

## May 2021 Report to the Citizens Advisory Council

(New and updated information in italics)

## **DEP Highlights**

### **DEP PFAS Update**

In 2018, Governor Wolf announced several actions to address growing concerns about PFAS contamination. Through an Executive Order, the Governor established a multi-agency PFAS Action Team. The team, led by DEP, is responsible for developing a comprehensive response to identify and eliminate the sources of PFAS contamination, address strategies to deliver safe drinking water, manage environmental contamination, explore funding for remediation efforts, and increase public education. The Governor also sent a letter to the EPA to again urge the EPA to move forward with establishing MCLs for PFOA and PFOS. DEP believes that the EPA must take a leadership role and work with other states and federal agencies to address PFAS holistically. More information can be found on DEP's PFAS website: <a href="https://www.dep.pa.gov/pfas">www.dep.pa.gov/pfas</a>.

DEP is coordinating with PennDOT, the State Fire Commissioner, the Turnpike Commission, and the Department of Veterans and Military Affairs to gather information about the use and storage of fluorinated firefighting foams. A workgroup has been created to discuss proper disposal of these foams, review federal and state requirements/authorities, and assess possible alternatives. Additionally, DEP regularly meets with the Department of Health to discuss the relationship of PFAS to human health and the environment. For a comprehensive outline of the challenges associated with PFAS and the Action Team's efforts, please see the PFAS Action Team's Initial Report.

DEP's Bureau of Environmental Cleanup and Brownfields proposed regulatory amendments to Chapter 250: Administration of the Land Recycling Program. This proposed regulation among other items, establishes the first ever cleanup standards for three PFAS – PFOA, PFOS, and PFBS. This proposed regulation was adopted by the Environmental Quality Board on November 19, 2019, and its public comment period ended on April 30, 2020. DEP expects to finalize this regulation in *mid-*2021.

At its August 15, 2017 meeting, the Environmental Quality Board (Board) accepted for further study a petition for rulemaking to set a drinking water maximum contaminant level for PFOA. DEP has completed its review of the petition and intends to present its recommendation to the Board this summer.

The Bureau of Safe Drinking Water's PFAS Sampling Plan resumed in mid-August 2020 under an approved return to work and health and safety plan. Sampling was temporarily suspended in March 2020 due to COVID-19. Sample analysis is split between DEP's Bureau of Laboratories (BOL) and the contract lab using EPA Method 537.1, which can detect 18 PFAS. This will provide even more occurrence data to inform future actions moving forward. The second round of PFAS samples collected through September 2020 were posted to DEP's PFAS webpage on March 12, 2021. The sample information is available <a href="here">here</a> and includes results for

114 samples. 65% of the samples did not detect PFAS. Of the 35% of samples with detects, 7 different PFAS were detected. None of the results exceeded EPA's HAL.

Work on the PFAS Toxicology Services Contract with Drexel University has been completed. A final report with recommendations on toxicity values and MCLGs was submitted at the end of January 2021. The report is currently being reviewed by DEP and DOH staff.

In late 2019, the U.S. Geologic Survey (USGS), DEP, and Susquehanna River Basin Commission staff collected raw surface water PFAS samples to quantify the extent of PFAS contamination at all of Pennsylvania's 178 water quality network stations (WQN). Additional, passive water PFAS samples were collected at 18 sites, most of which overlapped with the WQN sites. This effort included testing grab and passive samples for 33 PFAS compounds and total oxidizable precursor PFAS compounds. This data is available on the <a href="DEP website">DEP website</a> and the <a href="USGS website">USGS website</a>. DEP and USGS will continue to collect PFAS surface water samples at approximately 20 locations throughout Pennsylvania based on the results of the data collection effort. The additional data collection will be performed as part of the Department's Surface Water Quality Network. Ongoing data collection will be used in the development of PFAS water quality criteria and implementation of surface water assessments.

# Chesapeake Bay Phase 3 Watershed Implementation Plan (WIP)

In an effort to expand public transparency of Pennsylvania's progress toward meeting our Phase 3 Watershed Implementation Plan goals, the Chesapeake Bay Office has instituted a new electronic monthly newsletter. Anyone can subscribe to receive the newsletter. Previous newsletters and the link to subscribe can be found here.

The Chesapeake Bay Office submitted the 2020 Milestone Programmatic Progress Report to EPA by the deadline on January 15, 2021. This document is also published to the Phase 3 WIP "Tracking Pennsylvania's Progress" webpage. In addition, the Chesapeake Bay Office submitted the 2020 Annual Numeric Progress through the National Environmental Information Exchange Network (NEIEN) as well as the updated Quality Assurance Program Plan (QAPP) to EPA on December 1, 2020. Numeric Progress is entered into the Chesapeake Assessment Scenario Tool (CAST); over the course of a two month period, EPA Chesapeake Bay Program Office (CBPO) and DEP Chesapeake Bay Office staff have been in correspondence, following the iterative reporting and feedback timeline set forth by the Chesapeake Bay Program Partnership. EPA has told DEP that final results from 2020 Numeric Progress should be provided in late Spring by the EPA CBPO to DEP. A meeting with EPA Region 3 and CBPO staff and DEP, SCC, and DCNR staff is scheduled for the end of February to discuss EPA's evaluation of the 2020 Programmatic Milestone Progress.

The <u>State Team</u> for Pennsylvania's Phase 3 WIP met January 26, 2021, for the team's first biannual meeting of 2021. The recording of the meeting as well as the presentation materials are currently available on the website.

The Phase 3 WIP describes how Pennsylvania intends to move forward and accelerate progress towards meeting the nutrient reduction targets established by the Partnership for the improvement of local water quality and the restoration of the Chesapeake Bay with the goal of having all practices in place by 2025. The WIP includes Countywide Action Plans (CAPs) developed by the counties with support from DEP. Coordinator and CAP Implementation Grant applications were submitted by October 15, 2020, for eligible counties: the pilot counties (Lancaster, York, Adams, Franklin) and the tier 2 counties (Bedford, Center, Cumberland, Lebanon). Over \$6 million in Environmental Stewardship Funds were announced as awarded on November 20, 2020. The funding is funded on a calendar year basis, with coordinator funds being provided up to a \$100,000 maximum. CAP Implementation Grants are provided to eligible applicants (those counties that have developed their CAPs) and will target resources where the need is greatest for nutrient and sediment reduction to the Chesapeake Bay. Tier 3 and 4 Counties are entering into agreements and have been awarded funds for CAP coordination. This

upcoming year, the source of the coordinator and CAP implementation grant funds will be Environmental Stewardship Funds; no federal funds have been provided.

DEP Chesapeake Bay Office staff have been using the weekly "Webinar Wednesdays" virtual forum for training on topics identified by the County Coordinators and bringing in presenters from different DEP programs as well as external presenters from NFWF, National Wildlife Federation, Alliance for the Chesapeake Bay, and Water Words that Work. We recently have worked with the EPA Chesapeake Bay Program Office to produce an introductory BMP Verification module, with opportunity for additional more specific modules in the near future.

The draft Conowingo WIP (CWIP) was published for public comment by the Chesapeake Bay Program Partnership on October 15, 2020. The draft CWIP was drafted for the Partnership by the Center for Watershed Protection, Chesapeake Conservancy, and the Chesapeake Bay Trust under a grant awarded by EPA. The CWIP will serve to provide initiatives toward achieving 6 million pounds of nitrogen reduction specific to the Conowingo Dam. Pennsylvania serves as co-chair to the Conowingo WIP Steering Committee, alongside Maryland. The Conowingo WIP Steering Committee is reviewing the comments with the Center for Watershed Protection in an effort to address public comments. As of *April 23*, 2021, EPA has not provided their comments on the *draft* CWIP. The CWIP, a webinar that provides information about the CWIP, the CWIP Financing Strategy, and other communications materials can be found on the CWIP Steering Committee webpage.

The Chesapeake Bay Program Office and its partners continue to evaluate the near- and long-term impact that COVID-19 has on outreach, engagement, and implementation of the initiatives as set forth within the WIP and CAP strategies.

The WIP is accessible here: <a href="www.dep.pa.gov/chesapeakebay/phase3">www.dep.pa.gov/chesapeakebay/phase3</a> Questions on the WIP and Pennsylvania's Chesapeake Bay Program can be submitted to <a href="mailto:RA-EPChesBay@pa.gov">RA-EPChesBay@pa.gov</a>.

## **PA Litter Action Plan**

DEP, in partnership with PennDOT and Keep Pennsylvania Beautiful, published the results of a comprehensive litter research study on February 5, 2020. The study presented data from on-the-ground litter counts in 180 locations in Pennsylvania, a random phone survey of 500 residents, and a forum at which over 120 community, business, and local and state government leaders shared their views on litter impacts and what should be done to end littering in Pennsylvania. Field results from the study indicated there are more than 502 million pieces of litter on Pennsylvania roads. The most common items littered are cigarette butts and plastics, with plastic film and beverage containers being most prevalent.

In tandem, Keep Pennsylvania Beautiful commissioned a <u>study</u> to document how much it costs nine cities in Pennsylvania to manage litter and illegal dumping. The study found that Allentown, Altoona, Erie, Harrisburg, Lancaster, Philadelphia, Pittsburgh, Reading and Scranton collectively spend more than \$68 million annually on cleanup, education, enforcement and prevention efforts to address litter and illegal dumping.

Since the release of these reports, DEP, PennDOT and Keep Pennsylvania Beautiful have started planning the formation of workgroups comprised of state government agencies, local governments, and industry and community leaders from around the state to review the litter and cost research. Using the recommendations presented in the Pennsylvania Litter Research Study as a starting point, the workgroups will determine behavior change strategies to address Pennsylvania's littering problem and develop a statewide action plan aimed at reducing litter. The litter workgroup efforts are currently underway with the workgroups meeting throughout May and June.

## Regulatory Update (Detailed summaries included in respective program sections)

Please refer to the DEP Rolling Regulatory Agenda for the full Regulatory Update.

- <u>Proposed Rulemaking Water Quality Standards Dunbar Creek et al. Stream Redesignations (#7-557):</u> The rule was adopted by the EQB on April 15, 2021.
- Proposed Rulemaking Prohibiting Electronic Liquid Vaporizing Devices at Underground Bituminous Coal Mines (#7-558): The rule was adopted by the Board of Coal Mine Safety on September 1, 2020. The proposed rule was published in the Pennsylvania Bulletin on March 13, 2021, with a 30-day public comment period that closed on April 12, 2021. The Board received one comment on the proposed rule.
- <u>Proposed Rulemaking Noncoal Mining Clarifications and Corrections (#7-554):</u> The rule was adopted by the EQB on November 17, 2020. The proposed rule was published in the Pennsylvania Bulletin on March 20, 2021, with a 45-day public comment period *that closed* on May 4, 2021.
- Proposed Rulemaking CO<sub>2</sub> Budget Trading Program (#7-559): The rule was adopted by the EQB on September 15, 2020. The rule was published on November 7, 2020, for a 69-day public comment period. Ten (10) virtual public hearings were held December 8 14, 2020. The public comment period closed on January 14, 2021, with approximately 13,870 comments received. On January 12, 2021, the House Environmental Resources and Energy Committee voted to send a letter to the Independent Regulatory Review Commission (IRRC) expressing the committee's disapproval of the proposed rulemaking. IRRC's comments were received on February 16, 2021. Comments received were discussed with the Air Quality Technical Advisory Committee on April 8, 2021 and the Citizens Advisory Council on April 20, 2021.
- Proposed Rulemaking Water Quality Standards for Manganese and Implementation (#7-553): The rule was published on July 25, 2020 for a 64-day public comment period. Three virtual public hearings were held on September 8, 9, and 10, 2020. The public comment period closed September 25, 2020. During the comment period and public hearings, 950 individuals provided comments or testimony on the rulemaking. On September 30, 2020, the House Environmental Resources and Energy Committee voted to send a letter to the Independent Regulatory Review Commission (IRRC) expressing the committee's disapproval of the proposed rulemaking. IRRC's comments were received on October 26, 2020.
- Proposed Rulemaking Dam Safety and Waterway Management (#7-556): The rule was adopted by the EQB on July 21, 2020. The rule was published on December 5, 2020, for a 60-day public comment period ending on February 3, 2021. On February 24, 2021, the House Environmental Resources and Energy Committee voted to send a letter to the Independent Regulatory Review Commission (IRRC) expressing the committee's disapproval of the proposed rulemaking. IRRC's comments were received on March 5, 2021.
- <u>Proposed Rulemaking Control of VOC Emissions from Oil and Natural Gas Sources (#7-544)</u>: The rule was published on May 23, 2020, opening a 66-day public comment period. Three virtual public hearings were held on June 23, 24, and 25. The comment period closed on July 27, 2020. IRRC's comments were received on August 26, 2020.
- <u>Draft Final Rulemaking Control of VOCs from Gasoline Dispensing Facilities (Stage I and Stage II)</u> (#7-525): The rule was published on September 26, 2020, for a 65-day public comment period. Three virtual public hearings were held on October 27, October 28, and October 29. The public comment period closed on November 30, 2020. IRRC's comments were received on December 30, 2020. The draft final Annex A was presented to the Air Quality Technical Advisory Committee on April 8, 2021.
- <u>Draft Final Rulemaking Administration of the Land Recycling Program (#7-552)</u>: The rule was published in the Pennsylvania Bulletin on February 15, 2020, opening a 60-day public comment period. The public comment period closed on April 30, 2020. IRRC's comments were received on June 1, 2020. Comments received were discussed with the Cleanup Standards Scientific Advisory Board on July 30, 2020 and the draft final Annex A was presented on December 16, 2020.

