01		COMMONWEALTH OF PENNSYLVANIA
02		HOUSE OF REPRESENTATIVES
03		* * * * * * * * *
04		PUBLIC HEARING IN RE: WATER
05		* * * * * * * * *
06	BEFORE:	GEORGE CRUM, Chairman
07	HEARING:	Thursday, May 15, 2008
80		Commencing at 6:07 p.m.
09	LOCATION:	1600 Industrial Highway
10		Pottstown, Pennsylvania
11	WITNESSES:	Nicki Kasi, Dana Aunkst, Ray Lopez,
12		Don Read, Bill Clinton, Lee Murphy,
13		Dan Walden Turek, Timothy Hagey,
14		Angelika Forndran, Michael Stokes
15		
16		Reporter: BRIAN O'HARE
17		
18		
19		
20		
21		
22		
23	An	y reproduction of this transcript
24	is	prohibited without authorization
25		by the certifying agency
		2

01 I N D E X

02				
03	OPENING REMARKS			
04	By Chairman George Crum			
05	STATEMENT			
06	By Dana Aunkst	3 - 24		
07	TESTIMONY			
80	By Bill Clinton	24 - 32		
09	By Timothy Hagey	33 - 40		
10	By Angelika Forndran	40 - 43		
11	By Michael Stokes	44 - 57		
12	CERTIFICATE	59		
13				
14				
15				
16				
17				
18				
19				
20				
21				
22				
23				
24				
25				
		3		
01	PROCEEDINGS			
02				
03	CHAIRMAN GEORGE CRUM:			
04	Hello. My name is George Crum.	I am the		

- 05 Manager of the Southwest Delaware County Municipal
- 06 Authority Wastewater Treatment Plant in Delaware
- 07 County. I also represent the PRWA on the task force.
- 08 So that's why I'm here. So I guess I'm chairing the
- 09 meeting. It's going to be fairly informal. We have
- 10 three people signed up to testify and hopefully they
- 11 all show up but we will open it up after their
- 12 testimony to anybody who's here who wants to add
- 13 comments or ask questions or whatever.
- 14 We can probably ask the questions of the
- 15 testifiers immediately following their presentation, I
- 16 think would be the easiest way to do that. Nicki, I
- 17 believe, has a 20-minute presentation. Dana has a
- 18 20-minute presentation. So we'll go ahead and do that
- 19 and then get into the testimony tonight.
- 20 MR. AUNKST:
- 21 My name is Dana Aunkst, I'm the Director
- 22 of Bureau Water Standards and Facility Regulation with
- 23 DEP Harrisburg. Our bureau was tasked to be the staff
- 24 for the task force and for its work groups simply
- 25 because we oversee the programs dealing with pretty
 - 4
- 01 much all of the drinking water infrastructure and
- 02 wastewater infrastructure, with regard to storm water,
- 03 that's in another bureau. So they kind of have the
- 04 support role but primarily it's wastewater, drinking
- 05 water and that's why our bureau's the lead.
- 06 We're here right now tonight to do the

- 07 presentation to kick this off for those of you who
- 08 haven't had the opportunity to see this before. If
- 09 you've seen at the TACT, the Small Systems Technical
- 10 Advisory Committee, I apologize, this is going to be
- 11 redundant but we're here to provide an overview.
- 12 We're here to start planning thoughts that we need to
- 13 take a more comprehensive look at how we view
- 14 infrastructure. And it involves drinking water,
- 15 wastewater and on-lot system management, on-lot system
- 16 septic systems are essentially infrastructure.
- 17 They're a private infrastructure on individual lots
- 18 but gone are the days when these systems are thought
- of as a temporary solution until the public sewers
- 20 come along. In most rural areas, outlying areas,
- 21 they're permanent solutions. They have to last
- 22 essentially as long as the house does. So system
- 23 management is important as a piece of the
- 24 infrastructure as well.
- 25 Again, we're trying to stimulate a

- 01 different way of thinking and how we look at our
- 02 infrastructure in a holistic manner but most
- 03 importantly we are doing these meetings around the
- 04 state. Tonight is the first one to solicit input and
- 05 stride to get some support with a concept of
- 06 infrastructure and infrastructure sustainability.
- 07 This is a night right off the governor's
- 08 budget and the infrastructure initiative in this
- 09 year's proposed budget. In the red you can see this

- 10 year the intent is to address bridges, state owned
- 11 high hazard dams and flood control projects. The
- 12 whole purpose of the task force is to review the needs
- of wastewater and drinking water and provide
- 14 recommendations to the governor so that we can put
- that infrastructure and any financing programs in next
- 16 year's budget in 2009. That's why we had the tight
- 17 deadline of October 1. We start in the cabinet
- 18 agencies, like DEP, we start working on budgets for
- 19 '09 in October of '08. So we need to start having
- 20 numbers by then. Numbers in terms of dollars for
- 21 financing, in terms of staffing needs, that kind of
- 22 thing.
- 23 You can see some of the numbers that were
- in this year's proposed budget and this is for bridge
- 25 repairs, dam repairs and flood control projects. I'm

- 01 not going to dwell on these because what we're tasked
- 02 to do is look at drinking water and wastewater
- 03 infrastructure.
- The task force, 30 members was created by
- 05 executive order. The task that it was given to
- 06 complete were, identify the gap between the financing
- 07 needed to repair infrastructure and the amount
- 08 available. It was also tasked to look at cost savings
- 09 that might be achieved through innovative solutions to
- 10 problems and thinking outside the box, is the term
- 11 most people use, but instead of automatically assuming

- 12 that we're going to just upgrade the treatment plant,
- 13 there may be some other innovative measures we can do
- 14 on that screen that would make the need to upgrade the
- 15 treatment plant less costly. You wouldn't have to
- 16 upgrade as far, for example, to meet certain limits if
- 17 you do other repairs in the watershed, other
- 18 innovative BMP's best management practices in the
- 19 Watershed.
- One of the other things we're supposed to
- 21 be looking at is what is the actual cost of providing
- 22 services. We hear a lot of times and one of my
- 23 favorite things is when I go to a meeting I hear some
- 24 township supervisor or authority executives stand up
- 25 and say, I haven't raised the rates in 25 years,

- 01 that's a dead giveaway, something might be up there.
- 02 Either that or you're making some really good money on
- 03 investments. And again, we're recommending at any
- 04 infrastructure financing program that may come out of
- 05 this that we include the concept of sustainability in
- 06 that program. Meaning, addressing your needs on a
- 07 holistic basis and planning for future, not just
- 08 operation and maintenance but replacement.
- 09 What affects the Department in this
- 10 exercise is we need to look internally at our existing
- 11 policies, procedures, regulations and see where we may
- be creating roadblocks to the very strategy we're
- 13 proposing. Task force has broken into --- has created
- 14 five working groups to address these tasks that were

- on a previous slide. First work group ---. Well,
- 16 data collection is a big part of this. Three of the
- 17 workers or data collection workers, first one needs
- 18 assessment. The task associated with that is to
- 19 compile a list of all of the available resources that
- 20 infrastructure needs for wastewater and drinking
- 21 water. Pull that list in, take a look at it and
- 22 analyze the data available and provide a good estimate
- 23 of the total needs.
- What we have right now are several
- 25 sources of information that were collected under

- 01 different protocol so they tell us different things
- 02 but not one of them is a real good estimate of the
- 03 total needs. Again, I mentioned innovative concepts
- 04 and measures to achieving improvements to water
- 05 quality and stream restoration other than just
- 06 straight bricks and mortar treatment plain upgrades.
- 07 One of the work groups' tasks is looking at financial
- 08 resources. What financial resources are available to
- 09 get some of this infrastructure improvement rolling.
- 10 What might we need in addition to what is already
- 11 available.
- There are two implementation work groups,
- 13 financial sustainability and you're going to hear a
- 14 little more about that. But any program that provides
- 15 funding, we're recommending from the Department's
- 16 perspective that to avoid this situation that we've

- 17 created over the years where every 25 to 30 years
- 18 there's a need to go back to the government for more
- money because your treatment plant needs to be
- 20 rebuild. We're trying to create sustainability that
- 21 the treatment plant has a long-term budget and manages
- 22 its assets in a manner that you don't need to come
- 23 back to the government, that you'll have, for example,
- 24 a replacement fund to replace parts and major
- components and those types of things when they're

- 01 beyond their usable life.
- 02 Legislative and regulatory issues, I kind
- 03 of touched on that from the Department's perspective
- 04 but there's actually a work group that's going to look
- 05 at what statutes exist now to create roadblocks to
- 06 implementing what we're trying to implement,
- 07 rebuilding our infrastructure in a sustainable way and
- 08 any regulations that may also impede that. So that
- 09 work group is to look at those issues.
- 10 Involved in all of these work groups is
- 11 going to be the need for education. What we're trying
- 12 to start, as I said, is a different way of thinking
- 13 about your infrastructure, it is an asset. It's tough
- 14 for many to consider a buried pipe an asset but
- 15 technically it is. It has to be maintained, although
- 16 pipes tend to last longer than other components. But
- 17 it has to be maintained and eventually some day it's
- 18 going to have to be replaced.
- 19 You can see our public meeting schedule.

