(Rev. 06/22/00)

# COMMONWEALTH OF PENNSYLVANIA DEPARTMENT OF ENVIRONMENTAL PROTECTION

In the matter of:

Sandvik, Inc. : Violations of The Clean Streams Law, 982 Griffin Pond Road : The Hazardous Sites Cleanup Act Clarks Summit, PA 18411 : and the Solid Waste Management Act

:

South Abington, Abington, North Abingtonand Scott Townships, Lackawanna County

### **CONSENT ASSESSMENT OF CIVIL PENALTY**

This Consent Assessment of Civil Penalty ("CACP") is entered into this 13<sup>th</sup> day of APRIL 2011, by and between the Commonwealth of Pennsylvania, Department of Environmental Protection ("Department") and Sandvik, Inc. ("Sandvik").

The Department has found and determined the following:

- A. The Department is the agency of the Commonwealth with the duty and authority to administer and enforce the provisions of The Clean Streams Law, the Act of June 22, 1937, P.L. 1987, as amended, 35 P.S. § 691.1 et seq., ("the Clean Streams Law"); The Hazardous Sites Cleanup Act, Act of October 18, 1988, P.L. 756, 35 P.S. § 6020.101 et seq. ("HSCA"); the Solid Waste Management Act, Act of July 7, 1980, P.L. 380, as amended, 35 P.S. § 6018.101 et seq. ("Solid Waste Management Act") and Section 1917-A of the Administrative Code of 1929, the Act of April 9, 1929, P.L. 177, as amended, 71 P.S. § 510-17 ("Administrative Code").
- B. Sandvik, Inc. is a Delaware corporation registered to do business in the Commonwealth of Pennsylvania with a registered business address in care of CT Corporation System, 1635 Market Street, Philadelphia, PA 19103.
- C. Sandvik is the owner and operator of a steel products manufacturing facility located on approximately 35 acres within the Ivy Industrial Park, 982 Griffin Pond Road, Clarks Summit, Lackawanna County, Pennsylvania. Pennsylvania Extruded Tube Company ("PEXCO") owns and operates a steel tube manufacturing facility located on five acres contiguous with and adjacent to the Sandvik property. PEXCO is a joint venture between Penn Power Company, a subsidiary of Sandvik, and SMI Extruded Tube, Inc., a company not related to Sandvik (collectively the "Sandvik Facility").
- D. The Ivy Industrial Park Site ("Site") contains certain volatile organic compounds ("VOC's") in the soils and groundwater, including, but not limited to, tetrachloroethylene ("PCE") and trichloroethylene ("TCE"). PCE and TCE are considered "hazardous substances" in accordance with Section 103 of HSCA, 35 P.S. § 6020.103.

- E. Some or all of the hazardous substances, including, but not limited to, PCE and TCE, are contained in one or more groundwater plumes which have impacted certain private water supply wells in and around the Site, known as the "Affected Area" located in Scott, South Abington, North Abington and Abington Townships, Lackawanna County, PA.
- F. On December 29, 2005, the Department and Sandvik entered into a Consent Order and Agreement ("CO&A"), in which Sandvik agreed to, *inter alia*, complete site characterization and sampling on their property.
- G. On February 20, 2007, the Department and Sandvik fully executed an amendment to the December 29, 2005 CO&A. In this amendment, Sandvik agreed to undertake the responsibility to complete the Water Line Engineering and Design work, which has been completed; to connect any currently affected resident who is located within 300 feet of an existing water line to any existing water line (and properly abandoned their well); and to connect to any existing water line any homes, in the future, found to have detectable levels of PCE and TCE that are located within 300 feet of an existing water line and their wells properly abandon their wells.
- H. Sandvik has conducted environmental investigations of their property, as well as various other locations within the Affected Area including, but not limited to, the installation of monitoring wells and soil borings ("Characterization Activities").
  - I. Sandvik has submitted a Site Characterization report to the Department.
- J. The Characterization Activities have identified various concentrations of TCE, PCE, cis-1,2-Dichloroethylene ("cis-1,2-DCE") and various other contaminants in the soils and groundwater at the Site.
- K. From approximately 1972 to 1993, Sandvik held a National Pollutant Discharge Elimination System Permit ("NPDES") for the discharge of industrial waste into a swamp which formed the headwaters of Ackerly Creek at Waverly. The discharge point was identified as Outfall 001.
- L. The Department alleges that Sandvik permitted a discharge of "solid waste" as defined by Section 103 of the Solid Waste Management Act to the surface of the ground and in the ground. TCE and PCE are defined further as a "hazardous waste" in Section 103 of the Solid Waste Management Act and at 40 CFR § 260.10 and incorporated by reference at 25 Pa. Code § 260a.10.
- M. The Department has determined that Sandvik does not have a permit from the Department for the disposal of solid waste pursuant to the Solid Waste Management Act.
  - N. Section 401(a) of the Solid Waste Management Act, 35 P.S. § 6018.401(a), states:

No person shall ... treat or dispose of hazardous waste within the Commonwealth unless such ... treatment, or disposal is authorized by the rules and regulations of

the department; no person ... shall own or operate a hazardous waste ... treatment or disposal facility unless such person ... has first obtained a permit for the ... treatment and disposal of hazardous waste from the department; ...