- <u>Final Rulemaking Water Quality Standards Class A Stream Redesignations (#7-548)</u>: The proposed rule was published on March 23, 2019, opening a 45-day public comment period. A public hearing was held on April 26, 2019. The comment period closed on May 7, 2019. IRRC's comments were received on June 6, 2019. The final rule was adopted by the EQB on November 17, 2020. *IRRC approved the final rule at its April 15, 2021 public meeting*.
- Final Rulemaking Water Supply Replacement for Surface Coal Mining (#7-545): The rule was published on November 2, 2019, opening a 30-day public comment period. The comment period closed on December 2, 2019. IRRC's comments were received on January 2, 2020. The draft final Annex A was discussed with the Mining and Reclamation Advisory Board on April 2, 2020. The final rule was adopted by the EQB on November 17, 2020. IRRC approved the final rule at its April 15, 2021 public meeting.
- Final Rulemaking Water Quality Management and NPDES Fee Amendments (25 Pa. Code Ch. 91 and 92a) (#7-533): The rule was published on March 30, 2019, opening a 45-day public comment period that closed on May 14, 2019. IRRC's comments were received on June 13, 2019. The draft final Annex A was presented to the Agricultural Advisory Board (AAB) January 27, 2020, and to the Water Resources Advisory Committee (WRAC) January 30, 2020. A revised draft final Annex A was presented to AAB on October 22, 2020, and to WRAC on November 19, 2020. The final rule was adopted by the EQB on March 16, 2021. The final rule is scheduled for consideration at IRRC's May 20, 2021 public meeting.

## **Public Comment Periods**

## **Proposals Open for Public Comment**

• Draft 2016-2021 Assessment and Strategy of Pennsylvania's Coastal Resources Management Program (Closes 5/10/21)

## **Recently Closed Comment Periods**

- 2013-2018 Report on the Effects of Subsidence Resulting from Underground Bituminous Coal Mining in Pennsylvania (Closed 4/9/21)
- Proposed Rulemaking: Prohibiting Electronic Liquid-Vaporizing Devices at Underground Bituminous Coal Mines (#7-558) (Closed 4/12/21)
- Coastal Zone Management Federal Consistency: Desert Diamond 34, L.P. Piers 34 and 35 Redevelopment Project (Closed 4/12/21)
- Coastal Zone Management Federal Consistency: United States Army Corps of Engineers Erie Harbor Maintenance Dredging (Closed 4/12/21)
- Environmental Assessment Approval for PENNVEST Funding Consideration Apr 2021 (Closed 5/3/21)
- Proposed Rulemaking: Noncoal Mining Clarifications and Corrections (#7-554) (Closed 5/4/21)

## **Communications Monthly Press Releases**

## **Press Releases Issued**

March 31 – DEP Awards \$2.4 Million in Driving PA Forward Funding to Transportation Projects to Improve Air Quality in Seven Counties

- **April 7** DEP Reaches Agreement with Seward Generation, LLC to Address Control Device Efficiency Requirements
- **April 14** DEP Report Assesses Pennsylvania's Energy Storage Capacity, Recommends Solar-Plus-Storage for a Cleaner, More Resilient Electric Grid
- April 16 DEP Begins 2021 Black Fly Suppression Program
- April 21 ADVISORY SOUTH FAYETTE TUESDAY DEP Secretary to Attend Dedication of Gladden Acid Mine Drainage Treatment Plant
- April 22 Gov. Wolf Announces Environmental Education Grants
- **April 22** DEP Celebrates Earth Day with \$22.5 Million Available for Community Projects to Improve Water Quality and Watershed Health
- **April 26** DEP Announces Four Northeast Counties Begin Countywide Action Plans to Improve Water Quality in Communities
- April 27 DEP Announces Twelve Northcentral Counties Begin Countywide Action Plans to Improve Water Quality in Communities
- **April 27** DEP Joins in Dedication Ceremony of Gladden Acid Mine Drainage Treatment Plant in South Fayette

# **Active and Abandoned Mine Operations**

#### **Active and Abandoned Mine Operations Rulemakings**

## Water Supply Replacement

This rulemaking (25 Pa. Code Chapters 87 and 88) would update the regulations for water supply replacement for coal mining to achieve consistency with federal requirements and provide additional clarity. At their October 25, 2018, meeting, the Mining and Reclamation Advisory Board (MRAB) voted for the rulemaking to proceed. The EQB adopted the rulemaking as proposed at their June 18, 2019, meeting. The proposed rulemaking was published on November 2, 2019, with a 30-day comment period. IRRC comments were received on January 2, 2020. The MRAB's Regulatory, Legislative and Technical (RLT) Committee met virtually on March 16, 2020, to discuss the minor changes that were made to the draft final Annex A as a result of the public's and IRRC's comments. The draft final Annex A was presented to the full MRAB on April 2, 2020, where the MRAB recommended the Department proceed with the final rulemaking process. The EQB unanimously voted to adopt the final rulemaking on November 17, 2020. *The final rule was approved by IRRC at the April 15, 2021 public meeting. Final publication of the rule is anticipated for June*.

#### Noncoal Mining Clarifications and Corrections

25 Pa. Code Chapter 77 was finalized in 1990 to implement the Noncoal Surface Mining Conservation and Reclamation Act. Since 1990, the Department's experience implementing the noncoal mining regulatory program has highlighted several issues that necessitate clarification of the regulations in Chapter 77. This proposed rulemaking seeks to address these clarifications and corrections, and many of the proposed revisions are administrative in nature. Beginning in October 2018, the Aggregate Advisory Board began reviewing and discussing concepts for the proposed rulemaking. Interaction with the Aggregate Advisory Board continued with several meetings of its RLT Committee throughout 2019 and 2020. On May 6, 2020, the Aggregate

Advisory Board voted to concur with the Department's recommendation that the proposed rulemaking proceed in the regulatory process. The EQB unanimously voted to adopt the draft rulemaking on November 17, 2020. The proposed rule was published in the Pennsylvania Bulletin on March 20, 2021, with a 45-day public comment period that closed on May 4, 2021.

# Coal Refuse Disposal

This proposed rulemaking will reflect the changes set forth in Act 74 of 2019. The MRAB's RLT Committee met virtually on March 16, 2020, to discuss the initial draft and again on May 18, 2020, where they approved moving ahead with the rulemaking. The proposed rulemaking was presented to the full MRAB on July 16, 2020. The MRAB objected to the use of "will" instead of "may" in one section and ultimately did not hold a vote on how to proceed with the proposed rulemaking. Further discussions on the proposed rulemaking took place with the MRAB's RLT Committee on October 15, 2020. The proposed rulemaking was then taken back to the full MRAB on October 22, 2020, where they voted to concur with the Department's recommendation that the proposed rulemaking proceed in the regulatory process. *DEP will present the proposed rulemaking to the EOB in June*.

#### **Guidance Document Revisions**

The following technical guidance documents are in various stages of revision:

The Liners, Impoundments, Stockpiles, and Coal Refuse Disposal Areas (#563-2112-656) technical guidance document requires substantial reworking to reflect its applicability to capping of coal refuse disposal sites. This document also requires insertion of technical specifications for use of barrier fabrics. The first draft of the revisions was presented to the MRAB on July 16, 2020. The MRAB's RLT Committee discussed the draft at its October 15, 2020, meeting and opted to form a workgroup with an outside expert on slurry impoundments in order to further review this guidance. The workgroup met on December 7, 2020, to discuss revisions to the draft. A revised draft will be produced, then shared with the MRAB before being published for public comment.

Revisions to the Surface Water Protection – Underground Bituminous Coal Mining Operations (#563-2000-655) technical guidance document will proceed in cooperation with a workgroup coordinated by the CAC. This was discussed at the April 2020 meeting of the Council. Major revisions to this document will include finalization of the revised biological protocol for assessing streams, revisions to stream monitoring protocol to remove control streams, allowance of alternative stream assessment methods (especially for low gradient streams), and stream recovery process clarifications.

The Engineering Manual for Surface Mining Operations (#563-0300-101) major revision draft version was presented to the MRAB on July 16, 2020, and was provided to the Aggregate Advisory Board on August 5, 2020, and discussed at their RLT meeting on September 18, 2020. The MRAB's RLT Committee also discussed the draft guidance at their October 15, 2020, meeting. This draft guidance document was published for public comment on October 31, 2020, kicking off a 90-day public comment period that ended on January 28, 2021. The program is currently reviewing the comments received, preparing a comment/response document, and revising the guidance as needed.

## **Act 54 Effects of Underground Mining Report**

The Bureau of Mining Programs (BMP) released the 5<sup>th</sup> report from the University of Pittsburgh on the DEP website in December 2019. The report was required by the Bituminous Mine Subsidence and Land Conservation Act (Act 54) of 1994. BMP has since published a response table that includes all the recommendations from the latest report on DEP's Act 54 webpage. In addition, the BMP has created a webbased report to show the data regarding the effects of underground mining for 2018 and 2019. BMP has started to publish the data on water supplies, structural damage, streams, wetlands and additional information on its website. Ongoing data reports will allow for more timely public input, more effective understanding of problem

resolution, and increase transparency and timeliness.

## BMP GP-104: NPDES General Permit for Stormwater Associated with Mining Activities

Originally issued in 2010 and renewed in 2016 after a short administrative extension, the current version of this general NPDES permit expired on February 12, 2021. This general permit provides NPDES coverage for hundreds of small noncoal, anthracite, and a few other mining activity operations where stormwater-related constituents are the only potential source of pollution to surface waters.

The final permit was published on March 27, 2021. A mass-mailing was sent to operators with existing coverage in order to allow them to accept coverage under the updated permit. The response to the form must be returned within 30 days to the District Mining Office and will be processed as a no-fee permit modification whereby operators who accept coverage will be given a new permit expiration date of March 27, 2026. Because of an error in the envelope addressing, the mailing was resent, and the date of reply was extended by two weeks to May 11, 2021. For more information, the Department has set up a dedicated website at https://www.dep.pa.gov/miningstormwater.

## **Air Quality**

# **Final Rulemakings**

# Stage II Vapor Recovery Revision

With the advent of onboard vehicle vapor recovery systems, Stage II vapor recovery at the gasoline pump has become redundant and, in some cases, counterproductive. In response, the Department has proposed regulations which would require the decommissioning of vacuum-assisted vapor recovery systems at gasoline dispensing facilities in the 5-county Philadelphia and 7-county Pittsburgh-Beaver Valley areas. However, the proposed rulemaking would add requirements for annual leak testing, low-permeation hoses, and dripless nozzles. On May 19, 2020, the EQB voted unanimously to adopt the proposed rulemaking. The proposed rulemaking was published for public comment, three virtual public hearings were held, and the public comment period ended on November 30, 2020. DEP presented the draft final form rulemaking to AQTAC on April 8, 2020, and anticipates presenting it to the SBCAC and the CAC during the second quarter of 2021.