- 20 May 8th actually was the first but that was a task
- 21 force meeting in Harrisburg. This is the first one of
- the around-the-state public information gathering
- 23 sessions we're having. The remainder, you can see on
- there. We've also met with one of our advisory
- 25 committees to this point, we're going to meet with

- 01 several others to present the same kind of opportunity
- 02 for them to provide input through the advisory
- 03 committee process.
- 04 Okay. Real quick, the sustainability and
- 05 sustainable infrastructure. You're going to hear that
- 06 term a lot through this whole process, so we wanted to
- 07 try to lay out just what we mean when we talk about
- 08 that. I kind of laid some of the ground work.
- 09 Is it a buzz word? A lot of times we in
- 10 government come up with things that are buzz words
- 11 that we want to do this initiative and, you know, when
- this administration leaves, then it kind of dies on
- 13 the vine and you never hear about it again. In this
- 14 case, no, it's not. It's what I said before. It's a
- 15 different way of thinking. It's a different way of
- 16 managing your system. It's a different way of looking
- 17 at operation, maintenance and replacement. Long-term
- 18 budgets and asset management. It encompasses just
- 19 about ever other piece of our program that we do.
- 20 It started at the national level. There
- 21 was --- well, we'll see in a couple of seconds, we

- don't know if that's still on these slides or not.
- 23 There are many versions of this presentation that
- 24 started at the national level. And again, we all know
- and it's a tragedy that the bridge collapse in

- 01 Minneapolis kind of focused everybody's attention on
- 02 this because it's been an ongoing problem nationwide.
- 03 The last two times, the American Society of Civil
- 04 Engineers has done an evaluation of the nation's
- 05 infrastructure it's given the condition a D, both
- 06 times. And I think that was kind. They could have
- 07 easily given it an F.
- 08 The other realization here is the
- 09 government has shallow pockets. The government, as I
- 10 started to say earlier, cannot be looked at to be the
- 11 big bank that's going to hand out a grant and a low-
- 12 interest loan every 20 years or every 25 years when a
- 13 system keeps coming back to rebuild itself. There's
- 14 got to be a way that that system can sustain itself.
- 15 And the best way to create that scenario is to have
- the utilities effectively and efficiently managing
- 17 their own assets. As I started to say, in 2002, EPA
- 18 did what's called a GAP report. They estimated the
- 19 total needs nationally for wastewater/drinking water.
- 20 And they also estimated --- looked at the financial
- 21 resources available and the difference and they called
- 22 the GAP. And that gap at that time was in the
- 23 neighborhood of a half a trillion dollars.
- I just heard this morning in another

- 25 meeting, in another presentation I was doing that the
 - 12
- 01 estimates --- that's 2002 and the last six years, that
- 02 number could be well over a trillion dollars
- 03 nationwide, the gap. And why? Well, if you look, the
- 04 systems of pipes that we have under the ground, not
- 05 necessarily the treatment plants at this point but the
- 06 systems of collection and distribution that we have
- 07 for our sewer and water systems, many of the miles
- 08 were built, you know, 1870s up to the 1940s, but the
- 09 majority have been built since World War II. And
- early in the '60s and the '70s --- and the '60s were,
- if can see here, is when they peek.
- Now, those pipes only last so many years.
- 13 So eventually we'll have what we call an Eco curve,
- 14 the year that those have to be replaced. And you can
- 15 see, we're heading towards a whole lot of
- infrastructure needs for replacement of underground
- 17 pipes in the coming decades. So the sustainable
- 18 infrastructure concept followed this GAP study. And
- 19 EPA defines it as having four pillars. Four pillars
- 20 hold up the roof of sustainable infrastructure. It's
- 21 not umbrella, to me it's a roof. Those are better
- 22 management, full-cost pricing, water use efficiency
- and a watershed approach. Now, you'll see in
- 24 parentheses there in the executive order, those were
- 25 referred to using somewhat different terminology.

- 01 Better management was referred to as asset management
- 02 and effective management. And you can see the others.
- 03 I'm not going to go into a whole lot of detail. But
- 04 the four pillars encompass the concept of
- 05 sustainability I've been trying to describe.
- 06 We link to the SI initiative as I say, we
- 07 may use different terminology but we're using the same
- 08 concept. And we have some questions there that we
- 09 need to answer specifically as we collect information.
- 10 How do we, first of all, interconnect all of our
- 11 programs to promote the concept of sustainable
- infrastructure. And what do we need to do differently
- 13 to get the roadblocks out of the way, as I said
- 14 before.
- 15 Better management. We're looking in our
- 16 programs, for better management, we're looking at
- operator certification improvements, workforce
- 18 development. Is that in this? I'll go into that in a
- 19 minute. We're looking at capability enhancement,
- 20 enhancing the capability of systems to manage
- themselves. And we're also looking, as I said, on-lot
- 22 system operation maintenance as permanent
- 23 infrastructure. The pillar of system efficiency,
- 24 again, you see workforce development and capability
- 25 enhancement. Those are existing programs that we're
 - 14
- 01 working on right now in the Department that fall under
- 02 this pillar.
- 03 Water conservation, technical assistance

- 04 center. And we're also working a lot lately with
- 05 energy conservation. We have a team, a small team of
- of individuals that will go around on a site-specific,
- 07 project-specific basis and work with operators and
- 08 authorities on methods to manage their energy,
- 09 conserve their energy, reduce their energy
- 10 consumption. And we've had some very successful
- 11 studies in the western and northwestern parts of the
- 12 state where certain systems, a small to medium-sized
- 13 wastewater treatment plant, for example, knocked
- 14 \$27,000 a year off their electric bill simply by doing
- 15 some different things in the process control areas of
- 16 that treatment plant.
- So, I mean, one of the things you can do
- 18 if you're really interested in what I just described,
- 19 that program is right out of Nicki's division and at
- the end of this we'll have contact information.
- 21 That's an example of how we're working toward energy
- 22 conservation. Infrastructure financing, this is the
- 23 big pillar. This is the focus of the task force
- 24 because, as I said, the intent is to make
- 25 recommendations for next year's budget that include

- 01 financing options for infrastructure improvements and
- 02 rebuilding our infrastructure in Pennsylvania.
- O3 And finally, the watershed approach
- 04 pillar, this is where the planning aspects come into
- 05 play and the integrated approach to managing a

