) will be  
22 controlled now. (inaudible) we can add the  
23 municipal and (inaudible).

24 MS. EPPS:

25 Gene?

1 MR. TRISKO:

2 Joyce thank you. Could I follow up on that, Gene  
3 Trisko for the United Mine Workers. Will you be  
4 considering in your mapping, in your mapping, and  
5 you mentioned an overlay of utility sources, will  
6 you be considering the contributions of utility  
7 sources in other States? Will you be considering  
8 the concentration of industrial sources in other  
9 States in this overlay that you've described?

10 MR. RAMAMURTHY:

11 Yes, this is a physical map and you're not  
12 talking about the contributions coming from the  
13 other States. But I think you could, I don't  
14 know whether we have the data, we could really  
15 look at the nearby power plants, the neighboring  
16 power plants at least to the border, particularly  
17 in western PA. We could identify them and do a,  
18 but you're talking about just an approximation of  
19 between the plant and the high concentration in  
20 fish not any modeling or any modification of the  
21 effects.

22 MR. TRISKO:

23 If I might, let me suggest to you that I, for  
24 example, have U.S. EPA's data file of mercury  
25 industrial sources within and outside of

1 Pennsylvania correlated to their deposition in  
2 Pennsylvania. And that's a list of approximately  
3 140 or 160 industrial sources and the same data  
4 are available from U.S. EPA; which has done this  
5 model for electrical utility sources throughout  
6 the eastern United States, before and after the  
7 Mercury Rule. And that you might, you might  
8 better rely on EPA's deposition analyses than  
9 developing a spatial tool that would tend to  
10 create a source contribution relationship where  
11 there may not be one, or it could be  
12 misunderstood. These issues have been modeled  
13 with considerable, well within the limits of  
14 modeling science, and EPA is in possession of  
15 data. If you give me your card I'll be happy to  
16 email you, to email the file from EPA on  
17 industrial sources in Pennsylvania and elsewhere.  
18 And that might give you a good starting point for  
19 this exercise.

20 MR. RAMAMURTHY:

21 I think that...

22 MS. EPPS:

23 Krish, could you move up to the mic please?

24 MR. RAMAMURTHY:

25 Again, there's a lot of assumptions made on the

1           speciation data. I think it's very, I think  
2           you've got to understand, in fact for  
3           Pennsylvania basically EPA's speciation data uses  
4           only one or two facilities -- the Bruce Mansfield  
5           (phonetic) and then the Scrubb Grass (phonetic),  
6           are the one or two facilities they tested with  
7           the speciated data. A lot of the other  
8           facilities, they are making gross assumptions  
9           excerpting from other facilities and I think  
10          that's one of the major limitations of that  
11          thinking. Once we have more site-specific  
12          speciated data that will tell a different  
13          picture.

14 MS. EPPS:

15           John. Identify yourself please.

16 MR. SLADE:

17           Yes, this is John Slade. I wanted to add to what  
18           Krish was saying. I mean I think people need to  
19           be careful, the Pennsylvania fish data was not  
20           collected with the concept that we were going to  
21           do an industrial or utility correlation between  
22           the fish tissue data and the emissions so we, we  
23           certainly, we don't have the resources available,  
24           we don't have the speciation data as Krish said,  
25           to do what Dr. Sullivan's going to talk about in

1 the Brookhaven Report. And I think maybe he can  
2 shed some light on the difficulty what I hear  
3 people asking us to do here. That's a very  
4 difficult task to do, especially when we're just  
5 collecting data here and there that was not  
6 intended to be correlated in this type of a  
7 detailed analysis. So, you know, we are going to  
8 look at the available data, but I think to expect  
9 to draw the sort of correlations and the  
10 information as is presented in the Brookhaven  
11 Report where you go about this whole process with  
12 modeling, with speciation data, with fish tissue  
13 collected specifically for a study around a power  
14 plant, I wouldn't want to get your hopes and  
15 anticipation up that we're going to be able to do  
16 that quality of an analysis with what we have.

17 MR. WELSH:

18 Mike Welsh, the IBEW. Just a question on your  
19 sample collection. It says you have 65 samples  
20 per year. Is that 65 of each species, 65  
21 locations, what does that mean?

22 MR. FREY:

23 It's 65 samples that, composite samples, that are  
24 submitted to the lab is basically what it is. It  
25 could be multiple samples from one location, like

1 usually, usually it's just one sample from a  
2 location. So it's usually about, you know,  
3 pretty close to that number of locations.

4 MR. WELSH:

5 So 65 fish of different species throughout the  
6 whole year?

7 MR. FREY:

8 Yes.

9 MR. BRISINI:

10 Vince Brisini, Reliant Energy. Has there been  
11 any work done at all to, to determine what effect  
12 an acid mine drainage tributary has relative to a  
13 stream that, you know, through the dilution  
14 effect then further downstream supports the  
15 aquatic life? I'm just curious, it seems to me  
16 that you, you know, you have an acid mine  
17 drainage stream, it's a tributary. I can think  
18 of places down on the Allegheny where we fish for  
19 walleyes where you actually have the iron lock  
20 falling out of the, you know, depositing in the,  
21 in the stream. I'm just curious, does that seem  
22 to have any effect at all relative to the fish  
23 advisories in certain areas or the  
24 concentrations, has there been any correlation?

25 MR. FREY:

1 I don't think I can answer your question. I  
2 don't think I have the background to answer that.

3 MS. EPPS:

4 Jeff.

5 MR. SCHMIDT:

6 Thank you, Jeff Schmidt, Sierra Club. You made  
7 several references to sampling the focus on  
8 recreationally important fish. How does that  
9 correlate with fish that, subsistence fishing,  
10 which is not necessarily a recreational activity,  
11 but it's the way people acquire their food? Is  
12 it, are they, does the Commission do you know if  
13 the Commission, or if you guys consider that to  
14 be the same?

15 MR. FREY:

16 I believe so. I don't know of much subsistence  
17 fishing going on in Pennsylvania. I imagine most  
18 of those species would be commonly angled-for  
19 species.

20 MR. SCHMIDT:

21 What I mean by subsistence, and there may be some  
22 legal definition, but, for instance, here, within  
23 the city limits of Harrisburg, I have seen often  
24 times elderly folks, obviously not upscale,  
25 perhaps walking over from some project areas in

1           uptown Harrisburg, fishing, very frequently.  
2           Those people are taking their fish back and  
3           eating them. And they're eating them probably,  
4           as opposed to buying fish at the market  
5           frequently. I would think of those as, you know,  
6           people not necessarily doing it for their  
7           recreational enjoyment, certainly I do, but I  
8           would think of that as more on the subsistence,  
9           you know, involvement.

10 MR. FREY:

11           I think if there's an issue, if there's a  
12           concern, that they are to be brought up when the  
13           Fish and Boat Commission and the regions submit  
14           where they would like to sample and what species  
15           they'd like to sample. If they're aware, you  
16           know, that people are taking a whole bunch of  
17           carp from right downtown, that they'd recommend,  
18           you know, we sample them and take a look at it.

19 MS. EPPS:

20           Myron.

21 MR. ARNOWITT:

22           Myron Arnowitt, Clean Water Action. I'd just  
23           kind of, on the same lines because I've certainly  
24           seen that kind of subsistence fishing in the  
25           Pittsburgh area as well, has I believe he or the



1 Fish and Boat Commission gathered data on how  
2 much Pennsylvania fish is consumed and kind of as  
3 a side part of that question I was wondering  
4 about is there any commercial sale of fish that  
5 are from Pennsylvania?

6 MR. FREY:

7 I don't know. John, can you answer those  
8 questions better?

9 MR. ARWAY:

10 I didn't catch the first part of your question.  
11 Regard to commercial sale, there's no commercial  
12 fisheries. There's, I think we might have one  
13 trout there left on Lake Erie, but we bought out  
14 the commercial gill netters on Lake Erie and  
15 there isn't anymore commercial gill netting on  
16 Lake Erie, so there's virtually no commercial  
17 fishing left in Pennsylvania.

18 MR. ARNOWITT:

19 The first part was just is there, are there  
20 numbers, data on how much fish in Pennsylvania is  
21 consumed?

22 MR. ARWAY:

23 I don't know of any studies that may have done  
24 that. In terms of estimating the number of fish  
25 that are consumed by recreational anglers anyway.

1           But just to touch on Jeff's question about  
2 subsistence fishermen, Seagrants (phonetic)  
3 recently funded the study with Drexel on Asian  
4 populations near Philadelphia. In trying to  
5 reach them through different modes of  
6 communication, they have separate radio stations,  
7 separate tv stations, they are actually going to  
8 be putting out some posters in their languages to  
9 try to reach out to that culture to try to get  
10 this information out to them. So we do identify  
11 areas like that where we have recreational  
12 anglers taking large amounts of fish in areas  
13 that we know may be subject to certain levels of  
14 advisories. For example, here in Harrisburg, we  
15 don't have targeted advisories for example on  
16 small-mouth bass in the river so we wouldn't  
17 reach out to the small-mouth bass anglers on the  
18 Susquehanna with advisory information. But in  
19 unique situations like in Philadelphia or if we  
20 identify in Pittsburgh, we also, Seagrant's also  
21 doing that along the docks in Erie. They're  
22 putting up posters in different languages to try  
23 to get this information out to different  
24 cultures.

25 MS. EPPS:

1 Reid.

2 MR. CLEMMER:

3 Reid Clemmer with PPL. I was just curious if  
4 you've done any mapping, not mapping but rather  
5 just data trending, with, to show, trying to  
6 study what's happening with fish advisories over  
7 time?

8 MR. FREY:

9 I haven't done any. It probably would be hard to  
10 look at number of advisories because we keep  
11 sampling more areas and different areas. So  
12 obviously you're going to eventually come up with  
13 more advisories. I don't know, being that the  
14 program, you know, it's not 50 years old or  
15 something, how good of a trend we'd be able to  
16 see.

17 MR. GRAYBILL:

18 Lowell Graybill with the Pennsylvania Federation  
19 of Sportsmen's Clubs. This kind of encompasses a  
20 couple things that we've been hearing about the  
21 sampling and I just want to be clear on this for  
22 myself. You were talking about 65 samples a year  
23 and your sample group was by fish, 10 fillets as  
24 I understood it. So we're talking 325 fish. Out  
25 of that 325 fish, how many of those samples are

1 coming from areas that were previously tested and  
2 already have advisories on them versus samples  
3 that are coming from areas suspected or being  
4 proposed by the agency or, I'm wondering, kind of  
5 get an idea of what we're looking at as far as  
6 not only continual monitoring, but what we're  
7 seeing as far as a trend in increasing numbers of  
8 streams, I mean, a little bit along the line of  
9 the last question, but the increasing problem  
10 areas, or at least suspected problem areas?

11 MR. FREY:

12 Well, in our sampling we have approximately 65  
13 samples a year. Each sample is a composite of 5  
14 fish, so it's, you know, it's all one sample, so  
15 it's not 300 and some samples, so it's only 65.  
16 I don't know exact numbers of what are repeats  
17 and what are new. I'd probably say 80% repeats,  
18 20% new. It just depends, a lot of the new  
19 stations are where the regional biologists, you  
20 know, suspect hey let's look here. Most of them  
21 are re-samples.

22 MR. GRAYBILL:

23 And does, do you re-sample automatically then in  
24 areas that have advisories on them? Or what kind  
25 of a process is there to monitor that ongoing

1           once it hits an advisory list, then what's the  
2           process from there?

3   MR. FREY:

4           There, we don't have a comeback year for samples  
5           that have advisories, the WQN stations, they're  
6           tried to get back to every 5 years whether  
7           there's an advisory or not, you know, just for  
8           monitoring purposes. But other stations that  
9           have advisories that are not in the Network, I  
10          don't, we don't have a set protocol to go back,  
11          you know, every 5 years or 10 years.

12   MR. GRAYBILL:

13          Okay. Thank you.

14

1 MS. EPPS:

2 Are there any other questions for Aaron? If not,  
3 thank you Aaron. The next item on the agenda  
4 will be presented by Dr. Terrence Sullivan. Dr.  
5 Sullivan is the Deputy Division Head of the  
6 Environmental Research and Technology Division at  
7 Brookhaven National Laboratory. He joined BNI in  
8 1983 and has primary research interest in the  
9 application and development of models for air,  
10 soil, and groundwater contamination problems and  
11 assessing human health risk. He's also  
12 developed, for the Nuclear Regulatory Commission,  
13 six different computer models that have gained  
14 international acceptance. He's been the  
15 principal investigator for programs involving  
16 risk analysis, deposition modeling, data  
17 collection, and risk analysis for mercury emitted  
18 from coal-fired power plants, and risk analysis  
19 for mercury contamination in river sediments.  
20 Dr. Sullivan's other research interests include  
21 the use of, the use of decision support software  
22 to assist in defining clean-up goals in  
23 environmental remediation problems and the use of  
24 gas tracers to define flow patterns in urban  
25 settings. He's authored more than 100

1           publications. Dr. Sullivan.

2 DR. SULLIVAN:

3           Thank you. First I'd like to thank you for  
4           inviting me here today to speak. I think this is  
5           a very important topic and I'm glad that I could  
6           be here today.

7           As a little bit of background, at Brookhaven  
8           we've been working on mercury risks from coal-  
9           fired power plants for about 10 years. We've  
10          been sponsored by the Department of Energy and I  
11          was instructed to tell you that these opinions  
12          are not of the Department of Energy - they don't  
13          take any official position and so on. But, these  
14          are the results of our research findings over  
15          this period. And more particular, over the last  
16          five years or so are what I'll talk about today.  
17          We've done a lot with looking at health risks for  
18          mercury, deposition modeling, looking at soil and  
19          vegetation concentrations, and human health  
20          risks. Today we'll talk about local deposition,  
21          our work on that, and our human health risk work  
22          we've also done in this field.

23          So the first question is hot spots. I've  
24          got a list of quotes up here from a number of  
25          people after, when they came out with the Clean

1 Air Mercury Rule in March, there was a lot of  
2 concern about hot spots. One was from someone on  
3 the EPA's Science Advisory Board, another was  
4 from the DEP Commissioner from New Jersey. I  
5 could find similar quotes from Pennsylvania,  
6 Illinois, New York, whatever. I kind of picked  
7 New Jersey because they were leading the lawsuit.  
8 Now there's a lawsuit filed by 14 States and a  
9 number of environmental groups and one of their  
10 concerns is the issue of hotspots. And that's  
11 something that we've worked on for the last 3 or  
12 4 years in this program.

13 So what is a hot spot? It's a spatially  
14 large area that's much above background that you  
15 wouldn't expect to see somewhere, is the general  
16 term people use. For this particular work I'm  
17 going to use a more statistical definition which  
18 is something that's 2 to 3 times the standard  
19 deviation above, 2 or 3 standard deviations above  
20 the mean. So it kind of says, okay, this is  
21 something we would not expect to be there  
22 naturally. And then EPA has their own definition  
23 - a utility hot spot is a water body with  
24 methylmercury fish tissue concentrations greater  
25 than .3 milligram per kilogram attributable



1 solely to the utility. That definition is geared  
2 because health risks are related to the fish  
3 concentrations and so on. It's, this is a  
4 difficult measure to make because that assumes  
5 you have a before and after measurement which we  
6 just don't have. We can look at it from the  
7 perspective of are they higher than other water  
8 bodies in the area and things like that, but we  
9 don't have the data, we don't have the respective  
10 data from before these plants went in.