#### Regional Greenhouse Gas Initiative (RGGI)

On October 3, 2019, Governor Wolf <u>took executive action</u> instructing DEP to join RGGI, a market-based collaboration among nine Northeast and Mid-Atlantic states to reduce greenhouse gas emissions and combat climate change while generating economic growth. On September 15, 2020, the EQB adopted the proposed rulemaking by a vote of 13-6. The proposed rulemaking was published for public comment, ten virtual hearings were held and the public comment period closed on January 14, 2021. Over 14,000 comments were received. DEP presented an update to AQTAC and the CAC on April 8 and 20, 2021 respectively. DEP anticipates presenting the draft final-form rulemaking to AQTAC on May 17, 2021, and the SBCAC and the CAC during the second quarter of 2021.

# Control of Existing Sources of Emissions from the Oil and Natural Gas Industry

On October 27, 2016, EPA published Control Techniques Guidelines for the Oil and Natural Gas Industry (O&G CTG). The proposed rulemaking establishes RACT requirements for volatile organic compounds (VOCs) from existing oil and natural gas production facilities, compressor stations, processing plants, and transmission stations. On December 17, 2019, the EQB adopted the proposed rulemaking by a vote of 13-6. The proposed rulemaking was published for public comment, three virtual hearing were held, and the comment period ended on July 27, 2020. The Department received 4,509 comments from approximately 36,211 commentators. DEP anticipates advancing the draft final-form rulemaking to the advisory committees during the third quarter of 2021.

In response to a suit, EPA issued a finding on October 29, 2020 that five states – California, Connecticut, New York, Pennsylvania, and Texas – failed to submit the O&G CTG required SIP revisions. The SIP revisions were due on October 27, 2018. The finding triggers CAA deadlines for EPA to impose sanctions if a state does not make a complete SIP submission for the CTG and for EPA to promulgate a Federal Implementation Plan if it does not approve a state's SIP revision. Specifically, 18 months after the effective date of EPA's finding, a 2-to-1 offset ratio for the nonattainment New Source Review permitting program will go into effect. Six months after the date of offset sanctions, highway funding may be withheld in nonattainment areas.

# **Proposed Rulemakings**

#### RACT III

On October 26, 2015, EPA revised the primary and secondary NAAQS for ozone. A re-evaluation of RACT is required each time a revised ozone NAAQS is promulgated for nonattainment areas. Because the entire Commonwealth is in the Ozone Transport Region and is treated as a moderate nonattainment area, RACT is applicable to major sources of nitrogen oxides (NOx) and/or VOCs statewide. DEP presented draft proposed RACT III rulemaking language to AQTAC, SBCAC and CAC in April and May 2020. *DEP anticipates bringing the proposed rulemaking before the EQB on May 19, 2021.* 

# <u>Large Petroleum Dry Cleaners, Shipbuilding and Repair Coatings Operations, and SOCMI Reactors, Distillation, and Air Oxidation Processes</u>

This proposed RACT rulemaking is based on EPA's Control Technique Guidelines (CTG) for these three industries. The proposed rulemaking would control VOC emissions from certain existing sources to meet requirements under the Clean Air Act and the U.S. Environmental Protection Agency's (EPA) 2015 Ozone Implementation Rule. The Department presented the draft proposed rulemaking to AQTAC, SBCAC, CAC PRO and CAC on October 15, October 28, November 11, and November 17, 2020, respectively. DEP anticipates presenting the proposed rulemaking to the EQB during the *third* quarter of 2021.

## Proposed Amendments to the Pennsylvania Clean Vehicles (PCV) Program

The Bureau of Air Quality is developing amendments to the PCV Program (Chapter 126, Subchapter D) that would adopt the California Air Resource Board (CARB) Zero Emission Vehicle (ZEV) program beginning for model year 2025 and require automakers to demonstrate compliance with the already adopted CARB greenhouse gas (GHG) fleet average requirement based on Pennsylvania sales and not California sales. The Department anticipates presenting the draft proposed rulemaking to the advisory committees during the second and third quarters of 2021.

## Regulatory State Implementation Plan (SIP) Revisions

#### Reasonably Available Control Technology (RACT II)

On May 9, 2019, EPA published conditional approval of Pennsylvania's RACT II SIP revision. The SIP revision was submitted to EPA on May 16, 2016, to meet RACT requirements under both the 1997 and 2008 8-hour ozone National Ambient Air Quality Standards (NAAQS) for major sources. EPA approved most of the SIP revision while conditionally approving certain provisions based on DEP's commitment to submit all remaining case-by-case RACT II SIP revisions no later than May 9, 2020. DEP successfully submitted all case-by-case SIP revisions to the EPA before May 9, 2020.

On July 8, 2019, the Sierra Club and Earthjustice filed a petition in the US Court of Appeals for the Third Circuit challenging EPA's Conditional Approval. On August 27, 2020, the Court vacated and remanded three aspects of EPA's approval of DEP's RACT II Rule: 1) Emission limits for coal-fired boilers equipped with selective catalytic reduction control devices; 2) SCR operating temperature-based exemptions; and 3) the SCR temperature reporting requirement.

In late November 2020, DEP and the Allegheny County Health Department issued letters to facilities with coal-fired boilers equipped with SCR requiring that they submit case-by-case RACT evaluations no later than April 1, 2021. The case-by-case evaluations have been received and are being reviewed.

## VOC RACT SIP Revisions for the 2008 Ozone NAAQS

On August 13, 2018, DEP submitted two SIP revisions to EPA to address reasonably available control technology (RACT) requirements related to control technique guidelines (CTGs) for volatile organic compounds (VOCs) and the addition of regulations controlling VOC emissions from industrial cleaning solvents. EPA published approval of these SIP revisions on December 14, 2020. On February 12, 2021, the Center for Biological Diversity filed a petition for review in the US District 3<sup>rd</sup> Circuit Court challenging EPA's approval. EPA and DEP are reviewing the complaint.

## **Non-Regulatory SIP Revisions**

## 2010 Sulfur Dioxide (SO<sub>2</sub>) NAAQS Attainment Demonstration SIP Revisions

DEP submitted to EPA the required SIP revision for Indiana and Armstrong Counties on October 11, 2017. EPA published its intent to approve the SIP on July 13, 2018, with the public comment period closing on August 13, 2018. EPA received seven comments. In response to these comments, DEP submitted supplemental SIP information to the EPA on January 14, 2020. On October 19, 2020, EPA published its approval of the attainment demonstration.

On December 18, 2020, Sierra Club, Clean Air Council, and Citizens for Pennsylvania's Future sued EPA in the Third Circuit regarding the agency's approval of the attainment plan. EPA and DEP are reviewing the complaint.

On April 5, 2021, the U.S. Department of Justice (DOJ) filed a motion in the U.S. Court of Appeals for the Third Circuit requesting the court to remand without vacatur EPA's October 19, 2020 approval of Pennsylvania's attainment demonstration. Pennsylvania, as an intervenor in the case, takes no position on the DOJ's motion.

# Ozone Transport Commission (OTC) Public Comment Period and Public Hearing for its CAA section 184(c) Petition

On June 2, 2020, the OTC Commissioners voted 9-2-2 to send a184(c) petition to EPA recommending daily control technology optimization requirements and daily nitrogen oxide (NOx) emission limits at coal-fired electricity generating units (EGUs) in Pennsylvania. EPA acknowledged receipt in the July 7, 2020 Federal Register and held a virtual public hearing on February 2, 2021, at which the Department provided testimony. *DEP submitted comments on April 7, 2021*.

## **Driving PA Forward Grants and Rebates**

- Onroad Rebate Program:
  - o <u>CY20-</u> \$6.4 million was offered. Sixty-four projects were awarded \$6.473 million to replace 181 older, diesel powered vehicles (mostly school buses). All rebate vouchers were issued by the end of February 2021. Projects must be completed within 365 days of voucher issue date.
  - o <u>CY21-</u> The application period will open concurrently with the CY21 Truck & Bus Fleet Grant Program, by the end of May. Approximately \$6.0 million will be available under this Program during this funding year.
- The Truck and Bus Fleet Grant Program:
  - o <u>CY20-</u> \$3.0 million was offered. Fourteen applications are under review.
  - o <u>CY21-</u> The application period will open concurrently with the CY21 Onroad Rebate Program, by the end of May. Approximately \$3.0 million will be available to award during this funding year.

## • PA State Clean Diesel Grant Program (DERA):

- <u>FY19-</u> \$2.6 million was offered. Nine projects were awarded \$2.4 million to replace 39 older, diesel-powered school buses, 22 Class 8 trucks, and one heavy bulldozer. Projects must be completed by September 30, 2021.
- o <u>FY20-</u> The application period is anticipated to open by late May-early June. Approximately \$2.6 million will be available to award during this funding year.

## • Electric Cargo Handling Grant Program:

- O CYs 19 & 20- \$3.0 million was offered. \$435,960 was awarded to fund the replacement of two older, diesel-powered yard tractors. This project must be completed within three years of the project start date, as established in the executed grant agreement. Approximately \$2.5 million remained available after closure of this funding year. This amount will be rolled into the available funding for CY21.
- O CY21- Program documents will be revised, and this Program will re-open for applications in mid to late summer 2021. Approximately \$5.5 million will be available to award for this funding year. Program outreach to PA-based airports, ports, distribution centers, and intermodal facilities is planned for this summer.

## • Marine & Rail Freight Movers Grant Program:

O CYs 20 & 21- \$10.0 million in funding offered. Round 1: A single award of \$1.26 million is funding to locomotive replacement project in and around the Philadelphia MSA. This project must be completed within three years of the project start date, as established in the executed grant agreement. Approximately \$8.7 million remained available for a second round of funding. Round 2: DEP received three applications - each requesting funding for freight switcher/work locomotive replacement projects. The applications are under review.

## • The Ocean-Going Vessel Shorepower Grant Program:

O CYs 20 & 21- \$3.0 million in funding offered. Application period closed without any submissions on 10/30/19 and has not re-opened. Program staff are currently evaluating the program requirements and expect to re-open in *mid to late 2021. Program outreach is planned for this summer, in and around the Erie and Philadelphia ports.* 

## • The Direct Current Fast Charging & Hydrogen Fueling Grant Program:

- o <u>CY20-</u> \$1.8 million in funding offered. Round 1: Four projects received funding for a combined total of \$936,619. Round 2: DEP received 29 applications which are under review.
- <u>CY21:</u> This Program is anticipated to re-open in June, with approximately \$1.8 million in available funding.

## • Level 2 Electric Vehicle (EV) Charging Rebate Program:

- Version 1 (original 'Tier 1' funding levels): \$3.184 million awarded to install 690 charging plugs.
- <u>Version 2 (lower 'Tier 2' funding levels)</u>: \$2.604 million awarded so far for the installation of 735 charging plugs.

Businesses, nonprofits, government agencies, and other organizations are eligible to apply for all programs. More information is available at <a href="https://www.dep.pa.gov/DrivingPAForward">www.dep.pa.gov/DrivingPAForward</a>.

# **Energy Programs Office**

## **Climate Change Advisory Committee**

The most recent Climate Change Advisory Committee (CCAC) meeting was conducted virtually on *April 27*, 2021. DEP's contractor, ICF, presented on the draft final version of *Pennsylvania's 2021 Climate Action Plan (CAP)*. CCAC members were asked to submit comments on the draft final CAP by May 11<sup>th</sup>. The next CCAC meeting will be held on *June 22<sup>nd</sup>*, when the final climate action plan will be presented.

#### **Industrial Energy Efficiency Technical Assistance**

For state fiscal year (SFY) 2020-21, DEP has been working with the Pennsylvania Technical Assistance Program at the Pennsylvania State University (PennTAP) and the Emerging Technology Applications Center (ETAC) to provide energy efficiency technical assistance targeting the Industrial sector of energy consumers. To date, PennTAP has completed eighteen site assessments, and ETAC has completed *eleven* site assessments this fiscal year for various companies throughout Pennsylvania representing the mining, food processing, agricultural, metal fabrication, mining, household and dental care products, health and beauty products, and biomedical industries.