- 06 watershed, including all of the non-point sources plus
- 07 the point sources. Innovative solutions. You'll see
- 08 green infrastructure in here. Green infrastructure is
- 09 commonly used as a term nowadays to meet innovative
- 10 ways to address storm water runoff that keep the storm
- 11 water from actually getting to the stream in the first
- 12 place. Attenuating it for green infrastructure where
- it's generated. That's one of EPA's priorities
- 14 nationwide, by the way, green infrastructure.
- 15 Sewage and water facilities planning and
- 16 permitting, again, that addresses Act 537. The water
- facility's planning program is being done to the state
- 18 water plant, which many of you --- some of you may be
- 19 familiar with what we're doing with the state water
- 20 plant and how we're developing a new state water plant
- 21 under Act 220. That first phase report is due out in
- 22 September, October of this year? Something like that.
- 23 And finally, concept of regionalization.
- 24 And until I find a better term, I have to explain this
- 25 because I don't like regionalization. It conjures up
 - 16
- 01 the old '70's concept of building a big treatment
- 02 plant and running sewers or distribution lines for
- 03 tens of miles to pick up all these other satellite
- 04 towns on the big treatment plant and that's not we're
- 05 talking about here. We're talking about
- 06 regionalization from an administration point of view.
- 07 Does it make more sense to have that one big facility
- 08 that manages everybody's utilities? Or could you have

- 09 many satellite facilities that are run out of the same
- 10 operational center at a large facility? There are
- 11 different discharge points throughout but the one
- 12 administrative structure and organizational structure
- on these structures, would be all housed in that
- 14 control center and be more cost-effective in some
- 15 respects. So regionalization includes both
- 16 consolidation and also decentralization, those two
- 17 concepts. I can't think of a different way to express
- 18 it right now or that slide would be different.
- 19 In Pennsylvania we did our own GAP study.
- 20 Actually, we're not quite done yet, we're three-
- 21 quarters of the way, 80 percent of the way done. And
- 22 we used the same methodology that EPA used on the
- 23 national GAP study. We just tried to focus it on
- 24 Pennsylvania. We started this before the governor's
- 25 initiative, so we were kind of ahead of the curve. We

- 01 were lucky to have an EPA grant to do this. We talked
- 02 them into paying us to do it. And it uses the same
- 03 approach. We're looking at what funds are available
- 04 out there, both infrastructure financing from local
- 05 and state government as well as the federal
- 06 government. Local user fees being a big part of that.
- 07 Our people charging truly what they could charge to
- 08 operate their system in a sustainable way. The
- 09 availability of cash, that's future user charges to
- 10 pay for expansions. How do you do that? Have all of

- 11 the existing users financed all of the capacity for
- 12 the future users? Or do the future users buy that as
- 13 they need it? Those are the types of things that
- 14 we're looking into. How authorities manage their
- 15 connections is a good way to put it. That's one side
- of the house.
- 17 The other side of the house is we're
- 18 looking at the needs. What are the infrastructure
- 19 needs. And again, the needs, wants of financing
- 20 becomes a gap for Pennsylvania. We hope to have that
- 21 study completed this summer so it will fit nicely into
- the needs assessment work group and their effort to
- 23 identify all of the needs of Pennsylvanians. Another
- source of data that they're going to have to consider.
- We're going to use this to promote changes to state

- 01 programs, to any subsidy distribution criteria. One
- 02 of the things I've heard recently, that I don't know
- 03 that anybody really thought of when we were doing
- 04 things like the construction grants program, or the
- 05 state revolving fund program. When we had priority
- of rating systems, you always got more priority points
- 07 for non-compliance. Does that make any sense to
- 08 anybody? We're rewarding the bad guys. So that's
- 09 something that is on the table now for consideration
- 10 and some of the work groups are going to be wrestling
- 11 with that concept.
- 12 Encourage better management again, and
- 13 where necessary make sure that the real user rates are

- 14 being charged. What's really needed to run the
- 15 system. Again, I said it's a joint EPA, DEP study,
- 16 we're collecting data from 196 wastewater systems, 158
- drinking water systems. We did statistical analyses,
- 18 that's a representative sample so we can use the data
- 19 from that set to project a total means for the state.
- 20 That's the --- and the EPA's contractor is actually
- 21 going to do the number crunching for us. We're
- 22 collecting the information on these individual
- 23 systems. We go out with an interview form and it
- takes a good day to a day and a half on some of these
- 25 systems to collect all of the data that we need to put

- 01 into the model that EPA's contractor is using.
- 02 And again, the next steps are, we're
- 03 doing these meetings around the state. We should be
- 04 done by the end of May. The results of all of the
- 05 information we collect will be reported back to the
- 06 workgroups and the task force in early June. And
- 07 that's when the fun begins for those groups. They
- 08 start sitting down and hashing out ideas and putting
- 09 together recommendations and the final report is to
- 10 the governor by October 1st and that's when we start
- 11 thinking about budget for next year. The task force,
- 12 we created a link on our main website just for task
- 13 force activities. There will be individual workgroups
- probably under that link as well, when they get
- 15 rolling and have meeting minutes and notes and those

- 16 kinds of things. Any work products will be posted
- 17 there as well. That's it. So I thought your contact
- 18 information was ---.
- 19 CHAIRMAN CRUM:
- 20 Any questions for Dana? Yes, go ahead.
- 21 MR. LOPEZ:
- Yeah, what is the expectation --- would
- 23 it be fair to say that out of this, those of us who do
- 24 have questions can formulate them over a period of
- 25 time? No, I have a lot of things running around my

- 01 mind. But I'd like to sit down --- what would be the
- 02 time period, the drop-dead date to have those
- 03 questions into the task force?
- 04 MR. AUNKST:
- 05 Good question. All of the workgroup
- 06 meetings, all of the task force meetings are open and
- 07 public meetings. So if you have something that you'd
- 08 like to sit back --- you know, based on what you hear
- 09 tonight and think about and then submit it sometime in
- 10 the future, I'd say the middle of June at the latest.
- 11 June 1st. So anything and everything you can do to
- 12 get it in by the 1st of June. If you need a couple of
- days or couple of weeks, you have between what you
- 14 hear tonight to formulate your questions, and even
- 15 recommendations because we're open to everything.
- 16 Anything and everything are on the table. So June
- 17 lst, give us a couple days after that.
- 18 MR. LOPEZ:

19 Okay. Thanks. 20 CHAIRMAN CRUM: 21 I think what happens is the workgroups 22 within the task force, some of them are pretty large, 23 you know, 20 to 30 people. So a lot of this is going 24 to be done electronically. So if you can submit it 25 electronically that's easier. Anything else for Dana? 21 01 MR. READ: Maybe you could just clarify something, 02 03 about a couple of things, but for lack of a better 04 word, regionalization of wastewater collection plants. 05 He said the DEP is not in favor of regionalization of their own plants or --- I missed what you said there, 06 07 you kind of got me going there for a minute. 0.8 MR. AUNKST: 09 No, no, that's not the case. So number 10 one, what I was referring to was in the '70s there was 11 a movement, if you will, that people were forced to 12 regionalize. They were forced to build these ---. 13 The EPA funded those big things, 75 to 85 percent 14 through the construction grants program. What I'm 15 saying is, we're not interested in forcing people to build those big systems. What we're interested in is 16 17 seeing the most cost-effective alternatives on the ground that can be maintained and sustained in the 18 19 future. So in some cases it might be that the big

centralized treatment plant with the long collection

- 21 lines works better for that particular area or
- 22 community. But if anyone wants to look at a good,
- good example of a decentralized approach, there's a
- 24 small township in Bedford County, called Broad Top
- 25 Township. If you can picture where the ---. There's

- 01 an old steam rail line there that it's a different
- 02 gauge than any other rail line, it's the last one
- 03 left. If you've ever been there, that's the area.
- O4 They have four or five different villages and towns
- 05 within that bigger township. And they built satellite
- 06 or small treatment plants, community systems in each
- 07 one of those. And then they also, for the outlying
- 08 areas where they were all on on-lot systems, they had
- 09 a very rigorous maintenance program. Or the authority
- 10 that's formed, actually runs all of that out of one
- office, and everybody is built pretty much the same
- 12 across the board for not --- everything from their
- inspections of their septic systems or if they're on
- 14 one of these smaller community systems. And it worked
- for them. But that's our concept of a decentralized
- 16 approach. There's one centralized authority but it's
- 17 running many smaller, more cost-effective facilities.
- 18 So it could go either way.
- MR. READ:
- 20 Where you just said ---. Again, on the
- 21 second question, on-site, on-lot systems would be ---
- 22 you're certainly bringing that into the infrastructure
- of wastewater?