11 So, do coal-fired power plants produce hot  
12 spots, is the big question. In this particular  
13 study we looked at three different coal-fired  
14 power plants. We looked at, we did mercury  
15 deposition modeling similar to what EPA did in  
16 their report to Congress. To get a background of  
17 what we'd expect to see, high concentrations, how  
18 high should they be, how much extra deposition  
19 should we see in there, and also to see if the  
20 deposition matched the concentration gradients.  
21 If so, that'll give us some inkling that there  
22 was in fact a strong influence by the power  
23 plant. So for our particular work, we defined it  
24 as a region in excess of 5 square kilometers in  
25 which the concentrations are more than 2 standard

1           deviations above the mean. So we're looking not  
2           just for one high sample, which you're going to  
3           have. In any set of environmental samples you'll  
4           see a range of values whether it's fish  
5           concentration of mercury, or mercury in soils, or  
6           PCBs or whatever. That's just the nature of  
7           environmental contamination.

8           So we did deposition modeling for these  
9           three plants, Plant A which didn't want to be  
10          named, it emitted about 366 kilograms of mercury  
11          per year from this station. Of that, about 61  
12          kilograms per year is RGM, reactive gaseous  
13          mercury. As we heard earlier today, reactive  
14          gaseous mercury is really the one that deposits,  
15          it's got fairly high solubility in water so when  
16          it rains, it pours. The other types of mercury,  
17          a particulate mercury, comes out of a power  
18          plant, but with most of the emission controls on  
19          coal-fired power plants, that's almost always  
20          less than 1% of the total mercury content. So we  
21          don't see a whole lot of particulate matter  
22          coming out of the stacks. And the other is  
23          elemental mercury. The other plant, Kincaid  
24          Power Plant, is near Springfield, Illinois. It  
25          had 161 kilograms of mercury total, 32 of

1 reactive gaseous mercury. That site was selected  
2 for this study because they did a similar study  
3 back in the '70's where they looked at soil and  
4 fish concentrations and so on. I'll touch on  
5 that a little bit as we go through this today.  
6 The third plant was the Monticello Plant in  
7 Texas. It almost puts out, almost a 1,000  
8 kilograms per year of mercury and a large amount  
9 of reactive gaseous mercury. It's one of the top  
10 5 plants in the country for mercury emissions  
11 every year. And these last two plants are  
12 adjacent to State Parks with big lakes on them  
13 and they had water bodies so we kind of wanted to  
14 look at plants that were near areas that people  
15 would actually go to fish. So that was part of  
16 the motivation for choosing these plants here.  
17 Then we each finally took the local meteorology  
18 data for an hourly basis, plant specific  
19 speciation, and release data -- how high was the  
20 stack, what was the exit velocity, stack  
21 temperature -- those types of things that impact  
22 upon the buoyancy of the plume and later the  
23 deposition. So that's what we did there.  
24 So in general here, I'm trying to go, move  
25 through a lot of data with you fairly quickly.

1           So, you know, please, if you have questions at  
2           the end, bring them up.

3           We found the wet deposition of reactive  
4           gaseous mercury dominated the deposition  
5           patterns. You would see very little elemental  
6           mercury deposit locally. When I'm talking  
7           locally, I mean on a, near, very near the plant,  
8           10 mile basis from there, because that's about  
9           how far we went in our studies. Dry deposition,  
10          predicted peaks, tens of kilometers from the  
11          plant, so you do get a dry deposition component.  
12          But that's much less than the wet deposition.  
13          And again, the dry deposition is primarily  
14          reactive gaseous mercury is depositing under dry  
15          conditions at a distance, but again, at a much  
16          lower rate than under the wet conditions.

17          Two maps here, and actually I've got these  
18          slides a little bit out of order, but I'll come  
19          back to it later. Here's the deposition on the  
20          Kincaid plant. The scale here, green is less  
21          than 1, blue is 5, and above the red in here is  
22          above 10 micrograms per square meter per year.  
23          Background wet deposition at the nearest mercury  
24          deposition network station which was about 60  
25          miles away, was about 10 micrograms per square

1 meter per year. So we're seeing a prediction of  
2 a very small zone, a few kilometers, that we  
3 might double background concentrations, and a big  
4 zone, this is maybe 30 kilometers, where you,  
5 this is only about 5% of background deposition.  
6 So when you get out here, you really wouldn't be  
7 expecting to see much because just the natural  
8 variability and so on, it would be very hard to  
9 trace an effect from a power plant at these  
10 distances.

11 Here is the Monticello Plant. We've done  
12 the scales the same, micrograms per square meter  
13 per year. Here the 10 is the doubling of what  
14 would be the wet deposition background. They  
15 also had a mercury deposition station about 50-70  
16 miles away. So you get a much bigger signal,  
17 predicted signal here, from this plant. This is  
18 the one that had the very high mercury and it  
19 also had a high fraction of reactive gaseous  
20 mercury, remember it was putting out 500  
21 kilograms per year of reactive gaseous mercury.  
22 So this one is predicted to have a very strong  
23 signal compared to what you'd expect to see from  
24 background.

25 That's why I said it's a little bit out of

1           order here. Here is the mercury deposition  
2           network area here. It shows the deposition  
3           patterns throughout the United States. The  
4           Monticello Plant is down around here, the Kincaid  
5           Plant is right around here, and I highlight this  
6           little section here in southern Indiana, there is  
7           a plant called Clifty Creek which has a mercury  
8           deposition station near them and I'll talk about  
9           that later. As you can see, you do see a little  
10          bit higher deposition here than, around it, than  
11          the rest of the State. And I'm going to discuss  
12          that.

13                 So we did our sampling. We went out to the  
14          field and collected soil and vegetation samples  
15          from each of these sites. We did it based on  
16          deposition modeling to start with and then later  
17          on, I'll show you, we just basically did a ring  
18          around the whole site. We did kind of pick some  
19          of our spots where we expected to see higher  
20          deposition to see if we could see these effects.  
21          At each location we took 3 surface samples. We  
22          wanted to look at the variability, so we went 10  
23          feet in one direction, 10 feet in the other  
24          direction. They took a surface sample, top 2  
25          inches, so we cut off the vegetation growing,

1 just took the soil. We also took 1 what we call  
2 "deep sample" which is from a 2" to 4" horizon.  
3 We were trying to see, if this was an atmospheric  
4 process it should be much less or lower as you go  
5 down. It is known as you go down in depth that  
6 the mercury concentration generally decreases at  
7 most locations. And one vegetation sample. We  
8 wanted to see if we saw big increases in the  
9 vegetation and how that differed from the soil  
10 and see if we could see a pattern from that as  
11 well.

12 Here's a sample design around the Monticello  
13 site. This is the lake I was talking about, the  
14 plant's down in here, 10 mile radius, we kind of  
15 went out in all directions and got roughly about  
16 100 samples from there.

17 Here's the same idea from the Kincaid Plant.  
18 The Plant is here, here's the body of lake here,  
19 the winds in both these plants were from the  
20 south direction primarily. So, again, we got  
21 about 100 samples in this area here.

22 What we did then was we took these samples  
23 and shipped them back to Brookhaven. And these  
24 sampling campaigns were done over a 3-year  
25 period. I don't want you to believe we all did

1           this in a few months, it took awhile. And  
2           analyzed it on the mercury analyzer which is up  
3           here. We could detect down to about 1 part per  
4           billion, as you'll see, our soil concentrations  
5           generally are around 20 or 30 parts per billion  
6           on average, so we had pretty good detection  
7           capabilities there. All samples were analyzed in  
8           triplicate. So not only did we have 3 samples,  
9           we analyzed each of those 3 samples 3 times. So  
10          for each spot when I'm reporting a value, it's  
11          the average of 9 samples. We did this to try to  
12          get away from just natural variability and  
13          getting something that just popped up on us. We  
14          did see about a 20% variability between samples  
15          from the same spot and about a 20% between the  
16          three samples as you went across there. We also  
17          had 10% NIST standards to make sure our machine  
18          was working and 10% blanks and 10% blind  
19          duplicates. So those are our quality control  
20          measures. And here's an example of our NIST  
21          standards. We got 1 out outlier and rest were  
22          what we'd expect them to be. So we feel that the  
23          data quality is good.

24                 What I'm going to do now is talk about all 3  
25          plants. I'm going to talk about 1 aspect at each



1 plant, but they are, the same results basically  
2 are accredited to all 3 plants.

3 Here's Plant A, median was about 27,  
4 standard deviation was 7, quite tight  
5 distribution, maximum of only 55. Kind of looks  
6 like a normal distribution you see from a soil.  
7 We're not seeing a lot of evidence of hot spots.  
8 We would see a lot, up here at this high end, a  
9 lot of samples up there. This is only 55  
10 samples, this is our smallest sample group. Here  
11 is the map here, this is with the deposition map,  
12 so this is the color map of deposition. This is  
13 at 3 micro-amp per meter squared and this is at 5  
14 micro-amp per meter squared, background at this  
15 site was probably about 7 or 8 micro-amp per  
16 meter squared wet deposition so this is roughly  
17 half or two-thirds. And so we'd expect to see a  
18 strong correlation here, and what we've got here  
19 is the soil data, on each of the following graphs  
20 you'll have the same type of presentation, we've  
21 got, being in the three groups, roughly equal  
22 size, sometimes it's four groups, but again, it's  
23 equal size in terms of the samples. So we have  
24 the one group that's under 25, the median group  
25 25 to 29 showing it's very tightly sampled around

1 that 25 to 29, a third of the samples fall in  
2 that range, and then 29 to 55 was the high group.  
3 So you'd expect the black triangles, the high  
4 group, to be near the plant, and sometimes they  
5 are and sometimes they aren't. We'd expect the  
6 low ones, the green ones, to be away from the  
7 plant, a few ones close, but primarily away. So  
8 there may be something there, but it clearly  
9 doesn't match the deposition pattern and the  
10 intermediate diamonds a lot of them in here too.  
11 This basically went up to about 5 miles or 8  
12 kilometers and about .5% of total plant emissions  
13 were deposited within this region based on a  
14 number of things, modeling as well as the data we  
15 had here if you compared it to some background  
16 type of information and so on.

17 Here's just a coloration of the deposition  
18 versus the measured concentration. As you can  
19 see there's no real correlation. Again, I'm not  
20 going to be able to show you this same graph on  
21 all three, but at the other sites the same type  
22 of effect occurred. We did not see a strong  
23 correlation with deposition and soil  
24 concentrations.

25 Here's the Kincaid site. Median about the

1 same, wider standard deviation, see a few more at  
2 the high end here, but again we don't see a  
3 cluster up here which you'd expect to see. There  
4 was a strong correlation between the surface and  
5 the deep samples. Here's the graph of that. The  
6 surface and the surface, and the concentrations  
7 for the surface and deep. But they're exactly  
8 the same they lie on one another, but you can see  
9 the, the low values are all low and the high  
10 values are all pretty high so we were getting a  
11 good comparison between those two.

12 And here are the results here, here is the  
13 deposition map, I broke it out here. So 5, this  
14 area right down in here is 10, so that's doubling  
15 back on deposition. So you'd expect to see high  
16 values in here. We do see some, we also see some  
17 low values. The green is the lowest and the  
18 black is the highest. We don't see a strong  
19 correlation with what we'd expect to see here.  
20 What we see is we see a correlation going east  
21 west of this particular plant and we put that on  
22 the map here, that happens to be the main road.  
23 The power plant is here, in here, and this road  
24 goes to the interstate and it's where all the  
25 plant traffic is. There's two towns here. The

1 rest were farm roads and very low traffic. There  
2 have been reports in the literature to say  
3 something about the traffic emissions causes the  
4 mercury to react and become reactive from  
5 elemental and deposit. It's very speculative. I  
6 don't know if that's happening or not, but that's  
7 one reason they say it's often sometimes higher  
8 in urban settings, the mercury levels. But it is  
9 clear here, we tried to get background samples of  
10 this site and of course we picked heavily  
11 traveled roads so they look like these values  
12 here, they were above our average. So, again,  
13 more anecdotal information I'll say, that  
14 suggests that it might have to do with the  
15 traffic patterns as well as the deposition.

16 Here's the Monticello site. This is the  
17 biggest release. It had the highest average, but  
18 again, fairly similar. A bigger standard  
19 deviation, more spread in the data here. And  
20 that, we'll talk about that later, why we think  
21 that happened, maximum about 111, minimum 76.  
22 And we are seeing some more at the high end.

23 Here is the maps. A little bit difficult to  
24 follow here. That data here is like the symbols,  
25 black being the highest and this purple being the

1 lowest. And then, I've got two, blurry vision  
2 here, I think piled too many images on here,  
3 anyhow, here's the deposition map of this region.  
4 This region should be a doubling effect on  
5 deposition, this region should be, I mean 3  
6 times, this should be 2 times background  
7 deposition. So we should see a strong pattern at  
8 this site. We really don't. And then the same  
9 with soil vegetation. It's actually clearer, we  
10 saw similar patterns here. We saw the soil and  
11 the vegetation is the, had very strong  
12 correlation with being near the lake. And that  
13 had to do with the soil type was a little bit  
14 different. It was higher in organic matter. It  
15 was, tended to be a little moister and brown in  
16 color. And when we went to some of the other  
17 places we got, at this particular site we got a  
18 very big range of different types of soil, from  
19 very dry, sandy soil to more, soils with high  
20 organic matter. What we did here was basically  
21 the same thing. The soils, even if they were  
22 away from here, like this one had a lot of the  
23 organic matter and it had a high value here. So  
24 we think it was more an odd effect of soil  
25 concentration at this site than of deposition

1           because we should have seen a strong deposition  
2           pattern more south like this, and we really  
3           didn't. We saw, again, more, it was a function  
4           of distance from the lake.

5           So, in summary, for the local deposition  
6           there's no correlation between predicted  
7           deposition and soil/vegetation concentrations.  
8           There's strong agreements between the deep and  
9           the surface soil samples. So again, it's saying  
10          soil type is an important parameter which was  
11          consistent there. Then we took a look at the  
12          high values, because we had values up to 100 when  
13          the mean was 30 or whatever, if we averaged them  
14          with their nearest neighbors then that average  
15          was within 15-20% of the median. So we were not  
16          getting 100 to 100 to 100 all clustered together,  
17          we got 100 here, 60 there, 80 here, and if you  
18          looked at their nearest neighbors, then they were  
19          higher than average, but 20% higher. So not a  
20          strong signal there either. In all of them we  
21          suggested, up to about a 10 mile radius, about  
22          less than 2% depositing close to the plant, of  
23          the mercury emissions. So we're not seeing a  
24          large fraction, but we believe there's some.

25          What I'm going to talk about now is, switch

1 gears a little bit, and talk about some of the  
2 other work we've done and that has to do with  
3 risk assessment.

4 MS. EPPS:

5 Yes Charlie?

6 MR. MCPHEDRAN:

7 I'd like to ask a question before we go on.

8 DR. SULLIVAN:

9 Please.

10 MR. MCPHEDRAN:

11 I'm Charlie McPhedran with Penn Future and I'm  
12 interested in your choice of background, or your  
13 definition of hot spots is the first piece. You  
14 did not use the EPA definition, is that right?

15 DR. SULLIVAN:

16 No, because we did not measure the fish, you have  
17 to measure the fish concentrations and so we, we  
18 were trying to look at something that's 2 to 3  
19 times the median, so, you know, it's 30 plus the  
20 standard deviation was 15, we're, if you see  
21 something above the 70 level in a cluster we  
22 would say that would constitute a hot spot  
23 because we wouldn't expect to see that naturally.

24 MR. MCPHEDRAN:

25 So when you, when you use a soil definition...

1 DR. SULLIVAN:

2 Right.

3 MR. MCPHEDRAN:

4 ...instead, do you, I assume that some of these  
5 areas might have multiple plants, Monticello  
6 might have multiple plants.

7 DR. SULLIVAN:

8 Yes, it has 5 units there, yes.

9 MR. MCPHEDRAN:

10 So couldn't there be an elevated background level  
11 on an area like that? Did you make any effort to  
12 find clean soil that was not impacted..