O. Section 401(b) of the Solid Waste Management Act, 35 P.S. § 6018.401(b), states:

The storage, transportation, treatment and disposal of hazardous waste are hereby declared to be activities, which subject the person carrying on those activities to liability for harm although he has exercised utmost care to prevent harm, regardless whether such activities were conducted prior to the enactment hereof.

P. Section 501(a) of the Solid Waste Management Act, 35 P.S. § 6018.501(a), states;

It shall be unlawful for any person or municipality to use, or continue to use, their land or the land of any other person or municipality as a solid waste ... treatment or disposal area without first obtaining a permit from the department as required by this act; ...

- Q. Section 610 of the Solid Waste Management Act, 35 P.S. § 6018.610, states:
- It shall be unlawful for any person or municipality to:
- (1) Dump or deposit, or permit the dumping or depositing, of any solid waste onto the surface of the ground or underground or into the waters of the Commonwealth, by any means, unless a permit for the dumping of such solid wastes has been obtained from the department; ...
- R. The release of TCE and cis-1,2-DCE onto the land at the Sandvik facility without a permit constitutes a violation of Sections 401(a), 401(b), 501(a) and 610 of the Solid Waste Management Act, 35 P.S. §§ 6018.401(a), 6018.401(b), 6018.501(a) and 6018.610.
  - S. Section 1 of the Clean Streams Law, 35 P.S. § 691.1 states:

"Industrial waste" shall be construed to mean any liquid, gaseous, radioactive, solid, or other substance, not sewage, resulting from any manufacturing or industry, or from any establishment, as herein defined, and mine drainage, refuse, silt, coal mine solids, rock, debris, dirt and clay from coal mines, coal collieries, breakers, or other coal mine processing operations. "Industrial waste" shall include all such substances whether or not generally characterized as a waste.

T. TCE and cis-1,2-DCE that was discharged to soils at the Sandvik Facility is an "industrial waste" as defined by Section 1 of the Clean Streams Law, 35 P.S. § 691.1.

U. Section 301 of the Clean Streams Law, 35 P.S. § 691.301 states:

No person or municipality shall place or permit to be placed, or discharge or permit to flow, or continue to discharge or permit to flow, into any of the waters of the Commonwealth any industrial wastes, except as hereinafter provided in this act.

V. Section 307(c) of the Clean Streams Law, 35 P.S. § 691.307(c) states:

A discharge of industrial wastes without a permit or contrary to the terms and conditions of a permit or contrary to the rules and regulations of the Department is hereby declared to be a nuisance.

- W. Industrial waste was released into soil at the Sandvik facility and migrated into the waters of the Commonwealth without a permit in violation of Sections 301 and 307(c) of the Clean Streams Law, 35 P.S. §§ 691.301 and 691.307(c).
  - X. Section 1 of the Clean Streams Law, 35 P.S. § 691.1 states:

"Pollution" shall be construed to mean contamination of any waters of the Commonwealth such as will create or is likely to create a nuisance or to render such waters harmful, detrimental or injurious to public health, safety or welfare, or to domestic, municipal, commercial, industrial, agricultural, recreational, or other legitimate beneficial uses, or to livestock, wild animals, birds, fish or other aquatic life, including but not limited to such contamination by alteration of the physical, chemical or biological properties of such waters, or change in temperature, taste, color or odor thereof, or the discharge of any liquid, gaseous, radioactive, solid or other substances into such waters.

Y. Section 401 of the Clean Streams Law, 35 P.S. § 691.401 states:

It shall be unlawful for any person or municipality to put or place into any of the waters of the Commonwealth, or allow or permit to be discharged from property owned or occupied by such person or municipality into any of the waters of the Commonwealth, any substance of any kind or character resulting in pollution as herein defined.

- Z. Substances were released into the soil at the Sandvik facility and migrated into the waters of the Commonwealth resulting in pollution in violation of Section 401 of the Clean Streams Law, 35 P.S. § 691.401.
- AA. The Department has determined that the past and present conditions at the Site constitute a release and threatened release of hazardous substances, as defined in Section 301 of HSCA, 35 P.S. § 6020.103.

BB. The Department has determined that the violations described in the preceding paragraphs constitute unlawful conduct under Sections 401(a), 401(b), 501(a) and 610(1), (2), (4) and (9) of the Solid Waste Management Act, 35 P.S. §§ 6018.401(b), 6018.401(b), 6018.501(a) and 6018.610(1), (2), (4), and (9), Section 611 of the Clean Streams Law, 35 P.S. § 691.611, and Sections 1101 and 1108 of the Hazardous Sites Cleanup Act, 35 P.S. 6018.1101 and 6018.1108, and subjects Sandivk to a claim for civil penalties under Section 605 of the Solid Waste Management Act, 35 P.S. § 6018.605, Section 605 of the Clean Stream Law, 35 P.S. § 691.605, and Section 1104 of the Hazardous Sites Cleanup Act, 35 P.S. § 6018.1104.