- MR. AUNKST:
- Yeah, we're looking at that as permanent

- 01 infrastructure. And those areas where the public
- 02 sewers are just not going to be extended anytime in
- 03 the next 30, 40, 50 years because it's just not cost-
- 04 effective to run a sewer 1,000 feet to pick up two
- 05 connections.
- Of And those are situations that in order to
- 07 make that work, that on-lot system, that septic
- 08 system, has to be considered permanent infrastructure.
- 09 It needs to be maintained as if it were permanent
- 10 infrastructure. That means we got to pump it, we got
- 11 to inspect it. When we find a crack in the tank we
- 12 got to replace it. Those kinds of things. Because I
- 13 tell you, it's a lot easier in some of these small
- 14 treatment plants, where you have a packaged plant
- 15 sitting there and something goes wrong and it's not
- 16 maintained for years, and the thing just falls apart,
- 17 you could sock another package plant right in there,
- it's going to need secondary treatment or maybe
- 19 tertiary just like the other. It's a complete change
- out replacement. You got one for one. You can't do
- 21 that with septic system, because once you mess up that
- 22 absorption area, unless you're lucky enough to have
- enough land area for another one, you're going to have
- 24 problems until the cows come home. So it's much more
- 25 critical if we consider that permanent infrastructure

01 to maintain that individual system and making owners

- 02 and educate the owners. It's an individual property
- 03 thing, so the owners have to be made aware that if
- 04 that thing fails, you're in deep trouble.
- 05 MR. READ:
- O6 So who's in trouble?
- 07 MR. AUNKST:
- O8 The owner. I mean, you can't use your
- 09 yard in the summertime. You know, that kind of thing.
- 10 MR. READ:
- But if it's part of the infrastructure of
- 12 an authority, would the authority be replacing these
- lot systems?
- 14 MR. AUNKST:
- 15 It could be. If that's the solution, it
- 16 could be, yes. So it could go either way on that
- 17 question.
- 18 CHAIRMAN CRUM:
- 19 Any other questions? Okay. Thank you,
- 20 Dana.
- MR. AUNKST:
- Thank you.
- 23 CHAIRMAN CRUM:
- I guess we'll go right to the testimony?
- 25 And I think Mr. Clinton was on the agenda.

- 01 MR. CLINTON:
- 02 First of all, my name is Bill Clinton.

- 03 I'm not the --- Upper Providence Delaware County. I'm
- 04 a councilman. I'm here to represent an organization
- 05 called First Suburbs Project of Southeast
- O6 Pennsylvania. And we have been working on this issue
- 07 pretty actively for the last four or five months. But
- 08 I have a goal that I would like to suggest as well as
- 09 a set of principles that I would like to suggest that
- 10 you set. And I thought this was going to be a very
- 11 small group, so I brought ten copies of everything.
- 12 So any suggestions? All of the state people can share
- one. And what kind of time do I have? Two minutes,
- 14 four minutes?
- 15 All right. So very quickly. I've been
- on the township council for two and a half years.
- 17 This is a township of 11,000. Half of it is sewer and
- 18 half of it's not. The homes that have been built
- 19 since 1960, in one area of town has not been sewered
- 20 because we have not been able to get membership into
- 21 the CDCA, the Central Delaware County Authority, which
- 22 has nine communities in it. And there is three of us
- 23 that are trying to get in. We finally worked out the
- issues and we're getting into it.
- We're very aware of the limitations of

- 01 not having a sewer authority and not having a place to
- 02 send this stuff because 40 percent of our community is
- 03 on septic systems. And septic systems are well beyond
- 04 their effectiveness. So that's that. And I asked the

- 05 township manager about waste or storm water and he
- 06 said we're responsible for the MS4 permit and we're
- 07 trying to apply to that. So any other questions about
- 08 Upper Providence?
- 09 MR. READ:
- 10 What was the name of that group you said
- 11 you were a part of?
- MR. CLINTON:
- 13 All right. So that's the next one. So
- 14 here it comes. So the name of the organization, to
- 15 answer your question, is Southeast, no ---. It's
- 16 called First Suburbs --- well, it's called
- 17 Southeastern Pennsylvania First Suburbs Project. This
- 18 was a project that started about two years ago. And
- 19 it's the community leaders came together from four
- 20 counties, the four counties that surround
- 21 Philadelphia. Bucks, Montgomery, Delaware and
- 22 Chester. And the idea was that, in looking at a
- 23 couple of national trends, we see that communities,
- 24 metropolitan areas that are set up like us, have an
- 25 emerging problem in the inter-ring suburbs. So the

- 01 question became for the four counties, which have two
- 02 million people at 256 different municipalities, we
- 03 haven't counted the water authorities and all those
- 04 other authorities. There was probably 70 school
- 05 districts, and we've got a lot of problems in the
- 06 inter-ring suburbs. And the question is how to
- 07 address it.

- 80 So we formed this group and this group is not created by somebody at the top saying get 09 10 organized. This is community people from elected officials, business leaders, labored folks, and a lot 11 12 of churches. And what we're recognizing is that 13 people have --- you know, we're all as communities, 14 we're all addressing regional issues. And those 15 structures that are there in place are not supporting 16 us around several issues. One is school funding. The second is housing. The third is social services to 17 18 improve health care coverage. And the fourth is 19 infrastructure. Now, since I know that the outset carried little of that infrastructure, I was one of 20 the folks that got there early, I became the lead of 21 the infrastructure. So you know we're in trouble. 22 23 And what has really been --- let's see. 24 So what else do I want to say about this. That's the purpose, that's what we're doing. So the other thing 25 28 01 is, we're not bringing in individual members. 02 we're doing is we're bringing in organizations as 03 members. And if you see on the back of this, the
- we're doing is we're bringing in organizations as
 members. And if you see on the back of this, the
 founding co-sponsors are Delaware Valley Regional
 Planning, Commission, Good Schools PA, Upper Darby
 Township, several unions, a couple of colleges. So
 these are organizations interested in working
 together.

So then the principles that I'm going to

- 10 share with you came from work that was done by the
- 11 infrastructure. So in December we had a meeting with
- 12 350 people up. We said we're going to break into
- these four areas, does anybody want to talk about
- infrastructure, go to this area. Well, 80 people went
- to infrastructure, and it was a very active
- 16 discussion. And the things that came out of that were
- 17 what; flooding and storm water and septic systems. In
- 18 other words, when you got all these community folks
- 19 together, policy folks, elected officials,
- 20 consultants, they said, well, we got real problems
- 21 with these two issues. So we spent four different
- 22 meetings trying to figure out what's the problem, how
- do we begin to address this and what steps you would
- 24 take. So the result of that discussion was not the
- answers that you're looking for but principles that we

- 01 would like to suggest.
- O2 So the principles, so what's the goal?
- 03 So the goal is secure investments in Southeast
- 04 Pennsylvania and water infrastructure in order --- in
- 05 a manner that is efficient, sustainable, equitable and
- 06 coordinated throughout the region. Okay. So now you
- 07 got --- in this four different meetings, I would say
- 08 we had about 20 or 25 in each of the meetings, we had
- 09 --- one of my partners said we had 50 organizations
- 10 represented everything from churches to policy, to
- 11 policy groups, and county and local officials. So
- 12 then, we said that we're in a crisis, to sell the

- 13 presentation, I don't have to tell you about that. So
- 14 then the question is how should the state move
- 15 forward? And this is what we came up with. One, we
- got to focus on efficiency. Southeastern
- 17 Pennsylvania's water and wastewater infrastructure has
- 18 expanded rapidly in previously undeveloped areas. So
- 19 our suggestion is, we have failed to invest in where?
- 20 The First Suburbs area, where if you looked at this
- 21 chart, those systems are failing. And those
- 22 communities have less of an ability to fix them. And
- 23 they've got the greatest burden. So we would
- 24 encourage you, from a standpoint of efficiency to be
- 25 guided by the fix-it-first policy, rather than to

- 01 build new stuff. Okay. So that's the first
- 02 principle.
- 03 The second is one of fiscal
- 04 sustainability. And that is the infrastructure of
- 05 managers, and this ties rights into the presentation
- 06 that Dana just made, should budget for eventual
- 07 replacement of worn out assets and adopt full cost
- 08 pricing policies that build for future maintenance
- 09 costs in the current rate structures. And the point
- 10 of it, after a lot of discussion was that things are
- 11 not priced appropriate. They give the
- 12 environmentalist sustainability. There was a lot of
- discussion, frustration with current policies,
- 14 discouraged, integrated water resource management.