13 DR. SULLIVAN:

14 We did, we did at Monticello and we did at all  
15 these places. But the first two, the first plant  
16 we, the background numbers we got, which we,  
17 background we generally went 15-20 miles away  
18 from the direction of the wind, you know, so if  
19 the wind's north/south, we went east or west.  
20 And grabbed background samples. At the first  
21 site the background samples were the same as our  
22 average samples there. We took about 5 to 8  
23 background samples at each location. At the  
24 second site they were actually higher than our  
25 median value, and again, we suspect that was



1           because it was heavily traveled roads, we don't  
2           know why.

3 MR. MCPHEDRAN:

4           Or it could be impacted by other utility or  
5           industrial combustion?

6 DR. SULLIVAN:

7           There were no other utility or industrial where  
8           we took the background there. The industrial I'm  
9           not 100% sure of, but there's clearly not a  
10          utility in this area. At the Monticello Plant  
11          there is actually another plant to the east of  
12          there, so we went to the west there and took our  
13          background samples. We had one at the very edge  
14          of the lake which looked like the others at the  
15          edge of the lake and then the other ones had  
16          different soil characteristics and they were  
17          lower than our median. But they were consistent  
18          with the other soils, same soil type if you will.  
19          So we looked for background, but we, we couldn't  
20          get anything that we could hang our hat on. We  
21          could say that at Monticello it looks like it's  
22          lower, but it's compounded by the soil type  
23          issue. And at the others, you know, one was  
24          higher and one was the same, so it's, it, it  
25          looked more like a regional value and a soil type

1 value than, than a strong signal from the plant.

2 MR. MCPHEDRAN:

3 I guess one of the policy issues we'll get to in  
4 a minute, but it relates to this is, a hot spot  
5 doesn't have to be one plant. When you're  
6 looking at a place like western Pennsylvania, a  
7 hot spot could be multiple plants impacting an  
8 area and it looks like EPA's definition  
9 encompasses one plant, it focuses on one plant,  
10 attributed to one plant. And I wanted to make  
11 sure that the hot spot, the hot spot from several  
12 plants isn't lost in the shuffle.

13 DR. SULLIVAN:

14 Okay. When you all, recognize, when I'm talking  
15 a hot spot, about a hot spot, I'm looking within  
16 5 or 10 miles from the plant. And we'll talk a  
17 little bit more about that later. So I mean  
18 unless these plants are adjacent, I mean  
19 Monticello, by the plant I mean the 5 units that  
20 are running there, and those plants they have 2  
21 or 3 units. So it's whatever's going out from  
22 that particular site and they're separated by 400  
23 meters or however far the stacks are. Sometimes  
24 they have multiple stacks and they all come out  
25 pretty much the same spot. But the, so from my

1 perspective, I'm not looking at what I'll call  
2 more or less a regional issue, greater than 10  
3 miles, how they impact on one another, but if you  
4 saw it from a deposition modeling, once you got  
5 out past 10 miles, with the exception of the  
6 Monticello Plant which had very, very high  
7 mercury, you were at 10% of background as a model  
8 deposition. So, given 10% of background, you  
9 have 2 or 3 plants, then it depends on how they  
10 contribute. So you might get 20%. Let's say at  
11 2 plants that are 20 miles apart, and you know,  
12 when the wind's blowing this direction from this  
13 plant and this direction in from that plant, so  
14 it certainly could be a cumulative effect at a  
15 further distance. But at the distances we're  
16 looking at there just, I mean there are no other  
17 power plants within our sampling radius so we  
18 knew that there was no impact in that region, I  
19 mean we didn't expect a strong impact in that  
20 region from other plants.

21 MS. EPPS:

22 Jeff.

23 MR. SCHMIDT:

24 It's our understanding that the Monticello plant  
25 has at least 3 large power plants within 50 miles

1                   of it.

2 DR. SULLIVAN:

3                   Yes.

4 MR. SCHMIDT:

5                   And it would seem to me that if you have a plant  
6                   that has 3 other large plants around it, trying  
7                   to go outside the 10 mile range to get a  
8                   background level, that background level is  
9                   probably going to be affected by the other power  
10                  plants in the area and wouldn't it make more  
11                  sense to be looking at the plants that are  
12                  isolated and not near any other plants at all and  
13                  then comparing that to the background levels in a  
14                  pristine area nearby, you know, outside of the  
15                  10, 15, 20 mile radius of the plant being tested.

16 DR. SULLIVAN:

17                  In a perfect world, yes. I mean, the plants tend  
18                  to be clustered in certain areas. In Texas  
19                  they're all clustered there because of the  
20                  lignite that they mine from that area, and so on.  
21                  And along here, in Ohio, they're along the Ohio  
22                  River, okay. So if you could do that, yes, that  
23                  would be the way to do it. There have been  
24                  studies at 4 Corners in New Mexico in the '70's  
25                  and they did not see a strong signal there. And

1           that's pretty isolated. So if you could do that,  
2           yes. And, again, this goes back to what the  
3           deposition modeling says - there are  
4           uncertainties and you can argue or disagree or  
5           whatever, but the point is, deposition modeling  
6           says that you are only going to be at 10% of  
7           background after 10 or 15 miles. So if you're 30  
8           miles away, you might be getting a 10% bump  
9           there, I mean we're going to talk about this a  
10          little bit more later, but I wouldn't expect to  
11          see, you know, that it would, compared to what  
12          you should be seeing right near the plant, it  
13          should be a very, very small bump on the road  
14          there.

15 MR. SCHMIDT:

16           I understand what you're saying, but information  
17           we've been provided with indicates that when you  
18           look at a plant that's fairly in isolation and  
19           not related to other nearby plants, such as the  
20           Boe (phonetic) Plant in New Hampshire, that they  
21           did indeed find a hot spot there by sampling fish  
22           tissue in, you know, close to that plant, and  
23           they're more isolated.

24 DR. SULLIVAN:

25           Right, and obviously the fish tissue, you know,

1 I've heard of this study, but I've not seen it so  
2 I can't comment on it as to, I mean fish tissue  
3 is the ultimate arbiter here. And all I can say  
4 is that at Springfield, when they did that in the  
5 '70's, they did collect fish tissue and they were  
6 actually lower in the surrounding lakes and  
7 areas. But, again, they didn't have a  
8 prospective, you know, they didn't test it before  
9 the plant opened and after. You know, it may  
10 have gone higher once they opened the plant. But  
11 compared to other lakes in the area, it looked,  
12 it was lower, but it was the same, you know, the  
13 average is .2 here, it's .25 here, you know.  
14 And, so in that particular case there was no  
15 evidence there was a strong impact from the  
16 plant. This one in New Hampshire I've heard  
17 about and they say that there is, again, you  
18 know, I'm trying to get a hold of that study and  
19 take a look at it to see what it says. The other  
20 thing that I will point out here which is  
21 important for Pennsylvania, we picked plants that  
22 were in open areas because a) we wanted easy  
23 accessibility, we didn't want to be going to  
24 people's front yards to sample, and b) it's just  
25 easier to understand, okay. In Pennsylvania,

1           when you have a forested region, the deposition  
2           changes a little bit because mercury will also  
3           get on the leaves and so on and so forth, and  
4           they know that deposition is higher in the  
5           forest, okay, than in an open field. Now the  
6           question is, is it higher because of a nuclear  
7           plant, nuclear power plant, excuse me, Harrisburg  
8           you must, it's probably dangerous to say that  
9           here, but because of a coal-fired power plant, do  
10          you have an increased deposition or not? My  
11          feeling is you would not see a large increase  
12          because what deposits in the plants is elemental  
13          mercury, Hg<sup>0</sup>, not reactive gaseous mercury, and  
14          you don't really change the background of  
15          elemental mercury that much with these plants.  
16          However, that's a feeling, I don't have the data,  
17          you know, it's, okay. Maybe the plants scavenge  
18          more effectively when there is higher element,  
19          higher levels of elemental mercury, you know,  
20          because they've talked about having a threshold  
21          you know. The science is very complicated so  
22          it's an open question.

23 MS. EPPS:

24           Myron.

25 MR. ARNOWITT:

1 Myron Arnowitt, Clean Water Action. I just had a  
2 question in terms of wondering if this says more  
3 about how the model was generated in the first  
4 place and whether you looked at trying to test  
5 the model in other ways.

6 DR. SULLIVAN:

7 The deposition model, what we did is, because I'm  
8 a coward, is I just used the EPA's selected  
9 values from their report to Congress. We did do  
10 sensitivity studies and things like that and you  
11 can show those types of things. The model was  
12 validated for air concentrations of SOx and NOx  
13 at the Kincaid Plant, which is one of the reasons  
14 we picked there. But that's air concentration,  
15 not deposition. Deposition is a very much more  
16 difficult beast, particularly dry deposition.  
17 It, it just, we don't understand that as well.

18 MS. EPPS:

19 Gene.

20 DR. SULLIVAN:

21 I will say the EPA tried to pick conservative  
22 deposition parameters, and it looks like that was  
23 one of their intents, is when they looked at  
24 literature, they tried to pick the value they  
25 felt was conservative.



1 MR. TRISKO:

2 Thank you Joyce. Gene Trisko for the United Mine  
3 Workers. Since we're on the subject of soil  
4 sample analysis, I just thought it would be  
5 interesting to note that there is a hypothesis  
6 developed by a Dr. Edward Krug (phonetic), I  
7 believe he's with the Illinois Geological Survey.  
8 He points out that because of the large amount of  
9 naturally occurring mercury in soils, that there  
10 will basically always be a substantial  
11 contribution of mercury into watersheds as a  
12 result of precipitation and that the contribution  
13 of mercury flowing through soils into waterways,  
14 as a result of natural processes dwarfs the  
15 anthropogenic contribution from power plants and  
16 any other sources. Is that a factor that you've  
17 taken into account in your analysis of the local  
18 soil characteristics in this exercise?

19 DR. SULLIVAN:

20 I'm not sure what you're asking here. Are you  
21 saying did we look at the flow through the ground  
22 water pathway to the...

23 MR. TRISKO:

24 No, not the flow through downward pathway, but  
25 rather the amount of naturally occurring mercury

1           in the soils from which you took samples.

2 DR. SULLIVAN:

3           Right.

4 MR. TRISKO:

5           Because obviously all the mercury that you found  
6           did not come from power plants or industrial  
7           sources, only a fraction did.

8 DR. SULLIVAN:

9           Right, only a fraction, what we were trying to  
10          look for in these studies, mercury is everywhere,  
11          you go grab a soil sample anywhere in the world,  
12          it will have mercury in it.

13 MR. TRISKO:

14          Right.

15 DR. SULLIVAN:

16          So what we're trying to see is, in the region  
17          right near the plant, if we were really getting  
18          twice, three times background deposition within a  
19          few miles of the plant, we should see that in the  
20          soil, okay. It should be elevated compared to 10  
21          miles away where the wind doesn't blow in that  
22          direction, or 20 miles away. So we were trying  
23          to look at that. This was natural mercury in  
24          soil with a component added from the power  
25          plants. So we were trying to see if the power

1 plant gave a strong enough signal to overwhelm  
2 the natural component. And the answer is no.  
3 From what we saw, the power plant did not  
4 overwhelm whatever was in the soil there  
5 originally.

6 MR. TRISKO:

7 Okay. What I was getting at is you would not be  
8 able otherwise to say a priori that the mercury  
9 concentration of the soil sample that you took 10  
10 miles away, which you presumed to provide a  
11 relatively more pristine sample, did not itself  
12 have a different mercury characteristic as a  
13 result of geology. A priori you cannot determine  
14 that.

15 DR. SULLIVAN:

16 A priori you cannot determine that. And that's  
17 what I was talking about when I was saying,  
18 looking at the soil characteristics and how  
19 they're different. At the first 2 sites they are  
20 fairly homogeneous, at the 3<sup>rd</sup> site they were  
21 very, very different depending on where we went.  
22 And so the mercury, the background mercury  
23 concentration from some soil is a function of its  
24 geology, its organic content, and other processes  
25 in the soil. That's true. So to use a

1 background sample, you know, you have to tie that  
2 in and it's very difficult to come up with a good  
3 background, as we found out. We were, I'm not  
4 happy with any of our attempts to find background  
5 at any of these sites. The numbers were  
6 basically similar to what we saw at the sites and  
7 it's hard to discern if it's a good measure of  
8 background or not.

9 MR. TRISKO:

10 Okay, thank you. Another good area of  
11 uncertainty.

12 DR. SULLIVAN:

13 Oh, there's always uncertainty with mercury.

14 MS. EPPS:

15 John.

16 MR. ARWAY:

17 Given the fact that fish are included in the EPA  
18 definition, and you didn't include them as a  
19 receptor in your study, and the fact that the  
20 bioaccumulation rate variable would come into  
21 play with fish, and the fact that you constructed  
22 your criteria, your pass/fail criteria to be +\_or  
23 - 2 or 3 standard deviations of the mean, do you  
24 think if you had included fish that it would have  
25 been much different in terms of how your

1 pass/fail test would have worked, understanding  
2 the fact that you would probably be dealing with  
3 different ranges of concentrations with fish that  
4 you would be with vegetation or soil?

5 DR. SULLIVAN:

6 Right. As I said, the ultimate arbiter would be  
7 the fish. We didn't choose that path for a  
8 number of reasons. One is just, as Pennsylvania  
9 knows, they get 65 samples a year, and that costs  
10 you guys a pretty penny. To get a statistically  
11 valid number of samples from the lake near there,  
12 from background, from other lakes in the area,  
13 then to control for the differences in lakes and  
14 so on, it just was something we couldn't handle  
15 within the framework of our budget and everything  
16 else like that. That would be the ultimate  
17 yardstick, you know, if you're looking for fish,  
18 that's the way to go. However, I will caution  
19 anybody that wants to do that, there's so much  
20 variability and uncertainty in fish levels and in  
21 what they are, I'll talk a little about that  
22 later in my talk, that it's going to be a very,  
23 very, you're going to have to take a lot of fish  
24 samples to get anything statistically meaningful  
25 from that approach. And that was, other people

1           have asked well why we didn't we just measure the  
2           deposition directly with water samples. Again,  
3           you can do that, and I'll talk a little about  
4           that, there is a site that did that, but to get a  
5           hundred samples like I've got, and then for water  
6           samples you set up a weekly, they're \$100 a  
7           sample, you know, again, it's just a budgeting  
8           issue that we couldn't address those types of  
9           things. Sample collection boxes are like \$5,000  
10          each, you know, it's just, you know, all of a  
11          sudden cha-ching, cha-ching, and so we were, we  
12          did what we felt was a reasonable approach. I'm  
13          not going to say that it is the only approach or  
14          the best approach.

15 MS. EPPS:

16           Vince.

17 MR. BRISINI:

18           Vince Brisini, Reliant Energy. So, I just want  
19           to make sure that I understand the presentation  
20           to this point. In a nutshell, based upon the  
21           deposition modeling that was done, that you did  
22           that showed where you would expect the impacts to  
23           be, that if there were significant local impacts  
24           from that plant, they would show up as elevated  
25           soil mercury concentrations. And, in the case of

1 Kincaid, what you saw was the elevated mercury  
2 along a highway as opposed to, in your deposition  
3 model impact area, your hot spot I guess you  
4 would say. Is that a fair representation?

5 DR. SULLIVAN:

6 That is a fair representation. And at Monticello  
7 it was more correlated with the soil  
8 characteristics than location.

9 MS. EPPS:

10 I think we'll move on to your discussion of the  
11 risk assessment.

12 DR. SULLIVAN:

13 Okay. Basically, risk assessment has the  
14 following components - emissions and deposition,  
15 exposure, dose response, and then risk assessment  
16 is your population risks and the detriments we  
17 get from there. This flow chart I don't want to  
18 get into too much, but it just kind of speaks to  
19 the uncertainty involved in the process. There  
20 are a lot of steps, each one has their own level  
21 of uncertainty from deposition up through  
22 bioaccumulation through consumption and so on.  
23 One way we tried to address this we did a  
24 probabilistic risk assessment where we put  
25 uncertainties on here and tried to get a range of

1 values as our output.