## US Department of Energy (DOE) State Energy Program State Fiscal Year (SFY) 2021 Application

EPO and Fiscal staff submitted the SFY 2021 Pennsylvania State Energy Program application with a funding allocation of approximately \$2 million for staffing and implementation of energy programs on April 2, 2021. Programs include local government climate action plan assistance; education and technical assistance programs for agriculture, wastewater treatment plant operators, and manufacturers; clean energy workforce development; energy assurance and resiliency planning and training activities; energy storage outreach; and building energy code trainings.

## **Energy Assurance**

EPO is working with ICF to develop Energy Assurance Resiliency Outreach for Healthcare/Medical Facilities. The project will result in a virtual training with online materials to help healthcare facilities test their preparedness for a diverse range of energy emergency events. *Accreditation is presently underway for the virtual trainings to be held on May 26 and 27, 2021*. During the critical winter months, EPO and the DEP Director of Emergency Response have coordinated with PEMA monthly Fuels Sector Calls to provide situational awareness regarding supply concerns related to heating and transportation fuels. *The next summer checkup call is being scheduled for July 2021*.

# <u>Commonwealth – University Capstone Partnership</u>

Through the Commonwealth-University Capstone Partnership, EPO has been working with the Governor's Office of Performance through Excellence (OPE) since December to match five local governments with college students in order to assist in their Climate Action Plan (CAP) implementation. East Stroudsburg University (ESU) has been matched with Jermyn Borough in Lackawanna County to research various green infrastructure methods that could be installed and/or incentivized, as well as tackling the invasive species issue in the Lackawanna River, which flows through the Borough. A graduate student from the University of Pittsburgh has been paired with the Triboro Ecodistrict (Etna Borough, Sharpsburg Borough, and Millvale Borough in Allegheny County) to assist in conducting solar PV feasibility assessments in those communities. On May 5th, ESU and University of Pittsburgh students closed out their semester-long projects by providing final presentations on their efforts to OPE staff.

#### **Building Energy Code Trainings**

DEP is working with the Pennsylvania Municipal League (PML) and Performance Systems Development (PSD) to provide building code officials, contractors, design professionals and builders with training on the 2015 International Energy Conservation Code (IECC) for residential and commercial construction projects. Funding is provided by the U.S. Department of Energy's (DOE) State Energy Program (SEP). Energy code trainings, circuit rider assistance plus creation of an outreach and education plan for building owners and homeowners around the benefits of energy codes plus specialized training for duct and envelope training (DET) are being held in SFY 2020. *PML and PSD conducted two residential, two commercial, one duct and envelope testing, and two circuit rider (specialized) virtual energy code trainings in April.* 

## **Alternative Fuel Incentive Grant (AFIG)**

The AFIG Program offers grant funding for clean, alternative fuel projects in Pennsylvania and investment in

Pennsylvania's energy sector. Approximately \$5 million in grants is available for school districts, municipal authorities, political subdivisions, nonprofit entities, corporations, limited liability companies or partnerships incorporated or registered in the Commonwealth. The 2020 AFIG closed on December 11, 2020. A total of 31 applications were submitted via the DCED Electronic Single Application system. 21 applications were submitted for Vehicle Purchase and/or Retrofit projects, 7 applications were submitted for Refueling Infrastructure projects, and 3 applications were submitted for Innovative Technology projects. The total funding amount applied for is \$5,513,918. EPO has completed reviewing the applications, and award announcements are expected to be made shortly. The AFIG Program will reopen in spring 2021.

## **Agricultural Energy Use Analysis and Outreach**

In an effort to assist Pennsylvania's agricultural producers with saving energy, EPO contracted with EnSave, Inc. to perform an analysis of energy use on farms in Pennsylvania. EPO staff, with stakeholder input, developed a set of outreach and technical assistance initiatives based on the EnSave analysis and recommendations. EPO has issued a purchase order to Penn State Extension, in order to have them begin implementing some of the initiatives identified by EnSave and other stakeholders. Outreach to the agriculture sector this year will include virtual outreach to the dairy and poultry sectors, utility bill analyses for farms, and creation of online agriculture energy calculator tools to assist farmers with determining cost savings from energy efficiency projects. Farm energy day webinars were held every Thursday in April covering various farm energy efficiency topics. Over 1,300 individuals are registered for the webinars, which are part of an 8-part webinar series.

# **Energy Workforce Development**

BW Research Partnership has delivered to DEP a draft of the first of two Pennsylvania-specific reports for 2021 that will help determine the future direction of energy workforce development activities. This includes a Pennsylvania Clean Energy Employment 2021 Report (PACEER) and a Pennsylvania Energy Employment 2021 Report (PAEER). 2020 versions of these reports were released in August and are located on EPO's Workforce Development web page. EPO has received a draft final report, the 2021 Pennsylvania Clean Energy Industry Workforce Development Needs Assessment & Gap Analysis, from BW Research that identifies clean energy workforce development gaps and makes recommendations to address them. This report is expected to be released this spring.

## **Building Operator Certification (BOC) Level 1 Training**

DEP's contractor, the National Sustainable Structures Center (NSSC) at the Pennsylvania College of Technology provided BOC Level 1 Courses programs specifically targeted to reach facility managers/staff in K-12 school districts, local government, community colleges/universities, and state agencies to train them how to better manage their existing buildings for optimal energy efficiency. Attendees may pay to take a certification exam if they choose. Funding to subsidize tuition is provided by the U.S. Department of Energy's (DOE) State Energy Program (SEP). Eleven subsidized students enrolled in the 2020 BOC course, which left nine of 20 seats remaining for the current fiscal year. A virtual course consisting of 16 training sessions was held. Online sessions concluded on April 15. There were 12 people registered for the BOC course, with all 9 subsidized tuition seats filled.

#### **Electrical Energy Storage Assessment for Pennsylvania**

EPO has partnered with an energy consultant Strategen to develop an energy storage assessment report. The report identifies opportunities and benefits from incorporating electrical energy storage technologies into Pennsylvania's energy portfolio. The report includes: a comprehensive profile of the current status of electrical energy storage as well as energy storage potential in Pennsylvania including an inventory of existing systems, regulatory opportunities and obstacles, and overall benefits and barriers for both in front of and behind the meter energy storage, an evaluation of how energy storage can enhance Pennsylvania's grid security and resiliency, allow for quality electricity distribution and off-peak usage, bring economic value through demand response and frequency regulation, and allow for operating and planning reserves for both utilities and

individual businesses and institutions, and, recommendations for policies, programs, and potential financial incentives that the Commonwealth can support. EPO presented findings from the energy storage assessment to the PA PUC, as well as the Energy Storage Association, in early March. The final report was released in early April via a press release on April 14<sup>th</sup>. Next steps include planning and coordination of a Pennsylvania Energy Storage Consortium to gather stakeholders for input and prioritization of the recommendations in the energy storage assessment.

## **Food Waste-to-Energy Assessment**

EPO has partnered with the DEP Bureau of Waste Management (BWM) and MSW Consultants on a Food Waste-to-Energy Assessment as part of a Pennsylvania Waste Characterization Study. The purpose of this project is to conduct a statewide assessment, using existing sources of data such as the EPA Excess Food Opportunities Map as well as other public and propriety datasets, to identify major producers (more than 52 tons per year) of Institutional, Commercial, and Industrial (ICI) food waste across the Commonwealth, inventory and determine the capacity of current digesting and composting infrastructure to process food waste from ICI sources, and calculate the renewable energy generation potential and greenhouse gas emissions reductions from diverting this waste. EPO is currently reviewing draft report materials including data analysis and recommendations *and is providing final comments* in preparation to issue the final report in second quarter 2021.

# **Environmental Cleanup and Brownfields**

## **Environmental Cleanup and Brownfields Rulemakings**

Proposed Rulemaking, 25 Pa. Code, Chapter 250 (relating to Administration of Land Recycling Program) The Land Recycling Program has developed a proposed rulemaking to update Statewide health standard medium-specific concentrations (MSCs) listed in Appendix A of Chapter 250. Additional changes to the regulations are needed to clarify regulatory language, update outdated information, and to make other corrections. The proposed rulemaking was published in the Pennsylvania Bulletin on February 15, 2020, which initiated a public comment period that closed on April 30, 2020. DEP shared proposed responses with the Cleanup Standards Scientific Advisory Board (CSSAB) at the July 30, 2020 meeting.

DEP presented proposed changes for the final-form regulation to the CSSAB at its December 16, 2020 meeting. The CSSAB's discussion focused on the status of vanadium and lead soil numeric values. In the fall of 2020, the CSSAB Lead and Vanadium Workgroup provided analyses and recommendations regarding the vanadium and lead soil values. DEP considered the information from the Workgroup as part of its analysis for the final-form rulemaking. DEP provided a presentation at the meeting explaining why DEP does not plan to change the vanadium direct contact soil numeric value for this particular rulemaking and the proposed changes to the lead soil direct contact numeric values. CSSAB members disagree with DEP's interpretation of the Commonwealth Document Law and strongly opposed its decision to retain the current Direct Contact Medium-Specific Concentration for Vanadium. The CSSAB also expressed concern about the comments encouraging DEP to amend the Target Blood Lead Level from 10 micrograms per deciliter to 5 micrograms per deciliter.

EPA announced the publication of a new toxicity assessment for Perfluorobutane Sulfonate (PFBS) on April 8, 2021. The updated toxicity assessment included a revised toxicity value that was used in the proposed rulemaking. This change substantially lowered the proposed MSCs for PFBS between the proposed and final rulemakings. This change was made in an effort to use the most current and accurate science to calculate the newly proposed MSC values as required by § 250.11.

## **Storage Tank Advisory Committee (STAC)**

The next STAC meeting is scheduled for 10:00 a.m. on June 8, 2021. Information on how to join the meeting,

as well as agenda and meeting materials, will be available on the STAC's webpage, found through the Public Participation tab on the Department's web site at www.dep.pa.gov (select "Public Participation," then "Advisory Committees," then "Cleanup and Brownfields Advisory Committees," then "Storage Tank Advisory Committee").

# Cleanup Standards Scientific Advisory Board (CSSAB)

The next CSSAB meeting is scheduled for 9:30 a.m. on August 11, 2021. Information on how to join the meeting, as well as agenda and meeting materials, will be posted on the Board's webpage within two weeks of the meeting date. Once posted, this information can be found through the Public Participation tab on the Department's web site at <a href="www.dep.pa.gov">www.dep.pa.gov</a> (select "Public Participation," then "Advisory Committees," then "Cleanup and Brownfields Advisory Committees," then "Cleanup Standards Scientific Advisory Board").

## Land Recycling Program Technical Guidance Manual (TGM) Addendums

The final revised Land Recycling Program TGM was published on January 19, 2019. Additional information regarding two remedial technologies will be added to the TGM as addendums. The first addendum is "Appendix II-A: The Use of Caps as Activity and Use Limitations" which is proposed to be an appendix to Section II of the TGM and will help inform remediators and regional office staff of recommended best practices for caps. This proposed TGM addendum was discussed at the February 13, 2019, CSSAB meeting. A workgroup comprising CSSAB members and their staff reviewed the proposed addendum and provided recommendations for revisions. The proposed capping guidance addendum was provided to the CSSAB at the June 12, 2019, meeting. Additional revisions and comments provided by the CSSAB and Regional Offices have been incorporated. The draft document was published in the Pennsylvania Bulletin on May 23, 2020, for a 30-day public comment period. Notice of the availability of the capping guidance appendix and associated comment and response document on DEP's eLibrary was published in the Pennsylvania Bulletin on March 27, 2021.

DEP is working on a second TGM addendum, which will provide guidance on the use of vertical soil mixing as a remediation technology to address historic pesticide contamination on agricultural lands. Aspects of this second proposed TGM addendum are currently being evaluated by a DEP workgroup made up of technical and legal staff from both Central Office and the Regional Offices. The technical concepts that will form the foundation of this proposed guidance addendum will be provided to the CSSAB for discussion at a future CSSAB meeting.