- 15 Treating drinking water, wastewater, storm water in
- separate domains, separate --- 537, you got those
- other requirements that are out there.
- 18 And that the policies and incentives
- should be aligned to encourage a comprehensive
- 20 approach. Now, how are we going to do that as a
- 21 community? How are we going to do that as a state? I
- 22 haven't figured that out yet, but we're just saying
- 23 that's critical. We can't say we're going to fix 537
- and whatever equity.
- Let's see, so water does not recognize

- 01 municipal boundaries, when our policy still required
- 02 each municipality to deal with and this places an
- 03 undue burden over communities that must accommodate
- 04 the water flow from the outer areas. Talking to a
- 05 judge from Upper Darby, says, so here it is. I got a
- 06 system that's not working, communities further out,
- 07 guess where the water goes, to Upper Darby. We got to
- 08 pay for that. This is nuts. There's no tie between
- 09 what's going on out there and what's going on around
- 10 here.
- 11 These First Suburbs also face declining
- 12 tax phase and are unable to afford the infrastructure
- 13 investments. The last is, a coordinated throughout
- 14 the region. You know, so here we are as a group just
- 15 figuring how we're going to deal with this. We really
- 16 came back to this regional requirement. And that is,
- the responsibility divided among all these

- municipalities and authorities and everybody else.
- 19 There is so many redundancies and inefficiencies that
- 20 come up through the system and cuts across that and
- 21 allows this to --- so the last thing I would say, is
- 22 so we've got these four things that we're working on.
- 23 Infrastructure, housing, school funding, and social
- 24 services. And our observation, as we work on each of
- 25 these, is they're all interdependent. You want to

- 01 have protective school funding, then you better have
- 02 taxes that support better health and housing. What's
- 03 going to preclude that? The development for housing
- 04 in inter-ring suburbs. Lack of infrastructure. The
- 05 requirements for infrastructure preclude that
- 06 development. And so it's all very much tied together.
- 07 So we're ready to look at it systemically, we're ready
- 08 for to look for allies. And we're ready --- you know,
- 09 I'm just very pleased. When we decided to move on
- 10 this state, the Department of Environmental Protection
- jumped in on this as well, had a very good
- 12 conversation with Lee, put me up to date on some of
- the things that are going on with EPA, and I really
- 14 find that very helpful. And we're not restricting
- 15 this, but --- our efforts --- but at the same time
- 16 we're not saying we're going to go to Lee or the DEP
- 17 looking for answers from people. We're looking for
- answers from the community.
- 19 And the interesting thing is a lot of the

- 20 membership is coming from churches. And a lot of the
- 21 pastors are saying to us, these are systemic issues
- you got to address. So that's my presentation.
- 23 CHAIRMAN CRUM:
- 24 Anybody have any questions for Mr.
- 25 Clinton? Okay. If you have that stuff available

- 01 electronically, we'll post it on the website.
- 02 MR. CLINTON:
- 03 Great, thanks.
- 04 MR. HAGEY:
- O5 Good evening everyone. First, I'd like
- 06 to thank the governor for actually creating a task
- 07 force and recognizing the need for water
- 08 infrastructure sustainability. And also, the task
- 09 force members, George, are you the only one here
- 10 tonight?
- 11 CHAIRMAN CRUM:
- I believe I am.
- 13 MR. HAGEY:
- 14 And to all the other officials that
- 15 helped the task force achieve the task force goals.
- 16 And also thank you for allowing me to testify this
- 17 evening. George asked me to ---.
- 18 CHAIRMAN CRUM:
- 19 If I may?
- MR. HAGEY:
- 21 Yes.
- 22 CHAIRMAN CRUM:

23 So who are you and who are you 24 representing? 25 MR. HAGEY: 34 01 My name is Timothy Hagey. I am the 02 general manager of the Warminster Municipal Authority. 03 I also am a board member of 20 years with Telford 04 Borough Authority. I also served on Forest 05 Regionalization Authority for ten years, Management Wastewater Treatment Authority. So I've been around 06 07 the business for a little bit of time. To give you some simple information, Warminster Municipal 0.8 09 Authority has two wastewater treatment facilities. New TMDLs that come out are going to significantly 10 affect our fiscal sustainability. Our first plant is 11 12 8.18 MGD facility, receives flows to 25 MGD. To meet the new TMDLs for nutrients on Neshaminy Creek, our 13 engineers estimated it was \$35 million for our 14 15 loghouse facility which is the 8.18 MGD facility. 16 second facility is a smaller facility, it's a new facility. It's 1.2 MGD facility. We built that 17 facility in 2005. It took \$14 million. To retrofit 18 19 it to the new standards we're talking about \$7 20 million. So we have a total infrastructure need to

24 Telford Borough Authority is on the

operating costs every year to comply.

comply with TMDLs, roughly \$42 million. Our engineers

estimated that it's another \$1.2 million additional in

21

22

- 01 estimated that facility, which is a 1.2 MGD facility
- 02 at \$13.2 million. And additional operating expenses
- 03 were \$140,000 a year used on that facility. Now, I
- 04 could agree with Dana, that Dana anymore, when a
- 05 municipal official says that they have not raised
- 06 rates in 20 years here, I cringe also. WMA takes full
- 07 depreciation, that we had a sustainable infrastructure
- 08 so that we can do infrastructure improvements. But
- 09 the TMDL on top of it, on top of our infrastructure is
- 10 just like the slide, we have a great deal of
- infrastructures that's going to need to be replaced.
- 12 We've been repairing and replacing a little bit. But
- 13 I have about 264 miles of pipes in Warminster, water
- 14 and wastewater.
- Now if I just talk about ten percent, I
- 16 have about 139,000, 150,000 running off of it,
- 17 estimates are about 170,000 linear foot. That's
- 18 roughly \$24 million. I know I have to do that. If I
- 19 can do ten percent in ten years, I'll be a hero. But
- on top of that the TMDL numbers, and I'm not here to
- 21 argue whether the limits that had been set are
- 22 reasonable enough, I'm just here to testify on what
- 23 that effect is on our authority to comply just as the
- 24 TMDL requirements, the performance there, it's about a
- 25 60 percent rate increase for our wastewater. So it

- 02 the infrastructures work on top of that, that's a
- 03 mutual strain on our finances and our ability to
- 04 replace pipes.
- O5 That's really it. I do have the
- 06 engineering estimates if anybody is interested in
- 07 those. I'd be happy to share them with --- but it
- 08 basically recaps what I highlighted and the cost. But
- 09 I'd be happy to take any questions.
- 10 MR. READ:
- 11 I'm sorry, what number you just said, did
- 12 you say the replacement cost of pipes 170 linear foot?
- 13 CHAIRMAN CRUM:
- 14 Yes. It's the standard engineering
- 15 estimates. It can run higher depending on where
- 16 you're digging.
- 17 MR. HAGEY:
- Where you're digging, how deep it is,
- 19 whether the municipality wants a flow overlay or half
- 20 lane overlay.
- 21 CHARIMAN CRUM:
- 22 So could you just give me the quick
- definition of what TMDL is?
- 24 MR. HAGY:
- 25 TMDL ties in with your MS4. If you

- 01 haven't seen a TMDL yet, you probably will. TMDL is
- 02 the total maximum daily load. Most of them are
- 03 concerned with sedimentation, phosphorous and