2 But let's talk now about potential reduction  
3 in mercury deposition from coal-fired power  
4 plants. A number of studies have been done  
5 showing where mercury comes from - natural,  
6 global anthropogenic, U.S. anthropogenic, and so  
7 on - and they ranged based from EPRI, the State  
8 of Minnesota, EPA did it, and French did it for  
9 the EPA as well. The important point to see is  
10 that for a 90% decrease in Hg emissions from  
11 coal, you get something from like a 7-1/2% to  
12 about 18% reduction in deposition, is kind of the  
13 range people are talking about here. I believe  
14 Leonard Levin, when he presented a few weeks ago,  
15 was around 7% or 8% reduced deposition in the  
16 State of Pennsylvania. So for a 90% decrease  
17 from current emission levels, you're at 7% to  
18 15%-18% is the range where people say you're  
19 going to get in terms of deposition.

20 So local effects on mercury deposition, and  
21 this gets back to a lot of peoples' question.  
22 This was in the report to Congress. They say  
23 that at 2-1/2 kilometers, 52% of your deposition  
24 should be from the power plant. This is from a  
25 large coal-fired power plant, the report had



1 small, medium and large. Results were similar at  
2 the other sized plants, but just for example, 17%  
3 at 10 kilometers, and 7% at 25 kilometers. So by  
4 the time you get out 15 miles, even EPA was  
5 saying back in 1998, '96 or '97 when they did  
6 this calculation, when you get 10 or 15 miles  
7 out, you're only about 7% of background there,  
8 okay. That's kind of what we were saying in our  
9 modeling because we used the same models, the  
10 same type of things.

11 Here's what I was talking about earlier.  
12 This is the Clifty Creek Power Station, it's in  
13 Indiana. It's about 3 kilometers from Clifty  
14 Creek Power Plant so we've got a multi-deposition  
15 network that's in a State Park that's right next  
16 to a power plant. Here are all the other  
17 deposition monitoring in the State and here's the  
18 Clifty Creek in blue up here. So we see a 20%-  
19 25% effect there. So we are seeing something  
20 there that we can attribute to the power plant  
21 most likely. I mean I have not done a source  
22 attribution and done the soup to nuts analysis on  
23 it, but it's a reasonable assumption that this is  
24 an impact of the power plant. So we see that 20%  
25 increase ballpark in this particular case. And

1 that's about 3 kilometers away. EPA was saying  
2 50% increase. So, we're in the ballpark. It's  
3 reasonable, a little bit less than the model, but  
4 we are seeing an effect here. And while I'm on  
5 here, because of time I didn't talk, we've also  
6 done a lot of review of the literature in this  
7 area and we do see evidence for, that near a  
8 power plant, within 5 miles or whatever, you see  
9 20% or 30% increase in sediment concentrations  
10 and 20% to 30% increase in other things as a kind  
11 of ballpark number you see a lot and then when  
12 you get out at 30 kilometers you don't really see  
13 much at all in the literature, as terms of  
14 increases in deposition sediments or anything  
15 else like that.

16 Link between mercury deposition and mercury  
17 in fish, and this is a complicated scientific  
18 issue that nobody has a good answer to. There's  
19 no conclusive data at this time. There have been  
20 USGS studies, there's the METAALICUS study up in  
21 Canada right now, which (inaudible) is involved  
22 just started, this slide's a little bit old, but  
23 it's been going for a couple of years. And the  
24 deposition maps and levels in fish. This is kind  
25 of what you guys were getting at earlier here.

1           And this shows the mercury concentration of  
2           large-mouth bass by county in North Carolina.  
3           It's very low in the mountainous areas here, it  
4           gets higher down here in the coastal plains and  
5           the swamps, swampy area. That's very consistent  
6           with a lot of information that the methylation  
7           rate is controlled by your water body, not by  
8           deposition. The range here is from .2 and then  
9           .4, .8, and then above .8. So you see it a factor  
10          of roughly 4 in these different groups here, but  
11          the deposition, that deposition from the state  
12          clearly not a factor of 4 difference. It might  
13          be 10% or 20%, that's kind of typical of this  
14          scale range, it depends how much rain you get and  
15          other things like that. So it tells us that it's  
16          not controlled only by deposition which is one  
17          parameter. What's really controlling it are the  
18          water bodies and if you get to slow moving water  
19          bodies, higher temperatures, because this is  
20          mountainous region, this is higher temperatures,  
21          and so on, you have more methylation going on in  
22          the sediments and therefore your fish get higher.  
23          In general, along the Atlantic coast, the  
24          methylmercury levels are higher for fish in  
25          coastal plains than they are inland. In general,

1           they're higher in the southeast even if you go  
2           inland than Pennsylvania for example. Again,  
3           probably due to temperature effects as well as  
4           water body. So this is an important point there.

5           There's a substantial amount of data on  
6           mercury levels in fish and EPA's got a big  
7           database. Every State has got their own  
8           database. It's out there if you want to dig.  
9           It's not always easy to find, it's not always  
10          easy to find in a nice format where you can  
11          correlate it with rivers and streams and so on.  
12          But it is out there. When we did our risk  
13          assumption, we looked at that data and kind of  
14          got some average numbers. I'm not going to go  
15          too much into data here, but I'll kind of give  
16          you ideas what we did. We did probability  
17          distributions for different fish in 3 target  
18          geographic regions so we looked at, you know, so  
19          much large-mouth bass, so much, you know, other  
20          types of fish in the fresh water fish part, came  
21          up with probable distributions for what those  
22          concentrations were. Assume that fresh water  
23          fish mercury concentrations is proportional to  
24          total mercury deposition from all sources.  
25          Again, a big assumption we don't have a good

1 handle on. It's commonly used. And so then we  
2 got the deposition, we could say, okay we've  
3 decreased deposition so we've decreased our fish  
4 mercury, and now we looked at consumption  
5 patterns and said okay now what are the exposure  
6 levels and how does that change risks?

7 Here's an example for mean and standard  
8 deviation of different concentrations. See the  
9 southeast a little bit higher up in the northeast  
10 and so on. So then we developed the distribution  
11 of the fish, defined exposed populations, women  
12 of childbearing age, we looked at two different  
13 groups. One is the general population and one is  
14 subsistence fishers. The big difference is the  
15 general population eats about 20% fresh water  
16 fish. Again, we have data this and it depends on  
17 the region of the country and so on, but that's  
18 what's really going to be impacted by your coal  
19 plant in a local sense. Whereas the subsistence  
20 fisher we assumed ate 100% freshwater fish. So  
21 they get much higher concentrations from the  
22 local, up there. And then we did the probability  
23 distribution functions for each population and  
24 then we linked it to biomarkers hair and blood.  
25 I'm going to report on hair, just because that's

1 what all my graphs are, they're convertible.

2 A little bit about how we went about doing  
3 this risk and this is a very important, because  
4 this is a departure and it's a point I want to  
5 get across today, from what a typical, what we  
6 call risk in the mercury world. We used a  
7 benchmark dose. We had a nice discussion on that  
8 by Dr. Bell earlier today. The benchmark dose is  
9 the estimated dose corresponding to a specified  
10 incremental risk over and above background. EPA  
11 specified the risk increment as 5%. So what they  
12 did is on these finger-tapping tests or naming  
13 (inaudible) convention, they got a control sample  
14 of a thousand people and they had them tap their  
15 finger and they measured how many times they  
16 could do that. Then they defined the bottom 5%  
17 as impacted performance of the distribution. So  
18 they got that, then they looked at the control  
19 population and then, I mean with the mercury  
20 population, the mercury population they look at  
21 that distribution and if instead of 5% are slow  
22 at finger tapping, 10% are slow at finger  
23 tapping, they say that there is neurological  
24 health impact in this particular case. And they  
25 did this for about 15 to 20 tests, different

1 neurological tests in both the, well all the  
2 three major studies.

3 Here is the benchmark dose estimate from the  
4 National Academy of Science studies. Here's the  
5 Seychelles where they said the benchmark dose was  
6 100 because they really didn't see much effect,  
7 and 21 on these 5 or 6 tests. Here's the Faroes  
8 study. The Boston naming test, 15, what they  
9 expect the benchmark dose to be. In the New  
10 Zealand study which was a little bit lower, but  
11 as was noted, was discredited under further  
12 analysis. And what we did is we lumped all these  
13 together and we weighted the mean benchmark dose  
14 from all these measure to get a pooled benchmark  
15 dose. Again, this isn't the traditional way of  
16 doing it, it's one way of doing it. The National  
17 Academy of Science took this number, and this is  
18 the mean benchmark dose, and they had 95%  
19 confidence that it was no lower than 11, so they  
20 said a benchmark dose is 11 for effects of  
21 mercury. And they did not use any of these  
22 others to come up with a benchmark dose in the  
23 recommendation.

24 We pooled them, the frequency distribution  
25 taken by pooling benchmark dose is what we used.

1 Multiple approaches to pooling benchmark doses,  
2 you could weight them differently and so on and  
3 so forth. So I'll show you that quickly here.  
4 This is the NHANES hair and mercury population  
5 data for women and air mercury parts per million.  
6 Here are the benchmark dose curves. This is a  
7 very important graph for two reasons. It shows  
8 that all of the people at risk are at the high  
9 exposures, but it's a very small part of the  
10 population. And it also shows that there are  
11 different ways of weighting it through the  
12 uncertainty and stuff like that. For analysis we  
13 used this curve here because it was the most  
14 conservative of these 3 types of weightings. So  
15 we did the risk calculation for the northeast,  
16 southeast, midwest and west. I'll talk about a  
17 few of these. We looked at a reduction of 90% in  
18 emissions, we assumed that it's a 15.5% reduction  
19 in deposition. That was based on EPA's report by  
20 French in 1997. Doing this we get a northeast  
21 baseline risk of 1.7 times 10 to the minus 5<sup>th</sup> of  
22 a child having any of 16 adverse effects, and  
23 there were 16 endpoint measurements there. In  
24 the U.S. there's 4,000,000 births per year. That  
25 would suggest that 68 children a year have a



1 chance of exhibiting these effects. 90%  
2 reduction in coal would knock that down to 54  
3 people. Okay. So if you do it from what I would  
4 call, and this is my view as a risk assessment  
5 person not as a public policy person, you get  
6 these types of numbers. You can argue a little  
7 bit about it's not 68, it's 200 or something,  
8 because there's uncertainty, but it's much  
9 different than what you fear. And I want to talk  
10 about that now - fear - in the next slide here.

11 We also do for subsistence fishers. Here  
12 the risk is about .4% and it changes to .3% if  
13 you reduce mercury by about 90%. So what  
14 happened to the estimate of 640,000 children at  
15 risk? That's a number you see in Chemical  
16 Engineering News and so on and so forth. That's,  
17 and this is a point I want to make clear, and for  
18 a public policy perspective that's a correct  
19 statement, but from a human health risk based on  
20 the data, I don't think that's a correct  
21 statement. And what they say is there are  
22 4,000,000 births per year. Approximately 8% of  
23 the females of child bearing age have mercury  
24 body burdens in excess of the EPA RFD. So  
25 640,000 children are at risk of having their

1 mother have a body burden in excess of the RFD.  
2 The RFD is a level that EPA thinks we're safe at.  
3 So, the list they're talking about is of  
4 exceeding the RFD. The health risks that we've  
5 actually observed from the Faroes studies,  
6 suggest that they're smaller, much smaller  
7 number. And that's a very valid public policy  
8 decision, is to put uncertainty factors in an  
9 analysis like that because there are. I'm not  
10 criticizing EPA, but I want to make it clear when  
11 we talk about risk, we want to understand what  
12 that risk is. So what we're saying here is there  
13 are 640,000 children that are at a level that  
14 we're not really comfortable with, not that we  
15 expect them to have neurological impacts  
16 necessarily because you don't go from the RFD to  
17 just a little bit above and have the impacts.  
18 There's a safety factor, which is an order of  
19 magnitude in this particular case. What the RFD  
20 is based on is the National Academy of Science  
21 saying the benchmark dose below BMDL, benchmark  
22 dose level, is 11 parts per million in hair, I  
23 forget what it's in blood, but it's 55 or  
24 something like that, and they put a safety factor  
25 on there for 10 to account for uncertainty,

1 population variability, and everything else like  
2 that. Again, I'm not saying that's not a  
3 reasonable thing to do to be protective, but I  
4 want everyone to understand when we say 640,000  
5 children are at risk, it's of exceeding the RFD.  
6 And the risk of adverse effects is lower, you can  
7 argue about how much lower. So what does this  
8 have in terms of reduction in mercury deposition  
9 on hair mercury. If we want to look at it in  
10 terms of the benchmark dose, what I did here is I  
11 got the blackline which you can't really see very  
12 well is the NHANES data, then on top of that I've  
13 got this purple line which is a 10% reduction in  
14 deposition which is kind of the order of  
15 magnitude we're seeing in predictive models of  
16 deposition so on and so forth. Not order of  
17 magnitude, but fairly close, it's within a factor  
18 of 2 because they range from between like 7 and  
19 15 or 18. Then at a 50% reduction, if we could  
20 reduce our deposition by 50%, which you can't get  
21 to from coal-fired power plants, this is a  
22 reduction in total deposition not in coal-fired  
23 power plants, so this is attainable if we do a  
24 lot more things possibly, I don't know, but where  
25 we are now because we have a much higher burden

1 of mercury that gets re-volatized and emitted, I  
2 don't know if we could get that low again or not.  
3 But anyhow, that's this top curve here. So if  
4 we're looking to protect people from the RFD, 6-  
5 1/2% of the women age 18-49 were above the RFD on  
6 this NHANES data that I had, like 1,700 samples.  
7 10% reduction drops that down to 6.1% and a 50%  
8 reduction drops it down to 2-1/2%.

9 Conclusions. Is there a hot spot? Based on  
10 our three studies I say that even though we  
11 didn't measure fish, I didn't see enough  
12 deposition anywhere to suggest that it bumped the  
13 fish levels up by .3 ppm. So it's very unlikely  
14 that we are seeing hot spots in our 3 studies.  
15 Sediment deposition data I touched on a little  
16 bit from other studies. 20%-30% increase in  
17 local deposition and minimal increase beyond 30  
18 kilometers. That's, a body of literature, I've  
19 got some reports, I already talked about that,  
20 will make that available. The risk, reducing  
21 mercury emissions from coal-fired power plants by  
22 90% will lead to 5%-15% reduction in deposition.  
23 With a 10% reduction in deposition, we assume it  
24 will lead to a 10% reduction in body burden.  
25 Again, a lot of uncertainty in that. If you do

1           that, you reduce the number of people above the  
2           RFD by about ½%. Basically the same thing there.  
3           So basically I'm saying we've probably got a 1%  
4           of the people you drag below the RFD based on,  
5           now again this is a general NHANES study,  
6           National Health and Nutrition Survey, and it's  
7           supposed to be reflective of the general  
8           population. I'm not talking about sub-groups  
9           that have high fish consumption already or things  
10          like that. I mean that's a particular topic you  
11          have to look into on a case-by-case basis as you  
12          decide.

13                 Here's a bunch of references that we'll go  
14          into your just for your remark. If you need any  
15          of these contact me. If you have any questions,  
16          please feel free to contact me at any time.

17          Thank you.

18   MR. FIDLER:

19                 Thank you very much Dr. Sullivan. Questions,  
20          comments? Gene.

21   MR. BARR:

22                 Gene Barr of Pennsylvania Chamber. Dr. Sullivan,  
23          a question about the women at risk, comparing  
24          that to the Centers for Disease Control report  
25          which came out a couple months ago which I

1 believe found no women above what I believe was  
2 the EPA reference dose. How do you compare  
3 those? Was there a difference?

4 DR. SULLIVAN:

5 I have not seen the details of that study. I'm  
6 aware of it, but have not seen it. This is the  
7 data we took from the NHANES report. And this is  
8 the data that EPA always cites when they're  
9 talking about people above the reference dose.