#### **Environmental Education**

#### **DEP Environmental Education Grants Program**

The Environmental Education (EE) Grants Program was established by the Environmental Education Act of 1993, which mandates setting aside five percent of the pollution fines and penalties DEP collects annually for environmental education in Pennsylvania. Since 1993, DEP has awarded 2,020 Environmental Education Grants totaling more than \$11 million. For 2021 the DEP Environmental Education Grant Program priorities included:

- Environmental Justice;
- Climate Change; and
- Water.

On Earth Day 2021, Governor Wolf announced \$459,823 in Environmental Education Grants to 51 projects addressing environmental justice, climate change, and water quality. Eighty-eight percent of grant funds will support projects that engage youth and adults living and/or working within Environmental Justice areas. Grants were awarded by the Department of Environmental Protection to schools, institutions, conservation

districts, and environmental and community organizations. Thirty-four local projects received mini grants of up to \$3,000. Sixteen projects with a broad or statewide reach received general grants of up to \$20,000 and one project, designed to engage students and teachers at the local, state, and national levels, received a grant of \$80.219.

### **Advisory Council on Environmental Education**

Under the leadership of the Pennsylvania Department of Education's (PDE) Environment & Ecology Content Advisor, DEP EE&IC staff continues to serve as a member of the PA Advisory Council on Environmental Education as designated by the Environmental Education Act of 1993. Current efforts include strengthening the PA Pathways to Green Schools and the Green Ribbon Schools programs in Pennsylvania and updating the PA Environmental Literacy Plan per the Chesapeake Bay Watershed Agreement (CBA).

### **PA Falcon Reintroduction Program**

The past three months have been a period of remarkable change at the peregrine falcon nesting site on the 15th floor ledge of the Rachel Carson State Office Building (RCSOB) in Harrisburg. While the longtime resident female, banded 48/AE, once again claimed the nest, the 18-year-old longtime resident male, banded W/V, was displaced by a 4-year-old challenger, banded 85/AK. In the course of multiple territorial chases, W/V collided with a building and perished. The same day the first egg appeared in the nest.

W/V lived to an old age for a wild peregrine and had fans around the world. He bred for 16 years, siring 54 falcons. In honor of his amazing legacy, the Environmental Education and Information Center will develop an educational exhibit that will feature W/V's mount and photos.

All four eggs have now successfully hatched. Viewers can watch the eyases grow and develop on the PA Falcon Cam.

DEP is collaborating with the PA Game Commission, Penn State University's Shavers Creek, Hawk Mountain and the Motus system on delivering a virtual raptor workshop for formal and non-formal educators. These virtual workshops are scheduled to begin on May 5 and conclude on June 9, 2021. Registration is required for each session: Register at Wild About Raptors Educator Workshop Series | Hawk Mountain Sanctuary: Learn Visit Join

#### **Update from the PA Environmental Literacy Task Force**

DEP continues to support the Pennsylvania Environmental Literacy Task Force and its efforts to encourage Pennsylvania teachers to incorporate the Meaningful Watershed Educational Experience (MWEE) framework into their classrooms. The Task Force's current two-year MWEE project hopes to reach 1,000 school administrators, teachers, and non-formal educators by providing them with easily adaptable modular classroom activities and opportunities for professional development. The Task Force's efforts also include developing a PA Facilitator's MWEE Guide, designed for those who will be training educators on available MWEE tools and resources.

New initiatives, including professional development opportunities for formal and non-formal educators, are planned for 2021. Two MWEE Ambassador Trainings are scheduled; the first in June hosted by the County of Erie, in collaboration with the Erie county Conservation District, and the second in Monroe County scheduled for August in collaboration with Waster Management, Monroe County Municipal Waste Management Authority, and the Monroe County Conservation District. The virtual aspect of this MWEE training will be made available to all educators (formal and non-formal) throughout the Commonwealth. For more information about MWEEs, please visit the Chesapeake Bay Foundation's MWEE webpage.

## **Environmental Education & Chesapeake Bay Watershed Agreement**

As outlined by the 2014 Chesapeake Bay Watershed Agreement (CBA), DEP EE&IC continues work to

improve environmental literacy within Pennsylvania. The 2020-2022 Chesapeake Bay Watershed Agreement has led participating authorities to refine management approaches and develop high-level action statements for the 2020-2022 Student, Sustainable Schools, and Planning Logic and Action Plans to improve environmental literacy within the Chesapeake Bay Watershed. Signatory states and backbone organizations for the Workgroup have completed entering their performance targets (e.g. milestones indicating how they will support the high-level actions.) In particular, states are looking for opportunities to collaborate with organizations undertaking similar efforts in environmental education or similar fields; making sure that the performance targets are the most important and impactful efforts to advance the management approach; ensuring that the performance targets are not redundant with other efforts; and identifying gaps that may still need to be filled. Each jurisdiction (PA, NY, DE, MD, WV, VA, and the District of Columbia) have included their performance targets for the next two years. Scheduled for June 15, 2021, Pennsylvania will be hosting the 2021 Environmental Literacy Summit consisting of all Chesapeake Bay Jurisdictions and will include practitioners of MWEEs throughout Pennsylvania.

## US Green Ribbon Schools and the PA Pathways to Green Schools Update

The U.S. Department of Education announced that 40 educational institutions nationwide have been recognized as 2021 U.S. Department of Education Green Ribbon Schools, District Sustainability Awardees, and Postsecondary Sustainability Awardees. Schools are honored for their innovative efforts to reduce environmental impact and utility costs, improve health and wellness and ensure effective sustainability education. Congratulations to three Pennsylvania schools on being honored as Green Ribbon Schools:

- Hance Elementary School (Pine Richland School District)
- Commonwealth Charter Academy (Harrisburg Campus)
- Lehigh University

Central Cambria School District received a state finalist designation through the PA Pathways to Green Schools program that guides aspiring Pennsylvania schools to US Department of Education Green Ribbon Award status.

#### **Environmental Justice**

Continuing to reflect the priority of Environmental Justice within the DEP Environmental Education Grant program, over 88% of the projects awarded for 2021 are from Environmental Justice areas.

The EE&IC staff continues to collaborate with the DEP Office of Environmental Justice to further address environmental justice issues, including developing an EJ Viewer to show school districts and buildings located within EJ Areas.

## **Environment and Ecology Standards Update**

EE&IC staff have been directly involved in the process to update the state's environment and ecology standards by serving on the Steering Committee. The revised Environment and Ecology standards have been drafted, and PDE is proposing the E&E standards be embedded in the Science Standards.

The revised standards will be published for public comment in 2021, and the EE&IC will share information about the public comment period once it is announced. The proposed revised standards can be viewed on the PDE's website.

## **Teaching Green Newsletter**

The latest edition of the "Teaching Green" newsletter was released on Earth Day 2021. The current issue provides information on the DEP Environmental Education Grant Program, the First Lady's Earth Day celebration, information on DEP actions to address climate change and the announcement of the US Green Ribbon Schools and PA Pathways to Green Schools awardees. To see the entire issue go to: <u>Teaching Green</u>, <u>Issue 11</u>

This newsletter is produced quarterly by EE&IC staff to keep the environmental education community up to date on the work of DEP and to share information on new environmental education opportunities and programs designed to strengthen environmental literacy within the Commonwealth.

# Celebrating the 50<sup>th</sup> Anniversary of the Passing of Article I, Section 27

DEP is participating in a new exhibit recognizing the passing of Article I, Section 27 of the PA Constitution, which states that, "The people have a right to clean air, pure water, and to the preservation of the natural, scenic, historic and esthetic values of the environment. Pennsylvania's public natural resources are the common property of all the people, including generations yet to come. As trustee of these resources, the Commonwealth shall conserve and maintain them for the benefit of all the people." This exhibit is currently on display at the Ned Smith Center for Nature and the Arts, located in Millersburg, PA. In addition to DEP, PA's other natural resource agencies and commissions (DCNR, the PA Game Commission and the PA Fish and Boat Commission) are also be participating.

#### Earth Day 2021

Pennsylvania's natural resource agencies and commissions collaborated with the First Lady's Staff to deliver a virtual Earth Day celebration entitled "Protect the Environment for All Pennsylvanians" on April 22, 2021. Middle School and High School students were encouraged to watch this live-streamed event to learn more about the Commonwealth's environmental efforts and enjoy fun activities. This event was streamed on the Governor's Residence website at www.residence.pa.gov and on Facebook at www.facebook.com/governorsresidence. Additional learning materials will also be available at the Governor's Residence website.

#### **Environmental Justice**

#### **Environmental Justice Advisory Board (EJAB)**

The EJAB's most recent meeting was held virtually on Thursday, February 18, 2021 and included DEP updates from Secretary McDonnell, a presentation from the Pennsylvania Energy Development Authority (PEDA), an update from the EPA's Environmental Justice Program, details about language access services newly implemented at DEP and information about next steps with EJ Policy revisions. The next EJAB meeting will be held virtually on Thursday, May 20, 2021 and will focus on updates on RGGI and RGGI outreach, information about DEP grants and a presentation from Keep Pennsylvania Beautiful about litter efforts.

EJAB members prepared a letter outlining Environmental Justice recommendations about RGGI that was submitted to Secretary McDonnell and the Governor's Office on August 17, 2020. EJAB recently formed a Subcommittee on Public Participation and Outreach. The committee is exploring meaningful public participation and outreach practices in light of social distancing and telework scenarios and revisions to the EJ Policy. There is another subcommittee on Environmental Justice and Environmental Health, which is working to assist OEJ and DEP around issues involving environmental justice and environmental health. This committee is examining existing EJ mapping tools and provided guidance to the Department of Health on their EJ and Environmental Health Map that is being developed.

EJAB members and OEJ together with other partners planned and hosted an Environmental Justice symposium, titled "EJ in PA" on April 6, 2021. The partners are now establishing a framework for future collaboration and action around environmental justice.

## **Community and Stakeholder Engagement**

Public Meetings & Stakeholder Engagement

OEJ engaged in virtual meetings and events throughout April. This included meeting with community

organizations and various workgroups and committees including: the American Planning Association Pennsylvania Chapter, US Climate Alliance Just Transition Work Group, Healthy Communities in PA, COVID-19 Health Equity Response Team, Pennsylvania Interagency Health Equity Team, Faith Alliance for Revitalization, Healthy Environment and Schools Reopening Workgroup, Future Forces Workgroup, Chesapeake Bay Program Diversity, Equity, Inclusion and Justice (DEIJ) Action Team, Chesapeake Bay Program Diversity Workgroup, Capital Region Water Community Ambassadors, Remediation of the Philadelphia Energy Solutions Refinery, Internal Lead Workgroup, Superfund Community Advisory Groups (CAG), Chesapeake Bay County Wide Action Plan Team, and others.

#### Roundtables

The most recent roundtable meeting was held on Tuesday, October 6, 2020, with stakeholders in Scranton. There have been two follow up meetings with the Scranton EJ Roundtable Group (December 6 and January 29). This group also worked to form an EJ Community Hub for the "EJ in PA" event on April 6. These events invite approximately 25 stakeholders from the community to discuss pertinent environmental justice issues and find potential solutions between DEP and other state and community partners.

## **Strategy and Planning**

# **Environmental Justice Planning**

In October DEP announced in the Pennsylvania Bulletin a withdrawal of the draft EJ Policy to create a new policy that is more comprehensive and includes EJ issues beyond public participation. OEJ is in the process of collecting feedback internally and externally on revisions to the EJ Policy. OEJ hosted two EJ Policy Public Engagement Sessions through WebEx on March 22 and March 31. These 2-hour sessions enabled DEP to gather feedback on the EJ Policy from environmental justice stakeholders across the Commonwealth as we move forward to develop a revised EJ Policy. OEJ gathered valuable verbal feedback from participants and written feedback using Mentimeter from participants.

OEJ collaborated with the EPA and other PA agencies, including DOH and DCNR, to develop and deliver training concerning Environmental Justice and community engagement for DEP, other state agencies and community organizations. OEJ rolled out an internal training that began with DEP's Executive Staff in September. In December, OEJ led six (6) internal trainings on environmental justice with over 1,500 DEP employees participating in the trainings. The purpose of the trainings is for all DEP staff to have a baseline knowledge of environmental justice and to discuss and obtain staff feedback about the current EJ Policy and how to improve and expand environmental justice within the agency. OEJ is reviewing feedback from the trainings and identifying next steps and how feedback can be utilized to revise the EJ Policy.