- 04 nitrogen. If you're an elected official, you're
- 05 required to locate all your point sources that
- 06 discharge storm water and if you get a TMDL you're
- 07 going to be required to treat. You're going to need
- 08 to remove phosphorous nitrogen to whatever level.
- 09 That's the term of now. Take a look at more about
- 10 TMDLs --- on the Neshaminy Creek or any other creek,
- 11 they will determine how much loading can --- the
- 12 stream can handle. And they will divide it up by all
- 13 the people contributing to that stream. So the
- 14 numbers can get pretty low.
- 15 CHAIRMAN CRUM:
- So you as a municipal authority went out
- and get the analyses and came back with a number?
- 18 MR. HAGEY:
- No, that's done by combined DEP and EPA.
- 20 CHARIMAN CRUM:
- 21 So they came back and said here's your
- 22 numbers?
- MR. HAGEY:
- 24 Right. For their standard.
- 25 CHAIRMAN CRUM:

- 01 Right. So then you did the analyses and
- 02 said to ---?
- 03 MR. HAGEY:
- To comply with those numbers.
- 05 CHAIRMAN CRUM:
- To get the numbers, from whatever it is,

- 07 down to the number that's acceptable. This is what
- 08 it's going to cost?
- 09 MR. HAGEY:
- 10 How those limits, or the implementation
- 11 of those limits have changed as late as months. But
- 12 what's basically happening is the limits have been
- 13 proposed to be delayed, not necessarily lower or being
- 14 easier to comply with but a delay. And it's not
- really going to be helpful if we have to get to very
- 16 low numbers and our numbers for phosphorous are .04
- 17 milligrams per liter. If you get to that number it's
- 18 a total different plan. That's what my dial estimate
- 19 is for flex.
- 20 CHAIRMAN CRUM:
- 21 And just so --- the date went from what
- 22 to what?
- MR. HAGEY:
- 24 They're talking about instead of five
- 25 years, we're talking about more like ten to twelve
 - 39
- 01 years.
- 02 CHAIRMAN CRUM:
- 03 7/11 is the last number I heard.
- 04 MR. HAGEY:
- O5 So I haven't seen anything in writing.
- 06 Just basically through conversation of the managers.
- 07 CHAIRMAN CRUM:
- O8 This is '08, so instead of getting it

- 09 done by 2013 ---? 10 MR. HAGEY: They're always going to give us some time 11 12 to implement these standards but what they said is, okay, now, instead of having five years to comply with 13 14 .04 we're going to give you .5 for the next five 15 years. And then when your permit renews in the next 16 five years then you're going to have to go lower. It 17 doesn't really help if the end date is still, I have 18 to be .04. That's a totally different plan. 19 MR. MURPHY: 20 I want to thank you for helping the GAP 21 study. MR. HAGEY: 22 Yes. And it was a lot of work. 2.3 24 CHAIRMAN CRUM: 25 Any other questions for Tim, please? 40 MR. HAGEY: 01 02 Thank you very much. MR. AUNKST: 03 04 Tim, is your presentation available 05 electronically? 06 MR. HAGEY: 07
- Okay. That will be great because that 09 10 way we can make sure everybody gets it. I'm going to 11 punch my cards here that way anybody who has anything

I can make it so.

MR. AUNKST:

- 12 electronically to send, my e-mail address is on here.
- 13 CHAIRMAN CRUM:
- 14 I think we had one other person on the
- 15 agenda signed up to testify?
- 16 MS. KASI:
- 17 Yes, a Ms. Angelika --- I don't want to
- 18 mispronounce her last name. I don't want to murder
- 19 your last name.
- 20 MS. FORNDRAN:
- 21 That's all right. I didn't know the
- 22 format, we were just learning what this was all about
- 23 here and so I didn't know if there would be anything I
- 24 would need to say, but I may as well just follow up
- 25 with the other two gentlemen here. Basically, my name

- 01 is Angelika Forndran. I'm a municipal environmental
- 02 engineer with Cowan Associates in Quakertown. And
- 03 basically, I'll speak here on behalf of the --- some
- 04 of the several boroughs that we represent are the
- 05 older, smaller boroughs, Sellersville, East
- 06 Greenville, Quakertown and formally North Wales and so
- 07 forth. So all I was going to say then was on behalf
- 08 of those boroughs, in a general way you're addressing
- 09 or grouping your findings and I know now that as soon
- 10 as June and I get some results of who you actually
- 11 have interviewed and who you are using for your
- 12 surveys --- and the historical boroughs are working
- hard to sustain themselves, stay economically sound

- 14 and creative livable neighborhoods.
- The boroughs have very little opportunity
- 16 to increase any tax space. The water and sewage
- infrastructure in many of these boroughs is almost 100
- 18 years old. So in other words, this is saying that
- 19 perhaps you can approach it as you saw --- as you did
- 20 represent your graph appropriately, there are still
- 21 some systems around with 100-year-old sewers and/or
- 22 water pipes. So perhaps they can be put into some
- other category to be allowed to still get some
- 24 assistance because rather than what that one --- the
- one says that economic growth creates the need to

- 01 improve your water and sewer, let's put it the other
- 02 way around. We're looking for the older communities
- 03 to stay. We want smart growth. We need to keep farm
- 04 fields. So in order to sustain economic growth we
- 05 must first maintain the water and sewer systems.
- O6 So it's our twisting the emphasis. We're
- 07 not creating a problem, it's that in order to achieve
- 08 the economic liability, let's not forget the need to
- 09 update those 100-year-old systems. And if you already
- 10 surveyed them and you know where they are --- I didn't
- 11 know if you were going to be reaching out to all of
- 12 the boroughs. That was my only other issue.
- 13 And we have been involved with some
- 14 rehabilitation projects. We have been involved with
- 15 lower cost alternative technologies. However, I'm
- 16 sure for these practices I would imagine your task

- 17 force involves Pennsylvania AWWA, Pennsylvania Water
- 18 Environment Association. I'm sure you're working
- 19 through the borough's association of Pennsylvania and
- 20 perhaps this meeting is on now anyway, so that if
- there's any way that these groups, even the
- 22 Pennsylvania Society of Professional Engineers, if any
- of these groups can comment or review your documents
- 24 they may provide the quantitative data on where have
- 25 you last used these innovative or rehabilitative

- 01 technologies. How much cost savings did you have?
- 02 I'm sure these groups and a contact would want to help
- 03 serve you in getting your data to the extent that we
- 04 know how we can help, we'd be happy to reach out.
- O5 And I think I said, specific information
- on what these boroughs have an aim to do and what they
- 07 still need to do can be provided. And with regard to
- 08 technology there are rehabilitation technologies in
- 09 practice. And you already mentioned that to see if
- 10 there's a little easier way to implement a use of
- 11 them. I look forward to your report so we can comment
- 12 on it properly.
- 13 CHAIRMAN CRUM:
- I think most of the groups you mentioned,
- 15 they do have a representative on the task force. So,
- 16 for example, you are a member of PMAA, I represent
- 17 PRWA, you know, contact the headquarters or your
- 18 executive director and then make sure that information

- 19 gets through. I'm not sure about the engineers group.
- MS. FORNDRAN:
- 21 Yeah, the PSBE, they might have said that
- 22 they offered assistance but nobody has contacted them
- 23 yet.
- 24 CHAIRMAN CRUM:
- I know the Borough's Association and the

- 01 Township Supervisors Association, I believe the
- 02 architects or somebody has a representative on the
- 03 task force. So obviously any information that can be
- 04 provided, you know, they're not ---.
- 05 MS. FORNDRAN:
- 06 Okay.
- 07 CHAIRMAN CRUM:
- O8 Any questions? Those are the three
- 09 presenters who have signed up. But since we have some
- 10 time, I guess we still have an hour as part of the
- 11 schedule. If anybody else wants to offer some
- information or even ask questions, you know, feel
- 13 free. Yes, sir?
- MR. STOKES:
- When I came out here, I don't know who I
- 16 represent really. I'm wearing many hats tonight. I'm
- 17 the Assistant Director of the Montgomery County
- 18 Planning Commission. When I go home I serve the local
- 19 municipal authority as chairman at Limerick Township
- 20 Municipal Authority. We have two wastewater treatment
- 21 plants that are smaller than the Warminster plants.