10 MR. FIDLER:

11 Vince.

12 MR. BRISINI:

13 Vince Brisini, Reliant Energy. Very near the end  
14 you have a conclusion reducing mercury emissions  
15 from coal-fired power plants by 90% will lead to  
16 a 5%-15% reduction in deposition.

17 DR. SULLIVAN:

18 Yes.

19 MR. BRISINI:

20 Is it linear extrapolation, that I could say a  
21 70% reduction would be 4% to 12% reduction in  
22 deposition?

23 DR. SULLIVAN:

24 I'm not a hundred percent sure on that, but my  
25 understanding is yes. It depends on the model

1           and how much chemistry they have in there. But  
2           generally the mercury concentrations are so low  
3           they are not driving the chemistry, it's other  
4           things in the atmosphere. So I think so but I'm  
5           not familiar enough with the chemical reactions  
6           to see if it has an impact, the mercury level  
7           does.

8 MR. FIDLER:

9           Gene.

10 MR. TRISKO:

11           Gene Trisko of the United Mine Workers. A  
12           related question Dr. Sullivan, on that slide  
13           where you state that with appropriate assumptions  
14           and caveats, a 10% reduction in deposition will  
15           lead to a 10% reduction in body burden. That's  
16           assuming other things being equal.

17 DR. SULLIVAN:

18           Right.

19 MR. TRISKO:

20           Other things including that there is not an  
21           increase in deposition say from international  
22           sources...

23 DR. SULLIVAN:

24           Right.

25 MR. TRISKO:

1           ...that offset any domestic reductions.

2 DR. SULLIVAN:

3           Yes. I mean, yes, it's, basically it's going,  
4           what I'm really saying is a 10% reduction, I  
5           don't care what the source is, then you can make  
6           the assumption it's a 10% reduction in body  
7           burden. Clearly if we shut off all the coal-  
8           fired power plants and China starts up twice as  
9           many and they impact us somewhere each year, but  
10          that's more of a west coast issue, yeah, it's  
11          really what your total deposition is, is going to  
12          impact. Now, other things can impact your  
13          mercury deposition. If you start doing clear-  
14          cutting, you get a lot more run-off, you get a  
15          lot more particle transport, soil particles into  
16          the river, your mercury levels go up. I mean  
17          that's been shown over and over again where  
18          they're doing deforestation type work. So yeah,  
19          it isn't all, all other things being equal.

20 MR. TRISKO:

21           Okay. The second question related to your slide  
22           on population risk based on log BMD.

23 DR. SULLIVAN:

24           Right.

25 MR. TRISKO:



1           You cited northeast baseline .00017 risk of a  
2           child having any of 16 adverse effects. Then you  
3           talk about U.S. birth rate of 4,000,000 per year,  
4           68 children having a chance of exhibiting  
5           effects. And then 90% reduction of coal plant  
6           emissions would result in 54 children having  
7           effects, or a chance of exhibiting effects, that  
8           being a difference of 14 versus 68 children. My  
9           questions is, is that National or is it somehow  
10          related to the northeast because you cited a  
11          northeast baseline.

12 DR. SULLIVAN:

13           Right, well the northeast data, and it was a  
14           National number of births. You could scale it up  
15           or down based on your population, you know, of  
16           the State there, you know. Let's say  
17           Pennsylvania's 10% of the births in the Nation.  
18           Well then Pennsylvania would scale by a factor of  
19           10 lower.

20 MR. TRISKO:

21           Okay.

22 DR. SULLIVAN:

23           That's just a pure multiplication of births time  
24           what we found as the risk.

25 MR. TRISKO:

1           Okay. Does the northeast baseline factor that  
2           you cite here, .000017 is that a factor that is  
3           high for other regions in the United States or  
4           low or average or what is it?

5 DR. SULLIVAN:

6           That was, we did 4 regions and it was higher in  
7           the southeast, it was 2<sup>nd</sup> highest in the  
8           northeast, Ohio Valley was 3<sup>rd</sup>, and west was 4<sup>th</sup>.  
9           And that primarily had to do with the  
10          concentration in locally caught fish. The  
11          natural concentration, well I'll put natural in  
12          quote, but the concentration of mercury in fish  
13          is higher in the southeast, 2<sup>nd</sup> highest in the  
14          northeast, 3<sup>rd</sup> in Ohio, and lower out west.

15 MR. TRISKO:

16          Okay. And then, just to extend this to the next  
17          logical step - if one were to use that northeast  
18          baseline and adjust your U.S. birth figure of  
19          4,000,000 to whatever the appropriate number is  
20          for the northeast, that you would then have a  
21          smaller number of children at risk than you have  
22          cited here at 68.

23 DR. SULLIVAN:

24          Right.

25 MR. TRISKO:

1           And correspondingly, a smaller number of  
2           potentially affected children in the northeast.  
3           So the number in short for the northeast would be  
4           less than the 14 you've cited for the U.S. as a  
5           whole.

6 DR. SULLIVAN:

7           Right. But, again, I want to stress that was  
8           based on a risk assessment, we looked at a curve  
9           here. The dose response is a function of your  
10          concentration. There are many ways to do it.  
11          You can look at the RFD as a measure, you could  
12          look at the benchmark dose, anything above 11.  
13          Now if you look at that, that's about .1% of the  
14          population or less. It's hard to say because the  
15          statistics just aren't very good that far out on  
16          the curve, you know. The statistics from NHANES  
17          suggest .1% but you might have cell populations  
18          that eat a lot of fish that weren't accurately  
19          represented in the NHANES study.

20 MR. FIDLER:

21           Charlie.

22 MR. MCPHEDRAN:

23           Charlie McPhedran of the Penn Future. I'm  
24           interested in your assumption on page 14 - assume  
25           that the freshwater fish mercury concentration is

1 proportional to total mercury deposition from all  
2 sources. And I think you said in your  
3 presentation this was a little bit of a leap. It  
4 seems like a pretty critical step in the logic to  
5 me to your conclusions. And I'm wondering given  
6 that there's a lot of data about mercury in fish,  
7 not necessarily correlated with emissions or  
8 deposition, what sort of data would you need to  
9 develop a ratio or find that that's proportional  
10 so that you can answer whether that step really  
11 holds up or not?

12 DR. SULLIVAN:

13 Well, they're working on that in the METAALICUS  
14 program to try, what they're doing at that  
15 particular program is they're tagging mercury  
16 deposition with radioactive species of mercury so  
17 they can follow it. So they know that they put  
18 this mercury there. And they're trying to look  
19 at the impacts of fresh deposition, new  
20 deposition. So that's one approach they're  
21 looking at to try to understand this. It's, it's  
22 very, very hard to understand because it's a  
23 process that requires the microbial remediation  
24 so it's higher in the summer time when it's hot,  
25 when it gets colder, you know, the microbes

1 aren't as active, so you've got seasonal  
2 variations. You've got all sort of things going  
3 on to get to that point. Why we picked linear as  
4 opposed to anything else is we have not seen  
5 anything in the literature that suggests that it  
6 would be more than linear, like quadratic or  
7 anything else like that or exponential. The data  
8 on concentration in sediments is not linear. It  
9 actually turns over which suggests that there's  
10 enough mercury there for the microbes to act on  
11 and as you put more mercury in, you get a little  
12 more methylation out, but not a lot more. Or it  
13 could be due to old mercury versus new mercury,  
14 which is one of the latest theories now. If it's  
15 been there for a while, it's been reacted and  
16 it's not as active for the microbes, I mean,  
17 there are just a lot of scientific uncertainties  
18 in this field.

19 MR. MCPHEDRAN:

20 And how big a caveat, given that's a leap that  
21 you're getting disclosed up front. How big a  
22 caveat does that put on your other conclusions in  
23 your study if you don't really know the answer to  
24 that question?

25 DR. SULLIVAN:

1 Well, I mean, the two, I'm not sure what  
2 conclusion you're referring to, but let me, the  
3 point I'm getting across that our study shows, is  
4 that if you look at the risks, we've actually  
5 measured them, and do a traditional risk  
6 assessment which is exposure times, the probable  
7 exposure times consequence of event type thing,  
8 at various levels for various people, that number  
9 is much lower than what we see as people quoting  
10 the risk for mercury based on the RFD. I mean,  
11 that's my take-home message. We could fight, and  
12 you can bring in 20 scientists and we can fight  
13 whether that number is 64 or 200 or 400 or 1,000,  
14 you know, with some variability, depends how you  
15 do it. As I said, if you use the benchmark dose  
16 lower limit as the threshold where there's an  
17 absolute effect, then it's .1% of the  
18 population. So your risk then is .1% of, you  
19 know, 4,000,000 births per year. So that would  
20 be, to me that's an upper bound, you know, if you  
21 believe that .1% number. As I said there are  
22 some, there's not a lot of data out there, but  
23 you know that's the best we have. So if you  
24 believe that number then you could say that's the  
25 real risk for mercury here. And then the issue

1 is how many people can we get below that level.  
2 It just depends on how you frame the question and  
3 what you're asking for. So, my take-home message  
4 is let's be clear when we talk about risk what  
5 we're talking about. Okay. Do I believe 64 is  
6 right to 2 significant digits? No. 1  
7 significant digit? No. My guess based on my  
8 knowledge and the way we did it is an order of  
9 magnitude. There are other ways to do it though.  
10 And you can come up with different numbers at  
11 these low levels. And again, it was more as an  
12 illustration to point out that there's risk of  
13 exposure based on the known data and risk of  
14 exceeding the RFD. And again, I want to  
15 emphasize that the RFD is a reasonable approach  
16 to use, okay. I mean there are uncertainties. I  
17 think the curve we've shown is the best data  
18 we've got. They've spent you know, millions of  
19 dollars studying this, but it's not definitive  
20 for all people in all cases.

21 MR. STAMOULIS:

22 Can I ask a follow-up to that? Arthur Stamoulis  
23 with the Clear Air Council. I understand that  
24 the risk can obviously change depending on what  
25 assumptions you are using and then obviously you

1           can change the number of births you know  
2           depending...

3 DR. SULLIVAN:

4           Right.

5 MR. STAMOULIS:

6           ...on what area you're looking at. It's the next  
7           calculation that I want a little clarification  
8           on. I mean, right here what it seems like you're  
9           saying is that 90% reduction in coal-fired power  
10          plants will protect 25% of the children who are  
11          currently affected. Does that hold true, that  
12          sort of ratio, if you change the other factor?

13 DR. SULLIVAN:

14          No, that changes as well. I mean, as you saw  
15          when we looked at the RFD, if the criteria is  
16          going below the RFD, it was about half the  
17          percent change. If you look at, from your area,  
18          it went from 6.5 to 6.1, so .4 over 6.5, so less  
19          than 10% change, if that's your metric. Okay.  
20          But, yeah, I mean, it's going to be in that range  
21          here. I mean a 90% mercury reduction is not a  
22          panacea for removing mercury health risks. You  
23          know, you reduce mercury by 90% from the power  
24          plants, you're still going to have pretty much  
25          just as many fish advisories out as you have now,



1 and everything else like that. It's going to be  
2 a small change. You're not going to see the, all  
3 of a sudden that that map becomes clear from  
4 mercury and so remain for PCBs and chlordanes and  
5 other things. Now that map is not going to  
6 change a whole lot.

7 MS. EPPS:

8 Myron.

9 MR. ARNOWITT:

10 Myron Arnowitt, Clean Water Action. Could you  
11 explain on your Conclusions on Risk on page 21, a  
12 10% reduction in deposition will lead to a 10%  
13 reduction in body burden. (inaudible) not one to  
14 one, because it seems to, I always thought that...

15 MR. FIDLER:

16 Would you please speak into the microphone so  
17 that we can hear the question?

18 MR. ARNOWITT:

19 It's hard to speak into the microphone...

20 DR. SULLIVAN:

21 Please speak into the microphone and I can hear  
22 you behind the audience.

23 MR. ARNOWITT:

24 So my question is, the 1 to 1 relationship of 10%  
25 reduction in deposition leading to a 10%

1 reduction in body burden, it seems, I'm just  
2 wondering if there are any bioaccumulations taken  
3 into account there. I always thought that as  
4 conception moves up the food chain that you're  
5 magnifying the impact.

6 DR. SULLIVAN:

7 Well, you are, but that's already built in you  
8 know to the system. What I'm saying is if the  
9 only change is deposition, and reduce that by  
10 10%, I'm making the assumption that that means  
11 there's 10% metholation going on and therefore  
12 10% lower as you go up the food chain. So you  
13 still get the bioaccumulation just like before  
14 and everything else is unchanged. So all that  
15 I'm saying is that the, your source, you know,  
16 the concentration of fish is directly  
17 proportional to deposition. That's the  
18 assumption I'm making. Now, to the best of our  
19 knowledge that's a reasonable assumption, but  
20 it's by no means been proven. As I said, I've  
21 not seen anybody suggest that it's more than a 1  
22 to 1, meaning it's squared deposition or  
23 something like that so that you get a bigger  
24 effect. I have seen things that say square root  
25 of deposition and other things like that. If you

1 do correlations with fish concentrations and  
2 deposition you get something that's much less  
3 than linear. But that probably suggests it's  
4 more controlled by the water bodies than  
5 deposition there. What you really want to look  
6 at is if 1 lake or 1 river, if I change the  
7 deposition by X % what happens to the  
8 methylmercury? And that's what the METAALICUS  
9 study in trying up in Canada. That's their  
10 ambitious goal, but it's, it's certainly  
11 something that if they can tie that down, it will  
12 be tremendous.

13 MR. ARNOWITT:

14 Okay, just one other small question. In terms of  
15 looking at the number of people who meet or don't  
16 meet the RFD, have you looked at the cord blood  
17 studies that show a much higher proportion  
18 because the amount of the blood that the fetus is  
19 exposed to is at a higher level than the maternal  
20 blood?

21 DR. SULLIVAN:

22 I've seen those studies. We did not take that  
23 into account because we really were not looking  
24 at that aspect of it. They, I forget, but it was  
25 something about a factor or two higher than they

1 expected before. And so they're selling that.  
2 The global answer to that is well that's kind of  
3 built into these population studies because the  
4 cord blood studies, whatever, you know, whatever  
5 it is, the mother eats fish and they measure the  
6 mother, and in the Seychelles and Faroes studies,  
7 they're also measuring the levels in the children  
8 now, mercury levels as well as doing the testing.

9 MR. ARNOWITT:

10 It would double your numbers in terms of, versus  
11 if you're looking at the number of people who  
12 were going to fall under the RFD if you make this  
13 kind of change (inaudible).

14 DR. SULLIVAN:

15 I don't think so because the, they measure what  
16 the cord blood in the parents are. Unless you're  
17 saying in the fetus.

18 MR. ARNOWITT:

19 Yes, right, because that's really the population  
20 we're looking at...

21 DR. SULLIVAN:

22 Right.

23 MR. ARNOWITT:

24 ...not the women.

25 DR. SULLIVAN:

1 Right. But what I'm saying is that those effects  
2 are kind of imbedded in these population studies  
3 because they measure the mother's hair mercury  
4 and if it's double in the fetus, it's double in  
5 the fetus. But, you know, the effects are not  
6 changed. You know, the mother has a hair  
7 mercury, this is the effect, and the mother has  
8 this hair mercury. So that's kind of taken into  
9 account, but it is, again, you know, this world  
10 is full of uncertainty.

11 MR. FIDLER:

12 Gene.

13 MR. TRISKO:

14 Gene Trisko for the United Mine Workers. One  
15 more follow-up Dr. Sullivan. On the same slide  
16 with the 10% reduction in deposition and the 10%  
17 reduction in body burden. I, I must be missing  
18 something because I had understood for a very  
19 long time that about 80% of the mercury that is  
20 ingested in the American diet comes from ocean  
21 fish, marine fish for which a change in coal-  
22 fired power plant deposition, emissions, in the  
23 United States could not be shown to produce any  
24 change. In other words, we can reduce our coal  
25 plant emissions by 90%, but it's not going to

1 change the mercury levels in tuna fish or in  
2 shark or any other marine fish. And it's those  
3 marine fish that are comprising 80% of the input  
4 of mercury into the relevant risk group, women of  
5 child bearing age. So how do you factor dietary  
6 relationships into this linear, this very, 10%  
7 and 10% linear relationship. What am I missing?