OEJ continues to convene the Environmental Justice Internal Work Group (EJ IWG) and Environmental Justice Interagency Group to solicit feedback on critical environmental justice initiatives within DEP and align environmental justice issues, such as grantmaking, across Commonwealth agencies.

## **OEJ Initiatives**

#### Language Access Services

OEJ is working with the Office of Administration, Communications, and other programs to finalize and publicize a translation and interpretation process for DEP. OEJ developed an outline of the process for obtaining language access services and assisted the Policy Office with their translation of RGGI materials and Spanish language interpretation for RGGI hearing. OEJ worked with the Office of Administration to get billing and contracting in place for phone-based interpretation services. OEJ convened meetings with several DEP offices to discuss the roll out process for all DEP staff and available language access services have been shared internally with DEP staff. OEJ is working with other programs to develop language access liaisons.

## College Underserved Community Partnership Program (CUPP)

The College Underserved Community Partnership Program (CUPP) project in Nanticoke City, which includes partners from the U.S. Environmental Protection Agency, Nanticoke City, and Misericordia University, was postponed due to COVID-19. The project creates a partnership between academic institutions and local communities to provide technical assistance, in this case from marketing and communications masters' degree students who are looking at strategic planning, communications, and marketing needs in the City. OEJ facilitated making this connection again for 2021 and is looking to develop additional connections between academic institutions and communities of need. OEJ is developing its own program known as the Higher Education Environmental Partnership Program (HEEP), which brings resources to address community concerns while providing universities with the opportunity to apply their studies on the ground.

#### **Brownfields Technical Assistance Grant**

EPA awarded DEP a Small Communities Assistance pilot grant to assist a small, disadvantaged community on providing training, research and technical assistance for addressing brownfields redevelopment. DEP worked with a multiplicity of stakeholders in Shamokin to conduct a brownfields inventory, rank sites for development and prepare a report outlining possible next steps. DEP was awarded the grant for the 2021 federal fiscal year and is now implementing the work in Darby Borough, Delaware County. The kick-off meeting with the Darby Borough Project Advisory Committee was held on December 16, 2020 with a follow up meeting on February 1, 2021. The Scope of Work for the project was reviewed by the Advisory Committee and submitted to DEP on February 19, 2021. The consultant, AECOM, was hired and introduced in a meeting with the Delaware County Planning Department on April 21. The kickoff with the Advisory Committee is May 4, 2021. The ECB program, in collaboration with OEJ, recommended Oil City in Northwest Pennsylvania to receive the 2022 fiscal year Small Communities Assistance grant.

#### Grants

OEJ is working with DEP's Grants Center and individual programs to track grant participation in EJ areas and incorporate EJ consideration into program area grants. OEJ is also participating in an interagency group assessing overarching principles for advancing equity in grantmaking.

#### Outreach on Key DEP Initiatives

OEJ is working with the Policy and Energy Programs Offices (EPO) to support outreach and engagement around the Regional Greenhouse Gas Initiative (RGGI) proposed rulemaking with EJ partners. Several presentations on RGGI have been delivered to EJ partners. OEJ has worked with RGGI staff and EJ community stakeholders to develop draft equity principles supporting the initiative and discuss investments in EJ communities.

Additionally, OEJ is collaborating with the EPO to develop a plan to facilitate outreach to EJ communities for the Northeast States for Coordinated Air Use Management (NESCAUM) Memorandum of Understanding (MOU) around Medium and Heavy Duty Zero Emission Vehicles. DEP has delivered presentations on the NESCAUM MOU to DEP Advisory Boards and Commissions and will continue delivering presentations to other stakeholders. OEJ also coordinated with the EPO to connect them with the freight committee of the Lehigh Valley Planning Commission (LVPC) to help them understand existing resources on vehicle electrification. The issue of transportation related emissions was identified in the Lehigh Valley Roundtable in July 2020.

OEJ is also working with EPO regarding inclusion and evaluation of equity and EJ considerations in the next Climate Action Plan.

#### Oil and Gas Rulemakings

# <u>Proposed Environmental Protection Performance Standards for Conventional Oil and Gas Operators Rulemaking</u>

In 2016, the General Assembly passed Act 52, which abrogated the ongoing rulemaking process regarding conventional oil and gas wells and established the Pennsylvania Grade Crude Oil Development Advisory Council (CDAC). Act 52 directed the Department to work with CDAC to "examine and make recommendations regarding existing technical regulations promulgated under 58 Pa.C.S. (relating to oil and gas) ... that impact the conventional oil and gas industry of this Commonwealth and explore the development of a regulatory scheme that provides for environmental oversight and enforcement specifically applicable to the conventional oil and gas industry." From 2016 to the present, the Office of Oil and Gas Management (OOGM) has worked with CDAC to develop potential legislation and proposed regulations relating to conventional oil and gas wells.

Because discussions so far have not resulted in viable legislation, DEP is proceeding with the development of a proposed conventional oil and gas rulemaking and advanced the regulatory concepts via two rulemaking packages during 2020. The first rulemaking relates primarily to the proper management of waste generated at conventional oil and gas well sites; the second rulemaking addresses other critical environmental protection performance standards at such sites. OOGM plans to develop and advance the proposed rulemakings through the CDAC and the Oil and Gas Technical Advisory Board (TAB) with presentation to the EQB for approval during 2021.

On August 6, 2020, the Office of Oil and Gas Management presented these two proposed rulemakings to CDAC. On September 17, 2020, DEP also informed TAB of the discussion of the proposed rulemakings that occurred with CDAC and shared copies of both proposed rulemakings with TAB. At its December 3, 2020, meeting, CDAC and OOGM staff continued discussion and initial review of the proposed rulemakings. A motion was proposed to schedule a meeting for CDAC to continue its review of the rulemakings in February 2021, but the motion failed by a vote of 7 to 8. CDAC will meet next in April 2021. On December 16, 2020, DEP updated TAB regarding the discussion and actions taken at the CDAC meeting that occurred on December 3, 2020. The proposed rulemakings were presented and discussed with CDAC at its meeting on April 22, 2021. The Department is scheduled to discuss these rulemakings with TAB at its meeting scheduled for May 5, 2021.

## Erosion and Sediment Control General Permit (ESCGP-3) Prioritized Review Workgroup

Innovative approaches through design and implementation of environmentally enhanced Best Management Practices (BMPs) and superior construction practices reduce environmental impacts from oil and gas operations. To incentivize these technologies and practices, the Department intends to replace the ESCGP Expedited Review process with a Prioritized Review process that will allow for voluntary participation by industry. Permit applications submitted as Prioritized Review will be given a score based on the BMPs and environmentally superior construction practices proposed for a project. Projects that score well will be given priority to be reviewed before projects that are not submitted as Prioritized Review.

The Department presented revised documents to the Oil and Gas TAB at its December 16, 2020, meeting. The draft documents are anticipated to be published for comment in the Pennsylvania Bulletin in the second quarter of 2021.

#### Pressure Barrier Policy Technical Guidance Document (TGD)

OOGM has completed all updates to the Pressure Barrier Policy TGD and have introduced further improvements concerning blowout prevention (BOP) testing in light of recent changes to the American Petroleum Institute's (API) Recommended Practice 53, which is directly referenced in the regulations. An additional update has also been introduced respective of a well control emergency and subsurface blowout

incident in Pennsylvania that occurred at a Utica shale well in 2019. The document was discussed at the Oil and Gas TAB's meeting on May 20, 2020. OOGM received comments from TAB members on June 26, 2020. The Pressure Barrier Policy TGD was published on August 29, 2020, as draft in the Pennsylvania Bulletin with a 30-day public comment period that ended on September 28, 2020. A total of 91 comments were submitted from five commenters. OOGM is continuing to evaluate the comments in preparation for publication as final. The updated document will be presented to TAB at its next meeting scheduled for May 5, 2021. *Publication as final in the Pennsylvania Bulletin is anticipated in the third quarter of 2021*.

# <u>Guidelines for Chain Pillar Development and Longwall Mining Adjacent to Unconventional Wells Technical Guidance Document</u>

OOGM presented the updated TGD to the Oil and Gas TAB on September 17, 2020. TAB members provided limited comments, and minor updates were made in response to those comments. Publication of this document as final is anticipated for the second quarter of 2021.

## Area of Review (AOR) TGD

The final version of the AOR TGD is expected to be published in the *Pennsylvania Bulletin* in the third quarter of 2021.

# Oil and Gas Workload Report

Please see Attachment 2.

## **Radiation Protection**

## **Radiation Protection Rulemakings**

## Chapter 227

The Radiation Protection Act directs DEP to develop and conduct comprehensive programs for the registration, licensing, control, management, regulation and inspection of radiation-producing devices and users of such devices. The areas in need of review and update relate to non-medical X-ray equipment. There have been important advances in technology and use of X-rays and other ionizing radiation particles for industrial radiography, non-contact level monitoring, foreign body detection, chemical purification, melting, welding, polymerization, sterilization, and security screening. The proposed package was discussed at the October 10, 2019, Radiation Protection Advisory Committee (RPAC) meeting. A subcommittee held several conference calls to help provide the Department with recommendations as it relates to the necessary revisions to regulations. The March RPAC meeting, where this proposed rulemaking was going to be discussed further, was postponed due to COVID-19 precautions and rescheduled for July 9, 2020. At the July 9<sup>th</sup> meeting, RPAC concurred with the Department's recommendation to proceed with the proposed rulemaking, and *the proposed rulemaking will be presented to the Environmental Quality Board at the May 19, 2021 meeting*.

## **Waste Management**

## **Waste Management Rulemakings**

<u>Draft Proposed Rulemaking: Municipal Waste Permit-by-Rule for Rural Transfer Facilities</u>

The Bureau of Waste Management (BWM) received approval to develop a rulemaking for Rural Transfer Facilities (RTF) in December 2019. DEP has been working with stakeholders since 2015 on the "Convenience Center" model and exploration of ways to implement rural transfer facilities, including formation of an ad hoc subcommittee on its Solid Waste Advisory Committee (SWAC). This draft proposed rulemaking is the

culmination of that effort; it is being developed to create waste management and recycling opportunities for more citizens and in communities that are currently underserved or without collection infrastructure. The draft proposed rulemaking amends the municipal waste regulations at 25 Pa. Code § 271.103 to add a new municipal waste processing permit-by-rule (PBR) for RTFs. The draft proposed rulemaking was scheduled to be presented to SWAC at their March 12 meeting; however, the meeting had to be cancelled due to social distancing requirements. The rulemaking was presented at the June 3, 2020 virtual SWAC meeting, and the Committee unanimously recommended that the draft proposed rulemaking be moved forward to the EQB for consideration for publication. Proposed rulemaking documents are now being prepared to be taken to the Environmental Quality Board tentatively in the third quarter of 2021.

# <u>Draft Proposed Rulemaking: MAX Environmental Technologies, Inc. Delisting – Bulger Facility and Yukon Facility</u>

On May 2, 2019, DEP received two petitions from MAX Environmental Technologies, Inc. (MAX) to delist certain hazardous waste at their Bulger and Yukon facilities. DEP reviewed the petitions in accordance with the Environmental Quality Board's Petition Policy in 25 Pa. Code Chapter 23 and determined the petitions meet the conditions in Section 23.2 for further review. The Department notified MAX on June 3, 2019, that the petitions would be submitted to the Environmental Quality Board (EQB) for consideration at its next meeting. At the EQB meeting held on Tuesday, June 18, 2019, DEP summarized the petitions for the EQB and recommended that the EQB accept the petitions for further study. The EQB adopted a motion to accept the petitions. DEP completed its evaluation of the petitions and prepared a report that summarized the evaluation and made a recommendation on the petitions.

At the June 16, 2020, Environmental Quality Board meeting, DEP recommended that the sludge generated in the leachate treatment system at both the MAX Bulger facility and the MAX Yukon facility be delisted as an F039 waste and that the petitions be accepted for rulemaking. The EQB voted to accept the delisting petitions and advance them for rulemaking.