- We're also in the process of being taken over by the
- 23 township. That's a whole other story, probably a
- 24 whole other issue.
- I've worked with the 10,000 friends of

- 01 Pennsylvania on sustainable row studies, looking at
- 02 the relationship between sewer and water
- 03 infrastructure and sustainability and any growth
- 04 management issues. I also have a background in
- 05 wastewater engineering. I have degrees in
- 06 engineering. I guess the couple of points I wanted to
- 07 make here and pick one from some of the comments that
- 08 we just heard. Certainly, the TMDLs are a scary
- 09 prospect but at the same time I would hope that this
- 10 group, this task force, doesn't just come out with a
- 11 recommendation to lower the bar on water quality.
- I think it's very important to maintain
- 13 the strides to achieving to improve water quality in
- 14 our Commonwealth waterways. And I would hate to just
- 15 sort of give up on that, those advancements just for
- the sake of dollars. I think quite frankly, those
- 17 dollars can be out there. And I don't think they'll
- 18 come in the form of a large state bond issue or large
- 19 piece of the budget. I think the dollars have to be
- 20 grown locally as was suggested in the earlier slide
- 21 show. We need to be smarter about the business that
- 22 we provide.
- 23 Basically, I start with the customers

- 24 where I work. And when I joined the authority about
- 25 eight years ago, one of the first things that I wanted

- 01 to know about was how our customers viewed us,
- 02 different residents and businesses that use our
- 03 services. And quite frankly, they didn't even really
- 04 realize we exist. I mean, we're just kind of a
- 05 building they hardly recognized. So we change the
- of rate structure to go with the consumption billing
- 07 system. This is wastewater so it's not really
- 08 consumption but its water use based. And I think that
- 09 was certainly more equitable. I suggested in probably
- 10 other ways to restructuring billing and to ensure that
- 11 all of the customers are paying their fair share of
- 12 the costs involved. And I know a lot of other
- 13 wastewater treatment plants have gone with the use
- 14 base or consumption base, whatever, billing and I
- 15 think it's fair.
- We'd also like to try to attribute other
- 17 costs equitably as we can throughout the beneficiaries
- 18 of our system. Certainly, we are a little bit limited
- 19 by the Authority's Act with respect to impact fees,
- 20 with having fees that we can collect. That was sent
- 21 through the legislative process but we tried to
- 22 achieve different sources of revenue that we can get
- 23 to the various beneficiaries in persistence
- 24 effectively as possible. And I think there are still
- 25 some opportunities there among the various utilities

- 01 of providing service throughout the Commonwealth. And
- 02 I think there's also a need to better educate
- 03 customers and really bring them involved in the
- 04 process.
- O5 Quite frankly, in most cases they take us
- 06 for granted. They take the present system for
- 07 granted, use water on wastewater. You know, they go
- 08 out and buy Perrier water, then go out and buy bottled
- 09 water and they don't mind the cost. You know, if you
- 10 send them a bill for your water service, or wastewater
- 11 service, you know, they think this is terrible. So
- 12 there's a real perception process of what we do with
- 13 the wastewater side, protecting their water
- 14 environment and water side, providing safe, healthy
- 15 water.
- So I think that the margins are
- 17 educational effort that we all, us employee providers
- 18 as well as the Commonwealth and other partners need to
- 19 play, that are informing customers and potential
- 20 customers. I think there's a very strong link between
- 21 land use and water and sewer infrastructure that
- 22 hasn't been fully explored yet. I think we scratched
- 23 the surface on the two studies that goes along with
- 24 10,000 Pennsylvania organizations. Just to give you
- one example here in Southeastern Pennsylvania when we

- 01 explored the growth in the sewer systems, in the first
- 02 study, between 1992 and 2002, a ten-year period, the

- 03 total growth area or the total, rather service area
- 04 for sewage facilities grew by 22 percent. The land
- 05 area that it was by with public sewers, 22 percent
- 06 population grew a little more than three percent. So
- 07 we're spreading out our pipes. We're spreading out
- 08 our infrastructure but we're only serving a few more
- 09 people. And it certainly will be great to hear from
- 10 Pottstown Borough.
- I mean, you know as the borough manager
- of a wastewater system or an older system, some of the
- 13 biggest loss you have is losing your industrial
- 14 customers. I mean, that's a tax-based loss but even
- 15 more important for a lot of municipal managers, it's a
- 16 huge customer loss. In the City of Philadelphia, a
- 17 large piece of their infrastructure, large sewer
- 18 veins, they're practically running dry because they go
- 19 through older industrial areas with no service.
- 20 Infrastructure to the ground may not be perfect
- 21 because the ground that the customer based is long
- gone, the revenue, of course, is gone.
- 23 So certainly, the economic development
- and land use decisions and policies of Commonwealth
- 25 have to be tied into the infrastructure. Instead of
 - 49
- 01 spending big bucks, luring a company out into some
- 02 farm field where we have to provide new sewer pipes
- 03 for, we need to bring those customers back, those
- 04 residents back, those businesses back to the boroughs.
- 05 By doing that it provides a revenue source to maintain

- 06 some of the infrastructure.
- 07 And I love a little self-criticism on us
- 08 as authorities. I think we need to do a better job,
- 09 all the utility providers. If we can figure the
- 10 smaller authorities are probably the worst at being
- 11 more business like. On the private side, I think, you
- 12 know, the private companies know the business side of
- 13 it very well. Many of the municipal authorities are
- 14 running different ways and some become subject to
- various political whims of the fact that officials,
- 16 that you're hovered around. In our case we're being
- 17 taken over. Literally, our authority is going to be
- dissolved, probably the next month by the township
- 19 supervisors and the sole reason is because it's a good
- 20 operation. Well, that to me is a secret code for, you
- 21 have some assets there we want to mind to keep our tax
- 22 space down. No reason other than for a good
- 23 operation.
- So, you know, that relationship between
- 25 politics, but the local authorities we run are very
 - 50
- 01 important. It was instructed to me this past year
- 02 people made some changes, I think through our
- 03 operation, made some changes to the way that they
- 04 process. And the one thing I wanted to look at was
- 05 something Tim talked about is how to account for
- 06 depreciated assets and how to basically grow a fund
- 07 for capital replacement. So I called up about eight

- 08 or nine municipal authorities and the smaller ones, I
- 09 probably should have called a few right out there now,
- 10 to try to see how that they did it in their budget.
- 11 And almost --- I had nine different ways of trying ---
- many didn't even account for each year capital
- 13 replacement, if not or didn't really take account for
- on the changes in their capital assets. But the ones
- 15 that did, did it in various different ways. And some
- of them didn't even make sense. So there's no uniform
- 17 --- it doesn't seem to me to be any uniform in the way
- 18 some of these smaller utilities are run. I believe
- 19 very strongly in municipal authorities and certainly
- 20 would support them. Maybe there's more help that
- 21 needs to be provided to them, either through the FMA
- 22 or some state source.
- 23 With respect to technology and R&D, it
- 24 seems like there was a lot of restriction development
- going on in the '70s and '80s. I don't think I see a

- 01 lot coming out. Maybe there is, you know, I could be
- 02 corrected. There is state institutions and different
- 03 other nametags around the Commonwealth that look at
- 04 different innovative approaches. Someone made a point
- 05 earlier and I wholeheartedly agree, probably our
- 06 biggest challenge is energy. In our business, the
- 07 wastewater business, I'm sure it's the same in the
- 08 water business, there's a lot of liquid around and all
- 09 the time you move it around, it's energy, it's in
- 10 pumps. And in the process water and treat water. So

- 11 some of our biggest cost increase is just bills we
- 12 paid and Exxon we paid, probably about 15 different
- 13 bills at 15 different times throughout the month to
- 14 Exxon for different parts of our wastewater system.
- 15 And we need to be creative in finding better
- 16 technologies to lower some of the energy costs.
- So there are the couple of points I
- 18 thought of when I was sitting here. And I'm thinking
- 19 about meeting --- I'm sure I'll go on. I'll probably
- 20 send you some more stuff when I really contemplate it
- 21 all. But it's a dawning task. There's no easy
- 22 solution. It's not going to be a pretty outcome.
- 23 There's no ribbon cuttings involved in this and the
- 24 wastewater utility business is about as boring as it
- 25 gets for politicians. So I wish you the best luck

- 01 with your efforts. Thank you.
- 02 CHAIRMAN CRUM:
- O3 Any questions?
- 04 MR. LOPEZ:
- 05 What was your name, sir?
- 06 MR. STOKES:
- 07 I'm sorry. Mike Stokes, S-T-O-K-E-S.
- 08 CHAIRMAN CRUM:
- 09 And Mike, what county are you in?
- 10 MR. STOKES:
- 11 I'm sorry. Limerick Township. You drive
- 12 through on your way home. It's a big outlet mall.