8 DR. SULLIVAN:

9 Well, you're not missing anything. Let me be  
10 more clear then. In our risk assessment we did  
11 look at that. For the population at large they  
12 eat 20% freshwater fish and 80% saltwater fish.  
13 The 80% saltwater fish did not get a change due  
14 to the changes in the mercury deposition levels,  
15 okay. When we looked at subsistence fishers, we  
16 assume they ate all locally caught fish and they  
17 lived, you know, where it was impacted by a power  
18 plant and they got these decreases in deposition  
19 so they got a decrease in body burden. The  
20 statement there, the 10% applies, you are correct  
21 and it's probably not well worded, but the 10%  
22 would have to apply to saltwater fish as well to  
23 get a 10% reduction in body burden. It was a  
24 straight statement that if we have a 10%  
25 reduction in body burden basically, 10% in

1           deposition, and assume that that led everywhere,  
2           but it's not well worded on that slide.

3 MR. TRISKO:

4           Would it be more accurate to characterize that  
5           straight linear 10% 10% relationship to be  
6           applicable to the subsistence fishing population  
7           as opposed to the general population that's  
8           eating a lot of ocean fish?

9 DR. SULLIVAN:

10           Yes, I mean if you use an 80/20 split, the, you'd  
11           have to get a roughly, what to get 10%, you'd  
12           have to get 40% decrease in deposition to get  
13           10%. So, if you factored in the fish consumption  
14           patterns and assume that fish was the only source  
15           of mercury and so on and so forth, yes.

16 MR. TRISKO:

17           And what was the number again? 40...

18 DR. SULLIVAN:

19           Well, 40% because if it was an 80/20 split, then  
20           40% would be a 10% in the local deposition.

21 MR. TRISKO:

22           Okay, thank you very much.

23 MR. FIDLER:

24           Any final questions? Thank you very much.

25           Appreciate your presentation.

1 DR. SULLIVAN:

2 Thank you.

3 MR. FIDLER:

4 Well, we've gotten through another agenda of  
5 presentations and last meeting we took the last  
6 half hour to an hour trying to get a sense as to  
7 what the major issues of concern were to the  
8 various organizations represented around the  
9 table, or individuals. I'd like to do the same  
10 thing again today just by way of a period of open  
11 discussion to make sure that everybody has an  
12 opportunity to speak. If you don't have a key  
13 point to make or just care to pass, certainly  
14 that's your prerogative and feel free to do that.  
15 But I'm very interested in hearing from each of  
16 the organizations represented with respect to  
17 thoughts, concerns, points that you would like to  
18 make that would be representative of the position  
19 of your organization or thoughts that even you  
20 have personally on this issue at this point in  
21 time.

22 Another thing that I'd like some feedback  
23 on, there were a number of suggestions made for  
24 speakers the last time and we have, we have had a  
25 number of presentations today on health effects.



1 We plan to delve into the issue of availability  
2 and cost effectiveness, cost effectiveness of  
3 control technologies, and if in fact there's data  
4 and a speak available to speak to co-benefits of  
5 CAIR type controls, we would certainly like to  
6 hear a little bit more information on that issue.

7 But I'd also like to get a sense as to  
8 whether you believe three meetings are sufficient  
9 to, you know, get to a point of involvement,  
10 feedback, discussion on the issue. I am open to  
11 consideration of additional presentations,  
12 additional opportunities for discussion. Clearly  
13 we would like to put together a straw man  
14 proposal after, certainly, the next meeting. And  
15 we would plan to have a meeting for some feedback  
16 and input on some language, but I'd just like to  
17 get a sense as to where you are in your level of  
18 comfort in having had the opportunity to present  
19 your comments and your, you know, the position of  
20 your organization. Now last time I started here  
21 so this time why don't I start with Roger.

22 MR. WESTMAN:

23 I think we're going to need quite a few more  
24 meetings actually. If you're talking about one  
25 more meeting for presentations and then

1 discussion, if that's what you mean, then I think  
2 we're probably in pretty good shape for that. I  
3 don't have a very high comfort level right now  
4 going either way to tell you the truth.

5 MR. FIDLER:

6 Okay. Eugene.

7 MR. BARR:

8 Thanks Tom. I guess after hearing so much of  
9 this on mercury, I guess to a large degree, I may  
10 be seeing more uncertainties than we did before  
11 we started in terms of natural versus manmade and  
12 various other things and the health benefits of  
13 consuming fish versus the possible adverse  
14 effects of consuming mercury. Clearly there's a  
15 lot there. I guess what's interesting though is  
16 I've not heard clearly anyone on either side say  
17 that, "Gee, mercury, we shouldn't be worried  
18 about mercury. There's nothing there." We've  
19 heard, I've heard no one say that we shouldn't be  
20 making these reductions, but to be honest, I  
21 haven't, to be quite blunt, heard a compelling  
22 case why Pennsylvania needs to develop their own  
23 standards. When I look at the numbers that are  
24 presented by the people that have made studies in  
25 this area, and I look at the reductions that are

1 going to come across in Pennsylvania and  
2 Nationwide, I'm, I'm hard-pressed to say that  
3 Pennsylvania needs to step out, particularly in  
4 light of our Commonwealth's 10-year standing  
5 position that we have State regulations that are  
6 no more Federal unless there's a compelling  
7 reason to do so. I, to be honest, have yet to  
8 see that compelling reason.

9 MR. FIDLER:

10 Okay, thank you. Billie.

11 MS. RAMSEY:

12 Billie Ramsey, ARIPPA. I guess, on this issue  
13 I'd have to break ranks with my fellow industry  
14 representatives. And the reason for that is that  
15 the CAMR Rule that EPA promulgated is on a scale  
16 of 1 to 10 of, what's the correct word, of  
17 absurdity? It is off the charts when it comes to  
18 waste coal plants. EPA promulgated a new source  
19 performance standard unique to waste coal of 1.4  
20 pounds per, I think they're correct, correct  
21 measurement is terawatt hours which is a million  
22 megawatt hours if I'm correct, 1.4. That was  
23 based on 2 data points, 2 stack tests that was  
24 taken. Last Friday, I don't know if the people  
25 at the table are all aware of it, but EPA issued

1 a new Order in response to various petitions for  
2 reconsideration of the CAMR Rule that had been  
3 filed. And with respect to waste coal, they  
4 lowered the new source performance standard from  
5 1.4 pounds per terawatt hour to 1 pound. In  
6 other words, they would, we had already appealed  
7 the CAMR Rule because not always coal plants at  
8 all times can meet 1.4. And now, as of last  
9 week, the proposed standard on the table is 1  
10 pound. So we're very interested in a  
11 Pennsylvania rule because we haven't been able to  
12 make any headway with EPA and I'm ready to start  
13 talking about the regulation. The only question  
14 I would have still outstanding is I think Vince  
15 had asked at the last meeting for some  
16 information on control technologies for power  
17 plants. And to my knowledge there's, to my  
18 knowledge, there's been no study done of control  
19 technologies that can be added to a circulating  
20 fluidized bed boiler. And as far as I know it  
21 doesn't exist. Thank you.

22 MR. FIDLER:

23 Thank you.

24 MR. CHALMERS:

25 Ray Chalmers, EPA. I just have to say that it's

1 interesting and it's comforting as an agency  
2 representative. What I've heard so far seems to  
3 be pretty consistent with what EPA has stated.  
4 It seems to support the EPA's Rule. Beyond that  
5 I will re-iterate that there were of course a lot  
6 of concerns both with the delisting of power  
7 plants under 112(c) and with the CAMR Rule  
8 itself. Of course, reconsideration has been  
9 granted, the Notices have been signed and are  
10 available on EPA's website so if anyone has  
11 concerns now would be the time to submit comments  
12 or at least once those Notices are published in  
13 the Federal Register, there will be a 45-day  
14 comment period. There is also a mention of a  
15 public hearing that's been scheduled for November  
16 17<sup>th</sup>. So anyone that would want to attend and  
17 present comments could do so. I think I would  
18 mention that of course any State rule would not  
19 relax the Federal standards. If there is any  
20 concern with that, the State rule would not  
21 change the Federal standards. And that's my  
22 comments.

23 MR. FIDLER:

24 Next.

25 MR. STAMOULIS:

1 Arthur Stamoulis of Clean Air Council. I mean  
2 obviously our interest is in seeing a strong rule  
3 in terms of emission levels. I've mentioned  
4 before we are opposed to trading. But one of the  
5 big concerns I have in all this is estimates I've  
6 seen from EPA that the full reductions expected  
7 from their Rule won't kick in until 2026. And  
8 I'd like to see what the opportunities to do  
9 better than that in Pennsylvania. Get some  
10 reductions much, much sooner. I have a newborn  
11 daughter. I'd hate for her to wait until she's  
12 in her 20's to see some of the benefits of these  
13 reductions. And it's good to hear about plants  
14 in Pennsylvania installing scrubbers. You know,  
15 I'd like to see what other opportunities there  
16 are to get some of these technologies installed  
17 as quickly as possible because I do think that's  
18 important. You know, in terms of more meetings,  
19 you know, I think we've discussed the topics that  
20 still need to be addressed. You know, we are  
21 interested in seeing, you know, a proposal and  
22 getting it to those discussions when that's  
23 appropriate.

24 MS. GOODMAN:

25 Cynthia Goodman from the Pennsylvania Department

1 of Health. Of course we're mainly interested in  
2 protecting the public's health and that includes  
3 infants and children and women of childbearing  
4 age as we've discussed. Today was a very  
5 informative day I think for everyone. However, I  
6 agree very much with the man that spoke earlier  
7 that we've heard about mercury and how mercury is  
8 bad, but we haven't really heard why Pennsylvania  
9 needs its own rule. So I really would be very  
10 interested in more discussion on that. And  
11 that's kind of where I'm coming from.

12 MR. SCHMIDT:

13 Jeff Schmidt of the Sierra Club. I don't  
14 disagree with what I just heard, but I think that  
15 Arthur Stamoulis did address it to a certain  
16 extent. It's not just a matter of whether we  
17 should a 70% or a 90% reduction, it's also  
18 whether or not we should wait for decades and  
19 decades to achieve those reductions. I am  
20 hopeful that we can get some folks here, some  
21 experts who are directly involved in public  
22 health research and studies of potentially  
23 impacted populations so that we're not just  
24 talking about people who have looked at the  
25 literature, but actually people who are actually

1           doing that kind of research from public health  
2           institutions. So I'm hopeful that we'll have a  
3           chance to hear from them directly here.

4 MR. ARNOWITT:

5           Myron Arnowitt, Clean Water Action. I would just  
6           like to echo Jeff's point. I think that while  
7           certainly the presenters we've heard so far have  
8           put a lot of work into their presentations and  
9           providing information to the Committee, I think  
10          we need to hear from some public health experts  
11          who are working in this field. And that's  
12          something which we would certainly encourage for  
13          some additional time on. I do think that in  
14          terms of you know devoting some more time, it  
15          does sound like people are feeling a little  
16          confused over this issue of State specific versus  
17          the Federal Rule and perhaps some more time be  
18          devoted to that. Certainly our organization has  
19          a lot of issues with what EPA did with the  
20          Federal Rule and some of that is about the  
21          specifics of mercury that Jeff and Art mentioned.  
22          Some of it is just plainly about the precedent  
23          setting of changing the Clean Air Act in ways  
24          which we think is very problematic for how we're  
25          going forward with protecting public health and a



1 whole range of issues so there are a lot of good  
2 reasons I think for looking at a State rule, not  
3 to mention the fact that we've been asked to come  
4 up with one. But that's something which, you  
5 know, we could devote some more, some more  
6 attention to.

7 MR. FIDLER:

8 Thank you.

9 MR. BIDEN:

10 Doug Biden, Generation Association. As I stated  
11 at the last meeting, we feel that Pennsylvania  
12 should follow the Federal Rule and I haven't  
13 heard anything yet, at least at these first 2  
14 meetings to dissuade us from that view. I think  
15 one of the stumbling blocks, one of the things  
16 that separates us from the environmental  
17 community on this issue is the hot spots issue.  
18 And we've heard a lot about that issue. I really  
19 think that a number of folks feel that some power  
20 plants are simply going to buy emission  
21 allowances and not put any controls on their  
22 power plants. And yet, as I stated at the last  
23 meeting, the Federal Rule requires Pennsylvania  
24 to make an 86% reduction from 1999 levels, that's  
25 a 95% reduction from the mercury content in the

1 fuel itself. That is an extremely stringent rule  
2 for Pennsylvania, extremely stringent. Now it  
3 may not happen over the timeline that you would  
4 prefer, but we have no idea at this point, we  
5 have no technology at this point, that will get  
6 us there. So every single plant in this State  
7 will either put some level of control on or it  
8 will retire, one or the other. No plant is  
9 simply going to buy emission allowances, go  
10 uncontrolled, and create these hot spots that  
11 you're concerned about. And yet we've heard from  
12 a number of scientific experts here that really  
13 the hot spots issue is not the problem that you  
14 were concerned about anyway. So I want to make  
15 that point clearly, that no plant in this State  
16 will go uncontrolled. They will either put some  
17 level of control or they will retire as a result  
18 of the Federal Rule. And I want to make that  
19 perfectly clear. The Rule is that hard on  
20 Pennsylvania.

21 MR. ELLIS:

22 My name is George Ellis. I'm with the  
23 Pennsylvania Coal Association. Like other  
24 environmental regulations, we're looking for its  
25 balance. In this particular case we'd like to

1 see a regulation that would allow Pennsylvania  
2 electric utilities to continue to burn coal mined  
3 in Pennsylvania while providing an ample level of  
4 public health and environmental protection. Like  
5 Doug said, we believe CAMR fits that bill. Is it  
6 perfect? No. But we don't live in a perfect  
7 world. We don't want Pennsylvania to proceed  
8 with a State reg that goes beyond the Federal  
9 Rule unless there's a documented, compelling  
10 Pennsylvania need to do so. Quite frankly I  
11 don't think that need has been, has been met. In  
12 terms of what we'd like to see, you know, at  
13 future meetings, I think the next meeting on  
14 technology is important. And I just do want to  
15 say to this point, I think the way these meetings  
16 have been carried out, the people you've brought  
17 in here, have been very professional.

18 MR. FIDLER:

19 Thank you. Next.

20 MR. WELSH:

21 Mike Welsh of the IBEW. I'd just like to echo  
22 what George said about the professionalism of the  
23 people brought in and I thought it was very good  
24 information. I appreciate it. As I said in the  
25 last meeting though, you know, we in the IBEW do

1 not feel it's needed to go beyond the EPA ruling.  
2 We feel that is stringent enough. I also did  
3 state the last time too that the IBEW is in favor  
4 of a cap and trade program to get us through  
5 that. We do not want to see our State  
6 disadvantaged to neighboring States, so we want  
7 people to have this eased in and have the time  
8 taken needed to, like Doug said, about given time  
9 to put the plants with tech... control systems  
10 they're going to be putting on. And we look  
11 forward like he said to hear about the technology  
12 coming in and we're looking forward to that point  
13 and the discussion that will follow afterwards.