The two petitions are being advanced as a single proposed rulemaking. The Hazardous Waste Management Division made a presentation at the September 10, 2020, Solid Waste and Recycling Fund Advisory Committees (SWAC/RFAC) virtual meeting providing the above background on the petitions and the resulting draft proposed regulatory language for the petitions for SWAC's consideration. At the meeting, SWAC concurred with the Department's recommendation to advance the draft proposed regulatory language to the EQB for consideration. Preparation of the remainder of the proposed rulemaking package is ongoing, and presentation to the EQB is tentatively planned for the third quarter of 2021.

## MAX Environmental Technologies, Inc. – Proposed Hazardous Waste Landfill #7

On March 31, 2021, MAX Environmental Technologies, Inc. (MAX) through their consultant, Civil & Environmental Consultants, Inc. (CEC), submitted an electronic copy of the Exclusionary Siting Criteria Review for its proposed Hazardous Waste Landfill No. 7 via the DEP OnBase Public Upload tool. The landfill is proposed for siting at MAX's Yukon Facility located in South Huntingdon Township, Westmoreland County. The proposal serves as a permit modification to their existing hazardous waste storage and treatment permit.

The application is currently being evaluated for administrative completeness and will be undergoing evaluation through the commercial hazardous waste facility Siting Team process. If the application is incomplete, it will be returned to the applicant with a notice of deficiencies. If the application is complete, a detailed five-month technical review will begin.

# <u>Substantive Revisions to DEP's Guidance Document on Radioactivity Monitoring at Solid Waste Processing and Disposal Facilities</u>

On June 6, 2020, staff from DEP presented the Solid Waste Advisory Committee (SWAC) draft proposed substantive revisions to the technical guidance document that assists the regulated community with the

development of Radiation Protection Action Plans as required in regulation. The primary revisions amend the policy to include guidance for the oil and gas industry in response to new provisions in Chapter 78a requiring unconventional oil and gas operators to comply with the document. Additionally, outdated and redundant information is being removed; guidance is being provided for non-solid waste recycler operations; guidance on environmental modeling is being improved; and radiation protection standards are being compiled in one place for subject facilities. The draft policy was published in the Pennsylvania Bulletin on October 19, 2019, opening a 30-day public comment period that closed on November 18, 2019. Preparation of the comment/response document is ongoing.

# Solid Waste Advisory Committee (SWAC)

The next SWAC meeting is scheduled for Thursday, June 17, via WebEx. Additional information is available on the SWAC website.

## **Recycling Fund Advisory Committee (RFAC)**

The next RFAC meeting is scheduled for Thursday, September 16; the meeting will be held virtually. Additional information is available on the SWAC website.

## **Water Programs**

# **Water Programs Rulemakings**

#### Chapter 105 Dam Safety and Waterway Management Rulemaking

Bureau of Waterways Engineering and Wetlands drafted a rulemaking to revise several portions of Chapter 105 to: clarify existing requirements; delete or update obsolete and antiquated requirements; incorporate new or revised sections and definitions; and correct previous minor errors discovered in certain sections since the previous rulemaking. The draft annex was presented to the Agricultural Advisory Board on January 27, 2020, and the Water Resources Advisory Committee on January 30, 2020. Both committees concurred with DEP's recommendation to present the proposed rulemaking to the Environmental Quality Board. The annex was also presented to the State Conservation Commission on February 11, 2020, and the Citizens Advisory Council on February 18, 2020. The proposed regulation was adopted by the Environmental Quality Board on July 21, 2020. The proposed rulemaking was published in the Pennsylvania Bulletin on December 5, 2020, for a 60-day public comment period. The comment period ended on February 3, 2021.

The Department received comments from nearly 1,700 unique public commenters and received comments from the Independent Regulatory Review Commission (IRRC) on March 5, 2021. On February 24, 2021, the House Environmental Resources and Energy Committee voted to send a letter to IRRC expressing the committee's disapproval of the proposed rulemaking.

### Manganese Rulemaking

On October 30, 2017, subsection (j) (known as Act 40) was added to The Administrative Code of 1929. Act 40 directed the Environmental Quality Board (Board) to propose regulations requiring that the water quality criteria for manganese, established under 25 Pa. Code Chapter 93, be met consistent with the exception in 25 Pa. Code § 96.3(d). Act 40 directed the Board to propose a regulation that moves the point of compliance for manganese from the point of discharge to any downstream drinking water intake. The Bureau of Clean Water presented a rulemaking to revise the water quality standards for manganese to the Board on December 17, 2019. This proposed rulemaking includes the following updates to 25 Pa. Code Chapter 93: (1) deleting the Potable Water Supply criterion of 1.0 mg/L from § 93.7, Table 3 and (2) adding a Human Health criterion of 0.3 mg/L to § 93.8c, Table 5. In addition, the proposed rulemaking includes language in 25 Pa. Code Chapter 96 describing two alternative points of compliance for meeting the manganese criterion. The first alternative, consistent with Act 40, is to move the point of compliance from all surface waters (i.e., at the point of

discharge) to the point of all existing or planned surface potable water supply withdrawals. The second alternative, consistent with the Clean Streams Law and mindful of the responsibilities of drinking water suppliers' obligations under the Pennsylvania Safe Drinking Water Act, is to maintain the existing point of compliance in all surface waters (i.e., at the point of discharge). The Department recommended the Board receive comments on both alternatives to assist the Board in its determination of the appropriate point of compliance. The Board voted to adopt the proposed rulemaking with both alternatives.

The proposed rulemaking was published in the Pennsylvania Bulletin on Saturday, July 25, 2020, opening a public comment period that closed on September 25, 2020. The Board has also held three virtual public hearings on September 8, 9 and 10, 2020. During the comment period and public hearings, 950 individuals provided comments or testimony on the rulemaking. On September 30, 2020 the House Environmental Resources and Energy Committee voted to send a letter to IRRC expressing the Committee's disapproval of the proposed rulemaking. IRRC's comments were received on October 26, 2020. As suggested in IRRC's comments, staff discussed the rulemaking with the Mining and Reclamation Advisory Board on January 21, 2021. Staff are also scheduled to present at the Aggregate Advisory Board meeting on May 5, 2021.

## Triennial Review of Water Quality Standards 2017

On November 19, 2019, the EQB adopted the final rulemaking for the Triennial Review of Water Quality Standards. On December 31, 2019, the final rulemaking package was provided to the Independent Regulatory Review Commission (IRRC) for their review and consideration. IRRC approved this final rulemaking at their January 31, 2020, public meeting. The final Triennial Review of Water Quality Standards was published in the Pennsylvania Bulletin on July 11, 2020. The Triennial Review was then submitted to the EPA for their review and approval.

EPA has approved the Triennial Review with the exception of three provisions. These provisions include:

- The addition of the human health criterion for chlorophenoxy herbicide (2,4-D) to Table 5, Pa. Code 25 § 93.8c;
- The revision to the designated use for Chester Creek (Basin), (locally known as Goose Creek basin, Source to East Branch Chester Creek) as found in Pa Code 25 § 93.9g; and,
- The revision to the designated use for Reynold's Run (Basin) as found in Pa Code 25 § 93.90.

Department staff will be addressing these provisions in the next Triennial Review and subsequent stream redesignation rulemakings.

## Class A Streams Redesignations

On December 18, 2018, the EQB adopted the proposed rulemaking for Class A Streams Redesignations, and the proposal was published in the Pennsylvania Bulletin on March 23, 2019, (49 Pa.B. 1367) beginning a 45-day comment period that ended on May 7, 2019. The Board received comments from 777 commenters including EPA Region 3 and the Independent Regulatory Review Commission. The regulatory changes in this final rulemaking are the result of stream evaluations of protected water uses conducted by the Department in response to a submittal of data from the Pennsylvania Fish and Boat Commission (PFBC) under 25 Pa. Code § 93.4c(a)(1)(i) (relating to implementation of antidegradation requirements) and § 93.4d (relating to processing of petitions, evaluations and assessments to change a designated use). In this regulation, stream redesignations rely on § 93.4b(a)(2)(ii) to qualify streams for High Quality designations based upon their classifications as Class A wild trout streams. These regulations include High Quality stream redesignations in the Delaware, Susquehanna and Ohio River basins. This final rulemaking was adopted by the EQB on November 17, 2020 and approved by the Independent Regulatory Review Commission on April 15, 2021. Final publication of the rule is anticipated for June. The rulemaking will now be submitted to EPA for their review and approval.

## **Dunbar et al Stream Redesignations**

A proposed stream redesignation rulemaking is tentatively scheduled to be presented to the EQB in the first half

of 2021. The proposed rulemaking includes redesignation recommendations for seven streams in response to stream evaluations conducted by the Department. Stream evaluations were conducted in response to three rulemaking petitions that were previously accepted by the EQB, requests by the DEP Regional Programs and the Pennsylvania Fish and Boat Commission, ongoing statewide monitoring activities, and an error identified in Chapter 93. Redesignation recommendations include more restrictive use and less restrictive use recommendations. *The proposed rulemaking was adopted by the EQB on April 20, 2021.* 

## Water Quality Permit Fees

DEP proposed a rulemaking that would increase some fees for Water Quality Management (WQM) permit applications and National Pollutant Discharge Elimination System (NPDES) permit applications and annual fees. This proposed rulemaking would impact municipalities, industries and farmers that hold NPDES permits. The proposed regulations were published in the Pennsylvania Bulletin on March 30, 2019, and the public comment period closed on May 14, 2019. DEP received comments from 91 individuals/organizations and letters signed by 67 members of the General Assembly. A comment/response document has been developed and some changes to the proposed rulemaking were made in response to comments. The revised annex was presented to the Agricultural Advisory Board (AAB) on January 27, 2020, and the Water Resources Advisory Committee (WRAC) on January 30, 2020. Additional information regarding the rulemaking was discussed with the AAB at their October 22, 2020, meeting and at the November 19, 2020, WRAC meeting. The final rule was adopted by the Environmental Quality Board on March 16, 2021. *The final-form rulemaking will be presented to IRRC at the May 20, 2021, public meeting.* 

#### **PAG-01**

On September 28, 2019, DEP published the availability of a draft National Pollutant Discharge Elimination System (NPDES) General Permit for Stormwater Discharges Associated with Small Construction Activities (PAG-01). PAG-01 is intended to provide NPDES permit coverage to persons discharging stormwater associated with small construction activities to surface waters of the Commonwealth. PAG-01 would apply to eligible projects that propose less than five (5) acres of earth disturbance and will have impervious surface areas no greater than 30,000 square feet within the area of disturbance and no greater than 12% of the project site area. A project may be eligible for PAG-01 coverage if stormwater and non-stormwater discharges will conform to the requirements of the General Permit, technical criteria are met, and the prohibitions identified in the General Permit do not apply. DEP accepted comments on the draft permit through October 28, 2019, and is working toward publication of the final PAG-01 General Permit. Publication of the Final PAG-01 permit is expected *in spring or summer 2021*. Outreach and training on PAG-01 will be made available following finalization of the permit.

#### Act 34 of 2020

The planning provisions of the Pennsylvania Sewage Facilities Act (SFA), Act 537 of 1965, aim to ensure that adequate sewage disposal methods are available for a lot(s) prior to the development of those lands and that long-term sewage disposal is provided by the proposed sewage facilities. Specifically, Section 5 of the SFA requires each municipality to submit to DEP an officially adopted plan for sewage services for areas within its jurisdiction, and it establishes the framework for review and approval of these official plans by both the municipality and DEP. These official plans are essentially revised and updated as each sewage planning proposal for subdivision is approved. Sewage planning approval is required for subdivisions with few exceptions.

Act 34 of 2020 amended sections of the SFA that were previously amended by Act 26 of 2017, specifically sections 5(c.1) and 5(c.2). Amendments to Section 5(c.1) seek to provide for the use of alternate (or conventional) systems in planning for new land development. The amendment changed the types of system that could be considered for new land development planning proposals. An integral part of the sewage planning process, when on-lot sewage disposal is being considered, is to demonstrate that the land proposed for development meets general site suitability criteria.