- One of our new customers, too, I might add. Very good
- 14 customer. Stop in and use the facilities, please.
- 15 CHAIRMAN CRUM:
- So they do have running water?
- 17 MR. STOKES:
- 18 Yeah, go use them as much as often. But
- 19 they pay based on the water they send to us.
- 20 MR. LOPEZ:
- Okay. Mike, I don't know if you're
- 22 capable of answering, maybe you can tell me what
- 23 concepts you think? I'm Ray Lopez. I'm the borough
- 24 manager of Pottstown, also the authority manager. And
- one of the things I heard --- first off, the first

- 01 presenter was that if we're not putting money away for
- 02 our infrastructure, you know, we're making a big
- 03 mistake. And I don't disagree with that. But I'm
- 04 going back to old school thinking from the way of
- 05 government and the way people get on the authorities
- 06 are through the government, through local governments.
- 07 And local government thinking is that you don't charge
- 08 the people here today for something that's going to
- 09 happen tomorrow because then taxpayers are going to
- 10 end up wanting that. And I think some of that spills
- 11 over into the authority too. And that's why there may
- 12 have been a change in thinking in the state or by some
- 13 of the departments of the state but I think there's a
- 14 lot of local governments that still feel the same way
- 15 that we shouldn't be charging today for that new or

- improved sewer plant that we need 20 years from now.
- 17 That's the end of my comment. I just wondered how you
- 18 felt about that.
- 19 MR. AUNKST:
- You know, and we didn't go as far as
- 21 Warminster. We didn't go full depreciation values.
- 22 So, you know, the capital asset that our current
- customers are basically using up, we're not putting
- 24 away the full replacement cost for that yet. We may
- 25 have ramped up to it but we picked a number below the

- 01 depreciation of buying over a capital asset. I don't
- 02 know if that's good or bad. It's sort of almost a
- 03 political decision when it came down to it or members
- 04 felt more helpful because the impact would have to
- 05 rate fares to reserve full capitol costs.
- 06 MR. LOPEZ:
- 07 Mike, I don't have a question but maybe
- 08 an answer to your statement. For upgrades to a
- 09 facility to meet new standards, we expect everybody to
- 10 pay. Everybody is using it, but if you're going to
- 11 say we're going to expand the plant for additional
- 12 customers then the existing customers shouldn't pay.
- 13 But if you take the converse of what you said about
- 14 taxpayers paying for something that they're not going
- to get, it's been the exact opposite, is that people
- 16 have had so low rates for so long and then, you know,
- 17 --- for 40 years, a homeowner lives in a home for 40

- 18 years and the people of the town are just so happy
- 19 they kept rates low and affordable, and then the
- infrastructure needs to be replaced. The wastewater
- 21 treatment plants make a profit. So who paid for all
- that use over the years when it should have been
- 23 maintained? It's the new people coming in. Now
- they're going to have to pay the higher rates when it
- 25 should actually been depreciated during its lifetime

- 01 and those people who used up that part of the asset
- 02 should have paid some of the cost.
- 03 MR. STOKES:
- O4 Yeah, and I agree. And we try to do the
- 05 same thing with respect to new customers and extension
- 06 of the system. We try to get 100 percent of the cost
- 07 recovery from the beneficiaries of that. But there's
- 08 certainly another part of that rate increase for us,
- 09 we're a largely suburban community and we're a spread-
- 10 out system. We have 16 pump stations and there are a
- 11 number of customers on the far end of our system that
- 12 quite frankly have much more cost burden to us, but
- essentially we're re-pumping their wastewater about
- 14 seven or eight times in their home and in our
- 15 treatment plant. But they pay the same rate. We
- 16 don't have multiple rate districts.
- 17 And that's probably another thing that we
- 18 should do if it gets to be a tricky issue. But those
- 19 people on a large one-acre suburban home we have more
- 20 infrastructure in the ground and more utilities

- 21 providing service to them than we do residents living
- 22 right next to the plant or in those denser areas of
- 23 the community. And so the more of that sort of
- 24 sprawled out development we get, you know, the higher
- 25 the burden of cost, we don't have a good way to part

- 01 with that.
- 02 CHAIRMAN CRUM:
- I assume before you went to a consumption
- 04 based rate you were ---?
- 05 MR. STOKES:
- 96 Yeah, yeah. We were a flat rate and, you
- 07 know, we screwed up at first when we changed the rate
- 08 structure. We kind of missed ---. We went on the
- 09 preface of keep revenue in neutral and we made some
- 10 estimation mistakes. And we also packed a room with a
- lot of irate customers but we worked through that.
- 12 CHAIRMAN CRUM:
- So you made a mistake in the collection?
- MR. STOKES:
- We basically, yeah, we didn't --- there
- 16 was a combination --- yeah, just a flat rate and then
- it's for 1,000 gallons consumption. But there is a
- 18 little bit of flat in it but it's largely ---. And we
- 19 also had a big issue, we had about 300 customers at
- 20 the time with wells, so we had to install individual
- 21 meters, and then we had to deal with all the people
- 22 who had swimming pools that deduct meters that

- 23 actually they provided. So we do have about 50 or 60
- 24 customers that have the billing to deduct on one of
- 25 the --- the wastewater system. It's more complicated

- 01 than it was just to switch ---.
- 02 CHAIRMAN CRUM:
- You got a swimming pool deduction?
- 04 MR. STOKES:
- 05 We do, we do.
- 06 CHAIRMAN CRUM:
- O7 Anyone else like to make a comment?
- 08 Observation, yes?
- 09 MS. FONDRAN:
- 10 I'm talking about that maybe keeping on-
- lot systems is part of the long-term plan or maybe
- improving some type of plan to ---?
- 13 CHAIRMAN CRUM:
- 14 Even in storm water infrastructure, I
- don't know. Delaware County, we're starting to do
- 16 perk tests. So it's not easy to build a house these
- 17 days.
- MR. CLINTON:
- I do have a preliminary proposal.
- 20 CHAIRMAN CRUM:
- 21 Sure.
- MR. CLINTON:
- On the piece that I passed out. So this
- 24 was the description that I was reading from. This is
- 25 our next event. This is an event that's going to be

01	held Saturdays from now. And we expect about 600 or
02	700 people. And we would love to have your
03	participation in that. And I left my telephone number
04	on the bottom of the sheet for you. Just use this
05	form for registration. I thought you would like to
06	have that because again I'm trying to create group
07	be able to address this and other issues.
08	CHAIRMAN CRUM:
09	Anyone else? This is your chance.
10	Again, the website information is pretty good. It has
11	all the workgroups on there. If you had specific
12	things that you think should be addressed by any one
13	of the workgroups, you know, make sure you use that
14	email address, and we'll make sure it gets addressed.
15	If you have general questions or general comments that
16	you just want to go to the task force, we'll take
17	those also. So I thank you all for coming and you
18	have a good evening. It's been informative.
19	MS. KASI:
20	If you think you have your electronic
21	handbook with you now, I can put it on this computer
22	right now.

* * * * * * *

HEARING CONCLUDED AT 7:20 P.M.

* * * * * * *