14 Thank you.

15 MR. FIDLER:

16 Thank you.

17 MR. GRAYBILL:

18 Lowell Graybill with the Pennsylvania Federation  
19 of Sportsmen's Clubs. It's interesting as I've  
20 been observing and listening not only to various  
21 presentations, but in some ways the argumentation  
22 that goes on whether subtly or blatantly to try  
23 to understand the scope of this whole thing. And  
24 from a perspective being concerned about the  
25 resources here in Pennsylvania that sure would

1 look like a local perspective and a hot spot  
2 perspective. But, I've got to say I've, I've  
3 come to a place where I'm starting to personally  
4 rule out the subject of hot spots because of this  
5 concept in my own mind of the general  
6 accumulation of a substance that we know is not a  
7 good substance. We know that there's some  
8 effects, we've heard of it, maybe not localized  
9 as much as we thought, or at least based on the  
10 presentations we're hearing, but at the same  
11 time, it's about like I don't, you know, I view  
12 it as kind of "I don't want a landfill in my own  
13 backyard" and yet I do generate a bag full of  
14 trash occasionally. It has to go somewhere. And  
15 so when I look at this whole scope, I've got to  
16 say I'm not, I'm not interested in hearing what,  
17 what minimal controls or what kind of regulations  
18 can be put in place that simply are acceptable.  
19 I guess I've got to be concerned when I look at  
20 the resources at what is the best that we can do  
21 and what is the most important that we can do.  
22 And what I haven't heard yet, and I am looking  
23 forward to, as someone said, is what are some of  
24 the possibilities. What can be done? Granted  
25 it's going to be costly and I certainly don't

1           have a full understanding of that. I certainly  
2           don't have a full understanding of the means and  
3           mechanisms to make this happen, but I also am not  
4           ready to say that Federal regulations, at least  
5           to the extent that I've viewed them or understood  
6           them, are necessarily the best that we can do or  
7           the only thing we can do. If they are, then that  
8           needs to prove itself out yet. But I believe I  
9           need a better understanding of what are our  
10          capabilities. Not just what can we simply get  
11          away with at this point, or what's acceptable.  
12          One other aspect that I have to echo again and  
13          that is the long-range versus the short-range.  
14          We can fill a landfill and when that landfill is  
15          full, we've got to create another landfill. As  
16          we accumulate mercury in the environment and in  
17          the eco-system, it's continually filling. If we  
18          can eliminate that mercury which we know is in  
19          emissions, then we're going to be taking,  
20          limiting, or decreasing the overall content of  
21          volume out there. So I'm concerned about the  
22          eco-system and I think we've got to look at this  
23          as a mass accumulation issue, not just a hot spot  
24          issue.

25 MR. MCPHEDRAN:

1 Charlie McPhedran with Penn Future. In the  
2 bigger picture we have concerns about the timing  
3 of implementation and trading of mercury which I  
4 know are concerns that Secretary McGinty has also  
5 expressed in response to the Federal rulemaking.  
6 We also think that the rule DEP develops should  
7 be flexible to industry. The rule we submitted  
8 with our proposal, our petition in August of last  
9 year included several off ramps, several  
10 opportunities for 5-year extensions and a  
11 standard that was written in the alternative,  
12 either in terms of percent reduction or  
13 substantive emission standard. So we hope that  
14 the eventual rule will be flexible for industry.  
15 In terms of the micro-issue of how many meetings  
16 this group should have, we in the environmental  
17 community have been communicating about  
18 suggesting some speakers. We have some promising  
19 leads that we'd like to submit next week and  
20 given the topics you mentioned, cost-benefit,  
21 availability of controls, the mention of public  
22 health here, it seems that we might be cramming  
23 it in to just one more meeting on the fact-  
24 finding end. So perhaps a fourth meeting is in  
25 order. We're certainly not eager to extend this

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1 part of the process anymore than we need to, but  
2 we also want to make sure that there's a good  
3 record from this group. So perhaps a fourth  
4 meeting would be in order.

5 MR. FIDLER:

6 Okay, thank you.

7 MR. SPENCER:

8 Nobody from National Wildlife Federation was at  
9 the first meeting. Unfortunately we couldn't  
10 attend.

11 MR. FIDLER:

12 Would you please identify yourself?

13 MR. SPENCER:

14 Oh, I'm sorry, Rick Spencer, National Wildlife  
15 Federation. I'm here as an alternate for Felice  
16 Stadler. Our basic concern was with the Federal  
17 Rule, was we believed that mercury is a  
18 neurotoxin and should be regulated as a  
19 neurotoxin. As a result, we oppose the cap and  
20 trade system and we very much concerned about the  
21 timeframe just like our colleagues are. It seems  
22 to me though, what I keep hearing, and I've heard  
23 this from Mr. Biden here, that the technology  
24 doesn't exist to make these reductions. And I'd  
25 like to, I keep hearing that there are some



1 recent developments in technology in the last  
2 year or two and it would be nice to get this  
3 resolved because ultimately we are going to be  
4 talking about money. I mean our concern, we came  
5 to this because of our concern with fish and  
6 wildlife. Wildlife is our organization's name.  
7 But we also understand that the technology needs  
8 to be there. We think that it can be done in a  
9 reasonable period of time and the fact that other  
10 States are instituting regulations to limit that,  
11 limit the reductions of mercury, in effect is  
12 creating the kind of market that tends to reduce  
13 cost as well as force technology changes. So I  
14 think it is appropriate for Pennsylvania  
15 particularly in part because it's such a high  
16 State in terms of its actual total of emissions.  
17 I believe it's the third in the union. So, so in  
18 terms of, as the previous person said, you know  
19 if it takes more than one more meeting, then  
20 let's have one more meeting. But we're certainly  
21 not, we're not encouraging stretching this thing  
22 out any longer than is absolutely necessary, but  
23 we do need to get it right.

24 MR. FIDLER:

25 Thank you. Vince.

1 MR. BRISINI:

2 Vince Brisini, Reliant Energy. I want to thank  
3 the presenters again for accomplishing exactly  
4 what I hoped we would accomplish in these  
5 meetings. And we're gaining knowledge, we're  
6 gaining information, and we're learning more.  
7 But I think we still are gathering information  
8 and I look forward to the technology  
9 presentations and the opportunity to learn more  
10 there. As of yet I really haven't heard you know  
11 the compelling story that supports a  
12 Pennsylvania-only regulation. And based on the  
13 information that we saw today and in the previous  
14 studies, I really haven't seen anything that  
15 really shows that there is an appreciable  
16 difference in either local or national  
17 deposition, whether you do a 70% CAMR type rule  
18 or a 90% rule. And that's what we're really  
19 talking about here. We're talking about the  
20 incremental difference between those 2 programs  
21 and that to me is what we need to keep focused  
22 because as you reach into those going beyond that  
23 and going beyond the co-benefit type program, all  
24 of a sudden you start to put portions of the  
25 Pennsylvania economy at risk. And if we're going

1           to put those portions of the economy at risk we  
2           have to have a commensurate benefit. I just  
3           haven't seen it yet.

4 MR. CLEMMER:

5           Reid Clemmer with the PPL Services. Again, still  
6           like to thank the Department for continuing to  
7           apply its resources and bring these meetings  
8           together as well as the presenters. I think  
9           today is another example of, there's a lot of  
10          information that's out here on mercury. A lot  
11          more needs to be discussed and uncovered. Like  
12          my colleagues in the utility industry, Generation  
13          Industry, I think that for Pennsylvania to move  
14          ahead on its own rulemaking, it needs to be a  
15          compelling argument to do so and so far we have  
16          yet to see that to be presented. We are still  
17          supportive of a cap and trade program. We  
18          believe that is the most cost effective way to  
19          go. We are supportive of EPA's CAMR Rule, but,  
20          and I'll add to what Vince just mentioned with  
21          respect to the 70%, when he talks about the 70%  
22          incremental between 70% and 90%. In Pennsylvania  
23          it's not really a 70% program. In Pennsylvania  
24          ultimately it's an 86% reduction that's required.  
25          So we're really talking about an incremental

1 difference in Pennsylvania that is very, very  
2 small. I'm also concerned about the timing. And  
3 I'm concerned about the controls. So I look  
4 forward to hearing more about control technology  
5 and what can be done and how feasible can it be  
6 done within the timeframe. So with that I  
7 encourage you to have good ongoing discussions  
8 and dialogue and presentations to address those  
9 subjects. Thank you.

10 MR. FIDLER:

11 Thank you. Gene.

12 MR. TRISKO:

13 Thank you Tom. Gene Trisko for the United Mine  
14 Workers. And also, thank you again to the  
15 Department for this opportunity for a full  
16 discussion of these issues. Certainly the UMWA  
17 does support holding additional meetings to  
18 provide DEP with further input from qualified  
19 professionals in this field. Personally I regret  
20 that I'm going to have to miss the following  
21 meeting, but I have a suggestion to offer for the  
22 Department's consideration as it thinks about the  
23 proposal. Before I get to the suggestion which  
24 is kind of a conceptual outline, you asked  
25 specifically for the concerns of the various

1 parties around the table. And I'd like to add  
2 one more document, I guess we'll call it UMWA  
3 Exhibit 2 from today, that follows up on a  
4 comment that I made at the previous meeting about  
5 the risk, the particular risk that going beyond  
6 the Federal Mercury Rule poses for the  
7 Pennsylvania coal industry. The document that  
8 I'll hand around is one chart. It was prepared  
9 by Dr. Frank Burke of Consolidation Coal Company  
10 and provided to me this week at our request. It  
11 is a statistical distribution of coal mercury  
12 content by State for the major producing States  
13 in the east and also some in the west. PRB, it's  
14 titled Mercury Contents of Bituminous and PRB  
15 Coals, PRB stands for the Powder River Basin in  
16 Wyoming. At our meeting two weeks ago I  
17 expressed the concerns of the UMWA that going  
18 beyond the Federal Mercury Rule could, for  
19 Pennsylvania, pose a serious risk of fuel  
20 switching. And this document, which is based  
21 upon EPA's collection of ICR Part II data, and  
22 that is the coal that was actually consumed at  
23 the power plants that were surveyed by EPA, is a  
24 tonnage weighted distribution, so it is  
25 representative of all of the coals produced in

1           these States in the eastern and western United  
2           States. And you will see on this chart that  
3           Pennsylvania coals have the highest mercury  
4           concentration measured in pounds per trillion Btu  
5           of all coals in the eastern United States. That  
6           their mercury content is twice as great on  
7           average as the coals produced in West Virginia  
8           and Kentucky. And with all deference to our  
9           friends in the utility industry, let me speak  
10          from a little experience in this area. When  
11          Congress enacted the Acid Rain Law in 1990 which  
12          the UMWA was very active in trying to encourage  
13          the early installation of scrubbers for SO<sub>2</sub>  
14          control. We were unable to achieve our objective  
15          of, in effect, coming out with a list of plants  
16          in Phase I that would be assured of installing  
17          scrubbers and in fact would be paid for doing so.  
18          Instead we ended up with an allowance trading  
19          program, an SO<sub>2</sub> allowance trading program. That  
20          program has cost the State of Illinois 2/3's of  
21          its coal production as a result of fuel switching  
22          because the natural tendency when you're  
23          confronted, when you are utility burning a fuel  
24          with a particularly high content of a substance  
25          that is about to be regulated, the first

1 telephone call is not to the control technology  
2 department, it's not to the investment banker,  
3 it's to the fuel department. And the first  
4 question to the fuel department, as it was in  
5 acid rain, is how can I reduce the mercury  
6 content of the coal that we're burning? Give me  
7 the answer to that. And in many instances in  
8 Title IV of the Acid Rain Program, at the expense  
9 of more than 100,000,000 tons of annual eastern  
10 coal production, the answer was don't scrub, fuel  
11 switch. And that production went to the western  
12 United States by and large. Some small increases  
13 in eastern low sulphur production. So we see  
14 again here a recipe that because Pennsylvania  
15 coals have by virtue of the fact that your  
16 dinosaurs may have had a high mercury diet,  
17 through no fault of your own, a significant risk  
18 that the first telephone call will go to the fuel  
19 department and not to the technology department,  
20 if you go beyond the Federal Rule and move in the  
21 direction of a plant by plant inflexible approach  
22 without emission trading. We believe it is  
23 possible that if a proposal such as a 90% plant  
24 by plant control were to be implemented in this  
25 State together with the SO<sub>2</sub> and NO<sub>x</sub> reductions

1 that are required under CAIR or under a CAIR plus  
2 approach under consideration by the OTC. And as  
3 we saw from Wick Haven's exhibit, the SO2 control  
4 requirements, further SO2 control requirements  
5 for Pennsylvania are on the order of 80%, that  
6 there will be a strong desire to move in the  
7 direction not only of coals that are lower in  
8 mercury on this chart, but also lower in sulphur  
9 content. And those coals just happen to be  
10 available in plentiful amounts in southern West  
11 Virginia and eastern Kentucky. We would not want  
12 to see the Department of Environmental Protection  
13 in Harrisburg propose a rule that implicitly  
14 risks the loss of the Pennsylvania coal industry.  
15 And we see that clearly on the horizon.  
16 Therefore, in anticipation of the discussion that  
17 you will have two weeks from now on commercial  
18 availability of technologies, I also had the  
19 pleasure of spending three years on EPA's Mercury  
20 MACT Working Group where we discussed that  
21 particular topic at considerable length. You  
22 will hear next week, among other things, that  
23 there is no commercially demonstrated,  
24 commercially demonstrated on a long time scale,  
25 mercury specific control technology, by which I'm



1 referring basically to sorbent injection, copack  
2 and similar technologies, not scrubbers, they  
3 exist. But there is a lot of encouraging  
4 progress on the technology front. I personally  
5 handed Deputy Administrator Holmestead a list of  
6 power plant test results on different coal types  
7 before this Rule was issued in March that showed  
8 tremendous promise for high percentage reductions  
9 on all types of coal and that progress will be  
10 accelerated by virtue of the fact that the CAMR  
11 Rule is out there, it's Law, it's Law in  
12 Pennsylvania today. Our proposal to you for  
13 consideration as you develop the Department's  
14 position on a proposal, is first do not limit  
15 yourself to one proposal. Consider multiple  
16 options including straightforward implementation  
17 of the Federal Rule. I agree with those today  
18 who have stated that no compelling case has been  
19 made in this proceeding for a separate State  
20 rule. That to me is clear. But having said  
21 that, if you are moving forward with a proposal  
22 that goes beyond the Federal Rule, include  
23 multiple options for comment by all interested  
24 parties. We would suggest that one of those  
25 options include a proposal that would accept

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1 Phase I implementation of the CAMR Rule as the  
2 Pennsylvania plan. Accept Phase I. And the  
3 pragmatic reason for suggesting that is it is  
4 simply too late in the process, in November 2005,  
5 to consider any kind of additional mercury  
6 requirement. Pennsylvania's Phase I reduction  
7 under CAMR is 68% and that's in the year 2010.  
8 As a practical matter it is simply not possible,  
9 given the matter of construction, engineering,  
10 feasibility, and leave aside financing, to do  
11 more than what is required by Phase I of CAMR.  
12 So accept CAMR Phase I, the cap and the deadline.  
13 It's a 68% reduction, it's required 5 years from  
14 today. There's no foot dragging in this.  
15 Second, in view of the technology uncertainties,  
16 which will be discussed, consider convening this  
17 group, or a similar group, again in the years  
18 2008 or 2009 to assess the progress that has been  
19 achieved in mercury specific control technology  
20 performance. Defer any decision now on going  
21 beyond Phase II of the CAMR Rule either in terms  
22 of stringency, limitations on trading, or time.  
23 Defer any decision now until the outcome of that  
24 process in 2008 and 2009 because as we emphasized  
25 to Administrator Holmestead last February, you

1 are not in position today to make a rational  
2 decision about the level of controls that may be  
3 appropriate for this substance in Phase II. You  
4 will be in a much better position to make a  
5 rational decision, one that is well reasoned,  
6 when you have better information about the  
7 availability of controls. And as one of my  
8 technology consultants tells me, the  
9 environmental community should support this  
10 proposal and not sell themselves short because  
11 with the advances in mercury specific control  
12 technologies that are occurring now for all coal  
13 types, I might note on this chart, take a look at  
14 the Wyoming content, the Wyoming Powder River  
15 Basin coal, those coals received 1.25 more  
16 allowances than bituminous coals, all right.  
17 With the progress that is being made on emission  
18 control for all types of coal, it may be that a  
19 few years from now a larger emission reduction  
20 will be achievable at lower cost. And finally  
21 let me, let me note this, if you were to achieve,  
22 if you were to propose an acceleration of the  
23 emission reduction called for by Phase II of the  
24 CAMR Rule, let's say you accept the stringency,  
25 but you don't like the deadline and you want to

1           move faster sooner quicker. You have to bear in  
2           mind that in accelerating that deadline you risk  
3           losing the co-benefits of the SO2 reductions that  
4           will be achieved by Phase II. If you move the  
5           Phase II mercury deadline forward, you lose the  
6           mercury co-benefits of the CAIR Rule. That  
7           means, and those co-benefits are what they are,  
8           they are free, they are the mercury reductions  
9           that will result by scrubbing in order to meet  
10          SO2 targets. No one will put an SO2 scrubber on  
11          a power plant in Pennsylvania to reduce mercury.  
12          They will do it in order to reduce SO2 emissions,  
13          and the related mercury reductions, whether  
14          they're 70% or 85%, or whatever they are for the  
15          specific power plant, those come for free as a  
16          consequence of the investment in SO2 control  
17          technologies. So acceleration of Phase II of the  
18          Mercury Rule in effect makes you pay for the  
19          mercury reductions that otherwise would come at  
20          virtually no cost as a co-benefit of Phase II.  
21          And I have more than exhausted my welcome and  
22          time in this process and hope that the thoughts  
23          that I have conveyed will be useful to your  
24          consideration. Thank you.