Although Act 34 of 2020 provides the mechanism for the use of alternates in new land development, the existing regulations provide general site suitability criteria requirements for conventional systems which includes absorption areas and spray fields; these systems have standards in regulations. The Department understands that the intent of Act 34 of 2020 is to expand the use of alternate systems to allow for development of lots that are currently unavailable for new land development. More specifically, there is a desire to be able to develop lots with soil depths less than 20 inches to a limiting zone where a spray field may be the only option or on a lot with shallow soils that is too small for a spray field to be sited. The current regulations prohibit the issuance of permits for sites that do not meet the general site suitability requirements.

In order to provide additional opportunities for new development of land in a manner that provides safe, effective long-term sewage disposal and that implements the goals of Act 34 of 2020, a rulemaking is needed to add site suitability provisions for the use of alternate systems on sites that do not meet the current general site suitability requirements. The Department discussed these issues and implementation strategy with the Sewage Advisory Committee on February 23, 2021. On April 27, 2021, the Department testified on implementation of the SFA as amended by Act 34 of 2020 during a joint public hearing convened by the House and Senate Environmental Resources and Energy committees. The Department will be continuing to work in consultation with the Sewage Advisory Committee and other stakeholders towards implementation of the SFA as amended by Act 34 of 2020 in coming months.-

## **General Permits for Beneficial Use of Sewage Sludge (AKA Biosolids)**

The Department issues general permits for the beneficial use of biosolids (a.k.a. sewage sludge) and residential septage. In the context of these permits, beneficial use is the use or reuse of biosolids or residential septage for any purpose, where the use does not harm or threaten public health, safety, welfare, or the environment. These permits apply to a person who prepares biosolids that will be sold or given away in a bag or other container or biosolids that will be land applied, and to a person who applies biosolids or residential septage to the land. The Department issues these permits under the authority of Pennsylvania's Solid Waste Management Act and Clean Streams Law.

There are three general permits for the beneficial use of biosolids and residential septage in Pennsylvania:

- PAG-07 allows for the Beneficial Use of Exceptional Quality (EQ) Biosolids. EQ biosolids must meet specific, very strict treatment standards and are therefore not subject to certain management practices, such as land application isolation distances. These EQ biosolids may be licensed by the Pennsylvania Department of Agriculture as a fertilizer or soil amendment. Application and storage of EQ biosolids are required to meet the conditions of the PAG-07 General Permit or an individual permit. User instructions, which include nutrient content and land application rates, are issued by the person who prepares the biosolids and must be followed by the person who land applies the biosolids.
- PAG-08 allows for the Beneficial Use of Non-Exceptional Quality (Non-EQ) Biosolids. Non-EQ biosolids have to meet less strict treatment standards. Beneficial use of non-EQ biosolids must be covered by a PAG-08 General Permit or individual permit. Notice must be submitted to the Department at least 30 days before the first land application of non-EQ biosolids at a new site. Farms receiving biosolids should have either a 30-day notice on file with the Department that includes farm maps and application areas, or have an individual site permit.
- PAG-09 allows for the Beneficial Use of Residential Septage. Septage is defined as, "Liquid or solid material removed from a septic tank, cesspool or similar treatment works that receives only waste or wastewater from human or household operations." The PAG-09 permit requirements for beneficial use of residential septage are similar to the PAG-08 permit requirements for non-EQ biosolids.

The Department has administratively extended these general permits several years. The Department had preliminary discussions on reissuance of these general permits with the Water Resources Advisory Committee

and the Agricultural Advisory Board in March 2021. Details on additional opportunities for stakeholder input on reissuance of these general permits will be forthcoming. The Department aims to reissue these permits before the spring of 2022.

## **Agricultural Advisory Board Meeting**

The next Agricultural Advisory Board meeting is scheduled for June 10, 2021.

## **Chapter 102 ePermitting**

ePermitting is being used by multiple DEP programs for the management of electronic permit applications. Since 2018 DEP has been working toward implementing ePermitting for Chapter 102 NPDES permits for earth disturbance activities. The launch of ePermitting for PAG-02 General NPDES Permit Notices of Intent (NOIs) was scheduled for Summer 2020 but was postponed. DEP is currently coordinating Chapter 102 improvements to the ePermitting system with improvements for Chapter 105 permits. The Chapter 105 program has been utilizing ePermitting for the past two years. The new system successfully launched and became available for use on January 25, 2021 for PAG-02 General Permit NOIs and on April 21, 2021 for Individual NPDES Permits for stormwater discharges associated with construction activities. ESCGP-3 and Erosion and Sedimentation Control individual permit applications are currently under development. The current schedule allows for rollout through the coming calendar year.

# (Small) Public Water Systems Technical Assistance Center Board Meeting

The DEP Small Water Systems Technical Assistance Center (TAC) Advisory Board met virtually on January 28, 2021 to continue discussion on potential revisions to the bylaws and membership. The bylaws subcommittee met on January 13, 2021 to finalize their recommendations. The bylaws subcommittee presented their recommendations to the full TAC Board at the January 28, 2021 meeting. After discussion and some additional revisions, the Board voted unanimously to approve revisions to the bylaws, including: changing the name of the Board to the Public Water System Technical Assistance Center Board; expanding the purpose section to better reflect that the focus of the Board has significantly changed and expanded since the creating statute was enacted in 1992; and adding the Pennsylvania Chapter of the National Association of Water Companies as a new member. The next TAC Board meeting, the first meeting of the Board as the newly renamed Public Water System TAC Board, is scheduled for April 29, 2021.

## Nonpoint Source (NPS) Management Section 319

For Federal Fiscal Year 2022, DEP opened the EPA Section 319 NPS Management Grant round on April 22, 2021. The deadline to apply is June 25, 2021.

For Federal Fiscal Year 2021, the Section 319 NPS Management Program received 36 grant applications totaling approximately \$9.2 million. The Section 319 NPS Management grant funds are provided by the U.S. Environmental Protection Agency (EPA) and authorized through Section 319(h) of the federal Clean Water Act. The program's primary purpose is to implement Section 319 Program Watershed Implementation Plans (WIP) to improve and protect Pennsylvania's waters from nonpoint source pollution. Grant application review and online scoring are complete, and DEP's Watershed Support Section staff worked with DEP's Grants Center, Chesapeake Bay Program, regional offices, District Mining Offices and Bureau of Abandoned Mine Reclamation staff to develop a grant recommendation package. The 2021 NPS Management Section 319 Program grant round closed on October 23, 2020, and workplans submitted to EPA for their review on December 7, 2020. EPA submitted their comments on the workplans to DEP on January 29, 2021. EPA officially notified DEP of PA's federal FY2021 allocation on March 5, 2021, which equals \$4,978,200. DEP provided the revised workplans per EPA's comments by the deadline of March 15, 2021. EPA submitted a second round of comments to DEP on April 7, 2021, with a deadline of May 15, 2021.

## **Growing Greener Plus Program**

DEP opened the Growing Greener Plus grant round on April 22, 2021. The deadline to apply is June 25, 2021.

# State Water Plan

The State Water Plan's Statewide Water Resources Committee will have their fifth meeting held virtually through Microsoft Teams on *May 19, 2021. The primary focus of this meeting will be climate change, flooding, and stormwater.* The Committee has a couple vacancies and is close to being full. This update will focus on items such as water resources strategies outlined in the Governor's Climate Action Plan and updated regional watershed priorities. Find more information at the <u>State Water Plan Website</u>.

# **Attachment 1**

# **2021 Events Calendar**

Please consult the DEP Calendar of Events for a comprehensive listing of upcoming events. The Calendar can be accessed in the Public Participation Tab on the DEP website. Click on "Public Participation;" "Calendar of Events."

May	
5	Oil and Gas Technical Advisory Board Meeting, 9 a.m., Virtual meeting only
5	Aggregate Advisory Board Meeting, 10 a.m., Virtual meeting only
17	Air Quality Technical Advisory Committee Meeting, 9:15 a.m., Virtual meeting only
19	Environmental Quality Board Meeting, 9 a.m., Virtual meeting only
19	Citizens Advisory Council Meeting, 12:30 p.m., Virtual meeting only
19	Statewide Water Resources Committee Meeting, 9 a.m., Virtual meeting only
19	Small Business Compliance Advisory Committee Meeting, 10 a.m., Virtual meeting only
20	Environmental Justice Advisory Board Meeting, 9 a.m., Virtual meeting only
25	Sewage Advisory Committee Meeting, 9 a.m., Virtual meeting only
26	Water Resources Advisory Committee Meeting, 9:30 a.m., Virtual meeting only
June	
1	Board of Coal Mine Safety Meeting, 10 a.m., Virtual meeting only
9	State Board for Certification of Water and Wastewater System Operators Meeting, 10 a.m., Virtual meeting only
10	Agricultural Advisory Board Meeting, 9 a.m., Virtual meeting only
10	Air Quality Technical Advisory Committee Meeting, 9:15 a.m., Virtual meeting only
15	Environmental Quality Board Meeting, 9 a.m., Virtual meeting only
15	Citizens Advisory Council Meeting, 12:30 p.m., Virtual meeting only
16	Coastal Zone Advisory Committee Meeting, 9:30 a.m., Virtual meeting only
22	Climate Change Advisory Committee Meeting, 9 a.m., Virtual meeting only

# **Attachment 2**

# Oil and Gas Workload Report (As of April 23, 2021)

YTD WELL PERMIT APPLICATIONS - 1/1/2021 to 4/23/2021							
	RECEIVED	UNDER REVIEW	PROCESSED	PERMITS ISSUED	WELLS PERMITTED	OTHER DISPOSITIONS	
CONVENTIONAL	47	12	54	54	54	0	
UNCONVENTIONAL	199	46	263	253	248	10	
Sub Total	246	58	317	307	302	10	
AUTHORIZATIONS	160	54	159	137	N/A	22	
Total	406	112	476	444	439	32	

WEEKLY WELL PERMIT APPLICATIONS - 4/17/2021 to 4/23/2021							
	RECEIVED	UNDER REVIEW	PROCESSED	PERMITS ISSUED	WELLS PERMITTED	OTHER DISPOSITIONS	
CONVENTIONAL	1	1	1	1	1	0	
UNCONVENTIONAL	8	4	11	7	7	4	
Sub Total	9	5	12	8	8	4	
AUTHORIZATIONS	15	9	18	18	N/A	0	
Total	24	14	30	26	26	4	

HISTORICAL WELL PERMIT APPLICATIONS AS OF 4/23/2021							
	RECEIVED	PROCESSED	PERMITS ISSUED	WELLS PERMITTED	OTHER DISPOSITIONS	ACTIVE PERMITS	
CONVENTIONAL	198,212	198,199	196,945	190,678	1,254	100,763	
UNCONVENTIONAL	29,219	29,155	28,549	22,137	606	12,467	
Sub Total	227,431	227,354	225,494	212,815	1,860	113,230	
AUTHORIZATIONS	46,155	46,083	44,964	43,363	1,119	19,485	
Total	273,586	273,437	270,458	256,178	2,979	132,715	

YTD INSPECTIONS - 1/1/2021 to 4/23/2021							
INSPECTIONS FACILITIES INSPECTED VIOLATIONS ENI							
CONVENTIONAL	3,570	2,875	2,136	93			
UNCONVENTIONAL	5,201	3,798	299	44			
CLIENT/SITE	1,250	1	1,399	48			
Total	10,021	6,674	3,834	185			

WEEKLY INSPECTIONS - 4/17/2021 to 4/23/2021								
	INSPECTIONS FACILITIES INSPECTED VIOLATIONS ENFORCEMENTS							
CONVENTIONAL	174	160	105	3				
UNCONVENTIONAL	233	230	27	3				
CLIENT/SITE	71	1	24	3				
Total	478	391	156	9				

WELLS DRILLED							
Two Years Prior One Year Prior Year To Date Week of 1/1/2019 to 4/23/2019 1/1/2020 to 4/23/2020 1/1/2021 to 4/23/2021 4/17/2021 to 4/23/2021 As of 4/23							
CONVENTIONAL	32	14	24	2	201,553		
UNCONVENTIONAL	232	177	173	8	12,970		
Total	264	191	197	10	214,523		

This report was prepared by Kate Cole, Executive Policy Specialist, DEP Policy Office. For questions or requests, please email <a href="mailto:kacole@pa.gov">kacole@pa.gov</a>.