After full and complete negotiations of all matters set forth in this CACP and upon mutual exchange of the covenants herein, the parties desiring to avoid litigation and intending to be legally bound, it is hereby ASSESSED by the Department and AGREED to by Sandvik as follows:

- 1. <u>Assessment</u>. In resolution of the Department's claim for civil penalties, which the Department is authorized to pursue under Section 605 of the Solid Waste Management Act, 35 P.S. § 6018.605 and Section 605 of the Clean Streams Law, 35 P.S. § 691.605, the Department hereby assesses a civil penalty of \$1,250,000.00, which Sandvik hereby agrees to pay.
- 2. <u>Civil Penalty Settlement</u>. Within ten (10) days after the effective date of this CACP, Sandvik shall pay the civil penalty assessed in Paragraph 1. This payment is in settlement of the Department's claim for civil penalties for the violations set forth, above. The payment shall be by corporate check or the like, made payable to Commonwealth of Pennsylvania and sent to Environmental Cleanup Program Manager, Department of Environmental Protection, 2 Public Square, Wilkes-Barre, PA 18711-0790.

#### 3. Findings.

- a. Sandvik agrees that only the findings in Paragraphs A through Q, S, U through V, X, Y, AA and BB are true and correct and, in any matter or proceeding involving Sandvik and the Department, Sandvik shall not challenge the accuracy or validity of these findings.
- b. The parties do not authorize any other persons to use the findings in this CACP in any matter or proceeding.
- 4. Reservation of Rights. The Department reserves all other rights with respect to any matter addressed by this CACP, including the right to require abatement of any conditions resulting from the events described in the Findings, except to the extent the Department has covenanted not to sue Sandvik under the Consent Order and Agreement with both Sandvik and Bostik, Inc. Sandvik reserves the right to challenge any action which the Department may take, but waives the right to challenge the content or validity of this CACP.

## 5. Opportunity for Public Comment.

- a. Pursuant to Section 1113 of HSCA, 35 P.S. § 6020.1113, the Department shall publish a notice containing a summary of the terms of this CACP in the *Pennsylvania Bulletin* and in a newspaper of general circulation in the area of the Site, and the Department shall receive and consider comments relating to this CACP for a period of sixty (60) days from publication of this notice. This notice shall also be sent to John J. McAleese, III, Esquire, Counsel for Sandvik, Morgan, Lewis & Bockius LLP, 1701 Market Street, Philadelphia, PA 19103. The Department reserves the right to withdraw its consent to this CACP, if the comments disclose facts or considerations which indicate that this CACP is inappropriate, improper, or not in the public interest.
- b. This CACP shall be final upon the date the Department files a response to any significant comments received during the public comment period, as described in Paragraph 5.a, above or notifies Sandvik that no comments were received. If the Department notifies Sandvik that it is withdrawing its consent to this CACP in response to public comment received pursuant to Paragraph 5.a, above, the terms of the CACP shall be void and of no effect and shall not be used as evidence in any litigation or other proceeding.
- 6. <u>Effective Date.</u> This CACP shall become effective upon notification from the Department that the public comment period has expired and no significant comments were received.

IN WITNESS WHEREOF, the parties have caused this CACP to be executed by their duly authorized representatives. The undersigned representatives of Sandvik certify, under penalty of law, as provided by 18 Pa. C. S. § 4904, that they are authorized to execute this CACP on behalf of Sandvik, that Sandvik consents to the entry of this CACP as an ASSESSMENT of the Department; that Sandvik hereby knowingly waives any right to a hearing under the statutes referenced in this CACP; and that Sandvik knowingly waives its right to appeal this CACP, which rights may be available under Section 4 of the Environmental Hearing Board Act, Act of July 13, 1988, P.L. 530, 35 P.S. § 7514; the Administrative Agency Law, 2 Pa. C.S. § 103(a) and Chapters 5A and 7A; or any other provision of law. [Signature by Sandvik's attorney certifies only that the agreement has been signed after consulting with counsel.]

FOR SANDVIK, INC.

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John J. McAleese Attorney for Sandvik, Inc. FOR THE COMMONWEALTH OF PENNSYLVANIA, DEPARTMENT OF ENVIRONMENTAL PROTECTION:

Eric R Supey
Environmental Cleanup Program Manager

Michael T. Ferrence Assistant Counsel

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FOR SANDVIK, INC.	FOR THE COMMONWEALTH OF PENNSYLVANIA, DEPARTMENT OF ENVIRONMENTAL PROTECTION:
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