25 MR. FIDLER:

1 Thank you very much.

2 MR. CANNON:

3 I'll recover the goodwill of the group. David  
4 Cannon, Allegheny Energy. I just want to echo  
5 some of the things that have been said about  
6 uncertainty and that's where I find myself after  
7 two very helpful meetings and I applaud the  
8 Department for them. There's uncertainty in a  
9 lot of areas of technological uncertainty,  
10 there's deposition uncertainty, there uncertainty  
11 about your ability to affect anything downstream  
12 in terms of health risks here through a specific  
13 Pennsylvania rule, incremental to what we're  
14 already facing in the Federal Rule. So I would  
15 just say that if in fact we're looking at a  
16 standard that requires a compelling reason to go  
17 ahead and add a rule well beyond what the Federal  
18 is looking at, I have yet to see the  
19 justification for it. As we've mentioned before  
20 there is a significant amount of capital that's  
21 going to be put into complying with the Federal  
22 Rule over the next few years and I echo a lot of  
23 the things that a neighbor said. And I do want  
24 to mention one other thing and I think it was  
25 Myron who brought it up earlier. If in fact

1 we've got a specific population with a risk  
2 facing them that relates to mercury exposure  
3 that's not related primarily to Pennsylvania  
4 fish, there are other ways to more expeditiously  
5 and effectively deal with that from a health  
6 standpoint as opposed to a fairly convoluted  
7 incremental mercury rule which based on what  
8 we've seen may not deal with it. And then just  
9 basically I think I also roger what Charles said  
10 and what Roger said. I think one more fact-  
11 finding meeting on this is appropriate before we  
12 launch into another, and get a path forward  
13 because I think that just makes sense to me.

14 MR. FIDLER:

15 Thank you. John.

16 MR. ARWAY:

17 I'll make it brief. John Arway, Fish and Boat  
18 Commission. Literally I feel like a fish out of  
19 water in this discussion. And that's only  
20 because I've been involved for most of my career  
21 in water issues and I haven't really come to  
22 grips with the jargon associated with the Air  
23 regs yet, but gradually I am, and unfortunately  
24 this transcends air into water which is I think  
25 why we've been invited into this discussion as a

1 seat at the program. My experience with water  
2 reg negotiations is that you always look for  
3 compromise and I guess that's really what we're  
4 going to be looking toward once this preliminary  
5 discussion is over and the Department drafts  
6 whether one version or various versions of  
7 alternative approaches at the situation. So  
8 we're looking forward to that draft or drafts  
9 when they come out and, you know, we understand  
10 that there's equities has to be struck in the  
11 process and the anglers that we're here  
12 representing also turn their light switches on  
13 too, so they understand there has to be equity  
14 too, but I receive hundreds of calls a year  
15 asking about mercury. And I know we reached a  
16 crossroads one time when we all decided we needed  
17 to get the lead out of our gasoline. I think  
18 we're at a crossroads now and it's very apparent  
19 that, you know, too much mercury's not good, but  
20 how much is too much? Thank you.  
21

1 MR. FIDLER:

2 Thank you. It sounds, well I appreciate the  
3 interest in additional meetings and I also  
4 appreciate the metes and bounds that you placed  
5 on that request because we will not drag our feet  
6 on this process. We have a plan that we must  
7 adhere to in order to meet our commitment to a  
8 submission to the Federal government. I would  
9 like to move forward with the technology  
10 discussion at the next meeting and see where we  
11 are at that point. I'd like to propose, and  
12 Joyce you can help me here. I think Joyce has a  
13 date or two that potentially we could add to the  
14 calendar. Whether we need both dates or not at  
15 this point is open to further discussion.

16 MS. EPPS:

17 We're schedule to meet on November 18<sup>th</sup> and the  
18 entire day will be devoted to technology  
19 discussions. We're bringing in top notch  
20 presenters. Some of the presenters are at your  
21 recommendation. I'll also reach out to EPA to  
22 have someone come in to provide a detailed  
23 discussion about the cost benefits associated  
24 with the Clean Air Interstate Rule. We have  
25 reserved this room also for November 30<sup>th</sup>. So we



1 will be here on November 18<sup>th</sup> and again on  
2 November 30<sup>th</sup> and then we will follow up with you  
3 as I try to get a location for a meeting in mid-  
4 December if possible. This room is not available  
5 in mid-December.

6 MR. ELLIS:

7 Is 9:00 a.m. the starting time?

8 MS. EPPS:

9 Yes, it would be at 9:00 a.m.

10 MR. FIDLER:

11 Let me just mention that I, I'm sorry.

12 MR. BARR:

13 That's all right, just real quick. I'd be  
14 interested; you said you wanted to go forward and  
15 interested in looking at more. I'd be interested  
16 in how you and Joyce have viewed the last two  
17 weeks. What have you gathered that perhaps was  
18 not there before for you or where have your  
19 opinions developed?

20 MR. FIDLER:

21 I was about to speak a little bit on that. I,  
22 just by way of observing the mechanics and  
23 interaction of the group, it seems to me that  
24 after the speakers that we heard today, some of  
25 the groups that were really focused on issues

1 related to hot spots, concentrations above what  
2 might be considered background or baseline, you  
3 know are, I heard Federation of Sportsmen's Clubs  
4 representative talk about, now, concern about  
5 mass deposition rather than potentially localized  
6 deposition related to power plant emissions. All  
7 of that is very interesting. I, I've got some  
8 concerns based upon some of the information  
9 that's been presented, however, I, with respect  
10 to how we might move forward, I think some of the  
11 concerns that I had personally related to the hot  
12 spot issue and at least I have not seen  
13 information that is all that compelling to this  
14 point either. But I'm also concerned about just  
15 the amount of mercury emissions that we're seeing  
16 resulting from combustion in our power stations  
17 in Pennsylvania and I think this graph is very  
18 representative as to why that's occurring. I am  
19 very interested in hearing the presentations next  
20 meeting. And I just leaned over to Joyce a bit  
21 ago as we were going around the table and I said  
22 I would really, really like to hear a  
23 presentation on what can be achieved by way of  
24 co-benefits through controls installed for CAIR.  
25 So we are going to try to reach out to RTP,

1           Research Triangle Park, and see if we can't, or  
2           other places, and see if we can't get some  
3           additional research or data to share with you on  
4           that issue. It's come up again and again. It's  
5           of interest to me and I'd like to get some  
6           additional data on that issue. Yes?

7 MR. TRISKO:

8           Excuse me, Gene Trisko with the Mine Workers.  
9           You have invited Tom Houston of Energy Ventures.

10 MS. EPPS:

11           Yes, he will be here on the 18<sup>th</sup> of November.

12 MR. TRISKO:

13           He is thoroughly...

14 MR. FIDLER:

15           He can speak to that issue?

16 MR. TRISKO:

17           He can address that issue.

18 MR. FIDLER:

19           Very good.

20 MR. TRISKO:

21           He studied it for Pennsylvania.

22 MR. FIDLER:

23           Okay. So those are some observations I have.  
24           I'll turn it over to Joyce in just a moment if  
25           she'd like to make some remarks. But I wanted to

1            mention to any of you that at the very first  
2            meeting we talked about having a lot of very open  
3            discussion and dialogue in this forum. I heard  
4            some discussions from Gene, possibly from others  
5            about the idea of some options, you know, these  
6            are some pathway that Pennsylvania may want to  
7            consider as part of a rule that would be  
8            developed here specific to Pennsylvania. We did  
9            provide an open invitation at the very first  
10           meeting that if any of you, individually or as a  
11           small group, care to set up a meeting with me or  
12           with Joyce and her staff, to discuss ideas that  
13           might be percolating in your mind, maybe  
14           developing as you discuss ideas, results of  
15           presentations, after this meeting, with your  
16           counterparts, feel free to certainly give us a  
17           call and schedule some time to come in between  
18           meetings. Because our thoughts are going through  
19           the same process and any continued and ongoing  
20           feedback and suggestions and proposals and  
21           options that you might have for us to peruse and  
22           consider, we'd certainly be open to doing that.  
23           Joyce.

24 MS. EPPS:

25            I'd like to thank you for your willingness to

1           participate in all of our discussions. I really  
2           have been very encouraged by the fact that any  
3           experts that I've reached out to, and in a lot of  
4           instances, on very short notice, that hopped on  
5           planes and made their way to Pennsylvania, or  
6           have gotten on turnpikes to get here to provide  
7           the presentations. I do not during this process  
8           expect to reach a consensus position. I have  
9           industry wanting a cap and trade approach, I have  
10          the environmentalists wanting a 90% level of  
11          control. So I really don't expect to reach  
12          consensus on the issues. What I am directed to  
13          do is to develop a regulatory proposal and I will  
14          proceed to develop that proposal with your input.  
15          We will be open to discussions about specific  
16          issues, and there will be options that we will  
17          need to take into consideration. When we issued  
18          the report on the petition we made it quite clear  
19          that there were a number of issues that we would  
20          have to take into consideration and those issue  
21          do include electric reliability, it also includes  
22          the discussion about whether there are hot spots  
23          or whether there are not hot spots. I think what  
24          I took away from Dr. Sullivan's presentation,  
25          there was a caveat there about hot spots and that

1           caveat as I saw it, was based on EPA's definition  
2           of hot spot. So I do believe that there is a  
3           need to have further discussions, but most  
4           importantly there will be a need to assess the  
5           availability of demonstrated technology. Your  
6           proposal is an excellent proposal. We'll take it  
7           under advisement. I will also mention that  
8           STAPPA and ALAPCO, the National Organization of  
9           Air Program Administrators is developing a menu  
10          of options that States could use in developing  
11          regulatory proposals. I was at the National  
12          meeting a few days ago and what was interesting  
13          was that there were at least 20 to 25 States,  
14          when States were polled, that are looking to  
15          moving forward with State specific rulemakings.  
16          When you speak in terms of uncertainty, there's  
17          also some uncertainty associated with whether  
18          this, the Clean Air Mercury Rule will stand.  
19          Even EPA admitted during those discussions that  
20          there is some vulnerability and the fact that EPA  
21          is willing to reconsider so many aspects of this  
22          rule, tells us that we need to be cautious as to  
23          how we move forward. But the directive for me is  
24          to have a proposal ready for the EQB in March  
25          2006. That means that I'm going to spend a lot

1 more time with you because I do want your input.  
2 I value your input and so we will get additional  
3 meetings scheduled.

4 MR. FIDLER:

5 Okay, we do have a tentative date for a 4<sup>th</sup>  
6 meeting, November 30<sup>th</sup>.

7 MS. EPPS:

8 November 30<sup>th</sup>, in this room, starting at 9:00 a.m.

9 MR. FIDLER:

10 Okay, and the very next meeting is scheduled for  
11 November 18<sup>th</sup> at the same time. Jeff?

12 MR. SCHMIDT:

13 I actually wanted to thank you for pulling us  
14 together for this series. But I had a comment  
15 related to the possibility of developing common  
16 ground. And it actually is related to a  
17 secondary issue than the focus of these meetings,  
18 and that is as you alluded to Tom this morning,  
19 you had to leave for a meeting related to the  
20 attempt to try to overturn the Pennsylvania Clean  
21 Vehicles program which is part of the  
22 Pennsylvania State Implementation program. And  
23 if that program is overturned by those economic  
24 interests that want to block it, that's going to  
25 mean we're going to have to come up with further

1 reductions. To state the obvious, there are  
2 interests in this room who I think would like to  
3 see us try to get as much cost effective air  
4 pollution reductions out of mobile sources and  
5 then, you know, to reduced the impact on their  
6 interests and Sierra Club is trying to protect  
7 and support the Clean Vehicles program moving  
8 forward as the current SIB requires. So, for  
9 those of you that aren't following this closely,  
10 there's a vote scheduled on Tuesday to try to, in  
11 the State House, to block DEP from moving forward  
12 with the Clean Vehicles program. You may want to  
13 weigh in on it between now and Tuesday morning.

14 MR. FIDLER:

15 Thanks for the reinforcement. Clearly that's a  
16 concern for the agency. It's got to be a concern  
17 for the large stationary source facilities within  
18 the State so if you have the capability of  
19 contacting some Representatives that may be  
20 thinking carefully about this issue it certainly  
21 would be helpful. Gene.

22 MR. BARR:

23 I hate to weigh in a whole separate issue since  
24 we're talking mercury, but having gone through  
25 the Cal Lev program twice, including the



1 Commission in '93 where we voted it down, it is  
2 my understanding, and I'd like to see the  
3 information on the SIB, that we had adopted Cal  
4 Lev as a backup to Federal Tier II standards  
5 which have been adopted in model year of going  
6 for 2004. There's a huge problem in our view  
7 with Cal Lev in that as, in order to get the full  
8 benefit you need California fuel, you cede  
9 responsibility to changes made to your vehicle  
10 program to California, so I don't think it's  
11 quite that simple that says it part of the SIB.  
12 I think that we have a Federal program, again,  
13 it's analogous to what we're talking about here.  
14 In looking at it, the reductions are  
15 insignificant when you look at Cal Lev and the  
16 problems are significant, particularly when you  
17 look at what happened last month with trying to  
18 get appropriate supplies. Trying to supply  
19 Pennsylvania as an island with California  
20 severely reformulated would be an issue when you  
21 get into supply constraints.

22 MS. EPPS:

23 For the record Gene, we did not adopt California  
24 fuel requirements.

25 MR. BARR:

1 I understand. Right.

2 MR. BRISINI:

3 The point that relative to large stationary  
4 sources, quite frankly, the knocks that you would  
5 get out of large stationary sources beyond what's  
6 identified in CAIR really isn't going to provide  
7 for attainment of those areas anyway. You would  
8 have gotten to the point where when you do the  
9 modeling, you know, there's really not, there's  
10 not that kind of control. I mean the fact of the  
11 matter is if you do not implement effective  
12 mobile source controls, you're just going to have  
13 continued non-attainment areas because those  
14 controls of those stationary sources they don't  
15 make up for that lost reduction.

16 MR. FIDLER:

17 Not to debate this, but we're talking about large  
18 Title V sources in addition to power stations  
19 also. There's a lot of facilities that could in  
20 fact fall in the net on this issue. While we  
21 still have our speakers here, are there any,  
22 since we've gone around the table, are there any  
23 final questions before we break for the day?  
24 Seeing none, thank you very much for coming. We  
25 look forward to seeing you on the 18<sup>th</sup>.

1

2